



**PAN AMERICAN  
HEALTH  
ORGANIZATION**

XXXVI Meeting

Washington, D.C.  
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**WORLD  
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XLIV Meeting

Provisional Agenda Item 5.6

CD36/16, Corrig. (Eng.)  
21 September 1992  
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**COMPREHENSIVE HEALTH OF ADOLESCENTS**

Corrigendum

Page	Paragraph	Line	Reads now	Should read
5	1	3	per capita public expenditure	per capita public expenditure in health ...
5	6	5	are indicators of health	are social indicators
5	7	1-2	figure 1	Tables 6-7
10	6	3	(Table 12)	Table 11
11	2	2-3	.. public health problem, with prevalences as high as 80% in the under 25 age group	.. public health problems. In Chile the consumption of alcohol in the month prior to a survey revealed a prevalence as high as 80% in the under-25 age group.
17	3	1	.. Strengthening of the two network of countries ...	.. Strengthening of the network of countries...



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CD36/16, Corrig. 2 (Eng.)  
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ENGLISH ONLY

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*directing council*



**PAN AMERICAN  
HEALTH  
ORGANIZATION**

XXXVI Meeting



**WORLD  
HEALTH  
ORGANIZATION**

XLIV Meeting



*regional committee*

Washington, D.C.  
September 1992

Provisional Agenda Item 5.6

CD36/16 (Eng.)  
12 August 1992  
ORIGINAL: SPANISH

### COMPREHENSIVE HEALTH OF ADOLESCENTS

The Executive Committee, at its 109th Meeting, reviewed the document presented by the Director on the background, objectives, and Plan of Action for the new line of work that is being developed by the Regional Program on Maternal and Child Health with regard to the subject of adolescence and youth.

Among the relevant agreements related to the topic are the declaration of policies on children and adolescents signed by the Heads of State on the occasion of the World Summit for Children and the resolutions of the Governing Bodies of the World Health Organization and the Pan American Health Organization relating to the formulation of policies, plans, and programs for the comprehensive health of adolescents and young people at the global, regional, and national levels.

The document summarizes the demographic, educational, and legal situation of people in this age group. It presents an analysis of the health-disease process and the nature of comprehensive care and discusses the specific problems of adolescents in terms of growth and development, reproductive health, and risk-prone behaviors and their consequences.

The Committee acknowledged the importance of comprehensive health care for adolescents and agreed that it is essential to find ways of responding to the health and development needs of present and future generations of adolescents and young people. In addition, it recognized that behavior with regard to health and nutrition during adolescence has a direct effect on health in later stages of life. The link between health and education, as well as the role of women and the family, were emphasized by the Committee as matters of great importance. The Committee also requested clarification regarding certain operational and structural aspects of the Plan of Action, the role of PAHO in its execution, and the possible budgetary implications. The Secretariat pointed out that the Plan of Action is not intended to be an exhaustive program but rather is part

of an initial process that is being financed with seed funds, which will need to be supplemented in the near future with extrabudgetary funds. This process has been enthusiastically received in the countries of the Region. In fact, at least 20 countries of the Region have already formulated health policies in this area, applying a multisectoral approach.

The Executive Committee adopted Resolution IX, for consideration by the Directing Council:

## RESOLUTION IX

### COMPREHENSIVE HEALTH OF ADOLESCENTS

#### THE 109th MEETING OF THE EXECUTIVE COMMITTEE,

Having seen the report of the Director (Document CE109/14) on comprehensive health of adolescents in the Americas,

#### RESOLVES:

To propose to the XXXVI Meeting of the Directing Council that it approve a resolution along the following lines:

#### *THE XXXVI MEETING OF THE DIRECTING COUNCIL,*

*Having seen the report of the Director on the health of adolescents in the Americas and the plan of action for the strengthening and development of programs (Document CD36/16);*

*Considering the decisions taken on the subject by the World Summit for Children, the Technical Discussions on the health of youth and the resolutions of the World Health Organization deriving from the Technical Discussions at the Forty-second World Health Assembly (WHA42.41), and especially Resolution XVI of the XXXV Meeting of the Directing Council of PAHO (1991);*

*Recognizing the importance of comprehensive health of adolescents for the countries in the Region;*

*Valuing the enormous contribution that adolescents can make to the future of the Americas; and*

*Recognizing that the health of adolescents has profound consequences for adult life and future generations,*

**RESOLVES:**

1. *To approve the Plan of Action for the Health of Adolescents in the Americas presented in Document CD36/16, revised in accordance with the observations made by the Executive Committee.*

2. *To urge the Member Governments to:*

- a) *Develop or strengthen their national initiatives to promote the comprehensive health of adolescents;*
- b) *Create and tighten the bonds of collaboration between agencies responsible for the health of adolescents and youth so that programs will use resources efficiently and avoid duplication of efforts;*
- c) *Establish and strengthen bonds of collaboration with nongovernmental organizations, universities, and research centers working with and for adolescents in order to design and carry out joint projects;*
- d) *Promote active participation by adolescents in the promotion of health from communities, education and sports centers, and places of work;*
- e) *Establish and strengthen collaboration in specific programs between the Ministries of Health and Education.*

3. *To recommend to the Director that he:*

- a) *Continue efforts to find and support strategies for the financing and mobilization of national and international resources for carrying out the Plan of Action;*
- b) *Determine the appropriate date for an evaluation of the progress of the Plan of Action, and inform the Directing Council thereof.*

4. *To further request the Director to support, within available resources:*

- a) *The development and dissemination of the theoretical and conceptual framework of the Program of Comprehensive Health of Adolescents in the Americas;*

- b) The validation and adjustment, on the basis of experience, of indicators for the situational diagnosis, programming, surveillance, and evaluation of comprehensive care of adolescents;*
- c) The development of instruments for the evaluation of services, normative guidelines for the programming and organization of services, and standards and patterns for the delivery of services;*
- d) Collaboration in human resources development by providing technical and material support to seminars, courses, and workshops, and promoting intersectoral measures;*
- e) The reinforcement and activation of national networks that work with adolescents;*
- f) The promotion of operational research, including the evaluation of alternative models for comprehensive care of adolescents;*
- g) The production, selection, and distribution of scientific material and of experiences in the development of local service programs and of teaching and training activities.*

*(Adopted at the eighth plenary session,  
25 June 1992)*

CD36/16 (Eng.)  
ANNEX

**COMPREHENSIVE HEALTH OF ADOLESCENTS**

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## COMPREHENSIVE HEALTH OF ADOLESCENTS

### I. POLITICAL FRAMEWORK AND ANTECEDENTS IN THE REGION

#### 1. World Summit for Children

The world's Heads of State have committed themselves, in paragraph 20 of the World Declaration on the Survival, Protection, and Development of Children<sup>1</sup>, to fostering the optimal growth and development of children by supporting the efforts of parents to nurture and care for children, from the earliest stages of childhood through adolescence, in order to enable children to grow to adulthood within a supportive and nurturing cultural and social context, and endeavoring to achieve special protection for working children and the abolition of illegal child labor. In addition, they have agreed to do their best to ensure that children are not drawn into becoming victims of the scourge of illicit drugs. The same Declaration draws attention to the fact that an excessive number of the world's young mothers die each year, a tragedy which could be avoided if greater attention were given to the health, nutrition, and education of women. The document also emphasizes the importance of the cultural setting of the community and the family, as well as the environment, for the growth and development of children (up through adolescence).

Among the goals proposed for children and development in the 1990s are the following:

- Improved protection of children in especially difficult circumstances;
- Special attention to the health and nutrition of the female child and to pregnant and lactating women; and
- Access by all couples to information and services to prevent pregnancies that are too early, too closely spaced, too late, or too many.

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<sup>1</sup> United Nations, World Declaration on the Survival, Protection, and Development of Children, World Summit for Children (September 1990).

2. World Health Organization

Over the last 20 years the World Health Organization has repeatedly acknowledged the signal importance of the health and well-being of adolescents and young people and has called for the assignment of high priority to programs directed toward the development and rehabilitation of children and toward prevention of the diseases that affect them. Numerous resolutions approved by the World Health Assembly have addressed the subject, with special mention of the problems related to the sexually transmitted diseases, reproductive behavior, smoking, and the abuse of alcohol and other psychoactive substances (see references 1-10). The last of these resolutions (WHA42.41) recognizes the comprehensive nature of health and health care for young people (see Annex II).

The final report of the Technical Discussions on the Health of Youth, held in May 1989 in conjunction with the Forty-second World Health Assembly (11,12) recommended that WHO collaborate with the Member States in strengthening national institutions to undertake research aimed at improving knowledge about the situation of youth, that governments have a declared health policy that clearly spells out plans of action and the manner in which they are to be implemented, that governments support the involvement of young people, and that WHO continue and strengthen its collaboration with the agencies and institutions concerned.

3. Pan American Health Organization

The Governing Bodies of the Pan American Health Organization have addressed the problem on a number of occasions, among them at the meetings of the Directing Council in 1984, 1988, and 1991 and the XXIII Pan American Sanitary Conference in 1990. The XXXV Meeting of the Directing Council analyzed the status of maternal and child health and family planning programs (13, 14), reviewed progress to date in execution of the strategies recommended by the Pan American Sanitary Conference (15), and took note of the commitment assumed by the Presidents and Heads of State of the Americas in the Declaration of the World Summit for Children (16). Resolution XVI of the XXXV Meeting of the Directing Council (October 1991) requested the Director (17) to include the subject "Comprehensive Health of Adolescents" on the agenda of the Directing Council for 1992.

In recent years PAHO has given greater importance to cooperation activities relating to the health of adolescents and young people, as seen in the publications that have contributed to the support of initiatives in this area in the countries (18-24).

## II. EXPERIENCES IN THE COUNTRIES OF THE REGION

Activities relating to health care for young people have taken on growing importance in the Region during the last 15 years. Recently greater emphasis has been placed on the psychosocial approach, as problems associated with reproductive health, violence, and the consumption of psychoactive substances have become increasingly common.

The efforts that have been undertaken, however, have not had a particularly noticeable impact, given their limited coverage, their focus on the solution of specific problems, and, especially, the lack of specific policies that would ensure the permanence, coherence, and comprehensiveness of these actions.

### 1. Epidemiological Analysis of the Health of Adolescents and Youth: Facts and Trends

#### 1.1 Demographic Aspects

Of the approximately 196 million persons considered to be adolescents (aged 10-19) and young people (aged 15-24) in the Region of the Americas, 137 million, or 69%, live in Latin America and the Caribbean. By the end of the present century, this figure will reach 172 million (25) (Tables 1 and 2).

As a result of the phenomena of demographic transition, the countries of the Region have seen increases in the population of adolescents and young people in terms of both the proportion and absolute numbers. This growth translates into increased demands on the educational, health, labor, and other systems.

The accelerated rate of urbanization in the countries of the Region--which meant that, in 1990, 72% of their total population was living in urban areas--is especially marked in the population of adolescents and young people. It is estimated that by the year 2,000 about 80% of this population will be living in urban areas, compared with a figure of 75% for the total population (26).

This rapid urbanization in the Region has been seen mainly in the marginal sectors, where the population lives in precarious socioeconomic conditions. The fact that people are crowding into cities in large numbers is helping to create a psychosocial environment that is plagued by violence and juvenile delinquency.

#### 1.2 Education

All the countries of the Region have shown notable improvement in the educational level of adolescents and young people and a sizable decline in illiteracy (27-31) (Table 3).

Despite the overall progress, however, there are still marked disparities in the Region (29), with illiteracy rates lower than 5% in some countries and higher than 40% in others. In those where illiteracy is most prevalent, it has been shown that women have fewer years of schooling and that the rates of illiteracy are three times higher in rural areas than in the cities.

### 1.3 Legal Aspects

The term "adolescent" (corresponding to ages 10-19) is not sanctioned for use in legal texts, preference being given to such expressions as "minor," "underage person," and "juvenile."

"Legal majority"--that is, the age at which a person becomes legally "competent"--is determined arbitrarily (32). In most cases it is 21 years, with a trend for it to be lowered to 18.

From the health perspective, in many cases such legal provisions constitute a barrier that narrows the options available to young people, especially those under 20, and limits their access to services. This is particularly true, inter alia, for medical care and fertility regulation methods.

### 1.4 Employment

The problems of unemployment and underemployment stemming from the Latin American economic crisis have had an especially acute effect on the weaker socioeconomic groups, and young people, women, and minority ethnic groups have been particularly hard hit.

It is estimated that there are some 10 million working children in Latin America, and many of them are in illegal situations, underpaid, without the benefits of social security, and engaged in high-risk activities that are hazardous for their health (26). Table 4 shows the trends in participation by adolescents and young people in economic activity over a 15-year period (1970-1985), in which a reduction can be seen in the group aged 10-14.

In some countries children and adolescents begin to work before they have the full biological, psychological, or legal capacity to do so. In addition, many of these children and young people are also exposed to fatigue by virtue of the fact that they are trying to work and at the same time go to school and keep up their scholastic performance, which they rarely manage to do, the result often being that they drop out and end up cutting off their chances to get better jobs in the future (27, 31, 32).

### 1.5 Socioeconomic Conditions

According to the Economic Commission for Latin America and the Caribbean (ECLAC), the proportion of the population living in poverty in these countries ranges from 19% to 85%. This is reflected in the per capita public expenditure, which is as low as US\$10 per year in some countries (Table 5).

The adverse economic situation has had an enormous impact on adolescents and young people in Latin America, and it has translated into reduced qualitative and quantitative availability of food; inadequate health services in terms of quantity,

quality and opportunity; inadequate educational systems; limited access, or none at all, to recreational and sports activities; insufficient training, or no training, for the development of working skills; and underemployment and unemployment.

### 2. The Health-Disease Process and the Nature of Care

The sources of information for analysis of the health-disease process among adolescents and young people in the Region are the same as those that are available for other age groups, with the same strengths and weaknesses. Several international agencies publish relevant information on a periodic basis, but its usefulness depends on the quality and recency of the data, which are generated in the countries.

The health needs of adolescents and young people have not yet been fully evaluated. This circumstance results both from the nature of the information available and the shortage of professionals trained to detect their problems.

The health of adolescents and young people, more than any other age group, requires a multisectoral and cross-disciplinary approach, both for diagnosis and for treatment and prevention. Statistics on literacy and schooling, school dropout rates, sports and recreation, working conditions, and the health protection of underage workers, etc., in themselves are indicators of health, some of them with the advantage that they represent "positive" approximations to the measurement of health.

### 3. General Morbidity and Mortality

General mortality in the group aged 10-24 years is low (26), as shown in Figure 1. This fact probably explains why such a low priority is assigned to health care for this group.

The information available on several of the countries in Latin America indicates that between 1979 and 1988 age-adjusted mortality in adolescents 10-19 declined from 1.09 to 0.74 per 1,000, as shown in Figure 2 (27).

Table 6 gives mortality figures circa 1985 for adolescents aged 10-14 years in selected countries, and it can be seen that the rates ranged between 138 and 18.9 per 100,000 population. The sex differences confirm that the risk is greater for males, especially in the group aged 15-24 (Tables 7 and 8).

The leading causes of death in adolescents in all the countries of the Region are accidents, poisonings, and violence, followed by malignant tumors (mostly leukemia and lymphoma). Mortality from problems associated with reproductive function is also high among women in this age group.

Accidents and violence are responsible for large numbers of potential years of life lost and consequently for a negative economic impact, which is ample justification for the implementation of prevention programs in this area. Moreover, the high death rates among adolescents related to the reproductive process point to the need to establish adequate programs for pregnancy monitoring and assistance during delivery and the puerperium while at the same time taking steps to prevent unwanted pregnancies through sex education, family planning, and programs for the control of sexually transmitted diseases.

The information available on morbidity comes from sporadic surveys and data provided by outpatient clinics, hospital records, and emergency services. Its usefulness is relative, since the records suffer from the weaknesses already indicated, and the information covers only a fraction of the population that received care.

There have not been many morbidity surveys in the countries of the Region. In one of them (34) it was found that adolescents experience 0.96 episodes of acute disease/person/year, of which 0.26 receive assistance through the health care system, versus an average of 5 episodes/person/year in the total population, half of which receive care.

When the care is given by specially trained personnel, it is possible to see the specific nature of the health problems of adolescents, both biological and psychosocial: normal variations in the process of growth and development, acne, orthopedic disorders, sensory problems, menstrual disorders and conditions related to reproductive health, anxiety, substance abuse, and other risky behavior (33-35).

#### 4. Specific Problems

##### 4.1 Problems Related to Growth, Development, and Nutrition

Nutritional problems in adolescents and young people are only partially understood from the limited research that has been done in this area.

#### 4.2. Problems Associated with Specific Deficiencies

Iron-deficiency anemia is a significant problem in the countries of the Region (Table 11). Disorders due to iodine deficiency, including goiter, continue to be a problem, especially in the Andean countries (Table 12).

Although problems relating to oral health include other pathologies, dental caries are by far the most important in terms of frequency and early occurrence. The prevalence of caries approaches 50% in children under 5 and is around 90% at age 15. Dental caries, in addition to having an impact on physical health, have repercussions for mental health because of their negative effect on appearance during this period in life when adolescents and young people are extremely preoccupied with body image and self-esteem.

#### 4.3 Reproductive Health

- Trends in Adolescent Fertility

Specific fertility in the group aged 15-19 ranged, during the period 1985-1990, from 61 to 133 per 1,000. In general, fertility rates in adolescents tend to be higher in countries where fertility is already high (5.5 or higher) than in those where it is low (lower than 3). Between 1950-55 and 1985-90 the rate declined in most of the countries by between 10% and 52%. However, the decline in specific fertility at later ages means that the proportion of pregnancies and deliveries in minors under 20 years of age is increasing (25).

- Births among Teenagers

Although fertility in adolescents has shown a tendency to decline, the absolute number of births among teenagers is increasing because of the larger population in that age bracket (25).

In the countries of the Region as a whole, 14.5% of all births are to mothers under 20, and in five countries the rate is over 18%.

- Determinants of Fertility in Adolescence

The earlier occurrence of menarche that is being observed in the Region is accompanied by certain attitudes and behavior toward the opposite sex, and these things in combination may lead to the initiation of sexual activity at a younger age. There are major contradictions in this area: on the one hand, biological characteristics are permitting earlier reproduction, but on the other, society is delaying the age at which the individual is regarded as an adult with full rights and responsibilities.

In Latin America the average age of marriage is 20.5 years. The legal minimum age is 12 years in five countries and 14 in nine others. There is not always a correlation between legal age and reality. In any case, among the factors bearing on marriage, access to intermediate and higher education, employment, and place of residence are more important than legal age. According to a recent survey on demography and health conducted in eight Latin American countries, approximately half the women had been married or had initiated a sexual relationship before the age of 20 and one-third had done so before the age of 17.

- The Impact of Pregnancy on Teenage Women

In the Region there is extensive literature documenting the negative impact of early pregnancy. In general, a child born to a teenage mother faces greater risks than a child born to a mother over 20 (38-43), and this translates into higher rates of low birthweight, greater perinatal morbidity, and later, increased risk of negligence and abuse.

In psychosocial terms, teenage pregnancy affects the woman's life plans, since it tends to interrupt or bring to an end her schooling, reduces her career expectations, and makes for an uncertain future (44-48).

- Abortion and Maternal Mortality

The highest maternal mortality among adolescents and young women is found in a country of the Region where there are 17.8 deaths for every 100,000 women aged 15-24. The same country also has the highest mortality from abortion, at 4.8 per 100,000 women aged 15-24.

In general, 30% of the mortality from abortion in Latin America occurs in women under the age of 24.

- Contraception

Contraceptive use among adolescents is lower than among women of all ages. Even among teenage women who are married the rates are as low as 9% in Guatemala, although levels are higher in other countries, such as Brazil (50%) and Colombia (30%). The figures are lower in rural areas (49).

It is necessary to study the circumstances and factors relating to the reproductive health problems of adolescents of both sexes in order to promote levels of responsibility, education, and protection in this age group as a whole. Male adolescents should therefore be included in programs for health promotion and protection as part of a comprehensive approach to health care.



#### 4.4 Sexually Transmitted Diseases

Very little is known about the incidence of sexually transmitted diseases among adolescents in the Region, although partial studies suggest that the rates are probably quite high (50, 51).

AIDS cases among adolescents represent 4% of all reported cases in all countries except Honduras, where the figure is 8.3%, and the United States, where it is 9.8%

According to a report from WHO, at least half the persons who are infected with the virus are under 25 years of age. This makes AIDS a problem of major importance in the young population, especially if it is considered that the figures on reported cases give an incomplete idea of the magnitude of the problem since they do not indicate the total number of persons infected.

#### 4.5 Accidents and Other External Causes

Information from various sources in the Region shows a worrisome increase in the complex problem of violence and the consequent negative impact on quality of life, loss of life among adolescents and the young adult population, and high socioeconomic cost. Health problems associated with violence are the principal cause for recourse to assistance in these age groups.

In addition to accidents, homicides, and suicides, another cause of violent death among adolescents and young people are internal and international armed conflicts, which at times take a very high toll.

Death rates from external causes, namely accidents and violent acts, are high in most of the countries. In general, mortality from these causes has declined in recent years in the group aged 10-14, but it remains high and is tending to increase, albeit with wide variations in the Region, in those aged 15-24.

Accidents are among the five leading causes of death in the general population of the Americas (52), ranking first in the group aged 15-24 (Table 11). Estimates by the World Health Organization (25) indicate that for every adolescent who dies in a traffic accident, 10 to 15 survivors in the same age bracket are left with serious sequelae, and from 30 to 40 present less severe injuries but still require medical or psychological care or rehabilitation--figures that parallel the findings in North America (53).

Accident proneness, the attribute whereby some persons tend to suffer an excessive number of accidents in comparison with their peers (54), is observed very often at this stage of life. An analysis of motor vehicle accidents shows that this category accounts for somewhat more than 20% of the deaths from external causes in this group (Figure 3).

Homicide, the most explicit expression of violence, is the second leading cause of death in adolescents and young people in half the countries of the Region and ranks between third and fifth place in the other half (Table 12). Homicide is particularly important as a cause of death in the male population aged 15-24, and there is one country in which the rate in this group is as high as 144 per 100,000.

Suicide is also an important cause of death in the Region, with overall rates that range between 22.6 and 0.2 deaths per 100,000 population. In 19 countries of the Region suicide ranks among the first five causes of death in the group aged 15-44. Currently it is tending to occur in the lower age ranges, and it now ranks among the five leading causes of death in children aged 5-14 in five countries of the Region.

#### 4.6 Substance Use

The use of psychoactive substances among adolescents and young people in the Region has become extremely widespread. Although there is less substance use in the countries of Latin America, this problem is on the increase, especially in certain groups such as young people from broken homes, school dropouts, the unemployed, those belonging to the poorer strata and the marginalized population, and those who present certain pathologies (55).

It is estimated that from 10% to 30% of all adolescents have used illegal substances, the frequency of use depending on availability and their capacity to pay for it (25).

The frequency of smoking and alcohol consumption is high among young people and is tending to increase.

- Alcohol

Consumption of alcoholic beverages in the world has increased in recent decades (56), particularly among young people. In Chile (57) it was found that more than 12% of the students in the capital city of Santiago drank to excess. In Mexico (58) a survey revealed that among a population of 12-17 year-olds interviewed 17.3% consumed alcohol at least once a month, 5.9% did so one to three times a month, and 4.4% did so at least once a week. In all, 5.2% of the population aged 18-29 met the criteria for alcohol dependency.

- Tobacco

Use of tobacco in Latin America and the developing world, in contrast with the steady decline in most of the developed countries, is on the increase, especially among young women.

A National Survey on Addiction carried out in Mexico in 1988 (59) showed that 42.4% of all smokers were between the ages of 18 and 29; 6.6% were between 12 and 17; 52.1% had started the habit before age 17; and only 5.5% had begun after age 30.

- **Drugs**

The abuse of psychoactive substances by the young population of the Region has increased considerably, and in some countries it is a major public health problem, with prevalences as high as 80% in the under-25 age group.

It has been found that tobacco use, as well as alcohol consumption, are linked to the use of chemical substances in general by the parents of the young people studied.

There are clear signs of increasing use of certain substances, especially marijuana, cocaine, tranquilizers, and stimulants of the central nervous system.

#### 5. Suggested Responses

In order to respond to this problem, it is necessary to develop policies, plans, and programs within a conceptual framework that will make it possible to understand the close relationship between comprehensive health, the quality of life that comes from well-being, and emotional and social development. There are imposing challenges that must be met. These include:

- a) Reducing unequal opportunities for children, adolescents, and young people and their families;
- b) Increasing the levels of health promotion and protection through the prevention chain; and
- c) Strengthening capacity to meet the biological and psychosocial needs of this age group.

The attainment of the following four basic goals may be the key to meeting these challenges:

- a) Increasing the capacity for self-care;
- b) Promoting mutual aid;
- c) Achieving healthy microenvironments; and
- d) Promoting healthy lifestyles and behaviors.

The foregoing will require consolidation of the following strategies:

- a) Strengthening of social and group participation;
- b) Strengthening of the social sectors (health, education, labor, legislation, social promotion, recreation, and others);
- c) Intersectoral coordination of policies, plans, and programs; and
- d) Application of integrative and participatory approaches such as: a risk-based approach that involves the control of risk factors and the promotion of protective factors, family- and community-based approaches, an ecological approach (microenvironments), and emphasis on actions at the local and primary care level.

Despite the advances achieved in recent decades with regard to gender-related differentials, much remains to be done in terms of ensuring equal opportunity, access to education and employment, effective participation, and the degree of responsibility associated with gender in order to provide equal opportunity for well-being and development.

For approximately the last three years the Organization has been working toward the development of a proposed Plan of Action for the quadrennium 1992-1995, which is based on the Conceptual Framework presented in Annex I.

The Plan consists basically of three categories of activities. The first category includes activities at the Regional, subregional, and national levels, financed with regular funds supplemented by extrabudgetary funds from United Nations agencies (UNFPA, UNICEF) and nongovernmental organizations (Kellogg, Carnegie Corp., Pew Charitable Trust, and others). The second category comprises activities under a four-year multicountry project scheduled to begin 1 January 1992 and financed largely by the W.K. Kellogg Foundation. The third set of activities are to be carried out jointly with the Regional Program for Health Promotion and will focus on the development of care models with emphasis on health promotion and the prevention of health hazards and high-risk behaviors. These models will target adolescents and young people and will receive regular financing from the Program for Health Promotion, supplemented with additional contributions from the budgets of the first two categories.

This proposed Plan of Action does not attempt to respond to all the priority needs. Rather, it represents the beginning of a process aimed at facilitating the initiation of

local, intermediate, national, subregional, and Regional programs and laying the foundations for gradual development of comprehensive health care for the adolescents and young people of Latin America and the Caribbean.

A summary of the Plan is presented below:

### **III. PLAN OF ACTION FOR THE COMPREHENSIVE HEALTH OF ADOLESCENTS AND YOUNG PEOPLE**

#### **A. GENERAL PURPOSE**

To contribute to the improvement of the capacity of the countries in the Region to meet the biological and psychosocial needs of adolescents and young people in terms of the health, well-being, and development processes.

#### **B. COMPONENTS OF THE PLAN OF ACTION**

##### **B.1 COMPONENT 1: ACTIVITIES OF THE ORGANIZATION THROUGH THE PROGRAM ON MATERNAL AND CHILD HEALTH**

The activities of the Regional Program on Maternal and Child Health in the area of adolescent health basically come under the responsibility of the units concerned with adolescent health, child health, and women's health.

The Program's main activities are being carried out along the following lines:

- 1) Mobilization of resources, especially through United Nations agencies such as UNFPA; nongovernmental organizations (Kellogg, Carnegie Corporation, charitable trusts, scientific societies) for the development of activities such as technical consultation meetings, workshops, courses, research, surveys on sex education; publications; and other means.

The mobilization of scientific societies in the countries, the subregions, and the Region can be a valuable strategic instrument or mechanism for the implementation of new initiatives and also a means of strengthening the corresponding programming at the national, subregional, or Regional level. The Program endeavors to increase motivation through scientific congresses and other activities of professional societies and promotes the dissemination of oral and written information.

- 2) Distribution of scientific and educational materials to institutions in the countries, which will be a prominent activity. Since 1985 this task has been carried out through publications of PAHO, WHO, and nongovernmental organizations.

- 3) Direct technical assistance to the countries, especially with regard to the formulation of plans and programs through PAHO/WHO resources and short-term consultants, which will continue to be provided to the extent possible.

Some of the technical resources located in the countries will continue to be mobilized to support other countries. Numerous intercountry, subregional, and Regional technical meetings and visits by PAHO personnel and consultants to the majority of the countries have already been carried out and these efforts will continue in the future.

- 4) Continued support for health services research, including the operational, epidemiological, and evaluation aspects, in areas such as behavior and risk factors, collaborative surveys on reproductive health, and others.
- 5) Gradual incorporation of topics relating to adolescent health into the curricula for the international and national courses on maternal and child health and management sponsored by the Program. Of special priority for health promotion are the intersectoral seminars within and between countries, and the training of staff of the educational system.

## **B.2 COMPONENT 2: PAHO/KELLOGG MULTICOUNTRY PROJECT ON COMPREHENSIVE HEALTH OF ADOLESCENTS (AND YOUNG PEOPLE)**

### **1. GENERAL OBJECTIVES**

- a) To develop support mechanisms with a view to optimizing the participation and performance of the national, subregional, and Regional networks of comprehensive health care programs for adolescents and to implementing alternative methodologies of participation, especially by adolescents, in order to promote and strengthen comprehensive health care at the local level.
- b) To develop ways of adapting the health services to provide comprehensive health care for adolescents.
- c) To design and implement a plan for human resource development in order to facilitate the teaching and delivery of comprehensive health care for adolescents.

### **2. STRATEGIES**

The proposed project itself is a strategic mechanism for strengthening, accelerating, and ordering the gradual process of adolescent health development in the Region. It, in turn, will be carried out within the following strategic framework:

- a) From a process standpoint, based on the principles of primary health care (PHC), it will seek to:

- Give emphasis to basic, primary prevention (health promotion) to enhance protection through the promotion of protective measures, the control of risk factors, and the reduction of morbidity and mortality.
- Apply the following comprehensive approaches:
  - Risk approach
  - Community-based planning and promotion of community and intersectoral participation
  - Family approach for prevention and restorative intervention
  - Interdisciplinary and intersectoral teamwork
- Encourage the involvement of youth organizations and adolescents and young people in the various stages of programming.
- Apply a contextual approach to the interpretation of the origin and relative importance of determining factors, lifestyles and health-related behaviors, and levels of health and development in adolescents, taking into account the:
  - Political and economic context (macro)
  - Cultural context and changes therein (intermediate)
  - Local context (micro)
    - Family
    - Schools
    - Workplace
    - Recreation areas
    - Place of residence
    - Other

b) From the operational standpoint, there will be five main strategies:

- Utilization of local, regional, and national resources through scientific societies; technical-scientific institutions; subregional agreements; leaders in maternal, child, and adolescent health; local programs and projects such as the Kellogg and UNFPA projects for the development of activities in the areas of scientific dissemination, training, and methodological evaluation and demonstration. The technical, technological, and logistical resources available at the Regional (PAHO) and global (WHO) levels will be utilized.

- Activation and strengthening of networks of leaders of community-based projects, programs, and institutions within and between selected countries.
- Application of a subregional approach for the selection of countries and for certain activities, taking advantage of the geographical proximity of countries and their relative similarity in terms of needs, resources, culture, etc. The objective is to optimize resources and promote a possible exchange of cooperation and experiences. From the subregional level activities may be extended to the national and local levels through the formation of multipliers (cascade effect).
- Selection of 11 countries in Latin America and the Caribbean to form a network for the execution of activities supported by reference centers located in all or most of the countries. The countries that have been selected are: Argentina, Bolivia, Brazil, Chile, Colombia, Costa Rica, the Dominican Republic, Guatemala, and Paraguay. Discussions are currently under way with two Caribbean countries, Trinidad and Tobago, and Antigua and Barbuda.

As it may be noted, this network groups together countries located in the various subregions of Latin America and the Caribbean. This is important because development activities such as training, dissemination of information, observation visits, and others may later be expanded to include participation by neighboring countries. In all the countries involved a special effort will be made at the central, regional, and local levels to initiate activities in the area of comprehensive health care for adolescents. There are also resources at the local and regional levels (in the case of the State of São Paulo, Brazil), as well as at the national level (Costa Rica), who have valuable experience that may prove useful to other areas within the same country and to other countries. It should also be emphasized that there is expected to be interaction within each subregional network and between them. At the least, the following types of activities can be carried out:

- Activities with emphasis on participative approaches at the local level.
  - Activities at the country level with support from the reference centers.
  - Activities involving subregional networks or the entire network of countries with support from the reference centers in the countries.
- Identification, in the countries selected, of the foremost adolescent health centers in the national context. Examples of such central points might be a university that is linked to the health services and community or another recognized national, regional, or local entity such as a health commission or committee for



adolescent health within a pediatrics society. The plan of action in each focal country should benefit an expanding network of centers and programs which will gradually become an important resource for national initiatives or programs for the comprehensive health of adolescents.

### 3. ACTIVITIES

In order to facilitate implementation of the Plan of Action for the PAHO/Kellogg Project, three basic groups of activities corresponding to the proposed general objectives are being developed:

- a) Strengthening of the Regional network of institutions that work with adolescents.
- b) Development of ways of adapting health services to provide comprehensive health care for adolescents.
- c) Design and implementation of a plan for human resource development to facilitate the teaching and delivery of comprehensive health care for adolescents.

#### Group 1

Strengthening of the two networks of countries involved in the project.

#### Activities

- 1.1 Promotion and dissemination of publications, standards, and programs related to comprehensive health care for adolescents.
- 1.2 Strengthening and support for five information centers at the country level.
- 1.3 Organization of three traveling seminars for leaders of local and national projects.

#### Group 2

Development of ways of adapting health services to provide comprehensive health care for adolescents.

### Activities

- 2.1 Development of instruments for the evaluation of services at the primary, secondary, and tertiary levels of care.
- 2.2 Development of normative guidelines for programming.
- 2.3 Support for national processes to standardize comprehensive health care for adolescents.
- 2.4 Development of a model clinical history for adolescents, including the instrument, instructions for completing it, computerized management of the information, and the analysis thereof.
- 2.5 Development of an instrument for the identification of dysfunctional families.

### Group 3

Design and implementation of a plan for human resource development to facilitate the teaching and delivery of comprehensive health care for adolescents.

### Activities

- 3.1 Training of trainers for teaching and service personnel (seven three-week courses).
- 3.2 Promotion of intersectoral action in the area of comprehensive health care for adolescents in the countries (seven multisectoral seminars).
- 3.3 Development of participatory techniques for working with adolescents.
- 3.4 Development of a training module on adolescent health care for workers at the primary level.

As is evident from the foregoing, this project, which is already under way, is designed to fill important infrastructure gaps in such areas as: human resources at the various levels of the health sector and other social sectors; production, selection, and dissemination of information regarding comprehensive health of adolescents; educational and health care technology; and the processes of intra- and intersectoral coordination, with emphasis on education and the utilization of specialized local resources to create effective community-based models that will sustain the development of national initiatives to ensure comprehensive health care for adolescents and young people.

### **B.3 COMPONENT 3. JOINT ACTIONS FOR THE DEVELOPMENT OF HEALTH PROMOTION MODELS GEARED TO ADOLESCENTS AND YOUNG PEOPLE**

The Regional Program for Health Promotion (HPA) and the unit on comprehensive health of adolescents in the Regional Program on Maternal and Child Health are preparing a project for the development of health promotion activities that will focus on adolescents and young people and utilize the new strategy of "healthy cities."

Emphasis will be placed on the following aspects:

- Effective participation by adolescents and young people, youth organizations, and other community organizations.
- Utilization of mass communication for the promotion of appropriate lifestyles, healthy behavior, and the prevention of risks and avoidable harm to health.
- Strong coordination between the health and education systems.
- Prevention of risks through the application of protective measures focusing on the community, young people, and their families.
- Strengthening of preventive measures among women, children, and adolescents and young people of both sexes with a view to avoiding the problems associated with very early or very frequent pregnancies and the practice of sexual intercourse without protection.
- An intersectoral, interinstitutional approach aimed at promoting the best possible living conditions for adolescents and young people.

This Plan of Action is aimed at meeting priority needs through measures that can be applied with available resources and existing experience to improve the health of adolescents and young people. An initial budget has been developed which will require supplementation in the near future with regular funds, as well as interprogram action and the generation of new projects that will make it possible to meet the technical cooperation requirements of the countries.

Annexes

## ANNEX I

### CONCEPTUAL FRAMEWORK

#### 1. Health, Well-being, Quality of Life, and Development

The health and well-being of adolescents and young people are essential ingredients for the development of their countries. Recognition of the role played by psychosocial components in the maintenance and restoration of health, the promotion of well-being, and the prevention of disease are most important and probably most critical in this age group.

Well-being and quality of life are contingent on the safeguarding of human rights, which include the right to education, housing, nutrition, and good physical and mental health, as well as the right to employment, to recreation, and to participation. Social well-being cannot be achieved if young people are not guaranteed access to services and given the opportunity for comprehensive development (1).

It should be underscored that it is the responsibility of health programs and services to provide an adequate response to the basic health needs of adolescents, involving them as partners in their own health care.

However, it should also be pointed out that, notwithstanding the magnitude of the problems facing adolescents and the sociopolitical importance of this group, only a few countries in the Region do not have policies, plans, or programs for the comprehensive care of adolescents and young people.

The image that the adult world has of adolescents and young people is based on stereotypes that emphasize the energy, egotism, and conflictive nature of youth while underscoring the problems that affect a portion of this age group, among them delinquency, drug use, and teenage pregnancy. This image makes it difficult to create an auspicious climate for the promotion and implementation of policies, laws, and programs aimed at meeting the needs of adolescents, including their health needs.

The modernization of developing countries, in addition to its positive aspects, produces side effects, notable among them the "crisis of the family," (2) which affects adolescents and young people in a particular way. The correlation between family dysfunction, on the one hand, and emotional symptoms and behaviors that impair adolescent health, on the other, has been widely documented (3,4).

## **2. Comprehensive Health**

### **2.1 Bio-psycho-social Comprehensiveness**

Despite reiterated affirmations that humans are biopsychosocial beings, in practice, health programs tend to concentrate their efforts in the biological sphere. This bias, which is present in the health care provided to all population groups, has a definite effect on the health and well-being of adolescents and young people.

The processes of growth, development, maturation, differentiation, and adaptation are nourished by the contributions that the microenvironments of family, school, and other institutions (churches, peer groups, recreational centers, sports activities, etc.) offer children and adolescents. A central task of such institutions with regard to the process of socialization is to transmit to new generations the social standards or values that are sanctioned by the human group to which they belong. Adolescence marks the beginning of the consolidation of spiritual development, which is guided by the system of criteria and beliefs on the basis of which people perceive, evaluate, and cope with situations that produce psychological conflicts or that have ethical implications. It is also conditioned by the growing capacity to evaluate human nature in its various dimensions, as well as nature in general and the different manifestations of beauty (1). As with other expressions of the process of growth and development, this aspect follows a sequence of stages, after which the young adult will be in a position to solve the problems he/she encounters (3). The implications of development for the spiritual and mental health and social equilibrium of the adolescent are evident. Consequently, they should be taken into account by programs that provide comprehensive health care, which must necessarily take place in a continuum that encompasses all the stages of development.

Despite the importance of the foregoing considerations, these factors and attributes are being neglected at the family and social level, and development is being repressed in children, adolescents, and young people as a result of the behavior of adults as individuals, families, and society (1).

### **2.2 Comprehensiveness of the Health Care Delivery System**

The various levels of complexity and coverage of health care delivery systems should be adequately integrated in order to streamline the system and facilitate access by young people who seek services.

Experience with adolescents has shown that their first point of contact with the system is very often the hospital emergency room. However, it is important to understand that the system should extend to and be present in the various ecological niches in which adolescents are found.

The success of the system will depend to a large extent on the characteristics of its personnel, who should be trained to care for adolescents and young people, both in terms of their physical problems and their psychosocial needs. The most effective means of expanding coverage, detecting needs, and strengthening the success and quality of the service is to involve the adolescent himself as an agent of health promotion and restoration.

### 2.3 The Prevention Chain

The incorporation of a comprehensive approach in the chain of activities through which health care takes place makes it possible to assign to prevention the importance that it deserves, articulating it with the various levels of service delivery. In this way, while actions aimed at restoring health are not neglected, at the same time there is an opportunity to carry out actions that will help to improve the quality of life.

Basic prevention (health promotion) implies the strengthening of protective factors in order to avoid or control risks, as well as the capacity for and exercise of self-care and mutual aid (1).

Through the strengthening of protective factors during adolescence and early adulthood, health status and well-being in later stages of life can be improved. The fact that risk factors are not necessarily associated with impairment to health during the stage of life in which protective factors are most effective heightens the importance of health promotion for the prevention of disease and provides an incentive for young people to make the best use of it.

Interventions in this area that specifically target young people may focus on the entire population, certain groups, or individuals. They have far-reaching importance both in terms of their effectiveness in preventing disease and in positive terms, in the sense that they help to improve the quality of life. The achievement of basic prevention requires not only health promotion interventions but, in particular, the encouragement of a sense of responsibility and commitment on the part of individuals, families, and groups to the adoption of healthy lifestyles and behaviors that emphasize self-care and mutual aid. It also requires that service delivery systems allow broad participation by adolescents and young people, both in the design and operation of health services and in social engineering projects that concern them.

Primary prevention, by preventing the appearance or effect of contributing factors and/or specific causal agents, has a decisive impact on public health. Examples of this include vaccination campaigns to prevent certain diseases, sex education to prevent the problems associated with early initiation of sexual activity, and legal provisions that make it compulsory to wear safety belts in order to reduce the injuries caused by traffic

accidents or those that raise the age at which a person may drive a motor vehicle or drink alcoholic beverages.

The effective and timely management of assistance systems, especially in the case of accidents or traumas, as well as the participation of community support networks in the management of psychosocial problems, are examples of secondary prevention. Intersectoral linkage is effective in secondary prevention. Thus, work with the schools facilitates early detection of health problems, especially those that affect a student's performance, such as sensory defects, cognitive and attention deficit problems, emotional imbalances, and others.

Tertiary prevention, which involves intervention to mitigate residual effects or sequelae and prevent chronicity, is the final recourse when other forms of prevention have been insufficient or ineffective. The reintegration into society of adolescents or young people who have abused alcohol or drugs; physical rehabilitation for individuals who have been injured in accidents; and psychological, social, labor, and other types of rehabilitation are additional examples of tertiary prevention measures that are frequently applied in the adolescent population.

#### 2.4 Integrating Approaches

The participatory approach implies the involvement of adolescents and young people in the diagnosis, design, execution, and evaluation of programs. Participation by young people is crucial for the determination of their perceived needs and ideals in terms of health and well-being. Their involvement, individually and as a group, makes it possible to expand resources and reach the most unprotected members of this age group, who are not likely to seek out health care on their own or respond to the invitation of an adult. The introduction by community and institutional networks of effective communication and promotion techniques that expand the scope of programs can have a great impact on promotion and prevention activities and on progress toward the achievement of comprehensive health care for adolescents and young people.

The anticipatory approach utilizes the possibility of programming health actions in anticipation of the sequence of events that occurs as part of the process of growth and development. In this way it is possible to plan early intervention--with the participation of adolescents and young people, their families, the schools and other community agencies--prior to the occurrence of these events.

The risk approach in health care for young people and adolescents takes into account the vulnerability that characterizes this group by virtue of its stage in life. It considers the weaknesses or strengths associated with the biopsychosocial changes that occur at this stage and the influence of elements in the physical and human environment.

This includes the microenvironments of the family, school, and peer group, as well as the cultural characteristics and the political, social, and economic macrostructure.

Psychosocial research is contributing a growing body of information about risk-prone behaviors and the moments at which they are initiated, making it possible not only to formulate the best intervention strategy but also to plan the best time to implement it, ideally prior to the initiation of such behaviors.

The intersectoral approach, like the comprehensive approach, recognizes the multidimensionality of health and its intimate relationship to individual, group, and social well-being and development.

It is essential that there be intersectoral linkage at the local or community level, as well as with governmental or nongovernmental organizations and with youth groups. Effective articulation of these entities allows optimal use of resources. The education sector, as well as organizations that promote the constructive use of free time, especially through sports and recreational activities, and community and solidarity movements are among the most obvious areas with which the health sector should strengthen its ties in order to improve the health and well-being of young people and adolescents.

The environment, both physical and psychosocial, plays a singular role in the health, development, and well-being of adolescents. This environment may sometimes be characterized by a lack of opportunities for education and job training, lack of employment opportunities, lack of personal safety, and the presence of unsatisfactory family relations, all of which are factors that adversely affect the health and well-being of young people. They may grow up in a social environment in which they are incited to take risks such as smoking, drinking, using psychoactive substances, or engaging in promiscuous sexual activity, or in which they are exposed to violent situations.

On the other hand, the environment can provide opportunities for healthy social, emotional, intellectual, physical, sexual, and spiritual development. It can help to strengthen the adolescent's self-confidence and contribute to development of the capacity to cope with adverse situations and resist negative peer pressure.

### 3. Current and Future Impact and Importance

The consideration of adolescents and young people as a "target group" establishes a focus on a stage in the life cycle, in contrast to programs that focus on specific problems.

From a biological perspective, the period of adolescence and youth is crucial to health during adulthood, influencing the appearance and course of diseases and disabilities. In this stage attitudes, beliefs, and lifestyles are embraced that will in turn



determine health status, well-being, and social adjustment--in other words, the quality of life--in later periods. It can thus be affirmed that growth and development are lifelong processes that are not limited to specific stages of the life cycle. However, it is important to emphasize the consequence of the choices made during adolescence since the selection of healthy options during this stage will have a positive impact on the quality of life, both in the present and the future.

There have been innumerable studies of the chronic noncommunicable diseases that occur most frequently in adults and the elderly in which it has been demonstrated that the risk factors for these diseases were already present in the affected individuals several decades before onset of the disease. Basic and primary prevention can have their maximum impact when they are initiated in the early stages of life, i.e., during infancy, adolescence, and youth.

Adolescence and youth constitute the period in life when, based on the classic indicators of health and disease, people are most healthy. This age group has the lowest death rates and the lowest frequency of perceived episodes of disease. It is a stage in which there is relatively little demand for curative services in comparison with other periods of life. This circumstance should in theory facilitate the reorientation of health services, making it possible to place due emphasis on health promotion and the prevention of disease.

## ANNEX II

### RESOLUTIONS OF THE GOVERNING BODIES

#### World Health Organization:

Resolution WHA 42.41, adopted in 1989, urges the Member States:

- To give appropriate priority to the health needs of adolescents and youth;
- To provide the resources and facilities necessary to assess critically the health situation and needs of adolescents and youth, and to identify major factors that may influence their current and future health, including policies and programs in health and other sectors;
- To develop socially and culturally acceptable programs and services to meet the health and development needs of all adolescents and youth, ensuring the involvement of families, the public at large, health and other relevant sectors, and young people themselves;
- To identify, and provide support to meet, the health and development requirements of those groups of young people who are particularly vulnerable, disadvantaged, or have special needs, such as those within minority subcultures, the disabled, or the marginalized; such action should not be taken in isolation but, to the extent possible, as an integral part of programs benefiting other young people;
- To train workers from the health and other sectors to appreciate the developmental basis of the health of youth... and to have the necessary communication skills for dealing with them;
- To collaborate closely with nongovernmental organizations, particularly youth organizations, in the development, implementation, and evaluation of programs to meet the needs of youth and to involve them in the national strategies for health for all;
- To draw the attention of those working in the health and other sectors, and the general public, to the actions required to meet the health needs of youth and to the important contribution of young people to health for all through different forums, the media, and events such as national conferences and national youth days;

Resolution WHA 42.41 also requests the Director-General:

- To support Member States in developing and implementing national multisectoral policies and programs promoting the health of youth, in defining the health needs of young people and strengthening research, training, and services to meet those needs;
- To develop further and adapt methodologies and innovative approaches in the promotion of the health of youth, and to develop indicators for the evaluation of the health of youth and the experiences of the countries, agencies, and organizations in meeting the health needs of young people.
- To take the necessary steps to strengthen WHO's programs at all levels dealing with adolescents and youth, including networks of collaborating institutions and centers for adolescent health, training in such areas as counseling and communication skills, and research.
- To mobilize additional financial and human resources in order to strengthen WHO's capacity to respond, on request, to the health needs of Member States in this area;
- To extend WHO's collaboration within the United Nations system, and with bilateral and nongovernmental organizations, to meet the health needs of young people and to facilitate their participation in the health-for-all movement;
- To report to future Health Assemblies on the progress made regarding the health of youth.

Pan American Health Organization:

Resolution CD30.R8 of the Directing Council, adopted in September-October 1984, urges the Member Governments to pay particular concern to the problem of adolescent pregnancy and promote the teaching of family life education to the young.

Resolution CD33.R13 of the Directing Council, adopted in September 1988, urges the Member Governments to initiate intersectoral and sectoral actions directed toward the community, teachers, and parents, with a view to helping adolescents develop healthy lifestyles and avoid risk-associated behaviors that lead to drug addiction, accidents, sexually transmitted diseases, and unwanted pregnancies.

Resolution CD35.R16 of the Directing Council, adopted in September 1991, requests the Director to include on the agenda of the next meeting of the Directing Council the topic of "Comprehensive Health of Adolescents."

**ANNEX III**  
**TABLES AND FIGURES**

**TABLE I**  
**MIDYEAR POPULATION ESTIMATES (THOUSANDS)**  
**BY SEX AND AGE GROUP, 1990\***

COUNTRY	TOTAL	AGE GROUPS								
		BOTH SEXES			MALES			FEMALES		
		10-14	15-19	20-24	10-14	15-19	20-24	10-14	15-19	20-24
Argentina	32.322	3.216	2.768	2.435	1.632	1.403	1.232	1.584	1.365	1.203
Barbados	255	21	24	24	11	12	12	10	12	12
Bolivia	7171	894	767	638	445	384	321	448	383	322
Brasil	150.368	16.280	14.847	13.823	8.161	7.427	6.927	8.119	7.420	6.896
Colombia	32.978	3.833	3.442	3.486	1.945	1.737	1.744	1.888	1.705	1.742
Costa Rica	3.015	331	284	292	169	145	149	162	139	143
Cuba	10.609	749	1.107	1.159	383	565	592	366	542	567
Chile	13.174	1.197	1.234	1.236	608	625	624	589	609	612
Dominican Republic	7.170	819	770	731	416	391	372	403	379	359
Ecuador	10.588	1.274	1.151	1.029	646	583	520	628	568	509
El Salvador	5.251	731	622	484	371	310	235	360	312	249
Guatemala	9.198	1.190	985	805	605	500	407	585	485	398
Guyana	796	82	92	90	41	46	45	41	46	45
Haiti	6.512	762	694	597	383	348	297	379	346	300
Honduras	5.138	650	589	481	330	299	243	320	290	238
Jamaica	2.455	271	282	272	139	144	136	132	138	136
Mexico	88.598	10.358	10.740	9.145	5.266	5.439	4.608	5.092	5.301	4.537
Nicaragua	3.871	495	422	353	251	214	177	244	208	176
Panama	2.418	268	265	243	137	135	122	131	130	121
Paraguay	4.277	493	439	398	251	224	203	242	215	195
Peru	21.551	2.575	2.346	2.089	1.308	1191	1.059	1.267	1.155	1.030
Suriname	421	40	47	48	20	24	24	20	23	24
Trinidad y Tabago	1.282	126	119	116	64	60	58	62	59	58
Uruguay	3.094	279	260	227	142	133	114	137	127	113
Venezuela	19.735	2.269	2.003	1.868	1.155	1.018	947	1.114	985	921
Total	442.247	49.203	46.299	42.069	24.879	23.357	21.168	24.323	22.940	20.906

Source: CELADE. America Latina: Proyecciones de Población 1950-2025 Año XXIII No. 45, Chile, January 1990.  
Comisión Económica para América Latina y El Caribe, Anuario Estadístico de América Latina y El Caribe. 1990

\* The figures correspond to the recommended projection, which implies adoption of an average fertility hypothesis.

TABLE 2  
MIDYEAR TOTAL POPULATION PROJECTIONS (THOUSANDS)\*

COUNTRY	1990	1995	2000	2005	COUNTRY	1990	1995	2000	2005
Antigua y Barbuda	76	76	77	79	Guayana	796	829	891	948
Antillas y Neerlandesas	188	188	195	203	Haití	6.513	7.215	8.003	8.876
Argentina	32.322	34.264	36.238	38.235	Honduras	5.138	5.968	6.846	7.748
Bahamas	253	260	275	295	Jamaica	2.456	2.603	2.735	2.873
Barbados	265	259	265	272	México	88.598	97.967	107.233	116.302
Belice	187	187	209	230	Nicaragua	3.871	4.539	5.261	6.029
Bolivia	7.171	8.074	9.038	10.055	Panamá	2.418	2.659	2.893	3.116
Brasil	150.368	165.083	179.487	193.603	Paraguay	4.277	4.893	5.538	6.215
Colombia	32.978	36.182	39.397	42.556	Perú	21.550	23.854	26.276	28.702
Costa Rica	3.015	3.374	3.711	4.041	Rep. Dominicana	7.170	7.915	8.621	9.282
Cuba	10.608	11.091	11.504	11.848	Saint Kits y Nevis	44	44	44	44
Chile	13.173	14.237	15.272	16.246	Santa Lucía	150	150	164	177
Dominica	82	82	85	87	San Vicente y Las Grenadinas	116	116	122	128
Ecuador	10.587	11.434	13.319	14.712	Suriname	422	460	497	530
El Salvador	5.252	5.943	6.739	7.600	Trinidad y Tabago	1.281	1.376	1.484	1.588
Granada	85	85	83	83	Uruguay	3.094	3.186	3.274	3.365
Guadalupe	343	343	354	365	Venezuela	19.735	22.213	24.715	27.321
Guatemala	9.197	10.621	12.222	13.971	Total	443.779	487.770	533.067	577.725

Source: CELADE. América Latina: Proyecciones de Población 1950-2025 Año XXIII No. 45, Chile, January 1990.  
Comisión Económica para América Latina y El Caribe, Anuario Estadístico de América Latina y El Caribe. 1990 edition.

\* The figures correspond to the recommended projection, which implies adoption of an average fertility hypothesis.

TABLE 3  
ILLITERACY  
PERCENTAGE OF THE POPULATION AGED 15 OR MORE

COUNTRY	CIRCA			
	1960	1970	1980	1990 a)
Antillas Neerlandesas	11.3	...	...	...
Argentina	8.6	7.4	6.1	4.7
Bahamas	10.3 a)	8.8 a)	...	...
Barbados	1.8	0.7 a) b)	0.5 a) b)	...
Belice	13.4 b)	8.8 a)	...	...
Bolivia	61.2	36.8	18.9 c)	22.5
Brasil	39.7	33.8	25.5	18.9
Colombia	27.1	19.2	12.2 d)	13.3
Costa Rica	15.6	11.6	7.4	7.2
Cuba	...	...	2.2 e)	6.0
Chile	16.4	11.0	8.9	6.6
Dominica	...	5.9 a) e)	...	...
Dominican Republic	35.5	33.0	31.4 f) g)	16.7
Ecuador	32.5	25.8	16.5	14.2
El Salvador	51.0	42.9	32.7 a)	27.0
Granada	...	2.2 a) b)	...	...
Guatemala	62.2	54.0	44.2	44.9
Guyana	12.9	8.4 a) b)	...	3.6
Haiti	85.5	78.7	62.5	47.0
Honduras	55.0	43.1	...	26.9
Jamaica	18.1	3.9 a) b)	...	1.6
Mexico	34.5	25.8	16.0	12.7
Nicaragua	50.4	42.5	...	...
Panama	23.2	18.7	12.9	11.9
Paraguay	25.5	19.9 b)	12.3	9.9
Peru	38.9	27.5	18.1	14.9
Santa Lucia	...	18.3 a) b)	...	...
Suriname	...	...	35.0	5.1
Trinidad y Tabago	6.6	7.8	5.1	...
Uruguay	9.5	6.1	5.0	3.8
Venezuela	37.3	23.5	15.3	11.9

Source: Comisión Económica para América Latina y El Caribe. Anuario Estadístico de América Latina y El Caribe, edition 1990.

- a UNESCO estimate
- b Persons without schooling have been considered illiterate
- c Figure from 1988
- d Refers to the population aged 10 or more
- e Persons without schooling have been considered illiterate
- f Excludes the indigenous population living in the jungle
- g Refers to the population aged 5 or more

**TABLE 4**  
**PARTICIPATION IN ECONOMIC ACTIVITY BY AGE GROUP, 1970-1985**  
**(AGE-SPECIFIC RATE FOR BOTH SEXES)**

COUNTRY	1 9 7 0			1 9 8 5		
	10 - 14	15 - 19	20 - 24	10 - 14	15 - 19	20 - 24
Argentina	8.9	47.2	65.7	3.4	38.7	65.1
Barbados	4.6	45.6	74.5	2.2	45.9	85.6
Bolivia	14.1	42.7	56.7	9.3	35.4	54.8
Brasil	12.8	42.5	57.1	10.0	46.2	65.3
Colombia	15.1	40.8	55.8	4.2	28.1	57.1
Costa Rica	11.3	45.2	58.9	6.0	38.7	61.1
Cuba	0.7	34.2	56.0	0.1	24.2	65.1
Chile	2.8	30.9	57.8	1.4	21.6	59.5
Dominican Republic	18.7	37.9	55.8	4.5	33.1	53.6
Ecuador	16.7	42.6	54.5	6.2	32.1	51.1
El Salvador	18.7	48.3	63.0	9.1	44.1	69.3
Guatemala	17.0	44.8	53.7	10.1	39.1	52.6
Guyana	2.0	43.6	65.3	1.4	42.0	66.4
Haiti	41.9	65.4	82.1	25.0	47.0	73.2
Honduras	17.3	45.7	55.3	13.1	43.0	56.9
Jamaica	0.6	54.5	83.5	0.4	44.3	88.6
Mexico	6.2	35.2	53.6	5.0	40.1	60.9
Nicaragua	13.3	38.1	55.3	12.7	38.8	59.4
Panama	8.7	46.1	67.4	4.4	31.0	63.5
Paraguay	12.0	51.5	61.7	9.7	45.4	60.3
Peru	4.6	30.8	54.2	3.2	26.8	53.2
Suriname	0.7	28.4	59.8	0.4	21.9	58.2
Trinidad y Tabago	1.3	38.0	65.9	0.6	33.9	68.3
Uruguay	7.0	46.4	66.1	2.7	41.0	66.8
Venezuela	6.6	35.6	55.7	2.5	29.7	58.8

Source: Comisión Económica para América Latina y El Caribe. Anuario Estadístico de América Latina y El Caribe, 1990 edition.

\* Percentage of the economically active participation in a given age group over the total population of the same sex in that same age group.

TABLE 5  
CENTRAL GOVERNMENT EXPENDITURE (IN \$US) ON HEALTH, PER PERSON, IN  
LATIN AMERICA AND THE CARIBBEAN, 1970-1980

COUNTRY/YEAR	1970	1975	1980	1985	1986	1987	1988
Argentina	10.36	13.73	17.55	13.89	18.62	22.91	...
Bahamas	...	...	242.59	311.35	322.73	333.82	351.24
Barbados	110.36	149.34	245.13	207.59	224.32	230.58	...
Bolivia	6.80	8.94	16.83	3.40	...	...	...
Brasil	18.89	24.63	32.34	6.51	9.51	...	...
Colombia	...	9.96	11.75	...	...	...	...
Costa Rica	7.22	21.37	36.01	7.64	7.14	6.75	...
Chile	43.94	45.10	49.01	57.66	54.85	...	...
Dominican Republic	...	23.40	33.23	7.71	8.58	...	...
Ecuador	4.14	10.94	28.58	27.26	27.01	...	...
El Salvador	10.75	13.76	17.22	15.22	...	...	...
Guatemala	...	10.25	25.60	10.79	11.04	...	...
Guyana	25.86	27.08	44.46	29.17	25.27	21.45	...
Haiti	2.41	3.48	3.13	3.30	...	...	...
Honduras	11.24	10.32	13.37	17.22	22.96	19.29	...
Jamaica	50.59	61.98	61.50	36.39	...	...	...
Mexico	42.69	56.47	62.66	41.31	28.80	31.42	...
Nicaragua*	8.00	18.96	50.20	94.13	...	...	...
Panama	37.97	42.85	40.41	43.43	...	...	...
Paraguay	3.42	3.37	5.75	11.95	6.79	6.24	...
Peru	14.61	16.23	18.38	13.44	...	...	...
Suriname	...	86.09	16.26	...	...	...	...
Trinidad y Tabago	...	68.01	116.63	196.04	194.10	178.24	...
Uruguay	...	23.75	34.22	23.95	...	...	...
Venezuela	53.52	56.13	48.63	44.10	48.61	...	...

Source: Based on data from the Inter-American Development Bank.  
Comisión Económica para América Latina y El Caribe. Anuario Estadístico de América Latina y El Caribe, 1990

\* Estimates from 1980 onward probably reflect exchange rates.



**TABLE 6**  
**MORTALITY IN PERSONS AGED 10 - 14 IN SELECTED COUNTRIES**  
**CIRCA 1985**

COUNTRY	YEAR	NO.	RATE a)
Antigua y Barbuda	...	...	...
Argentina	1985	1.112	40.4
Bahamas	1985	13	51.1
Barbados	1984	7	27.1
Belice	1984	6	32.9
Brasil	1986	7.839	51.4
Canada	1986	403	22.5
Colombia	1984	1.747	55.2
Costa Rica	1986	113	39.6
Cuba	1987	485	45.2
Chile	1986	461	36.8
Dominica	1985	1	10.6
Dominican Republic	1985	311	36.4
Ecuador	1986	802	67.3
El Salvador	1984	372	63.5
Guadalupe	1981	13	31.3
Guatemala	1984	984	100.3
Guayana Francesa	1984	3	33.3
Guyana	1984	72	67.9
Honduras	1981	344	69.2
Jamaica	1984	115	42.0
Martinica	1985	8	26.8
Mexico	1983	5.674	56.6
Nicaragua	...	...	...
Panama	1987	104	37.3
Paraguay (information area)	1986	145	53.1
Peru	1986	1.334	59.3
Puerto Rico	1986	91	27.2
San Kitts y Nevis	1985	1	18.9
San Vicente y las Granadinas	1986	8	57.7
Suriname	1985	28	58.3
Trinidad y Tabago	1983	61	51.9
United States	1986	4.706	28.4
Uruguay	1986	94	35.3
Venezuela	1983	964	50.7

Source: PAHO, Technical Information System

a) Per 100.000 population in the age group

**TABLE 7**  
**AGE-SPECIFIC AND SEX-SPECIFIC DEATH RATES IN THE COUNTRIES**  
**OF THE AMERICAS, RATES PER 1000 POPULATION AGED 15-24,**  
**LATEST DATA AVAILABLE**

COUNTRY	YEAR	POPULATION AGED 15-24		
		BOTH SEXES	MALES	FEMALES
Antillas Neerlandesas (Curazao)	1981	0.8	0.9	0.6
Argentina	1986	0.9	1.2	0.6
Bahamas	1987	1.4	2.0	0.6
Barbados	1988	0.6	0.8	0.5
Belice	1986	0.8	0.9	0.7
Brasil (Area de información)	1986	1.4	2.0	0.7
Canada	1988	0.7	1.1	0.4
Colombia	1984	1.5	2.1	0.8
Costa Rica	1988	0.6	0.9	0.4
Cuba	1988	1.1	1.3	0.9
Chile	1987	0.8	1.2	0.5
Dominica	1985	0.5	0.6	0.3
Dominican Republic	1985	0.9	1.0	0.7
Ecuador	1987	1.3	1.5	1.0
El Salvador	1984	3.2	5.1	1.2
Guadalupe	1981	1.1	1.5	0.7
Guatemala	1984	2.1	2.5	0.7
Guyana Francesa	1984	1.1	1.5	0.7
Guyana	1984	1.2	1.4	0.9
Honduras	1981	1.5	1.8	1.1
Islas Caiman	1983	...	...	...
Islas Malvinas	1983	...	9.6	...
Islas Turcas y Caicos	1987	4.9	...	...
Islas Virgenes (EUA)	1980	1.1	1.5	0.7
Islas Virgenes (RU)	1982	0.8	0.7	...
Jamaica	1984	0.6	1.0	0.4
Martinica	1985	0.7	1.0	0.3
Mexico	1986	1.3	1.3	0.7
Panama	1987	0.9	1.7	0.5
Paraguay (information area)	1986	1.1	4.2	0.9
Peru	1983	1.0	1.2	0.9
Puerto Rico	1987	0.8	1.3	0.4
San Kitts y Nevis	1985	0.7	1.2	0.7
San Vicente y Las Granadinas	1986	0.5	0.7	0.3
Santa Lucia	1988	0.8	1.1	0.5
Suriname	1985	1.1	1.4	0.8
Trinidad y Tabago	1986	1.0	1.3	0.8
United States	1987	1.0	1.5	0.5
Uruguay	1987	0.7	1.0	0.5
Venezuela	1987	1.1	1.6	0.6

Source: Health Conditions in the Americas, Washington, D.C., (PAHO Scientific Publication 524) Pan American Health Organization, 1990.

**TABLE 8**  
**RATIO BETWEEN SEX-SPECIFIC DEATH RATES,**  
**MALES AND FEMALES AGED 15-24**  
**IN SELECTED COUNTRIES, MOST RECENT DATA AVAILABLE**  
**EN PAÍSES SELECCIONADOS, AÑO MÁS RECIENTE**

COUNTRY (YEAR)	
Argentina (1985)	2.04
Canada (1986)	2.92
Colombia (1981)	...
Costa Rica (1988)	2.32
Cuba (1987)	1.33
Chile (1987)	2.37
Dominican Republic (1985)	1.48
Ecuador (1987)	1.63
El Salvador (1984)	4.16
Guatemala (1984)	1.52
Honduras (1981)	1.62
México (1986)	2.55
Panamá (1987)	2.72
Paraguay (1986)	1.25
Perú (1983)	1.26
Trinidad y Tabago (1983)	2.45
Unites States (1987)	2.82
Uruguay (1986)	2.13
Venezuela (1983)	2.84

Source: PAHO, Technical Information System

**TABLE 9**  
**PREVALENCE OF ANEMIA (BASED ON LEVEL OF HEMOGLOBIN**  
**IN SCHOOL-AGE CHILDREN), BY COUNTRY (CUT-OFF POINT: HB = 12G/DL)**

COUNTRY	YEAR	%
Antigua & Barbuda	1981	17.9
Bahamas	1983	0.8 a)
Barbados	1981	25.4
Dominica	1981	40.0
Grenada	1986	37.0
Guyana	1982	57.0
Jamaica	1969	4.8
Islas Caiman	1979	29.7
Islas Turcas y Caicos	1985	59.7
Montserrat	1986	45.5
St. Kitts y Nevis	1975	22.2
Santa Lucia	1974	36.4

**TABLE 10**  
**PREVALENCE OF ENDEMIC GOITER IN SEVERAL COUNTRIES OF LATIN AMERICAN**

COUNTRY	YEAR	POPULATION	REPRESENTATIVIT	SAMPLE SIZE	CLASSIFICATION	PREVALENC (%)
Bolivia	1981	School-age children	National	38.500	WHO, adapt.	60.8
Ecuador	1983	School-age children	Mountain regions	-	WHO	36.5
Nicaragua	1981	General	National	6.252	Pérez y Scamshaw	20.0
Paraguay	1986	School-age children	five localities	2.049	—	59.8
Peru	1986	School-age children	Mountain regions Jungle regions	35.125 35.125	WHO WHO	34.0 19.0
Uruguay	1980	School-age children	Departmental	1,254	Pérez y Scamshaw	2.0
Venezuela	1981	School-age child. nd adolescents	National	14.709	WHO, modified	21.4

Source: Expanded Program for the Control of Iodine-Deficiency Disorders in Latin America. Document HPN/89.2, Washington, D.C., Pan American Health Organization, 1989.

a) 1 b = 10g/dl/  
 Fuentes: CFNI, INCAP, y fuentes nacionales varias

**TABLE 11**  
**RANKING OF VIOLENCE AMONG THE FIVE LEADING CAUSES OF DEATH,**  
**ADOLESCENTS AND YOUNG PEOPLE, 15-24,**  
**COUNTRIES WITH MORE THAN ONE MILLION INHABITANTS, CIRCA 1986**

COUNTRY	YEAR	15 - 24 Years of Age								
		Accidents (E800-E949) and undetermined injuries whether accidentally or purposely inflicted (E980-E989)			Homicide, legal intervention, and operations of war ((E960-E978, E990-E999)			Suicides (E950-E959)		
		Total	Hombres	Mujeres	Total	Males	Females	Total	Males	Females
Argentina	1985	1	1	1	2	2	...	5	5	5
Brasil	1986	1	1	1	2	2	5	5	5	...
Canada	1986	1	1	1	4	4	4	2	2	2
Colombia	1981 a)	2	2	2	1	1	5	...	5	...
Costa Rica	1986	1	1	1	3	4	3	4	3	4
Cuba	1986 b)	1	1	1	...	...	...	...	...	...
Chile	1986	1	1	1	4	4	...	3	3	4
Dominican Republic	1985	1	1	2	3	2	...	...	5	...
Ecuador	1986	1	1	1	2	2	...	...	...	...
El Salvador	1984	1	1	2	2	2	5	3	3	1
Guatemala	1984	1	1	2	...	...	...	...	...	...
Honduras	1981	1	1	1	...	...	...	...	...	...
Mexico	1983	1	1	1	2	2	5	...	5	...
Panama	1986	1	1	1	2	2	...	4	3	4
Paraguay	1986	1	1	2	2	2	...	5	4	5
Peru	1983	1	1	1	...	4	...	...	...	...
Puerto Rico	1986	1	1	1	2	2	2	5	4	...
Trinidad y Tabago	1983	1	1	2	3	3	...	2	2	1
United States	1986	1	1	1	2	2	2	3	3	3
Uruguay	1986	1	1	1	5	...	4	2	2	2
Venezuela	1983	1	1	1	2	2	...	4	3	5

Source: Health Conditions in the Americas. PAHO Scientific Publication 524. Washington, D.C., Pan American Health Organization

- a) Includes groups aged 15-44.
- b) Includes all accidents and violent acts.

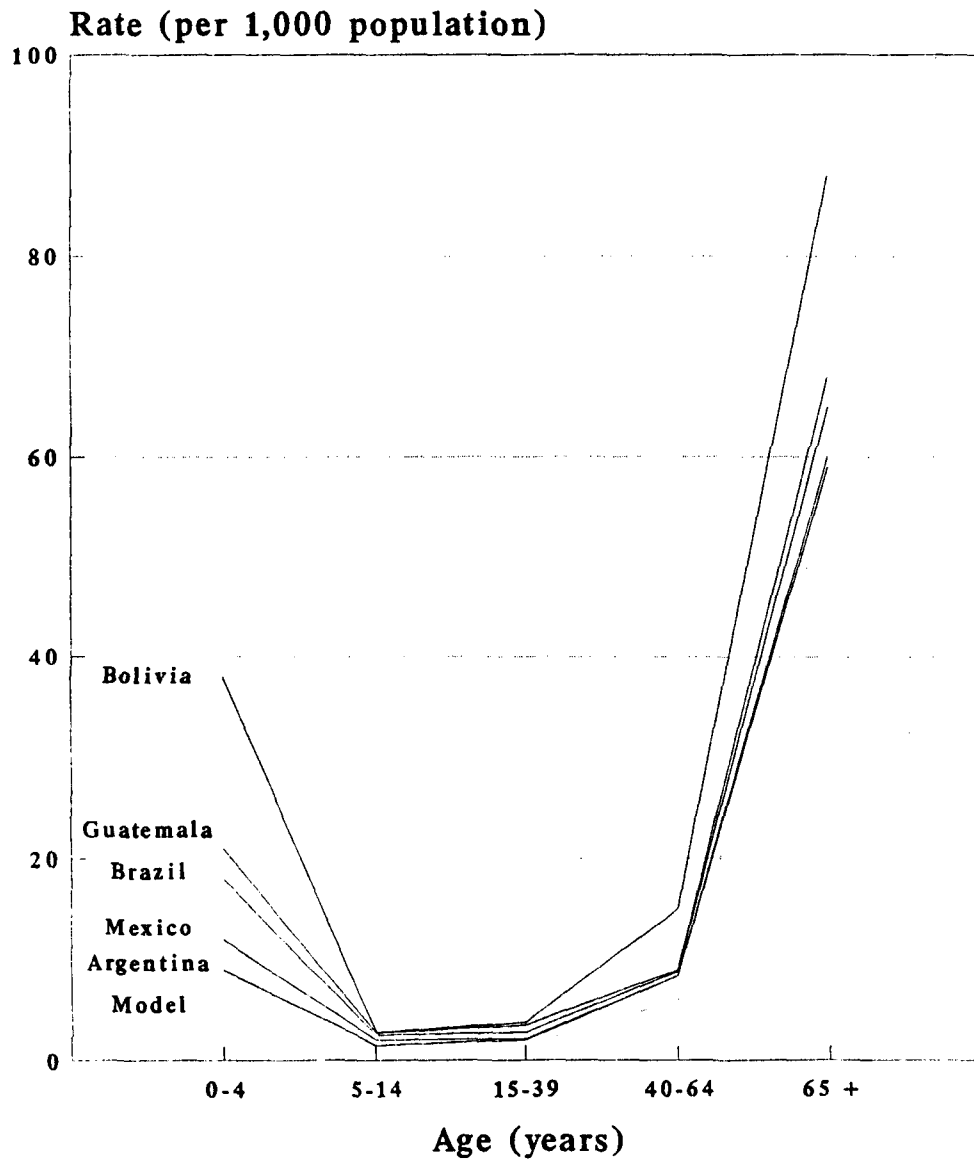
**TABLE 12**  
**MORTALITY FROM ACCIDENTS AND VIOLENCE IN ADOLESCENTS**  
**AGED 10-14 YEARS BY CAUSE, BRAZIL, 1985**

CAUSES (ICD-9)	10-14	
	No.	Rate a)
Accidents and violence (E-800 - E999)	3.258	21.8
Motor Vehicle accidents (E810-E819)	1.161	7.8
Other accidents	1.433	9.6
Accidental submersion (E-910)	759a	5.1
Accidents caused by fire and flames (E890-E899)	49	0.3
Accidental falls (E880-E888)	49	0.3
Accidental poisoning (E850-E869)	5	0.0
Inhalation and ingestion of food (E911)	3	0.0
Inhalation and ingestion of other objects (E912)	9	0.1
Accidental mechanical suffocation (E913)	45	0.3
Other accidents (Rest of E800-E949)	514	3.4
Suicides (E950-E959)	73	0.5
Homicides (E960-E969)	217	1.5
Other violent causes (E970-E999)	374	2.5

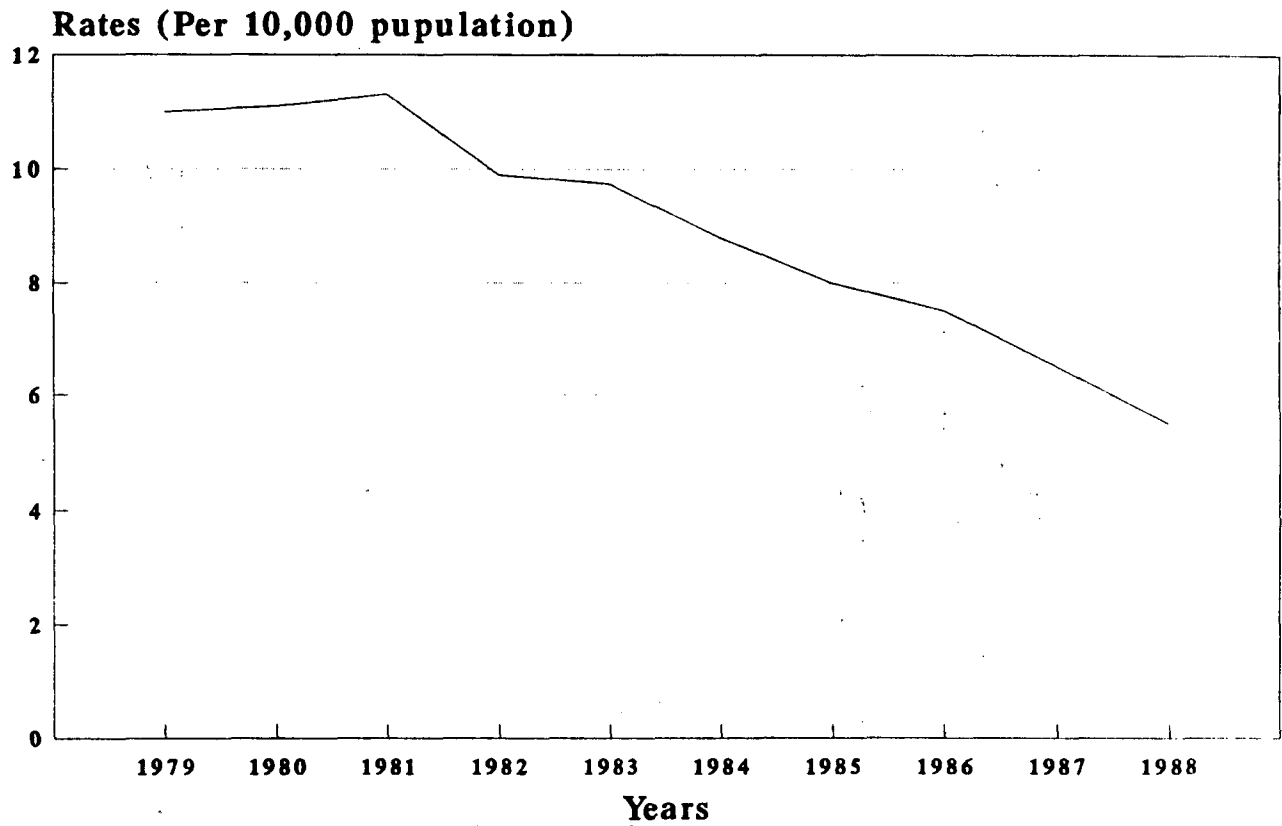
Source: Ministry of Health. Mortality Data for Brazil, 1985. Brasilia, 1988.

a) Per 100.000 population in each age group

**FIGURE 1**  
**AGE-SPECIFIC MORTALITY**  
**IN SELECTED COUNTRIES OF LATIN AMERICA**  
**1985-1990**



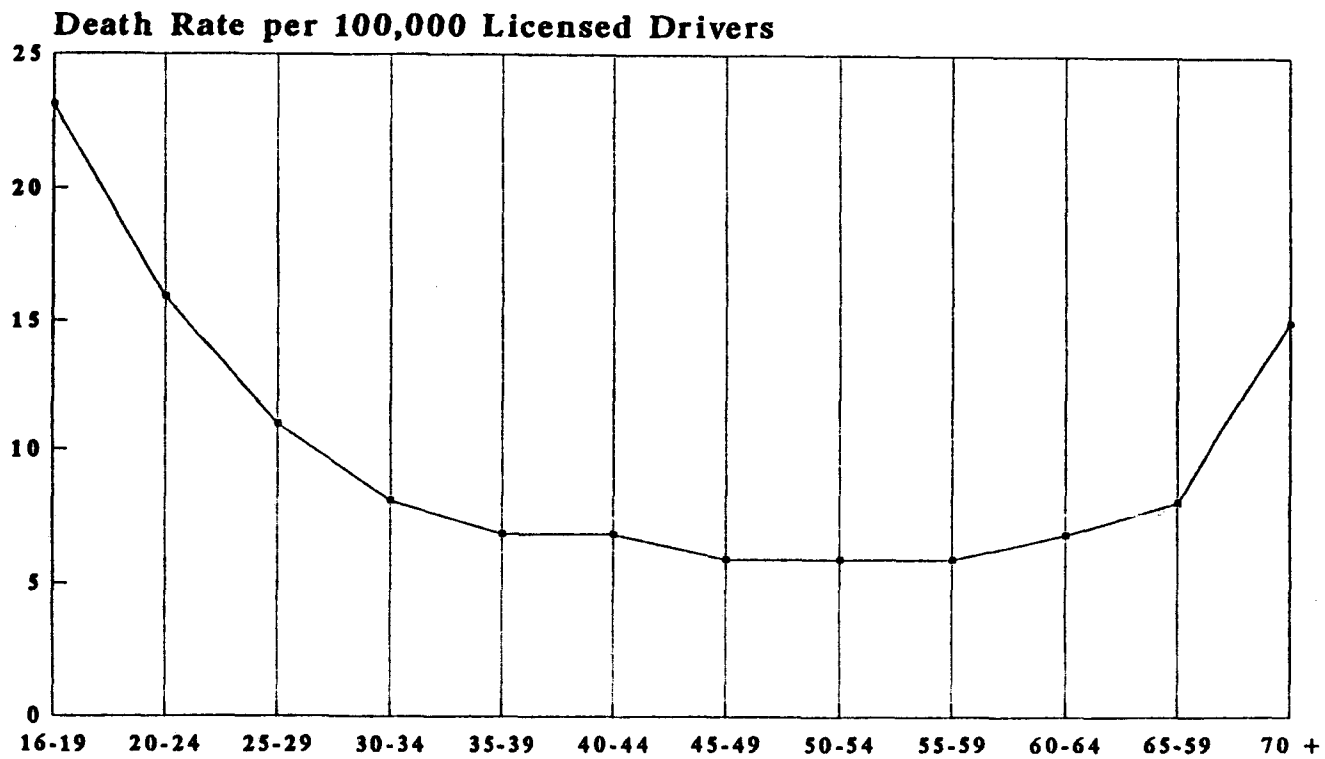
**FIGURE 2**  
**AGE-ADJUSTED MORTALITY,**  
**ADOLESCENTS AGED 10-19,**  
**LATIN AMERICA, 1979-1988**



**SOURCE: Maddaleno M. Adolescents in Latin America: Are They Healthy? 1990.**



**FIGURE 3  
PASSENGER CAR DRIVER DEATH RATE  
BY AGE, 1989**



**SOURCE: HARVARD INJURY CONTROL CENTER  
INJURY UPDATE  
VOL. 1 No. 3, WINTER 1992**

## ANNEX IV

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