

directing council



PAN AMERICAN
HEALTH
ORGANIZATION

XI Meeting

regional committee

WORLD
HEALTH
ORGANIZATION

XI Meeting



Washington, D. C.
September 1959

CD11/55 (Eng.)
30 September 1959
ORIGINAL: ENGLISH-SPANISH

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XI MEETING OF THE DIRECTING COUNCIL OF THE
PAN AMERICAN HEALTH ORGANIZATION
XI MEETING OF THE REGIONAL COMMITTEE OF THE
WORLD HEALTH ORGANIZATION

FINAL REPORT

The XI Meeting of the Directing Council of the Pan American Health Organization, XI Meeting of the Regional Committee of the World Health Organization, took place at Washington, D.C., in the International Conference Suite of the Department of State of the United States of America, from 21 to 30 September 1959, inclusive, as convoked by the Director of the Pan American Sanitary Bureau, in compliance with Resolution XV adopted by the Executive Committee at its 37th Meeting.

PARTICIPANTS

The meeting opened under the provisional chairmanship of Dr. Alberto Bissot, Jr., Representative of Panama and Chairman of the X Meeting. The following governments were represented: Argentina, Brazil, Chile, Colombia, Cuba, Dominican Republic, Ecuador, El Salvador, France, Guatemala, Haiti, Honduras, Kingdom of the Netherlands, Mexico, Nicaragua, Panama, Peru, United Kingdom, United States, Uruguay, and Venezuela. The Government of Canada designated an observer. The meeting was also attended by a representative of the World Health Organization and by observers from the Organization of American States, the United Nations, the United Nations Children's Fund, the Food and Agriculture Organization, and 17 nongovernmental organizations and other interested institutions (see Annex I, List of Participants, Document CD11/O, Rev. 2).

OFFICERS

The election of the Chairman and two Vice-Chairmen of the Council took place pursuant to Article 3 of the Rules of Procedure. The officers were:

<u>Chairman:</u>	Mr. Humberto Olivero	Guatemala
<u>Vice-Chairmen:</u>	Dr. José A. Jácome Valderrama	Colombia
	Dr. José Alvarez Amézquita	Mexico
<u>Secretary</u> <u>ex officio:</u>	Dr. Abraham Horwitz	Director, Pan American Sanitary Bureau

COMMITTEE ON CREDENTIALS

The Committee on Credentials was established, pursuant to Article 22 of the Rules of Procedure, with the following members:

<u>Chairman and</u> <u>Rapporteur:</u>	Dr. Bichat Rodrigues	Brazil
	Dr. Diego Angel Ramírez	Ecuador
	Dr. Carlos A. Javier	Honduras

GENERAL COMMITTEE

Upon election of the representatives of Argentina, Nicaragua, the United States, and Venezuela, in accordance with Article 24 of the Rules of Procedure, the General Committee was composed of the following members:

Mr. Humberto Olivero	Guatemala
Chairman of the Council	

Dr. José A. Jácome Valderrama Vice-Chairman of the Council	Colombia
Dr. José Alvarez Amézquita Vice-Chairman of the Council	Mexico
Dr. Mario Allaria Representative	Argentina
Dr. Doroteo Castillo Rodríguez Representative	Nicaragua
Dr. David E. Price Representative	United States
Dr. Arnaldo Gabaldon Representative	Venezuela
Dr. Abraham Horwitz (ex officio)	Director, Pan American Sanitary Bureau

AGENDA

The Director of the Bureau, acting pursuant to Article 10-B of the Constitution of the Pan American Health Organization, submitted to the 37th Meeting of the Executive Committee for approval the preliminary draft agenda of the XI Meeting of the Directing Council. The Executive Committee approved the preliminary text and authorized the Director to incorporate therein any new topics proposed in due course by the Member Governments and organizations with the right to propose topics.

The governments of Guatemala, Honduras, and Mexico proposed new topics and the Director-General of the World Health Organization requested the inclusion of others that were of interest to the Directing Council in its capacity as Regional Committee of the WHO for the Americas.

The Directing Council, at its first plenary session, pursuant to Article 18 of its Rules of Procedure, approved the agenda (Annex II, Document CD11/1, Rev. 3).

WORKING PARTIES

Two working parties were appointed. One, to prepare a draft resolution on the financial status of the Pan American Health Organization, was composed of the following members: Mexico, Dr. Miguel E. Bustamante, Chairman; Argentina, Dr. Mario Allaria, Rapporteur; Panama, Dr. Alberto Bissot, Jr.; Venezuela, Dr. Patrocinio Peñuela Ruiz; the United States, Mr. Charles G. Sommer; and Dr. Abraham Horwitz, Secretary ex officio. The working party held three sessions and presented its report and a draft resolution at the fifth plenary session of the Directing Council, which approved them unanimously.

The working party for the study of the Provisional Draft Program and Budget of the Pan American Health Organization and the Proposed Program and Budget of the World Health Organization for the Region of the Americas for 1961 was composed of the representatives of Nicaragua, Dr. Carlos H. Canales, Chairman; United States, Mr. Charles G. Sommer, Rapporteur; Brazil, Dr. Bichat Rodrigues; Cuba, Dr. Ramón Fernández Ledón; Haiti, Dr. Carlo Boulos; and Dr. Abraham Horwitz, Secretary ex officio. The working party held two sessions, and presented its report, which contained two draft resolutions, at the thirteenth plenary session of the Directing Council.

In addition, at the twelfth plenary session, a drafting committee composed of the representatives of Argentina, Dr. Mario Allaria; Colombia, Dr. José A. Jácome Valderrama; United States, Dr. David E. Price; and Panama, Dr. Alberto Bissot, Jr., was appointed to prepare a draft resolution on the topic Advertising of Medicinal Products, which was submitted at the following plenary session for consideration.

SPECIAL SESSION

On 26 September, at 5:10 p.m., a special session was held in honor of Dr. Fred L. Soper, Director Emeritus of the Pan American Sanitary Bureau, in accordance with Resolution XVII of the XV Pan American Sanitary Conference. The ceremony was attended by the members of the Council, representatives of the diplomatic corps, especially invited guests, and staff of the Bureau.

The Chairman of the Directing Council presented to Dr. Soper a scroll recording his designation as Director Emeritus of the Pan American Sanitary Bureau and a gold medal designed by Gilroy Roberts, the obverse bearing his likeness and the reverse bearing an inscription reading "Fred L. Soper, Director of the Pan American Sanitary Bureau, 1947-1959," encircled by the words "In recognition of his work in behalf of continental health." The Chairman also presented an oil portrait of Dr. Soper painted by Bjorn Egeli and delivered it to the Director of the Pan American Sanitary Bureau, recalling that at his suggestion the Executive Committee, at its 37th Meeting, voted in Resolution XVI that the portrait should occupy a place of honor at the Bureau headquarters.

At the ceremony Dr. José A. Jácome Valderrama, Minister of Public Health of Colombia, conferred upon Dr. Soper the decoration of the Order of Boyacá.

TECHNICAL DISCUSSIONS

The Directing Council devoted 28 September to the Technical Discussions, which were held with Dr. Arnoldo Gabaldon as Moderator, assisted by Dr. Alberto Aguilar Rivas, Rapporteur, and Mr. Harold Shipman of the Pan American Sanitary Bureau, Technical Secretary.

The topic examined in the Technical Discussions was: Technical, Financial, and Administrative Aspects of Water Supply in the Urban Environment in the Americas. At the first session, after a preliminary statement by the Moderator, Dr. Abel Wolman and Mr. Pedro Irañeta, whom the Director of the Bureau had designated to prepare preliminary studies, presented their papers.

A special panel established for the discussions included, in addition to the Moderator, the Rapporteur, and the two experts appointed by the Director, the following members: Dr. H. G. Baity, Chief, Environmental Sanitation Division, World Health Organization; Mr. Harry Shaw, former head of the Washington Suburban Sanitary Commission; Mr. Enrique Ortega, of the Puerto Rico Aqueduct and Sewer Authority; and Mr. Hale Shenefield, Loan Adviser of the U. S. International Cooperation Administration.

The report on the Technical Discussions was considered at the fourteenth plenary session of the Directing Council.

SESSIONS

The Directing Council held fifteen plenary sessions. The Committee on Credentials held two sessions, and the General Committee, seven sessions.

RESOLUTIONS APPROVED

As a result of its deliberations, the Directing Council approved the following resolutions:

RESOLUTION I

ANNUAL REPORT OF THE CHAIRMAN OF THE EXECUTIVE COMMITTEE

THE DIRECTING COUNCIL,

Having examined the annual report of the Executive Committee, presented by Dr. Miguel E. Bustamante, representative of Mexico and Chairman of the 37th Meeting of the Committee; and

Considering the terms of Article 8-C of the Constitution of the Pan American Health Organization,

RESOLVES:

To approve the annual report of the Chairman of the Executive Committee and to congratulate the Chairman, Dr. Miguel E. Bustamante, and all members of the Committee on the work accomplished.

(Approved at the first plenary session, 21 September 1959)

RESOLUTION II

REPORT ON COLLECTION OF QUOTA CONTRIBUTIONS

THE DIRECTING COUNCIL,

Having examined the report of the Director on the collection of quota contributions, contained in Document CD11/19 and Addendum I,

RESOLVES:

To take note of the report of the Director on the collection of quota contributions.

(Approved at the second plenary session, 21 September 1959)

RESOLUTION III

AMENDMENTS TO THE FINANCIAL REGULATIONS OF THE
PAN AMERICAN SANITARY BUREAU

THE DIRECTING COUNCIL,

Having studied the amendments proposed by the Director to Article IV, paragraphs 4.3 and 4.4, of the Financial Regulations of the Pan American Sanitary Bureau;

Taking into account the fact that the proposed changes reduce administrative work and budgetary problems, and provide the necessary flexibility for PAHO fellowships;

Considering that these changes do not affect the basic provisions or the pattern established by the Directing Council when the Financial Regulations were established in 1951; and

Concurring in the recommendation set forth in Resolution VI of the 37th Meeting of the Executive Committee,

RESOLVES:

To adopt the following amendments to the Financial Regulations of the Pan American Sanitary Bureau, effective beginning with the fiscal year 1959:

Article IV, Regulations 4.3 and 4.4, revised to read:

4.3 Appropriations shall remain available for twelve months following the end of the financial year to which they relate, to the extent that they are required to discharge the outstanding legal obligations as of 31 December of that year, except for amounts obligated for fellowship awards, which shall remain available until the fellowship is completed. Any remaining balance of appropriations will revert to the Working Capital Fund.

4.4 At the end of the twelve-month period provided in Regulation 4.3, the remaining balance of any appropriations will revert to the Working Capital Fund. Except for obligations in respect to fellowships as provided in Regulation 4.3, any unliquidated obligations of the prior twelve months shall at that time be canceled; where the obligation remains a valid charge, it shall be transferred as an obligation against current appropriations.

(Approved at the second plenary
session, 21 September 1959)

RESOLUTION IV

AMENDMENTS TO THE STAFF RULES AND REGULATIONS OF
THE PAN AMERICAN SANITARY BUREAU

THE DIRECTING COUNCIL,

Having studied Document CE37/6 relating to amendments to the Staff Rules and Staff Regulations of the Pan American Sanitary Bureau;

Considering the recommendation made by the Executive Committee at its 37th Meeting, in Resolution VII; and

Acting pursuant to Articles 12.1 and 12.2 of the Staff Regulations,

RESOLVES:

1. To approve the amendments to Articles 3.2, 3.3 and 6.2 of the Staff Regulations of the Pan American Sanitary Bureau as presented in Document CE37/6, Annex I.

2. To take note of the amendments to the Staff Rules of the Pan American Sanitary Bureau, approved by the Director and confirmed by the Executive Committee at its 37th Meeting, which appear in Document CE37/6, Annex II.

(Approved at the second plenary session, 21 September 1959)

RESOLUTION V

EMERGENCY REVOLVING FUND

THE DIRECTING COUNCIL,

Having examined the report presented by the Director on the use of the Emergency Revolving Fund (Document CD11/18); and

Considering that, if the Fund is to serve its important purpose of collaboration with the governments, it is essential that it be maintained at the established level,

RESOLVES:

1. To take note of the report on the use of the Emergency Revolving Fund (Document CD11/18) presented by the Director of the Pan American Sanitary Bureau.
2. To invite the governments, when they request assistance from the Fund, to reimburse as soon as possible the amounts advanced from the Fund.

(Approved at the second plenary session, 21 September 1959)

RESOLUTION VI

FINANCIAL REPORT OF THE DIRECTOR AND REPORT OF THE EXTERNAL
AUDITOR FOR 1958

THE DIRECTING COUNCIL,

Having studied the Financial Report of the Director and the
Report of the External Auditor for 1958 (Official Document No.29); and

Noting the action of the Executive Committee at its 37th Meeting
regarding the aforesaid reports (Resolution II),

RESOLVES:

To approve the Financial Report of the Director and the
Report of the External Auditor for the fiscal year 1958.

(Approved at the fifth plenary
session, 23 September 1959)

RESOLUTION VII

WORKING CAPITAL FUND

THE DIRECTING COUNCIL,

Noting the serious financial condition of the Organization as reflected in the Financial Report of the Director for 1958 and the special reports on the status of the Working Capital Fund prepared by the Director;

Taking into account the comments of the External Auditor, in his report for 1958, with respect to the seriousness of the financial position of the Organization;

Considering the action taken in Resolution X of the 37th Meeting of the Executive Committee; and

Believing it essential that suitable steps be taken to ensure adequate financing of the Organization's activities in the future,

RESOLVES:

1. To call to the attention of the Member Governments the necessity of paying their annual quota contributions as early each year as possible.

2. To request the Member Governments whose quota contributions are in arrears to pay them at the earliest possible date.

3. To approve the assignment of a portion of the budget for gradually increasing the Working Capital Fund until the authorized level has been reached, and for maintaining the Fund at that level.

(Approved at the fifth plenary
session, 23 September 1959)

RESOLUTION VIII

ANNUAL REPORT OF THE DIRECTOR OF THE PAN AMERICAN
SANITARY BUREAU

THE DIRECTING COUNCIL,

Having examined the Annual Report of the Director of the
Pan American Sanitary Bureau, Regional Office of the World Health
Organization for the Americas for 1958 (Official Document No. 30),

RESOLVES:

To approve the Annual Report of the Director, congratulating
him on the effective work accomplished and on the form of presentation
of the report, and extending the congratulations to the staff of the
Bureau.

(Approved at the fifth plenary
session, 23 September 1959)

RESOLUTION IX

FINANCIAL SITUATION OF THE PAN AMERICAN HEALTH ORGANIZATION

THE DIRECTING COUNCIL,

Considering the serious financial situation of the Pan American Health Organization, as reflected in the Financial Report of the Director and Report of the External Auditor for 1958, and in the reports on the status of quota collections and on the Working Capital Fund, presented by the Director; and

Bearing in mind the comments made by various representatives with regard to the most effective means for having the governments make regular payment of their quota contributions,

RESOLVES:

1. To request the Director to supply further information to the governments on the financial situation of the Organization, through periodic communications sent simultaneously to the ministries of public health and of foreign affairs.

2. To point out to the Member Governments the advisability that, in the ministries of public health, there be an office responsible for relations between the national public health organizations and the international health agencies.

3. To suggest to the Member Governments the adoption of administrative and legislative measures that will make it possible to adjust the dates of quota payments to the fiscal year of the Organization.

4. To request the Director to approach the Member Governments for the purpose of having them, at the level of their National Technical Assistance Boards, expand the public health programs; and to approach also the Organization of American States with a view to obtaining larger contributions from the Program of Technical Cooperation for public health activities.

5. To request the Director to study new measures that might be adopted with respect to the sale of publications and the furnishing of other services for the purpose of increasing the income of the Organization as much as possible.

(Approved at the fifth plenary
session, 23 September 1959)

RESOLUTION X

BUDGET OF THE PAN AMERICAN HEALTH ORGANIZATION FOR 1960

THE DIRECTING COUNCIL

RESOLVES:

1. To appropriate for the financial year 1960 an amount of
\$ 4,100,000 as follows:

Purpose of Appropriation

PART I	PAN AMERICAN HEALTH ORGANIZATION	\$ 220,463
PART II	PAN AMERICAN HEALTH ORGANIZATION- HEADQUARTERS	1,427,858
PART III	PAN AMERICAN HEALTH ORGANIZATION- FIELD AND OTHER PROGRAMS	<u>2,451,679</u>
Total - All Parts		\$ 4,100,000

Less:

Estimated Miscellaneous Income	\$ 60,115
Contributions on behalf of France, the Netherlands, and the United Kingdom	39,885

Total	<u>100,000</u>
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TOTAL FOR ASSESSMENT	<u>\$ 4,000,000</u>
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2. Amounts not exceeding the appropriations noted under Paragraph 1 shall be available for the payment of obligations in accordance with the Financial Regulations of the Bureau incurred during the period 1 January to 31 December 1960, inclusive.

3. The appropriations as noted above shall be financed by contributions from Member Governments according to Article LX of the Pan American Sanitary Code; from contributions on behalf of France, the Netherlands and the United Kingdom according to Resolutions XV and XL of the V Meeting of the Directing Council, and miscellaneous income accruing to the Pan American Sanitary Bureau.

4. The Director is authorized to transfer credits between parts of the budget, provided that such transfers of credits between parts as are made do not exceed 10 per cent of the part from which the credit is transferred. Transfers of credits between parts of the budget in excess of 10 per cent may be made with the concurrence of the Executive Committee. All transfers of budget credits shall be reported to the Directing Council.

(Approved at the seventh plenary session, 24 September 1959)

RESOLUTION XI

FINAL REPORT OF THE EXECUTIVE COMMITTEE

THE DIRECTING COUNCIL,

Having examined the report of the 38th Meeting of the Executive Committee presented by Dr. Miguel E. Bustamante, Chairman of that meeting; and

Considering the terms of Article 8-C of the Constitution of the Pan American Health Organization,

RESOLVES:

To approve the report of the 38th Meeting of the Executive Committee and to congratulate the Chairman, Dr. Miguel E. Bustamante, and all members of the Committee on the work accomplished.

(Approved at the eighth plenary session, 24 September 1959)

RESOLUTION XII

AMENDMENTS TO THE FINANCIAL REGULATIONS OF THE
PAN AMERICAN SANITARY BUREAU

THE DIRECTING COUNCIL,

Having studied the problems raised by the present text of the
Financial Regulations;

Having reviewed the proposals of the Director to overcome
these problems; and

Considering the recommendation set forth in Resolution III of the
38th Meeting of the Executive Committee,

RESOLVES:

To adopt the following changes in the text of the Financial
Regulations:

1. Change the title from "Financial Regulations of the
Pan American Sanitary Bureau" to "Financial Regulations of the
Pan American Health Organization."

2. Revise Article I to read as follows:

"1.1 - These regulations shall govern the financial administration of the Pan American Health Organization."

"1.2 - The Director of the Pan American Sanitary Bureau shall receive, deposit, and administer all funds and assets of the Pan American Health Organization in accordance with these Financial Regulations."

3. Replace the word "Bureau" by "Organization" in Articles 6.1, 7.2, 8.1, 10.1, 10.3, 10.5, 11.1, 11.2, 12.1, 12.2, and 12.8.

(Approved at the eighth plenary session, 24 September 1959)

RESOLUTION XIII

STATUS OF AEDES AEGYPTI ERADICATION IN THE AMERICAS

THE DIRECTING COUNCIL,

Bearing in mind the reports presented at this meeting by Guatemala and Honduras on the status of the eradication of Aedes aegypti, according to which those countries are declared to be free from Aedes aegypti, after satisfactorily meeting the standards on which the criteria established by the Pan American Sanitary Bureau for that purpose are based,

RESOLVES:

To accept the reports presented, in which it is declared that Guatemala and Honduras are free from Aedes aegypti, and to call upon the other countries and territories that are still infested, to intensify their anti-aegypti activities in accordance with the terms of the resolution approved at the XI Pan American Sanitary Conference in Rio de Janeiro, and to recommend that those countries in which the vector has already been eradicated maintain a strict vigilance in order to prevent reinfestation.

(Approved at the eighth plenary session, 24 September 1959)

RESOLUTION XIV

ESTABLISHMENT OF THE UNITED NATIONS SPECIAL FUND

THE DIRECTING COUNCIL,

Having considered the document on the United Nations Special Fund and the Fund's potential support of health projects; and

Having noted that Resolution WHA12.51 authorizes the Director-General of the World Health Organization to cooperate with the Special Fund and to enter into working arrangements for the provision of services and the execution of health projects,

RESOLVES:

1. To invite Member Governments, in reviewing their health programs, to take into account the Special Fund as a potential source of international assistance and to present appropriate projects through the designated channels.

2. To request the Director to cooperate with Member Governments in planning projects appropriate for financing under the United Nations

Special Fund, especially surveys necessary for the development of water supply programs.

3. To request the Director to cooperate, through appropriate channels, with the Special Fund for the provision of services and the execution of health projects.

(Approved at the eighth plenary
session, 24 September 1959)

RESOLUTION XV

ELECTION OF TWO MEMBER COUNTRIES TO THE EXECUTIVE COMMITTEE ON THE
TERMINATION OF THE PERIODS OF OFFICE OF GUATEMALA AND PERU

THE DIRECTING COUNCIL,

Considering the provisions of Article 13-A of the Constitution
of the Pan American Health Organization; and

Considering that the Governments of Colombia and El Salvador
were elected to the Executive Committee on the termination of the
periods of office of Guatemala and Peru,

RESOLVES:

1. To declare the Governments of Colombia and El Salvador
elected to membership on the Executive Committee for a period of
three years.

2. To extend its thanks to the Governments of Guatemala and
Peru for the services rendered to the Organization by their
representatives on the Executive Committee.

(Approved at the ninth plenary
session, 25 September 1959)

RESOLUTION XVI

ENVIRONMENTAL SANITATION

THE DIRECTING COUNCIL,

Having considered Resolution WHA12.48 of the Twelfth World Health Assembly on the subject of environmental sanitation;

Recognizing that the considerations so well stated in the above resolution apply with special force in the Region of the Americas, for example:

a) that safe and adequate supplies of water to inhabitants of communities constitute an important measure for the protection and improvement of health and are indispensable for economic and social development;

b) that the provision of community water supplies depends upon the closely coordinated efforts of engineering, financial, and administrative personnel;

c) that a primary deterrent to the early construction of community water supplies on an adequate scale is the difficulty in financing, and that ministries of health or other competent governmental agencies are not generally in a position independently to develop schemes for the financing of such works;

Recognizing that some governments may wish to make funds available to the Pan American Health Organization to provide advisory services to governments in community water supply programs in addition to the work financed from the regular budget; and

Recognizing the special need for the Pan American Health Organization, Regional Office of the World Health Organization, to take urgent action to promote water development programs, and to coordinate international efforts in this program, including the stimulation and utilization of international financial resources,

RESOLVES:

1. To endorse Resolution WHA12.48 of the World Health Assembly.
2. To emphasize the recommendations to Member Governments contained in the above resolution, which read:
 - a) that priority be given in national programs to the provision of safe and adequate water supplies for communities;
 - b) that wherever necessary, national or provincial water boards be established and given authority to deal with the various legal, administrative, and fiscal responsibilities involved in such programs;
 - c) that all available national and local resources of money, materials, and services contributory to such a program be mobilized;

- d) that within each country requiring such a facility a revolving fund be established to provide loans for water supply development to local agencies of governments;
- e) that full advantage be taken of existing international loan funds.

3. To request the Director:

- a) to cooperate with Member Governments in projects to provide adequate and safe supplies of water to inhabitants of their communities;
- b) to study all possible ways and means of rendering assistance; and
- c) to cooperate with all agencies, national and international, that will participate in the development of water supply programs, with special emphasis on stimulation of financial resources.

4. To authorize the Director to secure financial participation and accept any contributions of public or private organizations, national or international, for the purpose of providing assistance to governments in planning, preparing for, and obtaining other technical assistance in the development of community water supply.

5. To request the Director to establish under Article XI, paragraph 11.3 of the Financial Regulations, a special account for the purposes set forth in paragraph 4, above.

6. To provide that the funds in the special account shall be available for incurring obligations for the purposes set out in paragraph 4 of this resolution and that, notwithstanding Article IV, paragraph 4.3, of the Financial Regulations, the unexpended balance of the account shall be carried forward from one financial year to the next.

7. To request the Director to present the operations financed, or planned to be financed, from the special account separately in the annual program and budget estimates and to present the operations of the account separately in the annual financial report.

8. To request the Director to make adequate provision in future program and budget estimates to allow the Organization to maintain leadership in a coordinated regional program of community water supply and to provide the necessary technical and advisory services to governments.

9. To invite all multilateral and bilateral agencies having an interest in this field to cooperate with the Pan American Health Organization in carrying out a regional water supply program.

10. To request that international and national financial institutions accord high priority to requests for loans to carry out water supply programs, since water is essential in the life of man and fundamental to the economic development of nations.

(Approved at the ninth plenary
session, 25 September 1959)

RESOLUTION XVII

WHO PARTICIPATION IN THE EXPANDED PROGRAM OF
TECHNICAL ASSISTANCE

THE DIRECTING COUNCIL,

Having taken note of Resolution WHA12.22 on the participation
of WHO in the Expanded Program of Technical Assistance;

Considering that the diminished level of funds for program
activities under the Expanded Program of Technical Assistance applies
to the situation in the Americas, where some governments, in submitting
their consolidated program requests to the Technical Assistance Board,
have increased other programs with a corresponding reduction in the
amounts available for health activities; and

Considering that reductions in the portion for health
activities not only diminish the funds for the program year but also
have the effect of reducing the regional planning ceiling for the
subsequent year,

RESOLVES:

1. To endorse Resolution WHA12.22 on WHO participation in the
Expanded Program of Technical Assistance.

2. To recommend to Member Governments, in relation to future requests to the Technical Assistance Board for projects under the Expanded Program of Technical Assistance;

- (a) that full consideration be given to health activities as a basic part of economic and social development which merits an important share of the program; and
- (b) that action should be taken, whenever reductions in the health portion of the Expanded Program of Technical Assistance have occurred, to redress the balance by including a larger portion for health activities in future annual requests to the Technical Assistance Board.

3. To endorse the regional projects which are to be financed in 1960 with funds of the Expanded Program of Technical Assistance, as submitted to the Technical Assistance Board.

(Approved at the ninth plenary session, 25 September 1959)

RESOLUTION XVIII

RESOLUTIONS OF THE WORLD HEALTH ASSEMBLY AND OF THE WHO
EXECUTIVE BOARD OF INTEREST TO THE REGIONAL COMMITTEE

THE DIRECTING COUNCIL,

Having examined Document CD11/13, in which the Director brought to the attention of the Regional Committee for the Americas Resolutions WHA12.15, WHA12.49, WHA12.42, and EB23.R.51,

RESOLVES:

To take note of Resolutions WHA12.15 (Malaria Eradication Special Account), WHA12.49 (Malaria Eradication Program), WHA12.42 (Convention on the Privileges and Immunities of the Specialized Agencies: Status of Accessions to the Convention and to Annex VII thereof), and EB23.R.51 (Method of Appointing Regional Directors).

(Approved at the ninth plenary
session, 25 September 1959)

RESOLUTION XIX

HEALTH INSURANCE FOR STAFF MEMBERS OF THE
PAN AMERICAN SANITARY BUREAU

THE DIRECTING COUNCIL,

Having considered the report of the Director on the matter of the existing accident and sickness insurance and the proposal for a more comprehensive health insurance plan for PASB staff and their families;

Noting the action being taken in this matter by the World Health Organization; and

Having considered the financial implications of adopting the health insurance program,

RESOLVES:

1. To authorize the Director to establish for PASB staff members the same health insurance benefits available to WHO staff members, if such insurance is desired by a majority of the staff.

2. To approve the expenditure of PAHO funds in an amount adequate to cover the portion which the Organization will have to contribute toward the cost of the new insurance plan.

(Approved at the ninth plenary
session, 25 September 1959)

RESOLUTION XX

INTERNATIONAL HEALTH AND MEDICAL RESEARCH YEAR

THE DIRECTING COUNCIL,

Having noted and studied the proposals made by various countries concerning an International Health and Medical Research Year, as well as the action taken thus far by the World Health Assembly, the WHO Executive Board, and the Director-General; and

Having noted the interest of other organizations in cooperating in such an activity,

RESOLVES:

1. To express its agreement with the concept of an International Health and Medical Research Year.
2. To urge Member Governments to submit their comments and specific suggestions to the Director-General of WHO, in accordance with his request.
3. To urge Member Governments to start preparation of plans so as to assure full and effective national and local participation if the proposal is approved by the World Health Assembly.

(Approved at the tenth plenary session, 25 September 1959)

RESOLUTION XXI

STATUS OF SMALLPOX ERADICATION IN THE AMERICAS

THE DIRECTING COUNCIL,

Considering that for a number of years there has been available an effective vaccine against smallpox, whose systematic and properly organized application is sufficient to ensure the complete protection of the population, and that, despite this fact, smallpox continues to be a serious public health problem in the Hemisphere;

Recognizing it to be essential that the efforts of all countries of the Americas be coordinated in order to eradicate this disease; and

Taking into account the resolutions on this subject adopted by the governing bodies of the Pan American Health Organization and the World Health Organization,

RESOLVES:

1. To express its satisfaction at the fact that in some countries of the Americas smallpox has already disappeared, and that other countries of the Continent are conducting nation-wide and intensive campaigns against this disease.

2. To recommend that the governments give special attention to the continuation of programs directed toward the maintenance of high levels of immunity, in order that the gains achieved so far may be made permanent.

3. To call upon the governments of countries where smallpox still exists and where nation-wide smallpox vaccination programs have not yet been initiated, to undertake such programs as soon as possible, as a measure to protect public health and as a contribution to the continent-wide program to eradicate the disease.

4. To recommend that the governments study ways and means of producing and storing adequate supplies of smallpox vaccine for use in national programs for vaccination and for control of possible outbreaks; and furnish, on request of the Pan American Sanitary Bureau, the information needed to keep up to date a record of the supplies of vaccine available for use in the control of any new smallpox outbreak or in any emergency situation that might arise in any country.

(Approved at the tenth plenary
session, 25 September 1959)

RESOLUTION XXII

BUILDINGS AND INSTALLATIONS FOR HEADQUARTERS AND
ZONE OFFICES

THE DIRECTING COUNCIL,

Having examined the Director's report on buildings and installations for headquarters and zone offices (Document CD11/24); and

Having noted the action taken by the Government of the United States regarding land for the headquarters site of the Pan American Health Organization,

RESOLVES:

1. To express its appreciation to the Government of the United States for the measures taken in connection with the donation of land to the Pan American Health Organization for the construction of a headquarters building.

2. To instruct the Director to continue to inform the Executive Committee on the developments in this matter.

(Approved at the twelfth plenary
session, 28 September 1959)

RESOLUTION XXIII

RECRUITMENT OF PROFESSIONAL PERSONNEL

THE DIRECTING COUNCIL,

Having considered the report of the Director on the matter of recruitment of professional personnel and the secondment to the Pan American Sanitary Bureau of qualified national public health personnel;

Noting that the present Staff Rules and Regulations make possible medium-term appointment and the granting of a terminal emolument under the service benefit; and

Considering the action being taken on this matter by the World Health Organization,

RESOLVES:

1. To request the Director to report to the Executive Committee on the results of the action of the World Health Organization on this matter and on his proposals for action by the Pan American Health Organization.

2. To call upon the Member Governments to draft legislation, in keeping with the minimum conditions established by the WHO Executive Board, to provide for secondment of officials to PAHO.

(Approved at the twelfth plenary session, 28 September 1959)

RESOLUTION XXIV

STUDY OF MYCOSES IN THE AMERICAS

THE DIRECTING COUNCIL,

Considering that the type of agency known in Venezuela as the Coordinating Committee for a Nation-wide Study of Mycoses has proved to be extremely useful in introducing the valuable collaboration of private initiative into the official institutions in charge of public health programs; and

Bearing in mind that the most recommended method for ascertaining the magnitude of the mycoses problem in the Americas is through epidemiological surveys that are carefully planned and evaluated,

RESOLVES:

1. To recommend to the Member Countries of the Pan American Health Organization that they promote the creation of coordinating committees, of nation-wide scope, for the study of mycoses.

2. To recommend to the Member Countries of the Pan American Health Organization the undertaking of epidemiological surveys as a means of ascertaining the magnitude of the problem of mycoses in the Americas.

(Approved at the thirteenth plenary session, 29 September 1959)

RESOLUTION XXV

PROPOSED PROGRAM AND BUDGET OF THE WORLD HEALTH ORGANIZATION
FOR THE REGION OF THE AMERICAS FOR 1961

THE DIRECTING COUNCIL,

Having examined Official Document No. 28, submitted by the Director of the Pan American Sanitary Bureau and containing the Proposed Program and Budget of the World Health Organization for the Region of the Americas for 1961; and

Bearing in mind that the aforesaid Proposed Program and Budget is submitted to the Directing Council as Regional Committee of the World Health Organization, for review and transmittal to the Director-General of that Organization so that he may take it into consideration in the preparation of the proposed budget of the WHO for 1961,

RESOLVES:

To approve the transmittal of the Proposed Program and Budget of the World Health Organization for the Region of the Americas for 1961, and to request the Regional Director to

transmit it to the Director-General of that Organization so that he may take it into consideration when preparing the WHO budget for 1961.

(Approved at the thirteenth plenary session, 29 September 1959)

RESOLUTION XXVI

PROVISIONAL DRAFT OF THE PROPOSED PROGRAM AND BUDGET OF THE
PAN AMERICAN HEALTH ORGANIZATION FOR 1961

THE DIRECTING COUNCIL,

Having examined Official Document No. 28, submitted by the Director of the Pan American Sanitary Bureau and containing a provisional draft to be considered as the preliminary basis for the 1961 Proposed Program and Budget of the Pan American Health Organization to be submitted to the 40th Meeting of the Executive Committee and to the XII Meeting of the Directing Council;

Recognizing that the Proposed Program comprises well-conceived and much needed health projects;

Considering, however, that in view of the practical needs of the countries a greater emphasis on environmental sanitation is important; and

Having heard the opinions of several delegations that the difficulty their countries are having at the present time in meeting their quota assessments regrettably compels them to request no further increase in program in 1961,

RESOLVES:

1. To take note of the provisional draft of the Proposed Program and Budget of the Pan American Health Organization for 1961, and

2. To instruct the Director, in preparing his Proposed Program and Budget for 1961, and in his consultation with the governments on this matter, to give due consideration to the recommendations expressed by several delegations with regard to content and to budget level.

(Approved at the thirteenth plenary session, 29 September 1959)

RESOLUTION XXVII

PLACE OF THE XII MEETING OF THE DIRECTING COUNCIL

THE DIRECTING COUNCIL,

Bearing in mind Resolution IX of the XIII Pan American
Sanitary Conference,

RESOLVES:

1. To express its appreciation to the Government of the Republic of Cuba and to accept its invitation to hold the XII Meeting of the Directing Council, XII Meeting of the Regional Committee of the WHO, and the meetings of its Executive Committee in the City of Havana.

2. To request the Director to prepare a report on the obligations of the Government of Cuba and of the Pan American Sanitary Bureau, with respect to the financial arrangements as well as those relating to premises, equipment, services, and secretariat personnel, and present it to the 40th Meeting of the Executive Committee for consideration.

(Approved at the thirteenth plenary
session, 29 September 1959)

RESOLUTION XXVIII

DECLARATION OF THE XV PAN AMERICAN SANITARY CONFERENCE,
SAN JUAN, PUERTO RICO, 1958

THE DIRECTING COUNCIL,

Having examined Document CD11/8 together with its annex containing the "Declaration of the XV Pan American Sanitary Conference, San Juan, Puerto Rico" (Document CE37/4, Rev. 1);

Considering that the XV Pan American Sanitary Conference transmitted the first draft of the aforesaid document, which it had approved in principle, to the Executive Committee and that the latter, at its 37th Meeting, after careful study introduced in it changes that in no way affected the substance of the text, in Resolution XIII agreed to transmit it to the Directing Council,

RESOLVES:

To take note of the "Declaration of the XV Pan American Sanitary Conference, San Juan, Puerto Rico, 1958."

(Approved at the thirteenth plenary session, 29 September 1959)

RESOLUTION XXIX

REPORT OF THE SUBCOMMITTEE ON BASIC DOCUMENTS OF THE
PAN AMERICAN HEALTH ORGANIZATION

THE DIRECTING COUNCIL,

Having studied the progress report of the Subcommittee on Basic Documents of the Pan American Health Organization contained in Document CE37/13; and having noted Resolution XII of the 37th Meeting of the Executive Committee,

RESOLVES:

1. To take note of the report of the Subcommittee on Basic Documents of the Pan American Health Organization (Document CE37/13) and to express its appreciation to the members of the Subcommittee for the work they are accomplishing.
2. To authorize the Executive Committee to have the revised texts of the Basic Documents prepared in French and Portuguese as well as English and Spanish.
3. To request the Executive Committee that a further report be presented to the next meeting of the Directing Council.

(Approved at the thirteenth plenary session, 29 September 1959)

RESOLUTION XXX

ADVERTISING OF MEDICINAL PRODUCTS

THE DIRECTING COUNCIL,

Bearing in mind that at both the XV Pan American Sanitary Conference and the X Meeting of the Directing Council, the Member Governments of the Pan American Health Organization expressed their deep and constant concern over the problems arising from the misleading advertising of medicinal products directed to the general public;

Taking into account the fact that at present there are no available means of control that are easily applied and are acceptable to all the governments;

Considering that, in conformity with Resolution XXV of the X Meeting of the Directing Council, the Pan American Sanitary Bureau already has under study the problem of drug registration in the Member Countries,

RESOLVES:

1. To instruct the Director to study the present situation of the control of advertising directed to the general public and to inform

the next meeting of the Council on the progress and studies made with respect to the following points:

(a) Nature of the control of advertising in the different countries;

(b) Measures of self-regulation within industry; and

(c) Practical problems arising from the application of various legislations or activities for the control of advertising.

2. To recommend that the Governments of the Member Countries adopt measures to prohibit false or misleading advertising of medicinal products.

(Approved at the thirteenth plenary session, 29 September 1959)

DAL

directing council



PAN AMERICAN
HEALTH
ORGANIZATION
XI Meeting

regional committee

WORLD
HEALTH
ORGANIZATION
XI Meeting



Washington, D.C.
September 1959

CD11/55 (Eng.)
CORRIGENDUM I
30 September 1959
ORIGINAL: ENGLISH

C O R R I G E N D U M
(English text only)

F I N A L R E P O R T

Resolution XXXI appearing on page 53 of the Final Report
(Document CD11/55) should read as follows:

THE DIRECTING COUNCIL,

Bearing in mind the provisions of Articles 1, 2, and 7 of the Rules
for Technical Discussions,

RESOLVES:

To select the topic "Technical, Administrative, Legal, and
Financial Aspects of Garbage and Refuse Disposal," for the Technical
Discussions that will take place during the XII Meeting of the
Directing Council.

(Approved at the thirteenth plenary
session, 29 september 1959)

RESOLUTION XXXI

TOPIC FOR THE TECHNICAL DISCUSSIONS DURING THE
XII MEETING OF THE DIRECTING COUNCIL

THE DIRECTING COUNCIL,

Bearing in mind the provisions of Articles 1, 2, and 7 of the
Rules for Technical Discussions,

RESOLVES:

To select the topic "Technical, Administrative, Legal, and Financial
Aspects of Waste and Excreta Disposal," for the Technical Discussions that
will take place during the XII Meeting of the Directing Council.

(Approved at the thirteenth
plenary session,
29 September 1959)

RESOLUTION XXXII

REGISTER OF AREAS WHERE MALARIA IS ERADICATED

THE DIRECTING COUNCIL,

Bearing in mind that the program of continent-wide malaria eradication is already well advanced, and that various countries report considerable areas already free of the disease; and

Considering the need to employ the most careful epidemiological techniques in order to ensure that malaria has been completely eliminated in a given territory,

RESOLVES:

To request that the Director study the possibility of establishing in the Pan American Sanitary Bureau a "Register of Areas Where Malaria is Eradicated," as well as the conditions that Member Governments should fulfill to request that a given area be included in the aforesaid Register, and that he **report** the results of his study to the 40th Meeting of the Executive Committee.

(Approved at the fourteenth plenary session, 29 September 1959)

RESOLUTION XXXIII

TECHNICAL DISCUSSIONS

THE DIRECTING COUNCIL,

Having received the report of the Technical Discussions on the subject "Technical, Financial, and Administrative Aspects of Water Supply in the Urban Environment in the Americas" presented by the Moderator, Dr. Arnaldo Gabaldon, and prepared by the Rapporteur, Dr. Alberto Aguilar Rivas,

RESOLVES:

1. To take note of the report.
2. To express its satisfaction with the manner in which the discussions were conducted.
3. To express appreciation to the Moderator, the Rapporteur, the consultants, and the members of the panel for their valuable contribution to the success of the discussions.

(Approved at the fourteenth plenary session, 29 September 1959)

VOTES OF THANKS

THE DIRECTING COUNCIL

Expresses its appreciation to the Government of the United States of America, particularly to the Secretary of State and the Secretary of Health, Education, and Welfare; to the Surgeon General of the U. S. Public Health Service, and to its officers, for the generous hospitality accorded the delegations and for the facilities provided to ensure the success of the meeting;

To the Director and the officers of the Pan American Sanitary Bureau, and to the staff of the Secretariat for their effective work, which made it possible for the Council to perform its activities successfully.

IN WITNESS WHEREOF, the Members of the Council and the Director of the Pan American Sanitary Bureau, Secretary ex officio, sign the present Final Report in the English and the Spanish languages, both texts being equally authentic.

DONE at Washington, D.C., United States of America, this thirtieth day of September 1959. The Secretary shall deposit the original texts in the archives of the Pan American Sanitary Bureau, and shall send copies thereof to the Member Governments.

Argentina

Brazil

Chile

Colombia

Cuba

Dominican Republic

Ecuador

El Salvador

France

Guatemala

Haiti

Honduras

Kingdom of the Netherlands

Mexico

Nicaragua

Panama

Peru

United Kingdom

United States of America

Uruguay

Venezuela

Pan American Sanitary Bureau
Regional Office of the World Health Organization

Member and Secretary ex officio
of the Directing Council

*executive committee of
the directing council*

PAN AMERICAN
HEALTH
ORGANIZATION



*working party of
the regional committee*

WORLD
HEALTH
ORGANIZATION



38th Meeting
Washington, D. C.
23 September 1959

CE38/5 (Eng.)
23 September 1959
ORIGINAL: ENGLISH-SPANISH

F I N A L R E P O R T

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FINAL REPORT

Under the chairmanship of Dr. Miguel E. Bustamante (Mexico), with Dr. Darío Curiel (Venezuela) serving as Vice-Chairman, the 38th Meeting of the Executive Committee of the Pan American Health Organization was held at Washington, D. C., in the International Conference Suite of the Department of State of the United States, on 23 September 1959, as convoked by the Director of the Pan American Sanitary Bureau. The following members of the Committee, observers, and officers of the Bureau were present:

Members:

Dr. Bichat A. Rodrigues	BRAZIL
Mr. Humberto Olivero, Jr.	GUATEMALA
Dr. Emilio René Novales	
Dr. Carlos Padilla y Padilla	
Dr. Carlos A. Javier	HONDURAS
Dr. Jorge E. Zepeda	
Dr. Miguel E. Bustamante	MEXICO
Dr. Horace DeLien	UNITED STATES OF AMERICA
Mr. Charles G. Sommer	
Mr. Laurence Wyatt	
Dr. Darío Curiel	VENEZUELA

Member absent:

PERU

Member and Secretary ex officio of the
Committee:

Dr. Abraham Horwitz, Director

PAN AMERICAN
SANITARY BUREAU

World Health Organization:

Mr. Milton P. Siegel

Observers:

Dr. Mario Allaria

ARGENTINA

Dr. Raymond G. Hyronimus

FRANCE

Dr. Carlo Boulos

HAITI

Dr. Gerald V. A. Griffith

UNITED KINGDOM

Dr. Charles C. Nicholson

Advisers to the Director of the
Pan American Sanitary Bureau:

Dr. Carlos Luis González, Assistant Director

Dr. Myron E. Wegman, Secretary General

Mr. Donald F. Simpson, Chief,
Division of Administration

AGENDA

The agenda appearing in Document CE38/1 was approved.

DRAFTING COMMITTEE

Pursuant to Article 17 of the Rules of Procedure of the Executive Committee, the Drafting Committee was composed of the Chairman, the

Vice-Chairman, and the Secretary, and was entrusted with the preparation of the Final Report.

TOPICS DISCUSSED AND RESOLUTIONS APPROVED

During the 38th Meeting of the Executive Committee, the following topics were discussed:

1. Amendments to Articles 10 and 11 of the Rules of Procedure of the Executive Committee

The Chairman presented Document CE38/4 on this topic and stated that the Executive Committee, at its 37th Meeting, had considered the proposal of the representative of the United States to increase from 14 to 30 days the time limit set in Article 11 of the Committee's Rules of Procedure for transmittal by the Director of documents covering the agenda of the Executive Committee meetings. The representative of Venezuela had pointed out that, if this amendment were approved, it would be advisable to change also the time limit of 21 days stipulated in Article 10-c of the Rules, in connection with the proposing of agenda topics.

The Committee agreed to include the study of these amendments on the agenda of the 38th Meeting.

Mr. Olivero (Guatemala) pointed out that since the time limit for the governments to propose topics, set in the new Article 10-c, and the time limit for the Bureau to forward documents to governments, set in Article 11, are the same, the Bureau would have no time to distribute sufficiently in advance the documents referring to topics proposed by

governments. Dr. Javier (Honduras) was of the same opinion.

Dr. González (Assistant Director, PASB) said that experience has shown that it is not always possible to comply with time limits, and the Bureau needs at least one week to reproduce and distribute the documents that the governments send on topics they wish to propose. Dr. Horwitz (Director, PASB) pointed out that since the World Health Assembly will possibly meet in February 1961 in New Delhi, the Executive Committee and the Directing Council, in turn, would have to meet before their usual dates, that is, in April and August 1960, respectively. In such case it would be impossible to distribute the Report of the External Auditor in time, because the Auditor will not arrive in the Region sufficiently in advance of the meeting. Therefore, it would be advisable to specify that these new time limits will not apply to the meetings held in 1960.

Dr. DeLien (United States) suggested that a time limit of 21 days, instead of 30, be established in Article 11, and that a sentence be added to the effect that the Director may waive the time limit whenever special considerations warranted, which change would solve the problem mentioned by the Director.

The Executive Committee therefore unanimously adopted the following resolution:

RESOLUTION I

The Executive Committee,

Deeming it advisable that the Member Governments have more time to study the documentation of the meetings of the Executive Committee; and

Bearing in mind Article 32 of the Rules of Procedure of the Committee,

RESOLVES:

To amend Articles 10-c and 11 of the Rules of Procedure of the Executive Committee, to read as follows:

"Article 10-c: Any subject proposed not later than 30 days prior to the meeting by any Member of the Organization or by organizations entitled to propose subjects. The Director of the Pan American Sanitary Bureau may waive the time limitation should such a waiver be justified by special considerations.

"Article 11: The Director of the Pan American Sanitary Bureau shall send to the Member Countries of the Organization the provisional agenda and he shall send all the pertinent documents to the representatives at least 21 days prior to the meeting, but he may waive the time limitation should such a waiver be justified by special considerations."

2. Decentralization of Activities of the Pan American Sanitary Bureau to the Zone Offices

In presenting this topic, contained in Document CE38/2, the Chairman recalled that it already had been studied, at the suggestion of the Government of Mexico, by the previous meeting of the Committee, which in Resolution XVII requested the Director to present a report describing the present status of the decentralization of activities of the PASB, the Bureau's experience in this matter, and the measures it was proposed to take in the future.

Dr. Horwitz (Director, PASB) presented the document and stated that it outlines the history of the policy of decentralization of the PASB, which has, in fact, been one of the basic principles underlying the administration of the PASB. He pointed out that the Director of the Bureau, in his Four-Year Report for the period January 1947 to April 1950, had the following to say on the matter: "The health problems of the Americas are too complex, the program of the Bureau is too varied, and the distances are too great to permit centralized administration. Only through zone and sector offices is it possible to maintain contact with the health authorities of the interested nations and supervise field activities." This then, was the basis for intensifying the creation of zone offices, which was highlighted last year with the establishment of the Zone I Office in Caracas. Dr. Horwitz also emphasized the fact that the responsibilities of headquarters and the zone offices were more or less clearly defined in 1951 and 1952. To headquarters was assigned

responsibility for all matters having to do with policies, procedures, and regulations, and with the review and evaluation of program performance, and the zone offices were responsible for the coordination and carrying out of activities.

Experience has shown, added the Director, that this process of decentralization ought to include administrative functions also, and in the course of the last five or six years, zone offices have been given additional administrative responsibilities having to do with the local purchase of supplies and equipment, publications, maintenance of inventories and control over equipment and supplies, matters concerning personnel, and accounting, which is, in large measure, decentralized. An indirect indication of this policy that the Bureau has been following during the past few years can be obtained from a study of the distribution of funds and staff between headquarters and the field. While in 1954, 44 per cent of the budget was spent for activities at headquarters and 56 per cent for field activities, the proportion this year is 23.9 and 76.1 per cent, respectively. Plans for 1961 include 22.2 per cent for headquarters and 77.8 per cent for the field. As for posts, while in 1954, 44 per cent of the posts were assigned to headquarters and 56 per cent to field activities, this year 29.4 per cent have been assigned to headquarters and 70.6 per cent to the field. For 1961 it is planned to increase the field staff and to add only a few posts to headquarters.

The Director pointed out that in any institution of a given standing, the delegation of responsibility is a constant concern to those who administer it. Experience has shown that while absolute centralization leads to disaster, it is also true that over-decentralization ends in dismemberment. It is natural that however sound the theory behind the management of any organization may be, however definite the established policy and however clearly determined the standards and procedures, it is unquestionably true that if too many functions are delegated there is the danger that unity may be lost and the local agencies acquire too much autonomy; this destroys the over-all relationships that are essential in an organization that has such delicate functions as those of public health are.

In the particular case of the Pan American Sanitary Bureau, Dr. Horwitz went on to say, this problem of finding the proper balance between what can be decentralized and what ought not to be decentralized, makes a more careful analysis necessary because the PASB serves as the Regional Office of the WHO and naturally, insofar as the WHO is concerned, decentralization is done at the Washington level. This circumstance, added to the fact that many functions have already been decentralized, leads to the thought that it may not be necessary to continue decentralizing administrative activities to the zones, and to make a detailed study of the administrative practices now in effect at both the central level and the field level. This should be done in order to see how far economies could be made in the systems without affecting

efficiency, by mechanizing some of the operations, for example, or, as has occurred in certain activities mentioned in the document, by contracting the services of private concerns. He explained that on his visits to the countries, he had been concerned by the number of administrative functions that have to be performed by the zone representatives, a fact that limits the time that they might devote to essentially technical functions, such as the coordination of the programs in which the Bureau collaborates with Member Governments. It is therefore necessary to review the administrative work performed by the zone offices with a view to reducing it to a minimum, so that they may be able to act more and more as decentralized agencies, since that was the basic idea behind their establishment.

Dr. Rodrigues (Brazil) agreed with the Director and pointed out that, in his opinion, the zone offices should advise the governments in the planning of public health activities, receive their requests, which they would forward to headquarters, and then apply the decisions taken thereon. He also mentioned the possible dangers in excessive decentralization, something that his country has already had some experience with, although in a different field. But the work of the zone offices is very important for the smooth operation of the Bureau and they should therefore have trained personnel in sufficient numbers. He expressed his satisfaction over the collaboration being rendered by the Zone V Office to the Government of his country, particularly under the present circumstances.

The Chairman called attention to the importance of the problem and to the lack of sufficient experience on administrative procedures in the field of health, at the international level. He recalled that the World Health Organization is also concerned about this problem, and about the extent to which decentralization should be carried out. The problem arises not only at the world level, as in the case of the WHO, but at the regional level, in connection with the Pan American Health Organization, and at the national level for the countries. He pointed out, for information purposes, that Mexico has chosen an intermediate solution between those adopted by the United States of America and Brazil, one that in certain respects resembles that of Venezuela. The solution to the decentralization problem has been found in coordination agreements with the states. By this system of agreements, the general program and the programs of the states and the municipalities are coordinated and implemented according to a single criterion.

Administrative decentralization and technical decentralization present serious difficulties, one of which is to find competent persons who, although they may not be specialists in everything, do have the necessary training to administer and direct the technical part of decentralized services. It is true that there are many specialists in the different regions, a fact favorable to decentralization with respect to the WHO. It is often difficult, however, to find specialists in the zones, where their services are particularly needed. The ideal would be to see that in the health administration courses in the schools of public

health, all the importance that it deserves be given to this question, which is fundamental to a good and effective organization of health services, at both the international and the national levels. He thought that the Director's statements were very interesting and he would like to call the economies mentioned bitter economies, that is, the offspring of the economic pressures his colleagues all know and were trying to solve for the future in order to benefit an Organization they all value and in which he personally had collaborated for many years.

He was in agreement with the Director's report which he believed to be an excellent lesson in health administration, and stressed the fact that it was advisable for the Executive Committee to continue studying the problem of decentralization.

Dr. DeLien (United States) was convinced that decentralization had thus far proved beneficial to Bureau activities and that it would be advisable to continue it, provided it would not be detrimental to the unity and the efficiency of the Bureau. At the same time, he said, an evaluation should be made of the results obtained. For that reason, he supported the draft resolution contained in the document under discussion. Mr. Olivero (Guatemala) stressed the effectiveness of the Zone III Office to the Central American countries, and asked the Director if he proposed to recentralize some of the functions delegated to the zone offices.

Dr. Horwitz (Director, PASB) explained, in reply to the question by the representative of Guatemala, that the question under discussion concerned the decentralization of administrative activities exclusively, not the decentralization of the technical functions that have to be carried out in as close contact as possible with the governments and with the persons for whom they are ultimately intended. Consequently, he pointed out, the appointment of experts for field activities has not been interrupted; on the contrary, it has been accelerated as much as possible. He stressed the fact that technical decentralization would be pushed to the maximum. Furthermore, if the Organization should have available additional funds for certain activities, particularly for water-supply programs, or if a special fund could be established for education, such technical decentralization would be given an additional impetus. He pointed out that, on the other hand, no more administrative functions should be decentralized to the zone offices, because unquestionably the greater these responsibilities, the less time the zone representatives would have to spend on the truly technical activities with respect to the governments and on coordination with PASB officers in the countries. The Director concluded by saying that his observations referred to administrative activities and not at all to direct and immediate public health functions.

Dr. Rodrigues (Brazil) supported the proposal of the representative of the United States, that the draft resolution presented be approved. The Committee then unanimously adopted the following resolution:

RESOLUTION II

The Executive Committee,

Having studied the report of the Director on the decentralization of activities of the Pan American Sanitary Bureau;

Noting with interest the considerable movement of decentralization;

Appreciating the need to review in detail the current status of decentralization; and

Noting the several studies on this matter now being undertaken by the Director,

RESOLVES:

To request the Director to keep the Executive Committee informed of the results of the several studies now in process and offer recommendations on the course of action to be followed with respect to decentralization, in order to achieve the most effective and economical operation for the Pan American Sanitary Bureau.

3. Amendments to the financial Regulations of the Pan American Sanitary Bureau

In presenting Document CE38/3 on this topic, Mr. Simpson (Chief, Division of Administration, PASB) stated that two months ago a check covering a quota payment was received; it had, quite properly, been made payable to the Pan American Health Organization, in accordance with Article 21 of the Constitution. The Bank refused to accept the check for deposit, alleging that the Financial Regulations did not clearly authorize the Director to deposit and administer funds of the Pan American Health Organization. It was necessary to return the check and ask for another, made payable to the Pan American Sanitary Bureau.

It is therefore necessary to introduce editorial changes in the title and certain articles of the Financial Regulations, to make it clear that the Regulations apply to funds of the Organization, and to provide specifically that the Director of the Pan American Sanitary Bureau is authorized to receive, deposit, and administer the funds and assets of the Organization.

Mr. Olivero (Guatemala) requested that certain matters of detail be clarified, which Mr. Simpson did, following which the Committee unanimously approved the following resolution:

RESOLUTION III

The Executive Committee,

Having studied the problems raised by the present text of the Financial Regulations; and

Having reviewed the proposals of the Director to overcome these problems,

RESOLVES:

To recommend that the Directing Council approve the following changes in the text of the Financial Regulations:

1. Change the title from "Financial Regulations of the Pan American Sanitary Bureau" to "Financial Regulations of the Pan American Health Organization."

2. Revise Article 1 to read as follows:

"1.1 - These regulations shall govern the financial administration of the Pan American Health Organization.

"1.2 - The Director of the Pan American Sanitary Bureau shall receive, deposit, and administer all funds and assets of the Pan American Health Organization in accordance with these Financial Regulations."

3. Replace the word "Bureau" by "Organization" in Articles 6.1, 7.2, 8.1, 10.1, 10.3, 10.5, 11.1, 11.2, 12.1, 12.2, and 12.8.

4. Closure of the Meeting

After the topics on the agenda had been studied, the Chairman expressed the appreciation of the Committee to the Representatives of Guatemala and Peru, whose terms of office were about to end, for the work they had done, and emphasized the interest and competence shown for three years by Mr. Olivero, the Representative of Guatemala, whom he congratulated on behalf of all the members of the Committee. He also thanked the participants for the assistance they had given him while he occupied the Chair.

Dr. DeLien (United States) added his congratulations to those of the Chairman, with special reference to the enthusiasm shown by Mr. Olivero, expressing the hope that he would continue to attend future meetings as an observer, so that the Committee might still benefit from his experience. He also congratulated Dr. Bustamante on the ability with which he had served as Chairman.

Mr. Olivero (Guatemala) expressed his thanks for those words of appreciation, and his satisfaction at having been able to collaborate in such an important task as that being done by the Executive Committee. He then thanked the Director and the staff members of the Bureau for the assistance they had given him in carrying out his duties.

In closing the meeting, the Chairman proposed that the Final Report record the appreciation of the Committee to the Director and to the PASB staff members for their collaboration during its deliberations.

It was so agreed.

IN WITNESS WHEREOF, the Chairman of the Committee and the Director of the Pan American Sanitary Bureau, Secretary ex officio, have signed the present Final Report in the English and Spanish languages, both texts being equally authentic.

DONE at Washington, D. C., United States of America, on this twenty-third day of September 1959. The Secretary shall deposit the original texts in the archives of the Pan American Sanitary Bureau and shall send copies thereof to the Member Governments.

Chairman of the Executive Committee
Representative of Mexico

Director of the
Pan American Sanitary Bureau
Secretary ex officio of the
Executive Committee