

PAN AMERICAN SANITARY ORGANIZATION
 SECOND MEETING OF THE DIRECTING COUNCIL
 (EXECUTIVE SECTION)

Mexico City, October 8 to 12, 1948

FINAL REPORT

The Executive Section of the Second Meeting of the Directing Council began its deliberations in Mexico City, on October 8, 1948, with a Preliminary Session at which the following officers were elected:

Chairman: Mexico (Dr. Ignacio Morones Prieto)
 Vice-Chairman: Peru (Dr. Jorge Estrella Ruiz)
 Secretaries: Pan American Sanitary Bureau
 (Dr. Miguel E. Bustamante)
 Mexican Delegation
 (Dr. José Zozaya)

The following Representatives and Observers were recognized:

Argentina:	Dr. Alberto Zwanck Dr. Carlos A. Crivellari Mr. Angel Domínguez Mr. Juan Carlos Quesada	Representative Alternate Adviser Secretary
Bolivia:	Dr. Néstor Salinas Aramayo	Representative
Brazil:	Dr. Heitor Prager Fróes Dr. Emmanuel Dias	Representative Alternate
Colombia:	Dr. Jorge Boshell Manrique	Representative
Costa Rica:	Dr. Gonzalo González Murillo	Representative
Cuba:	Dr. Luis Espinosa y G. Cáceres	Representative
Ecuador:	Dr. Roberto Nevárez Vásquez	Representative
El Salvador:	Dr. Rafael Vega Gómez	Representative
United States of America:	Dr. Thomas Parran Dr. Leonard A. Scheele Dr. H. Van Zile Hyde Mr. Ward P. Allen	Representative Alternate Alternate Adviser
Guatemala:	Dr. Luis F. Galich	Representative

Honduras:	Dr. Daniel Meza Zelaya	Alternate Representative
México:	Dr. Ignacio Morones Prieto Dr. José Zozaya	Representative Alternate
Nicaragua:	Dr. Jacinto Jiménez	Representative
Panamá:	Dr. Guillermo García de Paredes	Representative
Paraguay:	Dr. Raúl Peña	Representative
Perú:	Dr. Jorge A. Estrella Ruiz	Representative
Dominican Republic:	Dr. Luis F. Thomen Dr. Nicolás E. Pichardo	Representative Alternate
Uruguay:	Dr. Ricardo Cappelletti	Representative
Venezuela:	Dr. Alfredo Arreaza Guzmán Dr. Juvencio Ochoa	Representative Alternate
Pan American Sanitary Bureau:	Dr. Fred L. Soper Dr. John R. Murdock Dr. Miguel E. Bustamante Dr. Anthony Donovan Mrs. Agnes W. Chagas Mr. Charles G. Muradian Mr. Fernando Hazera Miss Flora López Enríquez Miss Elsie Morcom	Director Assistant Director Secretary General Chief, Lima Regional Office Nursing Consultant Fiscal Officer Translator Secretary Secretary
<u>Observers:</u>		
World Health Organization:	Dr. Frank A. Calderone	Director, New York Office
The Netherlands:	Dr. C. Van den Berg	Director General of Public Health
French West Indies and Guiana:	Dr. René Goulley	Ministry of Health
British Caribbean Territories:	Dr. Joseph W. P. Harkness	Medical Adviser
Netherlands West Indies:	Dr. Jacob Rudolph Arends	Chief, Health Services
Surinam:	Dr. Anton Eduard Wolff	Chief, Bureau of Com- municable and Endemic Disease Control.

During the Preliminary Session, the Rules of Procedure and of Debate of the Directing Council (Document OSP.CD2.M-1, Annex I) were discussed and adopted with amendments.

Working Committees were appointed and the following Agenda was approved:

1. Study of the Final Report of the Fifth Meeting of the Executive Committee, held from October 1 to 8, 1948 (Document OSP.CE5.M-4).
2. Consideration of the Report of the Director of the Pan American Sanitary Bureau on program, organization and budget.
3. Relations of the Pan American Sanitary Organization with the World Health Organization.
4. Relations of the Pan American Sanitary Organization with the non-self-governing territories.
5. Approval of the Caracas Declaration on the Health of the Child.
6. Report of the Directing Council to the Member Governments.
7. Election of two countries to succeed Cuba and the United States in the Executive Committee.

WORKING COMMITTEES

1 - ORGANIZATION AND BUDGETS:

Argentina	United States
Costa Rica	Paraguay
Ecuador	Dominican Republic
El Salvador	(Rapporteur)
(Chairman)	

2 - RELATIONS:

Bolivia	México
Brazil	Panamá (Rapporteur)
Cuba	Perú
United States	Uruguay (Chairman)
Honduras	Venezuela

3 - ANNUAL REPORT OF THE DIRECTING COUNCIL TO THE MEMBER GOVERNMENTS:

Dominican Republic	Venezuela
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4 - DRAFTING AND RESOLUTIONS COMMITTEE:

Argentina	Guatemala
Brazil	Nicaragua
Colombia	Peru
Ecuador	

In addition to the Preliminary Session, four plenary sessions, fourteen sessions of the Committees and a Closing Session were held, and the following resolutions were approved:

I - ORGANIZATION AND BUDGETS

After careful study of the documents presented by the Pan American Sanitary Bureau, including the Final Report of the Fifth Meeting of the Executive Committee (OSP.CE5.M-4),

THE DIRECTING COUNCIL

RESOLVES:

1. To continue the use of the calendar year as the budget period rather than the fiscal year from July 1st to June 30th.
2. To approve a budget of \$700,000.00 for the first half of 1949.
3. To approve a budget for \$1,000,000.00 for the second half of the same year.
4. To divide the two budgets which were approved into the following four sections:

	Jan. to June	July to December
a) Headquarters Administration	\$ 157,000.00	\$ 186,687.50
b) Zone Offices	163,915.00	175,175.00
c) Central Services and Field Activities	201,960.00	319,450.00
d) Field programs for the control of Communicable Diseases	177,125.00	318,687.50

5. To authorize the Director of the Pan American Sanitary Bureau to transfer funds from one to another of the four major sections indicated, not exceeding 10% of any section, advising the Executive Committee at the first opportunity. For sums in excess of this percentage, the Director must obtain previous approval of the majority of Members of the Executive Committee.

The Council recommends that future budgets should not require this transference clause and that the authorization given for the present period should not constitute a precedent.

6. To assign the quotas for the collection of the funds on the basis established by Article 60 of the Pan American Sanitary Code.

The budget of the Pan American Sanitary Bureau for the calendar year 1949 shall be apportioned among the Member Governments in accord with the scale of contributions adopted by the Council of the Organization of American States for the budget of the Pan American Union for its fiscal year, 1948-1949.

7. To recommend that the Executive Committee give special attention to the provisions of Article 12, paragraph C, of the Constitution of the Pan American Sanitary Organization and carry out the pertinent studies at the proper time, and that it prepare a comparative analysis of the two preceding fiscal periods and of the Preliminary Budget submitted, which should be forwarded to the Member Governments as early as possible.

8. To recommend to the Director of the Pan American Sanitary Bureau that, whenever it is not possible for lack of funds to carry out the entire approved program, none of the authorized items be totally eliminated, but that the future activities within each heading be reduced proportionately according to the funds available.

9. To authorize the Executive Committee, at its Sixth Meeting, to study and propose modifications of the annual salaries of the Assistant Director and of the Secretary General of the Pan American Sanitary Bureau, as well as of the representation allowances for the Director, the Assistant Director and the Secretary General of the Bureau.

II - RELATIONS

a) With the World Health Organization

After study of the Report of the Committee on Relations and taking into consideration the opinions, suggestions and recommendations of the Members and Observers present, as well as the Final Report of the Fifth Meeting of the Executive Committee,

THE DIRECTING COUNCIL

RESOLVES:

1. To ratify the report presented by the Executive Committee on Relations with the World Health Organization.

2. To recommend to the American countries, members of the Organization, the desirability of ratifying the Constitution of the World Health Organization, that the viewpoint of the American Continent may be duly represented in the deliberations of this Organization.

3. To accept as a basis for the agreement between the World Health Organization and the Pan American Sanitary Organization the document approved by the Directing Council in its First Meeting in Buenos Aires, with the slight changes introduced by the Executive Board of the World Health Organization (Document OSP.CD2.M-3).

4. To authorize the Director of the Pan American Sanitary Bureau to sign this agreement with the World Health Organization on the basis of the authorization given at the XII Pan American Sanitary Conference, when at least fourteen American countries have ratified the Constitution of the World Health Organization.

b) With the Non-Self-Governing Territories

After careful consideration of the problem and the measures proposed by the Executive Committee, which have been accepted de facto by the Directing Council with their incorporation in its Rules of Procedure and Debate, and

WHEREAS

the proposal represents an appreciable advance toward the definite solution of this problem which is of great importance to the American Continent,

THE DIRECTING COUNCIL

RESOLVES:

5. To declare that the non-self-governing countries of the Western Hemisphere be offered the following rights within the Pan American Sanitary Organization:
- a) To participate without the right to vote in the deliberations of the plenary sessions of the Directing Council.
 - b) To participate with the right to vote in the Committees of the Directing Council, except in those which deal with administration, finances and the Constitution.
 - c) To participate on the same basis as the Members, subject only to the limitations mentioned in subdivision (a), in matters relating to procedure in the sessions of the Directing Council and its Committees, such as presenting motions, amendments and points of order, etc.

- d) To propose subjects for inclusion in the provisional agenda of the Meetings of the Directing Council.
 - e) To receive all the documents, reports and minutes of the Directing Council.
 - f) To participate on the same basis as the Members in all plans for the calling of special sessions.
 - g) To appoint observers and to participate in the discussions of the Executive Committee, subject to the same conditions which apply to the Members of the Pan American Sanitary Organization who are not members of the Committee, although these representatives are not eligible for membership in the Committee.
- c) Caracas Declaration on the Health of the Child

After a careful study of the Caracas Declaration on the Health of the Child,

THE DIRECTING COUNCIL

RESOLVES:

6. To register its enthusiastic approval of the Declaration as a set of principles and objectives which will serve as a standard and guide to all organizations which are interested in the health and well-being of the child.

7. To recommend that the following statement of principles be added to said Declaration: The Pan American Sanitary Organization believes that all health activities, the objectives of which are to guarantee to the child a harmonious physical and mental development, must be based on the family unit, of which the child is an integral part; the maternal and child health services being entrusted to the National Public Health Departments which will maintain the closest possible contact and collaborate with the agencies concerned with maternal and child welfare.

d) Continental standards

After consideration of the present difficulties involved in the establishment of continental standards for solution of health problems,

THE DIRECTING COUNCIL

RESOLVES:

8. To declare that in order to make such standards useful on

the whole Continent they should have a universal character.

e) Regional Border Agreements

WHEREAS

it is desirable to secure the greatest degree of success in the execution of the border health agreements concluded in the Western Hemisphere,

THE DIRECTING COUNCIL

RESOLVES:

9. To direct the Pan American Sanitary Bureau to carry out a study of the border health agreements which may have been concluded in the Western Hemisphere and of the benefits which may have accrued therefrom to the health of the Continent; and to suggest administrative and technical measures which experience may show will improve the implementing agencies set up by these agreements.

Any suggestions will be communicated to the interested health organizations through the Pan American Sanitary Bureau.

The Directing Council of the Pan American Sanitary Organization, mindful of the considerations expressed by the Representatives of Panamá and Perú,

RESOLVES:

10. To direct the Executive Committee of the Pan American Sanitary Organization that it take up immediately a study of the objectives of future Pan American Conferences of National Directors of Health so that these may be devoted to study in toto and in situ of the progress achieved in the field of public health in the country where the respective meeting is held.

This study should take into account the desirability of holding simultaneous annual meetings of National Directors of Health and of the Directing Council of the Pan American Sanitary Organization, and should be communicated to the national health authorities six months before the next meeting, for its consideration and incorporation, if approved, as a resolution of the Directing Council of the Pan American Sanitary Organization.

THE DIRECTING COUNCIL

taking into account the studies and reports which indicate that hydatidosis has been gradually spreading throughout the Americas in recent

years, as well as the difficulties and dangers represented by the disease, not only for the countries already invaded but also for those in which growing numbers of human cases are being reported, and having studied the proposal submitted by the Representatives of Argentina, Brazil, Paraguay and Uruguay.

RESOLVES:

11. To recommend to the public health authorities of the American countries that they intensify the epidemiological investigation of hydatidosis in their respective territories and transmit periodically to the Pan American Sanitary Bureau all reports and studies related to this disease; also, to recommend to them the issuance of laws and regulations directed toward the prevention and control of hydatidosis, such legislation to be based, preferably, on health education of the public, uniform national systems of prophylaxis, and enforcement of regulations for case reporting, as well as other measures for combating hydatidosis in animals and for the protection of the human population.

12. To entrust the Pan American Sanitary Bureau with distributing regularly among all the American countries information regarding studies and preventive measures dealing with hydatidosis.

III - ANNUAL REPORT OF THE DIRECTING COUNCIL
TO THE MEMBER GOVERNMENTS

After hearing the draft of the annual report presented by Committee III,

THE DIRECTING COUNCIL

RESOLVES:

1. To approve this report which will be sent to the Member Governments, in accordance with the dispositions of sub-division E of Article VIII of the Constitution of the Pan American Sanitary Organization.

IV - SEAT OF THE NEXT MEETING OF THE DIRECTING COUNCIL

The Directing Council unanimously designated the city of Lima, Perú, as the seat of its Meeting in 1949.

V - ELECTION OF MEMBER COUNTRIES TO THE EXECUTIVE COMMITTEE

The Directing Council elected Argentina and Guatemala to fill the vacancies on the Executive Committee created by the termination of

the periods of office of Cuba and the United States of America.

VI - HOMAGE

The Directing Council, at the initiative of the United States Delegation, renders its fervent tribute to the memory of Eduardo Liceaga, whose lasting work in favor of the health of all the peoples of the Continent is thus remembered.

WHEREAS

Dr. John D. Long, Travelling Representative of the Pan American Sanitary Bureau, has rendered outstanding service in the work of the Bureau, to which he has devoted many years of his life, and

WHEREAS

Dr. Long has won the gratitude of many American nations for his conscientious work and his constant devotion in the field of international public health,

The Directing Council of the Pan American Sanitary Organization

RESOLVES:

1. To express its appreciation and thanks for the important and long-continued service rendered by Dr. John D. Long to the cause of Pan American Health.

VII - GREETINGS

The Directing Council resolves to express its sincere appreciation to Dr. Hugh S. Cumming, Director Emeritus of the Pan American Sanitary Bureau, for the progress achieved in the Americas during his long and productive period of service as Director of the Bureau.

It also resolves to send to Dr. Carlos Enrique Paz Soldán, Honorary Member of the Pan American Sanitary Bureau, its expressions of cordial remembrance for his work on behalf of the progress of Public Health in the Continent and the solidarity of the peoples of the Americas.

On the occasion of its Second Meeting, the Directing Council resolved to send a greeting to the World Health Organization at Geneva, and another to the Regional Organization of the World Health Organization for Southeastern Asia, which is at present holding its first meeting in India.

VIII - CONDOLENCE

To the Government of Perú and to the Ministry of Public Health

and Social Welfare, for the loss of Dr. Fernando Castillo Sologuren, who was known and esteemed by the members of the Directing Council as a result of his participation in its First Meeting in Buenos Aires.

IX - VOTES

The Directing Council of the Pan American Sanitary Organization presents its expressions of gratitude of his Excellency, Licenciado Miguel Alemán Valdés, President of the Republic of México, and to the Ministers of Foreign Relations and Health and Welfare as well as their Technical Staffs, for the interest shown in the work of the Pan American Sanitary Organization and the generous hospitality extended to each and every one of the Delegations of the American Republics which compose the Directing Council.

The Directing Council of the Pan American Sanitary Organization expresses its appreciation:

to the Chief of the Department of the Federal District and to the Members of the Advisory Council of the City of Mexico and of the Federal District, for the honor accorded the Representatives of the American Republics in declaring them "distinguished guests" of Mexico City;

to the Mexican press, for its reporting of the concepts of social well-being and American Solidarity that guided at all times the deliberations of the Directing Council of the Pan American Sanitary Organization;

to the Members of the Mexican Delegation, to the gracious ladies of Mexico and to the public and private institutions, for their most generous and cordial manner in contributing toward rendering most pleasant the visit of the Representatives of the American Republics in México;

to the Observers for the non-self-governing territories of the Western Hemisphere who by their presence, have enhanced the prestige of this Meeting of the Directing Council;

to the Observer for the World Health Organization who contributed with a fine spirit of cooperation toward the conclusion of an agreement between the World Health Organization and the Pan American Sanitary Organization; and

to the Secretary General of the Pan American Sanitary Bureau, Dr. Miguel E. Bustamante, as well as the personnel of the Ministry of Health and Welfare and of the Pan American Sanitary Bureau, who collaborated admirably in the preparation and distribution of the material

utilized by the Directing Council, contributing in this way to the success of the Meeting.

This Final Report was signed in the City of México, on the twelfth day of October of the year one thousand nine hundred and forty-eight, for:

ARGENTINA: (Sgd.) Alberto Zwanck

BOLIVIA: (Sgd.) Néstor Salinas A.

BRAZIL: (Sgd.) Heitor Fróes

COLOMBIA: (Sgd.) Jorge Boshell

COSTA RICA: (Sgd.) G. González M.

CUBA:

ECUADOR: (Sgd.) R. Nevárez V.

EL SALVADOR: (Sgd.) R. V. Gómez

UNITED STATES OF AMERICA: (Sgd.) Leonard A. Scheele

GUATEMALA: (Sgd.) L. F. Galich

HONDURAS: (Sgd.) Daniel Meza

MEXICO: (Sgd.) I. Morones

NICARAGUA: (Sgd.) J. Jiménez

PANAMA: (Sgd.) Gmo. G. de Paredes

PARAGUAY: (Sgd.) Raúl Peña

PERU: (Sgd.) Jorge A. Estrella

DOMINICAN REPUBLIC: (Sgd.) Dr. L. F. Thomen

URUGUAY: (Sgd.) R. Cappeletti

VENEZUELA: (Sgd.) A. Arreaza Guzmán

PAN AMERICAN SANITARY BUREAU

(Sgd.) Fred L. Soper
Fred L. Soper
Director

(Sgd.) John R. Murdock
John R. Murdock
Assistant Director

(Sgd.) M. E. Bustamante
Miguel E. Bustamante
Secretary General

REPORT OF THE COMMITTEE ON ORGANIZATION AND BUDGETS

In its final session, the Committee on Organization and Budgets, made up of the Representatives of Argentina, Costa Rica, Ecuador, El Salvador, United States, Paraguay and the Dominican Republic, designated Dr. Rafael Vega Gómez, Representative of El Salvador, as Chairman; and Dr. Luis Francisco Thomen, Representative of the Dominican Republic, as Rapporteur.

Five sessions were held with the above mentioned Representatives and those of other countries in attendance. After the necessary deliberations, this Committee reports as follows:

After careful study of the documents presented, and especially the Final Report of the Executive Committee (OSP.CE5.M/-4) relative to its Fifth Meeting, the Committee makes the following recommendations for the consideration and action of the Directing Council:

I - In view of the fact that nineteen of the American Republics make up their national budgets for a period which coincides with the calendar year, it is not considered advisable to return to the fiscal year from July 1st to June 30th, as the Executive Committee has requested.

II - After consideration of the Preliminary Budgets submitted to its study, the Committee recommends:

- (a) the approval of the budget for \$700,000.00 for the first half of 1949; and
- (b) the approval of the budget for \$1,000,000.00 for the second half of the same year. This amount is equal to half of the budget for \$2,000,000.00 prepared for the fiscal year 1949-1950.

III - Should the Directing Council decide to approve the recommendations of the Executive Committee for a return to the fiscal year from July 1st to June 30th, the Committee regards as satisfactory the budget of \$700,000.00 for the first six months, and the \$2,000,000.00 budget for the period from July 1st, 1949, to June 30th, 1950.

IV - It is recommended that the proposal of the Executive Committee to divide these budgets into the following four headings be accepted:

- a) Headquarters Administration;
- b) Zone offices;
- c) Central Services and Field Activities; and
- d) Field programs for the control of communicable diseases.

V - That the Director of the Pan American Sanitary Bureau be authorized to transfer funds from one to another of the four major categories indicated, not exceeding 10% of any category, advising the Executive Committee at the first opportunity.

The Committee recommends that future budgets should not require this transference clause and that, consequently, the authorization given for the present period does not constitute a precedent.

VI - The Committee believes that the Directing Council is not empowered to authorize any other basis for collecting funds than that established by Article 60 of the Pan American Sanitary Code and, therefore, recommends to the Directing Council that the quotas be assigned in accordance with the above mentioned article.

VII - In view of the difficulties experienced in the past, as well as in the present, by the Committee on Organization and Budgets in preparing a detailed and careful study of the Preliminary Budgets submitted to it, the Committee recommends that the Executive Committee give special attention to Article 12, paragraph C, of the Constitution of the Organization and carry out the pertinent studies at the proper time, and that it prepare a comparative analysis of the execution of the last two budgets and of the Preliminary Budget submitted, which should be forwarded to the Member Governments thirty days before the meeting.

VIII - Should the complete execution of the program approved not be possible, for lack of funds, the Committee recommends: that none of the authorized headings be totally eliminated, but that in proportion to the funds available, the future activities within each heading be reduced.

IX - To authorize the Executive Committee, at its Sixth Meeting, to study and decide upon the modifications of the annual salaries of the Assistant Director and the Secretary General of the Pan American Sanitary Bureau, as well as the appropriation for representation allowances for the Director, the Assistant Director and the Secretary General of the Bureau.

The Committee registers the fact that the United States' Delegation voted against a budget for \$2,000,000.00 (for July 1, 1949 to June 30, 1950), in favor of a budget not exceeding \$1,200,000.00. For the period of January 1 to June 30, 1949, the United States supported a budget of not to exceed \$500,000 of which \$100,000 would be placed in a working capital fund. The United States' Delegation also voted in favor of Paragraph VI of this report, with the understanding that this paragraph does not exclude the possibility of an interpretation of Article 60 of the Pan American Sanitary Code which permits the adoption of a scale of contributions different from that of the Pan American Union, although on the same basis.

CHAIRMAN: Dr. Rafael Vega Gómez (El Salvador)

RAPporteur: Dr. Luis F. Thomen (Dominican Republic)

MEMBERS: Dr. Carlos A. Crivellari (Argentina);
Dr. Gonzalo González Murillo (Costa Rica);
Dr. Leonard A. Scheele (United States);
Dr. Roberto Nevárez Vásquez (Ecuador);
Dr. Raúl Peña (Paraguay).

Mexico, D. F.
October 11, 1948

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REPORT OF THE COMMITTEE ON RELATIONS

In accordance with the decision of the Chairman of the Directing Council, the members appointed to form the Committee on Relations met to take up the subjects entrusted to their consideration.

The first session took place on Friday at 5:00 p.m. and the following subjects were discussed:

- (a) relations with the World Health Organization;
and
- (b) relations with the non-self-governing territories.

The following Representatives and Observers were present at this session:

Representatives: Uruguay (Chairman of the Committee), Bolivia, United States, Mexico, Panama, Peru, Venezuela and the Pan American Sanitary Bureau.

Observers: Holland, British Caribbean Territories, Netherlands Antilles, Surinam and the World Health Organization.

During this session the Chairman made the following appointments:

- (a) to the Drafting Sub-Committee: Drs. Arreaza Guzmán, of Venezuela, and Estrella, of Peru;
- (b) as Rapporteur, the Representative of Panama, Dr. Guillermo García Paredes.

The Committee held a second session on Saturday morning at 10:00 a.m. to consider the following subjects:

- (a) The Caracas Declaration on the Health of the Child; and
- (b) participation of the Pan American Sanitary Bureau in regional health agreements and border agreements, proposed by Dr. Estrella, Representative of Peru.

The Representatives and Observers of the following countries were present in the second session:

Representatives: Uruguay (Chairman), Bolivia, Brazil, United States, Honduras, Mexico, Panama, Peru, Venezuela and the Pan American Sanitary Bureau.

Observers: Holland and British Caribbean Territories.

Having heard and studied the opinions, suggestions and recommendations of the Members and Observers present, the Committee on Relations brings to the consideration of the Directing Council for its approval, the following resolutions:

RELATIONS WITH THE WORLD HEALTH ORGANIZATION:

The Directing Council of the Pan American Sanitary Organization after hearing the report of the Relations Committee and after having carefully studied the report presented by the Executive Committee as well as the documents related with these subjects,

RESOLVES:

I - to ratify the report presented by the Executive Committee on Relations with the World Health Organization;

II - to recommend to the American countries, members of the Organization, the desirability of ratifying the Constitution of the World Health Organization, that the viewpoint of the American Continent may be presented in the deliberations of this Organization;

III - to accept as a basis for the agreement between the World Health Organization and the Pan American Sanitary Organization the document approved by the Directing Council in its I Meeting in Buenos Aires, with the slight changes introduced by the Executive Board of the World Health Organization (Document OSP.CD2.M/-3);

IV - to authorize the Director of the Pan American Sanitary Bureau to sign this agreement with the World Health Organization on the basis of the authorization given at the XII Pan American Sanitary Conference, when at least fourteen American countries have ratified the Constitution of the World Health Organization.

NON-SELF-GOVERNING TERRITORIES:

The Committee on Relations has studied this problem in great detail and believes that the measure proposed by the Executive Committee and accepted de facto by the Directing Council which has already incorporated it in the Rules of Procedure and Debate, represents a considerable advance toward the definite solution of this problem which is of great importance to the American Continent.

The Observers accepted without change the proposal made by the Executive Committee as to the rights which the non-self-governing territories enjoy within the Pan American Sanitary Organization.

THE CARACAS DECLARATION ON THE HEALTH OF THE CHILD:

The Committee on Relations, after having studied carefully each and every one of the articles of the Caracas Declaration on the Health of the Child, recommends that the Directing Council approve the following Resolution:

V - The Directing Council of the Pan American Sanitary Organization, after a careful study of the Caracas Declaration on the Health of the Child, registers its enthusiastic approval of the Declaration as a set of principles and objectives which will serve as a standard and guide to all organizations which are interested in the health and well-being of the child. Furthermore, the Directing Council recommends that the following statement of principle be added to said Declaration:

"The Pan American Sanitary Organization believes that all health activities, the objectives of which are to guarantee to the child a harmonious physical and mental development, must be based on the family unit, of which the child is an integral part; the maternal and child health services being entrusted to the National Public Health Departments which will maintain the closest possible contact and collaborate with the agencies concerned with maternal and child welfare.

OTHER SUBJECTS:

After consideration of continental standards for the solution of health problems, it was agreed that in order to make them useful, such standards should have a universal character to facilitate their application on a worldwide scale.

REGIONAL BORDER AGREEMENTS:

The II Meeting of the Directing Council of the Pan American Sanitary Organization, recognizing the desirability of securing the greatest degree of success in the execution of the border health agreements concluded in the Western Hemisphere,

RESOLVES:

VI - to direct the Pan American Sanitary Bureau to carry out a study of the border health agreements which may have been concluded in the Western Hemisphere and of the benefits which may have accrued therefrom to the health of the Continent; and to suggest administrative and technical measures which experience may show will improve the implementing agencies set up by these agreements. Any suggestions shall be communicated to the interested health organizations through the Pan American Sanitary Bureau.

DECLARACIONES DE LA DELEGACIÓN DE LOS ESTADOS UNIDOS

DE AMÉRICA RELATIVAS AL PRESUPUESTO Y FINANCIAMIENTO.

DE LA OFICINA SANITARIA PANAMERICANA

(not available
in English)

La Delegación de los Estados Unidos de América desea exponer al Consejo Directivo, en la forma más franca y concreta, la posición del Gobierno de los Estados Unidos con respecto al proyecto de presupuesto de la Oficina Sanitaria Panamericana y la propuesta escala de contribuciones.

En primer lugar, la posición del Gobierno de los Estados Unidos es que la Oficina debe ser una organización de continuo e ininterrumpido desarrollo, cuyo campo de actividades continúe ensanchándose de manera que pueda, con efectividad siempre creciente, cumplir su misión de mejorar la salud de los pueblos del Nuevo Mundo.

Por tanto consideramos que, aparte de las contribuciones voluntarias que puedan ser efectuadas individualmente por --- cualesquiera de los gobiernos, y aparte de la ayuda que la --- Oficina continúe recibiendo de fuentes no gubernamentales, el presupuesto normal debería ser inmediata y considerablemente aumentado, y los Estados Unidos están dispuestos a pagar una parte mayor que la anteriormente cubierta, de dicho aumento.

Sin embargo, en reuniones del Comité Ejecutivo efectuadas entre el 1° y el 7 de octubre de 1948, el Representante de los Estados Unidos indicó que su Gobierno no estaría en condiciones de pagar el 72.5% del presupuesto total de la Oficina Sanitaria Panamericana, que asciende a 2.000.000 de dólares, durante el año fiscal comprendido entre el 1° de julio de 1949 y el 30 de junio de 1950.

La Delegación de los Estados Unidos se encuentra ahora en situación de manifestar que para el año fiscal antes mencionado, el Poder Ejecutivo del Gobierno de los Estados Unidos estaría dispuesto a apoyar una contribución máxima estadounidense de 720.000 dólares, siempre y cuando el porcentaje adjudicado a los Estados Unidos no excediera del 60%. Alternativamente, los Estados Unidos estarían dispuestos a contribuir con un máximo de 576.000 si el porcentaje que se le adjudicase fuera el de 72.15%.

La contribución de los Estados Unidos para el año calendario 1948 asciende a 152.000 dólares, aproximadamente, y por lo tanto las cantidades que los Estados Unidos están en condiciones de contribuir para el año fiscal 1949/1950 representarían un aumento de entre 350 y 500 por ciento sobre las contribuciones actuales.

A nuestro criterio, las disposiciones del Artículo 60 del

Código Sanitario Panamericano no obligan necesariamente a una adhesión rigurosa a la escala exacta de la Unión Panamericana. Los requisitos legales de dicho Artículo quedarían satisfechos siempre que la Oficina siguiera "la misma base" que la Unión Panamericana -- es decir, alguna combinación razonable de población y capacidad de pagar. Alternativamente, de no aceptarse este criterio, podría resultar conveniente hacer una distinción entre los gastos de la Oficina, propiamente dichos, y el costo de proyectos y actividades de campo, que no es contemplado en el lenguaje del Artículo 60, y para el cual se podría emplear otra escala.

Además de las disposiciones del Artículo 60 del Código, es importante recordar la Resolución de la XII Conferencia Sanitaria Panamericana, celebrada en Caracas. El Informe del Comité de Reorganización de la Oficina Sanitaria Panamericana, que fué aprobado por la Conferencia y forma parte de su Acta Final, declara que:

"2. Para dar cumplimiento a lo dispuesto en los Artículos anteriores (sobre reorganización), la Conferencia juzga necesario modificar la contribución de los países de la Oficina, como sigue: Que el Consejo Directivo formule un presupuesto adecuado para los trabajos de la Oficina, el que conforme a lo señalado en el Artículo 60 del Código Sanitario Panamericano, será sufragado por los Gobiernos signatarios siguiendo lo estipulado para los gastos de la Unión Panamericana. Igualmente se darán instrucciones al Director para que solicite la aprobación por parte de los Gobiernos, de las cuotas que se establezcan.

"3. Que excepto lo que corresponde al aumento de las cuotas proporcionales a cada país, el cual deberá ser sometido a los Gobiernos para su aprobación, los detalles de organización que se formulen de acuerdo con las bases que aquí se establecen, tendrán vigencia tan pronto como sean aprobados por el Consejo Directivo." (Páginas 13-14 del texto en español. Subrayado añadido.)

Asimismo, en la Constitución de la Organización Sanitaria Panamericana, aprobada por el Consejo Directivo el 1º de octubre de 1947 en Buenos Aires, figuran disposiciones, en el Capítulo VI, referentes al presupuesto. El Artículo 21 estipula lo siguiente:

"Cada Gobierno Miembro, después de aprobar la cuota determinada por el Consejo, efectuará su contribución anual regular." (Subrayado añadido).

Por lo tanto, constituyen deberes de esta Reunión del Consejo Directivo - tanto de acuerdo con las disposiciones del Código como en cumplimiento de las instrucciones de la XII Conferencia Sanitaria Panamericana - la aprobación de un presupuesto adecuado para el año fiscal 1949-1950 y de una escala equi-

tativa de contribuciones para la distribución de dicho presupuesto entre los Gobiernos Miembros. Estas determinaciones serán sometidas posteriormente a cada gobierno para su aprobación.

Los Estados Unidos sustentan el criterio de que es esencial que cualquier presupuesto aprobado aquí proporcione al Director de la Oficina una base sólida sobre la cual pueda proceder a la obtención del personal, equipo y servicios necesarios para dar efecto a un programa adecuado de actividades. Por lo tanto consideramos que constituiría un grave error de parte de esta Reunión del Consejo Directivo, la aprobación de un presupuesto o escala de contribuciones mayor a las cantidades que recibirán la aprobación necesaria de todos los Gobiernos Miembros. Cualquier presupuesto mayor al que todos los Gobiernos Miembros estarían dispuestos y capaces de financiar, tendría el defecto de no proporcionar al Director esa base firme que requiere para efectuar el programa de la Oficina.

Por consiguiente, sin deseo alguno de imponer sus puntos de vista al Consejo Directivo, y tomando en cuenta la realidad de la situación actual, así como la imperiosa necesidad de proporcionar al Director una base firme para realizar un programa de mayores alcances, la Delegación de los Estados Unidos propone respetuosamente que el Consejo Directivo revise el proyecto de presupuesto y la escala de contribuciones, con el objeto de aprobar y someter a sus Gobiernos un presupuesto normal para el año fiscal 1949-1950 que no pase de 1.200.000 dólares, de cuya cantidad no se adjudique más del 60% a los Estados Unidos. Tal presupuesto, más apegado a la realidad, ayudaría a solucionar el problema práctico de obtener la aprobación de todos los veintín gobiernos.

México, D. F.,
9 de octubre de 1948.

FH/gc