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# ORGANIZACION MUNDIAL DE LA SALUD



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COOPERACION TECNICA ENTRE PAISES EN DESARROLLO

El documento adjunto, "Report of the Technical Discussions at the Thirty-second World Health Assembly on Technical Cooperation in the Field of Health among Developing Countries" (A32/Technical Discussions/5), se distribuye como addendum al Documento CD27/18.

Anexo

Nota: Se adjunta la versión inglesa debido a que los documentos de la serie correspondiente a las Discusiones Técnicas de la OMS solo se producen en francés e inglés.

# WORLD HEALTH ORGANIZATION ORGANISATION MONDIALE DE LA SANTÉ

A32/Technical Discussions/5
17 May 1979

THIRTY-SECOND WORLD HEALTH ASSEMBLY

Technical Discussions

REPORT OF THE TECHNICAL DISCUSSIONS

AT THE THIRTY-SECOND WORLD HEALTH ASSEMBLY ON
TECHNICAL COOPERATION IN THE FIELD OF HEALTH AMONG DEVELOPING COUNTRIES

#### 1. Introduction

The Executive Board in May 1977 selected the subject Technical Cooperation in the field of Health among Developing Countries for the Technical Discussions to be held at the Thirty-second World Health Assembly. At its sixty-second session in May 1978 the Executive Board nominated Dr Ivo Margan (Yugoslavia) as General Chairman of these discussions. The discussions took place on 11 and 12 May 1979 with a total of 348 persons registered as participants taking part as experts in their own right. The participants were divided into six groups.

A background document (A32/Technical Discussions/1) was prepared in advance by the WHO Regional Office for the Americas, the WHO focal point for TCDC, and distributed to the countries on 29 March 1979. This document included a matrix as Part X for review of a priority programme (EPI) in TCDC terms, and also some issues for coordination in Part XI for discussion by participants in the context of national priority health programmes.

The Technical Discussions had also as background the Buenos Aires Plan of Action emanating from the United Nations Conference on Technical Cooperation among Developing Countries.

In order to ensure that a wide and thorough discussion on the subject was undertaken by the participants and to assist the group chairmen and group rapporteurs in producing their reports, the group secretaries (one from each of the WHO regions) in collaboration with the WHO Secretariat, provided guidelines for the discussions.

#### Chairman's opening address

The General Chairman in his opening address emphasized the primary importance of concentrating the wisdom, knowledge and competence of the Technical Discussions on defining and recommending specific measures which should be undertaken to carry out cooperation in specific health matters. He emphasized also the need to orient these discussions towards practical, operational conclusions and recommendations.

The United Nations Conference on Technical Cooperation among Developing Countries held in Buenos Aires in 1978, demonstrated the acceptance following the evaluation of the concept and the political determination of the countries to transform TCDC into a vital force for initiating, designing, organizing and promoting cooperation among developing countries, while the International Conference on Primary Health Care in Alma-Ata in 1978 gave additional recognition to the importance of TCDC in the struggle for better health.

The General Chairman considered that in the application of TCDC the decisive factor for ultimate success or failure was one of organization and management.

With regard to the background document, he suggested the following main operational components requiring the scrutiny and recommendation of the participants: possible subjects of cooperation; mechanisms and procedures and information and methodology.

The General Chairman regarded training and research of primary importance to developing countries which also lent themselves best to cooperative activities.

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In the field of training and research particularly, cooperation among developing countries should be supported by developed countries and WHO has to play a new role from a qualitative and quantitative point of view.

Cooperation in the field of essential drugs and medical equipment as well as development and construction of infrastructural facilities, deserved particular attention.

Any mechanism for cooperation should be pragmatic and flexible, and institutionalization should be avoided in the initial stages. Emphasis should be placed on strengthening the existing national bodies and centres for cooperation and improving their lines of communication with other countries and WHO.

The General Chairman considered the key mechanism for cooperation lay within the framework of regional offices and regional committees, but the problem is to develop an appropriate methodology. Regional mechanisms should essentially rely on the network of national and subregional centres for cooperation and be primarily conceived to promote intercountry agreements for implementing specific projects and joint ventures.

The setting up of an information system is a prerequisite for the whole scheme and the background document A32/Technical Discussions/1 would be of great assistance in considering this matter.

The General Chairman considered that what might emerge from the Technical Discussions was a blue print of an adequate methodology and mechanism which could foster the transition from the declaratory to the action stage of this new dimension of international health cooperation, in which WHO was called on to play a leading role.

## 3. First joint session

The essential objective of TCDC as seen by the group participants was the development of national and collective self-reliance. This can be seen as a tool towards the realization of national goals and objectives to attain the target of health for all by the year 2000. The concept of TCDC is a fundamental element in the work of WHO and must be considered as a mechanism in all its current activities. It is recommended that it should also form a major part of the Seventh General Programme of Work of the Organization.

The discussions focused on:

- Actions to be taken for the promotion and implementation of TCDC at all levels.
- The major impediments facing Member countries in implementing TCDC and the actions and/or conditions susceptible to overcoming them.

The constraints were seen as financial, legislative, institutional, political, ideological, cultural, linguistic as well as of an administrative nature.

The agents mainly responsible for promoting TCDC were the developing countries themselves with the assistance of WHO as necessary, together with other agencies of the United Nations system including the regional development banks and the developed countries.

The role of WHO was seen as being catalytic, coordinative and supportive, together with other agencies and organizations of the United Nations system. WHO is recognized as the organization which could collaborate best in the development of national, subregional, regional and global information systems. WHO could also play a useful role in the revision of health legislation, leading to possible modifications which would help to meet the needs of TCDC in primary health care and other related priority programmes, including essential drugs. WHO was also seen to have a cooperating role with developing countries in the formulation of their development strategies and in identifying those countries which could make their facilities available for the use of others.

Several groups stressed the importance of multisectoral participation in TCDC. The role of the developed countries was considered important in assisting in finding an equitable solution to the brain drain and in providing financial assistance to the developing countries towards the realization of their goal of self-reliance. The general consensus was that the full and continued involvement of the developed countries in the process of TCDC was essential for success and could also help to promote and strengthen cooperation between developed and developing countries.

The main fields in which TCDC could be usefully applied were:

- A. Essential drugs in the area of bulk-purchasing, drug production, quality control, drug distribution and research. Country groupings with suitable intercountry agreements to facilitate the operation, would be required.
- B. Training of personnel, health professionals and auxiliary health personnel, with emphasis on:
  - (a) Cooperation in teacher training at national and regional levels and support to national training institutions.
  - (b) Strengthening of local training institutions which would contribute in the long run to reducing the brain drain. Training and education should as far as possible take place in areas where similar problems exist and the training should be relevant to the countries' health programmes.
  - (c) Cooperation in the surveillance and control of communicable diseases could be obtained through the exchange of scientists and experts in communicable disease control between developing countries for the purpose of training and research.

### 4. Second joint session

The crucial importance of a firm political commitment on the part of participating countries in establishing TCDC was strongly supported.

It was felt that cooperation that already exists between two or more countries could be used as a base to establish TCDC, as long as it is recognized that TCDC constitutes a fresh approach not only to solving current problems, but also to start the long uphill struggle towards achieving the self-reliance of Member States. In the establishment of TCDC, many obstacles and constraints would have to be eliminated and care must be exercised to ensure as the Director-General pointed out in his intervention - that TCDC would not be misused giving rise to supranational structures and provoking competition among Member States which would only erode the effects of commitment to TCDC and its aims.

A new political climate permeated TCDC and here UNDP has played an important role as the central coordinator. On its side, WHO must explore incessantly how it can best support its Member States to make maximum use of TCDC in the search for equity.

An adequate information system at national and regional level should form the base of TCDC. It was felt that it was not necessary for WHO to create new information systems for TCDC but rather to establish whether the existing systems were adequate to the need of TCDC and hence to use these more efficiently for the needs of TCDC. A catalogue compiled through the use of a standardized format fashioned by WHO, containing the existing capabilities and needs of the Member States, would seem a relevant step to be taken to develop an initial information base.

Many of the earlier and traditional types of cooperation could be counterproductive to the TCDC effort because countries might tend to adopt the traditional recourse of applying for technical assistance when they should be concentrating on cooperating between themselves. Only too often, foreign techniques were rejected because they were not acceptable when put to the test locally.

The basic principle of what can be done inside the country should be done there and should constitute a guarantee that efforts will reach the optimal level of efficiency, effectiveness and relevancy. There would thus be a better chance of direct application of the results and of the capabilities created within the country, which will be an invaluable contribution to self-reliance.

It was advocated that educational pedagogical aspects should be given appropriate attention; for example, the publication of textbooks in local non-international languages was suggested.

The problem of brain drain was a major concern to all the groups. This problem was exacerbated inside the developing countries through the unavailability of a suitable working place to apply skills and knowledge. Strong emphasis was laid on the need for forthright regulations in developed countries to prevent the brain drain by whatever means that could be mastered.

The possibility of providing essential drugs for use in primary health care by the pharmaceutical industries on a non-profit making basis was seen as a reality and an essential step towards attaining the goal of health for all by the year 2000.

It was essential to understand the lessons learned from the experience of other international agencies in the development of unsuitable "supranational" types of institutes situated in developing countries - which were far removed from what politically the concept of TCDC stands for. Any institutions of this nature must be clearly set within the political collective self-reliant approach of TCDC.

### 5. Conclusions and recommendations

The discussions emphasized the following major points for the development of TCDC in the health field:

- The need for both developing and developed countries to make a firm political commitment to TCDC. It is recommended that each Member country should establish a focal point to facilitate and coordinate TCDC activities and to act as the contact point of TCDC in general with other countries.
- To be effective, governments should have a national plan and a clear policy for TCDC.

  A national health programme must be the basis for TCDC in the health sector.
- A national information system with a built-in mechanism for information exchange with other developing countries assisted by WHO and UNDP was essential for the development of TCDC at the national and regional levels.
- In the above context it is recommended that WHO should undertake a review to determine the need and the way to use existing information services. At the same time, WHO should make available to the countries information, using existing systems on: resources in the countries in health manpower, health training and research.
- Health manpower development in the field of training and research was considered a primary area for TCDC expansion. Reduction of the brain drain was a prerequisite for developing countries to realize self-reliance in human resource requirements.
- It is necessary to receive information from developing countries on:
  - (i) their priority needs for training of health personnel and training facilities including teaching staff;
  - (ii) the type of assistance they could use immediately; and
  - (iii) training potentials facilities and teaching staff that countries are in a position and willing to make available for cooperation in the field of training.

- The provision of local (national or regional) manufacture and quality control of essential drugs, including production of vaccines and biologicals should be fully exploited by the developing countries.
- It is recommended that WHO should initiate and assist in organizing group meetings of interested countries to consider cooperative projects and joint ventures in the field of production, procurement and distribution of essential drugs, medical and laboratory equipment. WHO should explore the possibility with the pharmaceutical industry of supplying drugs on a non-profit basis for primary health care and continue its dialogue with the drug industry for this purpose.
- The role of WHO and other international agencies in promoting and fostering TCDC was clearly identified particularly in the development of information systems, legislation and essential drugs and in the formulation of strategies for development of TCDC activities.
- The support of the United Nations system and of the developed countries was necessary for the realization of technical cooperation and more particularly of TCDC as a new and mutually advantageous dimension of the New International Economic Order in health.

# TECHNICAL DISCUSSIONS - THIRTY-SECOND WORLD HEALTH ASSEMBLY

# 11-12 May 1979

# List of chairmen, secretaries and rapporteurs

General Chairman	-	Dr Ivo Margan (Yugoslavia)
AMRO's Director (Global focal point for TCDC)	-	Dr H. Acuña
General Rapporteurs	-	Mr M. Careau (Canada) Professor A. A. Loedin (Indonesia)
TD Secretariat	~	Dr J. M. Salazar (AMRO) Dr Colm O'Colmain (AMRO) Dr S. Djazzar (AFRO)

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5.	Dr E. G. Beausoleil	Dr S. Street	Mr	GE. Teka
6.	Professor B. Sankaran	Mr J. C. George	Dr	A. Myint

#### LIST OF PARTICIPANTS

SOMALIA Dr A. ABBAS Dr F. ABDELLAH USA Dr H. ABDEL AL INTERNATIONAL COUNCIL OF NURSES Dr I. ABDOU Mr S. ABELIN SWEDEN Dr L. ADANDE MENEST GABON Dr F. AGUILAR PHILIPPINES Dr E. AKER TURKEY Mr R. AKEREY GABON Dr J.E. AKINOCHO BENIN Professor P.I. AKUBUE NIGERIA Dr A.R. AL AWADI KUWAIT Dr W. ALBAYATI IRAQ VENEZUELA Dr R. ALBORNOZ Dr A.M. AL BUSAIRI KUWAIT Dr J. ALDEREGUIA CUBA NIGER Dr I. ALFA CISSE SAUDI ARABIA Mr E. AL FAWWAZ OMAN Dr A. AL GHASSANY Dr M. AL HOSSAINI IRAQ Mr A. AL KHADURI OMAN Dr J. ALUOCH Dr A. AL SAIF KUWAIT Dr S. ALSEN SWEDEN Dr N. ALSHABANDER IRAQ Dr R. ALVAREZ-GUTIERREZ MEXICO SYRIAN ARAB REPUBLIC Dr A. AL-YAFI Mr A.M. AL-YAMI SAUDI ARABIA TOGO Professor A. AMEDOME Dr A. AMIN EL GAMAL EGYPT Mr F. ANAPAPA WESTERN SAMOA Dr C. ANTONELLI REPUBLIC SAN MARINO BANGLADESH Mr M.K. ANWAR CUBA Professor L. ARAUJO NIGERIA Dr M. AROMASODU MONGOLIA Dr R. ARSLAN Dr S. ATANGANA CAMEROUN COLOMBIA Mr J. AVILA Dr L. AYRES PORTUGAL Dr W.K. BAHRAWI INDONESIA GUINEA Dr M.M. BALDE Dr G. BANGO ZIMBABWE VENEZUELA Dr M. BARONE Mr S.K. BART-WILLIAMS SIERRA LEONE EGYPT Dr I. BASSIOUNI GHANA Dr E.G. BEAUSOLEIL NEW ZEALAND Dr R.C. BEGG ALGERIA Dr R. BENABADJI FRANCE Dr N. BENOIST MOROCCO Dr N. BENOMAR Dr M. BENYAHIA ALGERIA TUNISIA Mr Z. BEN YOUSSEF BELGIUM Mr A. BERWAERTS

ICELAND

HUNGARY

Dr O. BJARNASON

Mr 3. BLAHO

Dr A. EL-MOAYAD

Mr K. EL-SAKKAF

Dr W. BOAYUE LIBERIA MONACO Dr E. BOERI HOLY SEE Dr P. BOLECH INT. FED. OF HEALTH RECORDS ORGANIZATION Mr B. BONNER Dr D. BOONYOEN THA ILAND Professor J.M. BOZGONO CHILE Dr S. BOSTANCIOGLU TURKEY Mr V, BOULE GABON Mr N. BOYER USA Dr E. BRAGA BRAZIL Dr O. BRAHIME-RETENO GA BON Dr C. BRANDARIZ PANAMA Dr J. BRYANT USA Dr K. BRYANT LIBERIA Mrs B. BUBB IJΚ Dr A. BULLA ROMANIA Dr R.M. CALERES ALDERETE PARAGUAY Dr L. CALHEIROS BRAZIL Dr A. CANELLAS URUGUAY PEOPLE'S REPUBLIC OF CHINA Mr Y. CAO Mr M. CAREAU CANADA Dr G, CARVALLO VENEZUELA Dr M.A. de CASTRO LIMA BRAZIL Dr K. CHAMOV BULGARIA Dr K. CHANG REPUBLIC OF KOREA MOROCCO Mr A. CHAWKI Mr J. CHEICK LAHLOU MOROCCO Dr D, CHILEMBA MALAWI Dr J. CHIRIBOGA USA DEMOCRATIC PEOPLE'S REPUBLIC OF KOREA Dr CHOITAESEL Mr H.N. CHONG MALAYSIA Professor A.Q.M.B. CHOUDHURY BANGLADESH Dr G. CLAVERO SPAIN Dr A. COELHO PORTUGAL Professor B. COLAKOVIC YUGOSLAVIA Dr Mrs I. CORNAZ SWITZERLAND Miss M. COTE CANADA Mr M.W.H. CROM NETHERLANDS Dr R. CUMMING AUSTRALIA Dr M. DAGA NIGER Mrs J. DAGHFOUS TUNISIA Professor M. DAVIES Mr D. DEANE WORLD FEDERATION FOR MENTAL HEALTH Dr E. DENNIS LIBERIA Mr M. DERRICK CANADA Dr G. DESLOUCHES HAITI Dr Y. DIAGANA MAURITIUS Dr N. DIAKITE GUINEA Dr A. DIALLO MALI Dr S. DIAS GUINEA-BISSAU Dr M. DILAMATA SPAIN Dr Z.M. DLAMINI SWAZILAND Professor I. DOGRAMACI TURKEY Mr P. DUMAS FRANCE Mr E. EBAMI CAMEROO N Dr L. ELIAS HUNGARY

YEMEN ARAB REPUBLIC

YEMEN ARAB REPUBLIC

Dr P.O. EMAFO **NIGERIA** Dr M. ENDARA **ECUADOR** Dr E. ESTEBAN SPAIN Professor L. EYCKMANS BELGIUM Dr S. FAAIUASO WESTERN SAMOA Dr V. FEDOROV USSR Professor M. FERAA MAROC Dr A.R. FERGANY OMAN Dr F. FERNANDES **ANGOLA** Dr M. FERNANDEZ HONDURAS Mrs T. FERNANDEZ DIAZ CUBA Dr I. FIELD UK Dr N. FIKRI BENBRAHIM MOROCCO Dr C. FLEURY SWITZERLAND Mr P. FOKAM KAMGA CAMEROON Dr S.V. FREEMAN LIBERIA Dr L.A. FUJIGAKI MEXICO Professor M. GABR EGYPT Dr F. GACS HUNGARY Dr R. GAVARRINO FRANCE Mr T.O.B. GOLDSON JAMAICA Dr O.H. GONZALEZ-CARRIZO **ARGENTINA** Professor M. GORUH TURKEY Dr E. GUERRERO COLOMBIA Dr J. GUTIERREZ CU BA Dr A. GUZMAN VELIZ CHILE Dr B. HADJ-LAKEHAL **ALGERIA** Professor S. HALTER BELGIUM Dr HAPSARA INDONESIA Dr E.L. HARRIS UK . Dr M.L. HASSAN **EGYPT** Dr A. HASSOUN IRAQ **NORWAY** Dr T. HEIDE Dr H. HELLBERG FINI.AND Mrs P. HERZOG INTERNATIONAL COUNCIL OF WOMEN Dr H.J.H. HIDDLESTONE NEW ZEALAND Professor C. HAONG DINH VIET NAM Dr M.T. HOUENSASOU-HOUANGBE TOGO Mr R. HUBER FEDERAL REPUBLIC OF GERMANY Dr R. HUSAIN Dr S.W. HYND SWAZILAND Mr S. ILO **NIGERIA** Mr D. IONESCU-LAZANA ROMANIA Mr C. IVASCU ROMANIA Mr A.K. JAFFAR KUWAIT Professor D. JAKOVYEVIC YUGOSLAVIA Dr A. JAN SAUDI ARABIA Professor P.G. JANSSENS BELGIUM Dr A. JARAMILLO COLOMBIA Mr O. JENNANE MOROCCO Mr M.-G. JEON REPUBLIC OF KOREA Dr T. JONES **GUYANA** Mr C. KAAK TUNISIA Dr R. KAISER USA Mr S. KANEDA Dr Y.J. KANG DEMOCRATIC PEOPLE'S REPUBLIC OF KOREA Professor M. KATZ USA Dr G. KEISAR ISRAEL Dr S, KESSLER WORLD FEDERATION OF PUBLIC HEALTH ASSOCIATIONS

Dr M. MOKETE

Dr F.A.M.S. MOL

Dr S. KHALAF-ALLAH UNITED ARAB EMIRATES Dr A. KHALED BIN SAHAN MALAYSIA Dr R. KHAZEN CANADA Dr A. KISSELEV USSR Mr D. KLACKENBERG **SWEDEN** Mr W. KNIGHTS TRINIDAD AND TOBAGO Mr L. KOLONICS HUNGARY Dr W. KOINANCE KARUGA KENYA Mr M.P. KONARE MALI Dr I. KONE IVORY COAST Dr L. KORTE FEDERAL REPUBLIC OF GERMANY Mr R. KUNDA ZAMBIA Dr V. KYARUZI COMMONWEALTH SECRETARIAT Dr H. LANDMANN DEMOCRATIC REPUBLIC OF GERMANY Dr E. LAURIDSEN Professor M.F. LECHAT BELGIUM ' Dr B. LEWARTOWSKI POLAND Dr E.-S. LIM MALAYSIA Dr J, de D. LISBOA RAMOS CAPE VERDE Dr H. LIU PEOPLE'S REPUBLIC OF CHINA Dr X. LIU PEOPLE'S REPUBLIC OF CHINA Mr M. LO SENEGAL Professor A.A. LOEDIN INDONESIA Dr L. LOCO NIGER -Dr B, LOEMBE CONGO Mr D. LUKASO ZAIRE Professor J. LUTWAMA UGANDA . Mrs A.M. LVETTGEN CUBA Professor A. MAAOUNI MOROCCO Professor C. MAAZAGAO MOZAMBIQUE Dr P.C. MAFIAMBA CAMEROON BOTSWANA Mrs K. MAKHWADE Dr M.L. MALGWI NIGERIA Dr T. MALONE USA Mr R. MAMIAKA GABON Dr I. MANGGA **NIGERIA** Dr L. MARANGHELLO COSTA RICA Dr G. MARIONA EL SALVADOR Dr A. MARKIDES Dr T. MARKOVIC YUGOSLAVIA Dr J.F. MARTIN SWITZERLAND Dr H. MARTINS MOZAMBIQUE Professor C. MARZAGAO MOZAMBIQUE Dr N. MASHALABA BOTSWANA Mr E.S. MASIST BOTSWANA -Dr P. MASSAWE TANZANIA Mrs H. MATANDA ZAMBIA Mr B. MATHSSON Mr K. MATHER COMMONWWEALTH SECRETARIAT Mr M. MBOUMBA GABON Dr J. MEDRANO **PANAMA** Professor J. MENCZEL ISRAEL Dr T. MENAZES CAPE VERDE Dr S. MICHAEL IRAQ Dr J. MICHELSEN COLOMBIA Mr J. MOEHLING FEDERAL REPUBLIC OF GERMANY

LESOTHO

IOMC (MEDICUS-MUNDI)

Dr F. MUCHEMWA ZIMBABWE Dr B. MUREMYANGANGO RWANDA Dr E.G.N. MUZIRA UGANDA Dr J. MWAKALUKWA TANZANIA Dr A. MYINT BURMA Professor T. NACEF TUNISIA Dr M. NGANGO RWANDA Mr X.T. NGUYEN VIET NAM VIET NAM Mr T. NGUYEN VAN Miss A. NHANCALE MOZAMBIQUE Dr A. NICHOLSON UK Dr K, NKAMANY ZAIRE **NIGERIA** Dr I.O.N. NSOLO Mr J.de D. OBOUAKA CONGO Mrs T. ODUORI KENYA Dr P. OGBANG NIGERIA Dr S.I. OKWARE UGANDA Dr J. ONNO PAPUA NEW GUINEA Professor H.A.P.C. OOMEN IOMC (MEDICUS-MUNDI) USSR Dr V. OSIPOV Dr Y. OSMAN SUDAN UPPER VOLTA Dr M. OUOBA Dr S. OURSHANO OLGHI IRAN Dr M.O. OZTURK TURKEY Dr R. OZUN ROMANIA REPUBLIC OF KOREA Mr N.-S. PARK Dr W. PATTERSON JAMAICA Mr B.C. PERGRA SRI LANKA Mr M. PERETZ SWITZERLAND Dr J.P. PERRET Professor H. PHILLIPS LAO PEOPLE'S DEMOCRATIC REPUBLIC Dr K. PHOLSENA TURKEY Professor T. PIRNAR THAILAND Dr S. PLIANBANGCHANG Dr L. POUDAYL NEPAL INDIA Mr R, PRASAD TRINIDAD and TOBAGO Dr E. QUAMINA Mr N. QUTUB SAUDI ARABIA ORGANIZATION OF AFRICAN UNITY Dr M.H. RAJABALLY **MADAGASCAR** Dr R. RAMAHATRA WORLD BANK Dr K. RANGANATHAN MADAGASCAR Mr J. RASQLOFONIRINA JORDAN Dr A-R. RAWABDEH INDIA Mr R. RAY **GUATEMALA** Dr J.R. RECINOS DEMOCRATIC REPUBLIC OF GERMANY Professor F. RENGER USA Mrs D.P. RICE MONGOLIA Dr A. RINCHYN MOZAMBIQUE Dr A.J. RODRIGUES CABRAL VENEZUELA Dr J. RODRIGUEZ REPUBLIC SAN MARINO Dr M. ROSSIUI USSR Dr A. ROZOV RWANDA Dr J.B. RWASINE INTERNATIONAL COUNCIL OF NURSES Miss M. RYCHTELSKA INTERNATIONAL ORGANIZATION FOR COOPERATION Dr S. RYPKEMA IN HEALTH CARE (MEDICUS MUNDI)

AFGHANI STAN

BENIN

Dr A. SABOOR

Professor B-C. SADELER

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Mrs K. WU

Dr E.M. SAMBA	-	GAMBIA
Dr L. SAMBO	_	ANGOLA
Professor B. SANKARAN	-	INDIA
Dr J. SANTOS		ANGOLA
Dr J. SENILAGAKALI	-	FIJI
Dr N. SHANGASE	-	SOUTH AFRICA
Dr H. SHENAYIB	-	EGYPT
Mr H-H. SHIN	-	REPUBLIC OF KOREA
Dr F. SIEMTJAM	-	SURINAM
Dr P. SIGURDSSON	-	ICELAND
Dr R.E. SILVA Y SILVA	-	PERU VICOSIANTA W
Dr B, SKUPNJAK	_	TOGOSINATH
Mr P.D.M. SLEIJFFERS	-	INTERNATIONAL ORGANIZATION FOR COOPERATION IN
		HEALTH CARE (MEDICUS MUNDI)
Dr C.S. SOH	-	SINGAPORE
Dr D. SOKOLOV	-	USSR
Mr Y, SONG	-	PEOPLE'S REPUBLIC OF CHINA
Dr K. SOUVANNAVONG	-	LAO PEOPLE 'S DEMOCRATIC REPUBLIC
Dr A. SPEETJENS	-	INTERNATIONAL ORGANIZATION FOR COOPERATION IN
N. D. OTTIVOON		HEALTH CARE (MEDICUS MUNDI)
Mr B. STENSON	-	SWEDEN
Dr L. STIRLING	-	TANZANIA COMMONWEALTH SECRETARIAT
Professor K. STUART Dr S. SIAGAEU	-	USSR ·
Dr M. SYLLA	_	GUINEA
Professor O. SYLLA	_	SENEGAL
Dr S. TAJELDIN	_	QATAR
Dr S. TAPA		TONGA
Professor V. TATOCHENKO	-	USSR
Dr B. TANKURO	-	PAPUA NEW GUINEA
Mr G-E. TEKA	_	ETHIOPIA
Mr M.T. THABANE	_	LESOTHO
Dr P. THIMOSSAT	_	CENTRAL AFRICAN EMPIRE
Dr S. TIN	_	BURMA
Dr M. TJON JAWCHONG	-	SURINAM
Dr C.C. TOH	-	SINGAPORE
Dr M. TOTTIE	-	SWEDEN
Dr M. TOURE	-	SENEGAL
Dr M. TOURE	_	SENEGAL
Dr N. TROUBILINE	-	USSR
Mr V. TUDOR	-	ROMANIA
Mrs E, VAN DER GRACHT-CARNEIRO	-	INTERNATIONAL COMMITTEE OF CATHOLIC NURSES
Dr J. VAN ROY	-	BELGIUM
Dr F. VILARDEL	-	SPAIN
Dr V. VODORATSKY		USSR
Mr H, VOIGTLANDER	-	FEDERAL REPUBLIC OF GERMANY
Mr W. VON ERFFA	-	UNIDO
Dr K. VUYLSTEEK	-	BELGIUM
Dr L. WAI	-	BURMA
Dr K. WARD-BREW	-	GHANA
Dr N. WARILLE	-	SUDAN UNDER HOLEA
Dr D. WEDRAOGO	-	UPPER VOLTA INTERNATIONAL ORGANIZATION FOR COOPERATION IN
Dr E. WIDMER	-	
D- R LITTITAMO	-	HEALTH CARE (MEDICUS MUNDI) SIERRA LEONE
Dr B. WILLIAMS Professor E. WOLLAST	_	BELGIUM
Dr A. WONG	_	MAURITIUS
DI G' MANG	_	

PEOPLE'S REPUBLIC OF CHINA

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 ${\tt Miss\ X.\ XING}$ 

Mr S. XU

Dr M. ZAMFIRESCU

Dr M.H.S. ZEIN

Dr K, ZHANG

Miss E, ZHILIAEVA

- PEOPLE'S REPUBLIC OF CHINA

- PEOPLE'S REPUBLIC OF CHINA

- ROMANIA

MAURITANIA

PEOPLE'S REPUBLIC OF CHINA

- USSR