

XVII Pan American Sanitary Conference XVIII Regional Committee Meeting



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Provisional Agenda Item 22

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23 August 1966
ORIGINAL: SPANISH

RELATIONS OF THE PAN AMERICAN HEALTH ORGANIZATION WITH OTHER ORGANS OF THE INTER-AMERICAN SYSTEM

Pursuant to Resolution XIV, paragraph 3, adopted by the Executive Committee at its 54th Meeting, the Director has the honor to transmit to the Conference the document "Relations of the Pan American Health Organization with other Organs of the Inter-American System" (CE54/4, Rev. 1), as well as Resolution XIV.

Also submitted to the Conference for consideration and approval is the draft resolution on the Pan American Foot-and-Mouth Disease Center, proposed in Resolution XV of the 54th Meeting of the Executive Committee, which examined that item at the same time as the one concerning the relations of PAHO with other Organs of the Inter-American System, and which contains a reference to an IA-ECOSOC resolution on the future financing of the said Center.

Annexes

ANNEX I

Document CE54/4, Rev. 1

"RELATIONS OF THE PAN AMERICAN HEALTH ORGANIZATION WITH OTHER
ORGANS OF THE INTER-AMERICAN SYSTEM"



*executive committee of
the directing council*

PAN AMERICAN
HEALTH
ORGANIZATION

*working party of
the regional committee*

WORLD
HEALTH
ORGANIZATION



54th Meeting
Washington, D. C.
April 1966

Provisional Agenda Item 12

CE54/4, Rev. 1 (Eng.)
17 April 1966
ORIGINAL: SPANISH

RELATIONS OF THE PAN AMERICAN HEALTH ORGANIZATION WITH OTHER ORGANS OF THE
INTER-AMERICAN SYSTEM

I. FOURTH ANNUAL MEETINGS OF THE INTER-AMERICAN ECONOMIC AND SOCIAL COUNCIL

From 15 to 23 March 1966 and from 25 March to 1 April 1966 the Fourth Meetings of the Inter-American Economic and Social Council at the Expert Level and at the Ministerial Level were held in Buenos Aires, Argentina.

The Agenda of the meeting contained two items relating to health: "Study of the first five-year period of the Alliance for Progress - Economic, Social, and information aspects" and "Rural development - Economic and Social aspects".

As in previous years the Organization was represented at the meeting by a group of observers. PAHO submitted a document entitled "Facts on Progress" (CIES/864) which examines the results obtained during the first five years and future prospects with regard to the health goals of the Charter of Punta del Este and the Ten-year Public Health Program contained in Resolution A.2, bearing in mind the present rate of investments and the expected return from human and material resources, and a report "Health - Problems, Achievements, and Prospects" (CIES/863) which contained comments on certain wide-spread health problems in Latin America, the resources and instruments being used to solve them, the progress achieved and prospects for development. A report prepared in cooperation with the Department of Social Affairs of the Pan American Union analyzed the relations between the medical programs of social security institutes and those of Ministries of Health.

In accordance with Resolution XV of the last meeting of the Directing Council the Director advised the Ministers of Health about the Fourth Annual Meetings of IA-ECOSOC and asked them to include in their Government's delegation a technical official of the Ministry of Health. This suggestion was followed by the Governments of Argentina, Colombia, Nicaragua, and Peru.

Chapter IX of the Final Report of the Meeting at the Expert Level (CIES/966) dealt with human resources, health, and education. The part

concerning health contains a summary of the information presented by the Bureau in the above-mentioned documents, in particular on life expectancy, childhood mortality, communicable diseases and eradication programs, water supply and sewerage disposal, nutrition and health resources.

Two groups of resolutions emanating from the Meeting at the Ministerial Level (Final Report - CIES/1063) are worthy of attention. The first group includes resolutions directly concerning health and the second those which are of particular interest with respect to functions also being carried out by PAHO.

In the first group mention should be made of a resolution on health and development planning, the basis of which was the data supplied by PAHO in the two documents submitted to the meeting.

Particular attention was paid to the need for including the health sector in planning and carrying out programs of urban and rural development, to the importance of better coordination of all the available health services, and to the need for funds for applied research on the administration of health programs. In addition there are several resolutions on population which clear the way for further studies on that subject; that on social security recommends to the Governments that they make use of the technical assistance of the OAS, PAHO, and ILO and a resolution on a study for the future financing of the Pan American Foot-and-Mouth Disease Center. Finally, there is a resolution on the program and budget of the Special Assistance Fund for Development for the period 1 April 1966 to 30 June 1967 which includes the authorization for the Pan American Foot-and-Mouth Disease Center. This budget amounts to \$9,336,820.

The Technical Cooperation Program of the OAS was originally established to give short-term support to programs which were expected to be financed by other methods of financing once they had become established. For special reasons, the source of financing of the Pan American Foot-and-Mouth Disease Center has continued to be the Technical Cooperation Program. In recent years a change in the system of financing this institution has been under discussion. The Government of Brazil contributes the land, buildings, and pays some local costs of the Center; sometimes this institution receives assistance for special purposes, i.e., research, from sources such as the United States of America but most of the costs are borne by OAS.

In recent years the demand for services has been increasing and consequently the cost of operating it has been greater, as has been the case with the whole Technical Cooperation program.

During the same period the rate of increase of contributions from the Member Governments to the Technical Cooperation Program has been very slow. Bearing in mind the pressure of increasing costs and the greater demand for program activities in relation to limited resources, the Inter-American Economic and Social Council approved a budget for a 15 month period from 1 April 1966 to 30 June 1967, and reduced the planned level for all.

1966 Technical cooperation Program projects, including the Pan American Foot-and-Mouth Disease Center, by 25 per cent.

Consequently it is essential to meet immediate financial needs while at the same time planning for long-term operation.

The IA-ECOSOC resolution on the future financing of the Center constitutes acknowledgment of the importance of the program and of the need to establish a firm and adequate financial basis.

The resolution recommends that a study be made of the present status of the foot-and-mouth disease problem and of the control campaigns under way and being prepared. It also recommends the Organization of American States and the Pan American Health Organization to draw up proposals for stable, long-term financing of the Center and to submit them to CIAP.

The above-mentioned study on the foot-and-mouth disease problem and foot-and-mouth disease control programs is already under way, and the Director has begun to plan the financial study with the Secretary General of the OAS. Both Organizations are undertaking negotiations with a view to obtaining a short-term and long-term financing of the Center at a level which will allow it to meet the needs of the Americas.

The Fourth Meetings approved the statutes of the Inter-American Emergency Aid Fund which was established by the Second Extraordinary Inter-American Conference of Rio de Janeiro (Resolution VIII) at the proposal of the Government of Mexico. The Fund is dedicated to providing without considerations of a political nature aid in the form of food, medical equipment, and medicines or other types of economic and technical assistance to any country which is threatened by or suffering from or is in an emergency situation of whatever origin. The Fund is made up of voluntary contributions from the Governments, which contributions may be made by a simple notification that certain goods or services or amounts of money are at the disposal of the Fund. The Fund provides aid upon the request of the country affected and will establish cooperative relations with the World Food Program, FAO, PAHO, International Red Cross, CARE, and those other international institutions whose activities and experience might be useful in achieving its purposes. The Fund will carry out its functions under the authority of the Inter-American Economic and Social Council. The Fund will be operated by a Committee consisting of the Secretary General of the OAS, the Chairman of CIAP, and the Executive Secretary of IA-ECOSOC.

It is to be noted that at present PAHO/WHO provides Member Governments with assistance in meeting emergencies. Standard operating procedures are in existence and the Emergency Revolving Fund has been much used by Member Governments in such situations.

The second group includes a resolution concerning the improvement of statistics of Latin American countries, which instructs CIAP to undertake an immediate action program and recommends to the Governments that they

undertake a long-term action program; in addition there is a resolution on the standing coordination of planning offices and improvement of planning techniques.

Once again, the Fourth Annual Meetings of IA-ECOSOC recognized the importance of the health sector in economic and social development, which has been one of the leading principles of our Organization in recent years.

II. SECOND EXTRAORDINARY INTER-AMERICAN CONFERENCE

The Second Extraordinary Inter-American Conference was held in Rio de Janeiro, Brazil, from 17 to 30 November 1965. Delegations of all the American republics, except Cuba and Venezuela, attended and were headed by Ministers of Foreign Affairs. Observers representing the specialized organizations of the Inter-American System and specialized agencies of the United Nations were also present. The main purpose of the meeting was to review the operation of and to strengthen the Inter-American System.

Because of their general interest mention is made of the following resolutions: "The Act of Rio de Janeiro" which refers to the amendments to the Charter of Bogotá at present in force and the "Economic and Social Act of Rio de Janeiro" which emphasizes the economic and social principles underpinning the Inter-American System.

At the meeting it was decided to establish the Inter-American Emergency Aid Fund to which we have already referred.

The Rio meeting also approved Resolution IV on the "Coordination of the Activities of International and Inter-American Organizations". In implementation of this resolution the Council of the OAS instructed the Committee on Inter-American Organizations to prepare a general report on the subject.

The Committee on Inter-American Organizations presented its report to the Council of the OAS which approved it and sent it on to the Special Committee charged with the preparation of draft amendment to the Charter of the Organization of American States.

III. MEETING OF THE SPECIAL COMMITTEE TO PREPARE DRAFT AMENDMENTS TO THE CHARTER OF THE ORGANIZATION OF AMERICAN STATES

The amendments proposed by the Special Committee to the Charter of Bogotá which regulates the Specialized Organizations do not change the present situation. They deal merely with adaptations to the new structure of the OAS with a view to giving the General Assembly the functions at present held by the Council.

Although Article 101 of the Charter concerning geographical location of the Specialized Organizations is retained, the Special Committee added a new phrase reading as follows: "and the advisability of the Headquarters of those organizations being chosen in such a way as to ensure the most equitable geographical distribution possible."

Some of the economic standards suggested by the Special Committee relate to health. They are as follows:

"Defense of human potential through the extension and application of modern knowledge of medical science";

"Appropriate nutrition particularly through the acceleration of national efforts to increase the production and availability of foodstuffs";

"Suitable housing for all sectors of the population"; and

"Urban conditions favorable to a healthy, productive, and full life."

Finally, we recall that according to Article 53 of the Charter it is the duty of the Council:

a) To draw up and submit to the Governments and the Inter-American Conference proposals for the creation of new specialized organizations or for the combination, adaptation, or elimination of existing ones, including matters relating to the financing and support thereof;

b) To draw up recommendations to the Governments, the Inter-American Conference, the Specialized Conferences or the Specialized Organizations, for the coordination of the activities and programs of such Organizations, after consultation with them;

c) To conclude agreements with the Inter-American Specialized Organizations to determine the relations that shall exist between the respective agency and the Organization.

In the Preliminary Draft Amendments these functions have been transferred to the General Assembly and are defined as follows:

i) To draft proposals for the coordination of the activities of the organs, organizations, or agencies of the Organization and of their activities with those of the remainder of the Inter-American System.

ii) To strengthen and harmonize cooperation with the United Nations and its specialized agencies.

iii) To promote collaboration, especially in the economic, social, and cultural fields, with international organizations whose purposes are similar to those of the Organization of American States.

iv) To examine the annual and special reports which the organs, organizations, and agencies of the system are required to submit to it.

The Preliminary Draft of the Amendments to the Charter of the OAS prepared by the Special Committee will have to be submitted to the Third Special Inter-American Conference in July 1966 at Buenos Aires, pursuant to the Act of Rio de Janeiro.

ANNEX II

Resolution XIV of the 54th Meeting of the
Executive Committee on

"RELATIONS OF THE PAN AMERICAN HEALTH ORGANIZATION WITH OTHER
ORGANS OF THE INTER-AMERICAN SYSTEM"

RESOLUTION XIV

RELATIONS OF THE PAN AMERICAN HEALTH ORGANIZATION WITH OTHER
ORGANS OF THE INTER-AMERICAN SYSTEM

THE EXECUTIVE COMMITTEE,

Having examined Document CE54/4, Rev. 1 on the Relations of the Pan American Health Organization with other Organs of the Inter-American System which contains the report of the Director on the Fourth Annual Meetings of the Inter-American Economic and Social Council at the Expert and Ministerial Level;

Bearing in mind the recommendations approved at these meetings relating to health or to activities which the Pan American Health Organization carries out as a specialized organization of the Inter-American System; and

Bearing in mind Resolution XII of the 52nd Meeting of the Executive Committee and Resolution XV of the XVI Meeting of the Directing Council, XVII Meeting of the Regional Committee of the World Health Organization,

RESOLVES:

1. To acknowledge the commendable efforts the Director has made at all meetings of the Inter-American Economic and Social Council since the approval of the Act of Bogota, thanks to the persistence and appropriateness of which the importance of health in the social and economic well-being of the peoples of the Americas has been acknowledged at those meetings.

2. To take note with satisfaction and interest of Document CE54/4, Rev. 1, which contains the report of the Director on the Fourth Annual Meetings of the Inter-American Economic and Social Council at the Expert and Ministerial Level, held in Buenos Aires from 15 to 31 March 1966; the Second Extraordinary Inter-American Conference which was held in Rio de Janeiro, from 17 to 30 November 1965; and the Meeting of the Special Committee for the Preparation of Draft Amendments to the Charter of the Organization of American States, which met in Panama from 26 February to 1 April 1966.

3. To transmit the above-mentioned document to the XVII Pan American Sanitary Conference, XVIII Meeting of the Regional Committee for the Americas of the World Health Organization, together with this resolution.

4. To point out the importance which the Fourth Annual Meetings of IA-ECOSOC gave to health in the context of economic and social development of the Americas as shown in the Resolutions approved at the Ministerial Level concerning health and development planning; population; coordination of Planning Offices and improvement of planning techniques; improvement of statistics of Latin American countries; social security in the framework of the Alliance for Progress; Statutes of the Inter-American Emergency Fund; study of the future financing of the Pan American Foot-and-Mouth Disease Center.

5. To recommend to the Director that he continue to develop and strengthen the relations of the Organization with IA-ECOSOC and the Inter-American Committee of the Alliance for Progress (CIAP), with a view to strengthening the incorporation of health activities into programs of economic and social development.

6. To instruct the Director to continue his efforts in the manner he considers most efficient to ensure that items relating to the health of the peoples of the Western Hemisphere are included in the agenda of the meetings of the Inter-American Economic and Social Council and that in the notices of the meeting sent to the Governments he draw attention to the advisability of the delegations of the countries including technicians from the health services who can bring their knowledge and experience to the examination of the above-mentioned items.

7. To recommend to the Director that he continue to pay particular attention to the meetings in which amendments to the Charter of the Organization of American States are dealt with so as to ensure that health receives proper recognition among the principles which inspire the action of the OAS and, so that, in any amendments which may be made to the charter of the OAS, the rights which the Organization of American States has already granted to the Pan American Health Organization will be respected.

(Approved at the seventh plenary session,
21 April 1966)

ANNEX III

Resolution XV of the 54th Executive Committee on the

"PAN AMERICAN FOOT-AND-MOUTH DISEASE CENTER"

RESOLUTION XV

PAN AMERICAN FOOT-AND-MOUTH DISEASE CENTER

THE EXECUTIVE COMMITTEE,

Recommends to the XVII Pan American Sanitary Conference that it approve a resolution along the following lines:

"THE XVII PAN AMERICAN SANITARY CONFERENCE,

Recognizing the importance in the economic development and the nutritional status of the Americas of the Pan American Foot-and-Mouth Disease Center which receives assistance and support from the Government of Brazil as the host country, is administered by the Pan American Sanitary Bureau, and financed by the Technical Cooperation Program of the Organization of American States;

Recognizing the important work that the Center has carried out in the field of education and training, advisory services to Governments, and research on various problems with a view to reducing the incidence of the disease;

Bearing in mind the serious financial problem which has arisen from the fact that the budget covering the period of 1 April 1966 to 30 June 1967 recently approved for the Center by the Inter-American Economic and Social Council at its Fourth Annual Meetings in March 1966 is insufficient to permit the activities to be continued even at the 1965 level;

Believing that the Center has reached a stage in which the expansion of services is urgently necessary to allow it to assist the Governments in the planning and execution of national immunization programs;

Bearing in mind the resolution of the Fourth Annual Meetings of the Inter-American Economic and Social Council in March 1966 which recommends that the Organization of American States and the Pan American Health Organization take joint measures to study how to establish a system of payments by the countries with a view to ensuring the permanent and stable financing of the Center; and

Considering that the Inter-American Development Bank and the World Bank have both recognized the economic importance of the programs and have informed the Inter-American Committee on the Alliance for Progress of their intention to grant loans to Governments to finance national control programs,

RESOLVES:

1. To emphasize the importance of maintaining the activities of the Pan American Foot-and-Mouth Disease Center, administered by the Pan American Sanitary Bureau, at a sufficient level to allow it to provide Governments with scientific cooperation and technical advice in the planning and execution of national Foot-and-Mouth Disease control programs.

2. To express its concern about the immediate financial situation arising from the inadequate budget approved by the Inter-American Economic and Social Council which would not even allow activities to be maintained at the present level, and to instruct the Director to examine all possible means of obtaining greater financial support so as to avoid a reduction in present activities and obtain a gradual increase of that support according to the needs of the program.

3. To express its satisfaction with the fact that, as far as long-term needs are concerned, and in accordance with the provisions of the pertinent resolution of the Inter-American Economic and Social Council, the Director has begun a study in collaboration with the competent officials of the Organization of American States to draw up a plan for the continuing and stable financing of the Center.

4. To instruct the Director to report to the Executive Committee at its 56th Meeting on the progress made in this regard.

(Approved at the seventh plenary session,
21 April 1966)