

*executive committee of
the directing council*



PAN AMERICAN
SANITARY
ORGANIZATION

*working party of
the regional committee*

WORLD
HEALTH
ORGANIZATION



16th Meeting
Washington, D. C.
21-30 April 1952

INDEXED

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PRECIS MINUTES OF THE PLENARY SESSIONS
OF THE
16th MEETING OF THE EXECUTIVE COMMITTEE
OF THE PAN AMERICAN SANITARY ORGANIZATION,
WORKING PARTY OF THE REGIONAL COMMITTEE
OF THE WORLD HEALTH ORGANIZATION

* Incorporates Documents CE16/21, CE16/22, CE16/25, CE16/26, CE16/27, CE16/28, CE16/29, CE16/36, CE16/38, CE16/39, CE16/51, CE16/52, and CE16/55, with the corrections made by the Representatives and the necessary editorial changes.

TABLE OF CONTENTS

Page

Summary of the topics discussed

v

Précis Minutes:

First Plenary Session	3
Second Plenary Session	11
Third Plenary Session	25
Fourth Plenary Session	35
Fifth Plenary Session	45
Sixth Plenary Session	57
Seventh Plenary Session	69
Eighth Plenary Session	79
Ninth Plenary Session	91
Tenth Plenary Session	103
Eleventh Plenary Session	115
Twelfth Plenary Session	125
Thirteenth Plenary Session	135

ANNEX I

Index to the précis minutes

Part I: Topics of the Agenda	1
Part II: Other matters considered	3

16th MEETING OF THE EXECUTIVE COMMITTEE OF
THE PAN AMERICAN SANITARY ORGANIZATION

SUMMARY OF THE TOPICS DISCUSSED

	<u>Precis</u> <u>Minutes</u> <u>Page</u>
<u>First Plenary Session</u> (Monday, 21 April 1952, at 9:52 a.m.)	
1. <u>Topic 1</u> : Opening by Dr. Frederick J. Brady (United States), in the absence of the Chairman of the 15th Meeting of the Executive Committee.	5
2. <u>Topic 2</u> : Election of Chairman and Vice-Chairman	5
3. <u>Topic 3</u> : Adoption of the Agenda (Document CE16/1, Rev. 2)	6
4. Documents of the Meeting	6
5. <u>Topic 4</u> : Adoption of the Program of Meetings (Document CE16/2)	6
6. Statement on the establishment of the Drafting Committee (Document CE16/3)	6
7. <u>Topic 5</u> : Progress Report of the Director on the Activities of the Pan American Sanitary Bureau (Document CE16/14 and Annex I)	7
<u>Second Plenary Session</u> (Monday, 21 April 1952, at 3:20 p.m.)	
8. <u>Topic 6</u> : Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Document CE16/4)	13
9. <u>Topic 17</u> : Method of Presentation of Budgets to the Executive Committee and the Directing Council (Document CE16/7)	13
10. <u>Topic 6</u> : Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Continuation) (Document CE16/4)	13

Third Plenary Session (Tuesday, 22 April 1952, at
9:30 a.m.)

11. Topic 6: Proposed Program and Budget of the
Pan American Sanitary Bureau for 1953
(Continuation) (Document CE16/4) 27
12. Topic 21: Appointment of the Assistant Director
of the Pan American Sanitary Bureau
(Document CE16/23) 29
13. Topic 6: Proposed Program and Budget of the
Pan American Sanitary Bureau for 1953
(Continuation) (Document CE16/4) 30
- Bureau Personnel 30

Fourth Plenary Session (Tuesday, 22 April 1952, at
3:00 p.m.)

14. Visit of the Members of the Executive Committee
to the National Institutes of Health of the United
States 37
15. Topic 6: Proposed Program and Budget of the
Pan American Sanitary Bureau for 1953
(Continuation) (Document CE16/4) 37
- Bureau Personnel (Conclusion) 37

Fifth Plenary Session (Wednesday, 23 April 1952, at
9:28 a.m.)

16. Presentation of Advisers 47
17. Topic 6: Proposed Program and Budget of the
Pan American Sanitary Bureau for 1953
(Continuation) (Document CE16/4) 47

Sixth Plenary Session (Wednesday, 23 April 1952, at
3:03 p.m.)

18. Topic 6: Proposed Program and Budget of the Pan
American Sanitary Bureau for 1953
(Continuation) (Document CE16/4) 59
19. Presentation of Dr. Agustin Vera Looz, Legal Adviser
of Ecuador 61
20. Topic 6: Proposed Program and Budget of the Pan
American Sanitary Bureau for 1953
(Continuation) (Document CE16/4) 61

Seventh Plenary Session (Thursday, 24 April 1952, at
9:35 a.m.)

21. Topic 6: Proposed Program and Budget of the Pan
American Sanitary Bureau for 1953
(Continuation) (Document CE16/4) 71

Eighth Plenary Session (Thursday, 24 April 1952, at
3:25 p.m.)

22. Topic 6: Proposed Program and Budget of the Pan
American Sanitary Bureau for 1953
(Continuation) (Document CE16/4) 82
23. Topic 7: Preparation of the Program and Budget
of the Pan American Sanitary Bureau
for 1954 (Document CE16/6) 83
24. Topic 8: Report on replies received from Member
Governments to the budget questionnaire
transmitted by the Pan American Sanitary
Bureau in studying means for facilitating
payment of quota contributions by Member
Governments (Document CE16/12) 83
25. Topic 21: Appointment of the Assistant Director of
the Pan American Sanitary Bureau (Doc-
ument CE16/23) (Conclusion) 84

	<u>Précis</u> <u>Minutes</u> <u>Page</u>
26. <u>Topic 6</u> : Report of the Executive Committee to the Directing Council on the Proposed Program and Budget for 1953 (Continuation)	88
27. <u>Topic 20</u> : Financial participation of France, the Netherlands, and the United Kingdom, on behalf of their dependent territories in the Region of the Americas, in the budget of the Pan American Sanitary Bureau (Document CE16/11)	88
28. <u>Topic 9</u> : Plan of long-range public health programs (Document CE16/19)	89
29. <u>Topic 11</u> : Rotation every five years of the sites of the Zone Offices of the Pan American Sanitary Bureau (Document CE16/10)	89
30. <u>Topic 14</u> : Technical discussions (Document CE16/13)	90
<u>Ninth Plenary Session</u> (Friday, 25 April 1952, at 10:15 a.m.)	
31. Visit of the Members of the Executive Committee to the National Institutes of Health of the United States (Conclusion)	93
32. <u>Topic 12</u> : Report of the Permanent Committee of the Executive Committee on Revision of the Constitution of the Pan American Sanitary Organization (Document CE16/16)	93
33. <u>Topic 13</u> : Report of the Permanent Committee of the Executive Committee on Amendments to the Rules of Procedure of the Directing Council (Document CE16/17)	101
34. <u>Topic 20</u> : Financial participation of France, the Netherlands and the United Kingdom, on behalf of their dependent territories in the Region of the Americas, in the budget of the Pan American Sanitary Bureau (Continuation) (Document CE16/11)	101

Tenth Plenary Session (Friday, 25 April 1952,
at 3:10 p.m.)

35. Topic 20: Financial participation of France, the Netherlands and the United Kingdom, on behalf of their dependent territories in the Region of the Americas, in the budget of the Pan American Sanitary Bureau (Conclusion) (Document CE16/11) 106
36. Topic 12: Report of the Permanent Committee of the Executive Committee on Revision of the Constitution of the Pan American Sanitary Organization (Conclusion) (Document CE16/16) 110
37. Topic 19: Financial Report of the Director and Report of the External Auditor for the Financial Year 1951 (Document CE16/8) 111
38. Topic 10: Amendments to the Staff Rules of the Pan American Sanitary Bureau (Document CE16/9) 112
39. Topic 18: Principles for the application of the cost-of-living adjustment (Document CE16/15) 113
40. Topic 22: Publication of a textbook in Spanish on Public Health Administration (Document CE16/37) 114

Eleventh Plenary Session (Monday, 28 April 1952,
at 3:00 p.m.)

41. Topic 15: Relations between the Pan American Sanitary Organization and non-governmental organizations (Document CE16/5) 117
42. Topic 16: Coordination of inter-American medical congresses (Document CE16/18) 117

	<u>Précis</u> <u>Minutes</u> <u>Page</u>
43. <u>Topic 22</u> : Publication of a textbook in Spanish on Public Health Administration (Conclusion) (Document CE16/37)	121
44. Payment of quotas by the Member Governments	122
45. <u>Topic 23</u> : Duration of the VI Meeting of the Directing Council (Document CE16/46)	122
46. <u>Topic 4</u> : Program of Meetings (Document CE16/2)	123
47. <u>Topic 18</u> : Principles for the application of the cost-of-living adjustment (Conclusion) (Document CE16/15)	123
<u>Twelfth Plenary Session</u> (Tuesday, 29 April 1952, at 9:40 a.m.)	
48. Telephone message from Dr. Juan Allwood Paredes	127
49. <u>Topic 6</u> : Draft Report of the Executive Committee on the Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Conclusion) (Document CE16/47)	127
50. Visit to Mr. Edward G. Miller, Jr., Assistant Secretary of State of the United States	133
51. Vote of condolence on the death of Dr. Joseph Mountin	133
52. Closing remarks by the Chairman of the 16th Meeting of the Executive Committee	134
<u>Thirteenth Plenary Session</u> (Wednesday, 30 April 1952, at 12:10 p.m.)	
53. Signing of the Final Report (Document CE16/54)	137

CE16/56 (Eng.)

PRECIS MINUTES

PRECIS MINUTES OF THE FIRST PLENARY SESSION

Washington, D.C.

Monday, 21 April 1952, at 9:52 a.m.

Acting Chairman: Dr. Frederick J. BRADY United States
Chairman: Dr. Nescienceno ROMERO Chile
Vice-Chairman: Dr. Jorge ESTRELLA RUIZ Peru
Secretary: Dr. Miguel E. BUSTAMANTE Pan American
Sanitary Bureau

SUMMARY

1. Topic 1: Opening by Dr. Frederick J. Brady (United States), in the absence of the Chairman of the 15th Meeting of the Executive Committee
2. Topic 2: Election of Chairman and Vice-Chairman
3. Topic 3: Adoption of the Agenda (Document CE16/1, Rev. 2)
4. Documents of the Meeting
5. Topic 4: Adoption of the Program of Meetings (Document CE16/2)

6. Statement on the establishment of the Drafting Committee
(Document CE16/3)
7. Topic 5: Progress Report of the Director on the Activities of the Pan American Sanitary Bureau
(Document CE16/14 and Annex I)

PRESENT:

Members of the Executive Committee:

Dr. Nacianceno ROMERO, Chairman	Chile
Dr. Marcial MARTINEZ LARRE	Dominican Republic
Dr. Luis F. THOMEN (Alternate)	
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Gustavo ARGIL	Mexico
Dr. Felipe GARCIA SANCHEZ (Adviser)	
Dr. Jorge ESTRELLA RUIZ, Vice-Chairman	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. Howard B. CALDERWOOD (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American Sanitary Bureau (PASB)
Dr. M.G. CANDAU (Alternate)	

The following Member was absent: EL SALVADOR

Observers:

Governments:

Dr. Gerardo SEGURA	Argentina
Dr. Francisco GNECCO MOZO	Colombia
Mr. Gabriel ROSAZ	France
Dr. Roberto GANDARA LACAPE	Guatemala
Jonkheer L. QUARLES VAN UFFORD	Netherlands
Dr. Jose SANSON TERAN	Nicaragua

Inter-Governmental Organizations:

Mr. Paul R. KELBAUGH	Organization of American States
Miss A. Helen MARTIKAINEN	World Health Organization (WHO)

Other Participants:

Dr. Jorge A. HIGGINS	Pan American Sanitary Bureau
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1. TOPIC 1: OPENING BY DR. FREDERICK J. BRADY (UNITED STATES),
IN THE ABSENCE OF THE CHAIRMAN OF THE 15TH MEET-
ING OF THE EXECUTIVE COMMITTEE

Dr. BRADY (United States) opened the session and presented apologies for the absence of the Representative of the United States, Dr. H. van Zile Hyde, Chairman of the 15th Meeting of the Executive Committee. He welcomed the Representatives, participants, and guests, and requested that nominations for Chairman and Vice-Chairman be made.

2. TOPIC 2: ELECTION OF CHAIRMAN AND VICE-CHAIRMAN

Dr. GARCIA SOLORZANO (Ecuador) greeted, in the name of Ecuador, those attending the 16th Meeting of the Executive Committee of the Pan American Sanitary Organization, and proposed Dr. Nacienceno Romero (Chile) as Chairman.

The CHAIRMAN asked the Representatives if they wished to make any further nominations.

DECISION TAKEN

Since there were no further nominations, the CHAIRMAN declared Dr. Romero (Chile) unanimously elected Chairman.

Dr. ROMERO (Chile) expressed his thanks in the name of his country, promised to perform his duties to the best of his ability, and requested the cooperation of the Representatives in making the Meeting as successful as possible.

Dr. BRADY (United States) nominated Dr. Estrella Ruiz (Peru) as Vice-Chairman.

Dr. THOMEN (Dominican Republic) seconded the motion.

DECISION TAKEN

The CHAIRMAN declared Dr. Estrella Ruiz (Peru) unanimously elected Vice-Chairman.

3. TOPIC 3: ADOPTION OF THE AGENDA (Document CE16/1, Rev. 2)

DECISION TAKEN

The Agenda (Document CE16/1, Rev. 2) was unanimously approved.

4. DOCUMENTS OF THE MEETING

The SECRETARY called the attention of the Representatives to the three volumes that had been given them: Volume I, consisting of working documents submitted by the Director of the Pan American Sanitary Bureau; Volume II, in which the minutes, resolutions, and other documents distributed in the course of the Meeting could be filed; and Volume III, containing the Précis Minutes and the Final Reports of the V Meeting of the Directing Council and of the 14th and 15th Meetings of the Executive Committee.

5. TOPIC 4: ADOPTION OF THE PROGRAM OF MEETINGS (Document CE16/2)

The SECRETARY read Document CE16/2.

The CHAIRMAN asked if any Representative wished to object to the Program of Meetings presented by the Secretary.

Dr. BRADY (United States) suggested that it be adopted provisionally.

DECISION TAKEN

The proposal of the Representative of the United States was unanimously adopted.

6. STATEMENT ON THE ESTABLISHMENT OF THE DRAFTING COMMITTEE (Document CE16/3)

The SECRETARY read Article 17 of the Rules of Procedure of the Executive Committee (Document CE16/3), which provides for a Drafting Committee composed of the Chairman, the Vice-Chairman, and the Secretary of the Meeting.

DECISION TAKEN

It was unanimously agreed that members of the Drafting Committee would be as provided in Article 17 of the Rules of Procedure of the Executive Committee.

7. TOPIC 5: PROGRESS REPORT OF THE DIRECTOR ON THE ACTIVITIES OF THE PAN AMERICAN SANITARY BUREAU (Document CE16/14 and Annex I)

Dr. SOPER (Director, PASB) gave a progress report on the activities of the Bureau during the last six months.

He said that he could not give a detailed account of these activities, for lack of time, and that the Delegates would find information in the documents distributed. Dr. Soper stated that, as Director of the Regional Office for the Americas, he attended the last meeting of the Executive Board of the World Health Organization, at which it was evident that considerable progress had been made in decentralization and the organization of WHO by regions and that this was farther advanced than the parallel decentralization of services that is being carried out in the Pan American Sanitary Bureau. The Director stated that after the meeting of the WHO Executive Board had adjourned, he went to Brazil to study yellow fever conditions in the country, and then visited Lima, Bogotá, and Mexico.

Illustrating his talk with charts hung at the front of the conference room, Dr. Soper gave detailed accounts of the outbreaks of jungle yellow fever that had occurred in Brazil and Central America; he also told of the positive results obtained with monkey sera in the forested areas of Chiapas, Mexico. The Director explained the operation of the Oswaldo Cruz Institute (Brazil) and the Carlos Finlay Institute (Bogota) as regards the production of vaccine, and he also mentioned both the work of the Mexico - United States Border Public Health Association, whose last meeting took place in Monterrey, and the success of the campaign against smallpox carried out by the Ministry of Public Health of Mexico.

After mentioning briefly other programs in which the Pan American Sanitary Bureau is collaborating (such as the campaign against yaws in Haiti, and the Pan American Aftosa Institute), Dr. Soper made some observations on the new form in which the budget was presented. He concluded his oral report by expressing his willingness to provide the Representatives with supplementary information of every kind during the discussions on the various topics on the Agenda.

(The text of the oral progress report of the Director on the activities of the Pan American Sanitary Bureau will be distributed as a Meeting document (Document CE16/14, Annex I).

The CHAIRMAN thanked the Director for his report and offered the floor to the Representatives and the others who were attending the Meeting.

Dr. BRADY (United States) asked for details on how the Mexican campaign against smallpox was conducted.

Dr. SOPER (Director, PASB) reported that this campaign was wholly financed by the Mexican Government and the Pan American Sanitary Bureau played no part in it. He asked Dr. Argil (Mexico) if he would like to give details about the campaign for the information of the Representatives.

Dr. ARGIL (Mexico) asked Dr. García Sánchez (Mexico) to give details on the development of the campaign.

Dr GARCIA SANCHEZ (Mexico) informed the Representatives that the campaign against smallpox has been carried out for more than twenty years, and that it has had the support of a whole generation of sanitarians. He stressed the fact that the absence of cases does not mean that the country is immune, and explained that at present an effort is being made to eradicate smallpox through a permanent program for the maintenance of the campaign. This permanent program, he said, is carried out by vaccinating newborn infants, the school-age population, and soldiers. Dr. García Sánchez also stated that the success achieved is due to the activities of the Government during this period and to the work of the Ministry of Public Health, which has had at its disposal a suitable staff and no budgetary limitations.

The CHAIRMAN thanked Dr. García Sánchez for his information and congratulated, in the name of the Meeting, the Government of Mexico for its work.

The CHAIRMAN asked the Director of the Bureau if it is desirable for the governments alone to be responsible for producing the anti-aftosa vaccine, or if such vaccine can be produced by private concerns.

Dr. SOPER (Director, PASB) explained that this depends upon the conditions in each country, and that therefore there is no categorical answer to this question.

Dr. GNECCO MOZO (Observer, Colombia) asked for information on the status of experiments with isonicotinic acid Hydrazide in the treatment of tuberculosis and if research offers any basis for confirming the hopes held out for it.

Dr. SOPER (Director, PASB) asked Dr. Higgins (PASB) to reply to the question put by the Observer for Colombia.

Dr. HIGGINS (PASB) stated that it is too early to give a definitive opinion. He reported that the drug is quite effective against the bacilli and that it has some advantages over the drugs that have been used in the treatment of tuberculosis. He said that we must wait, however, until future research shows whether the germs can develop a resistance to the drug. He added that this drug will not cure the advanced chronic type, and stressed the fact that the classic methods of rest in bed and sanatorial cure should not be halted, or the campaigns against tuberculosis suspended.

The session was adjourned at 11:28 a.m.

PRECIS MINUTES OF THE SECOND PLENARY SESSION
Washington, D.C.
Monday, 21 April 1952, at 3:20 p.m.

<u>Chairman:</u>	Dr. Nacienceno ROMERO	Chile
<u>Vice-Chairman:</u>	Dr. Jorge ESTRELLA RUIZ	Peru
<u>Secretary:</u>	Dr. Miguel E. BUSTAMANTE	Pan American Sanitary Bureau

SUMMARY

8. Topic 6: Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Document CE16/4)
9. Topic 17: Method of Presentation of Budgets to the Executive Committee and the Directing Council (Document CE16/7)
10. Topic 6: Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Continuation) (Document CE16/4)

PRESENT:

Members of the Executive Committee:

Dr. Nacienceno ROMERO, Chairman	Chile
Dr. Marcial MARTINEZ LARRE	Dominican Republic
Dr. Gustavo ARGIL	Mexico
Dr. Felipe GARCIA SANCHEZ (Adviser)	
Dr. Jorge ESTRELLA RUIZ, Vice-Chairman	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. Howard B. CALDERWOOD (Adviser)	
Mr. Simon N. WILSON (Adviser)	
Mr. William G. BOWDLER (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American Sanitary Bureau
Dr. M.G. CANDAU (Alternate)	

The following Members were absent: ECUADOR and EL SALVADOR

Observers:

Governments:

Dr. Gerardo SEGURA	Argentina
Dr. Francisco GNECCO MOZO	Colombia
Mr. Gabriel ROSAZ	France
Dr. Roberto GANDARA LACAPE	Guatemala
Jonkheer L. QUARLES VAN UFFORD	Netherlands
Dr. José SANSON TERAN	Nicaragua

Inter-Governmental Organizations:

Miss A. Helen MARTIKAINEN	World Health Organization (WHO)
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Other Participants:

Mr. H. G. BAITY	Inter-American Association of Sanitary Engineering
Mr. Harry A. HINDERER	Pan American Sanitary Bureau

8. TOPIC 6: PROPOSED PROGRAM AND BUDGET OF THE PAN AMERICAN
SANITARY BUREAU FOR 1953 (Document CE16/4)

The SECRETARY read the letter from the Director to the Members of the Executive Committee transmitting the Proposed Program and Budget for 1953 (page 1) and the Introduction (page 3) (Document CE16/4).

Dr. BRADY (United States) proposed that Topic 17, Method of Presentation of Budgets to the Executive Committee and the Directing Council (Document CE16/7), be taken up before discussing the Proposed Program and Budget of the Pan American Sanitary Bureau for 1953.

9. TOPIC 17: METHOD OF PRESENTATION OF BUDGETS TO THE EXECUTIVE
COMMITTEE AND THE DIRECTING COUNCIL (Document CE16/7)

Dr. SOPER (Director, PASB) explained that this is the system utilized by the World Health Organization because it prevents duplication in the preparation of the budgets; the document is sent to the World Health Assembly just as it was prepared, together with the comments of the Executive Board.

Dr. BRADY (United States) proposed that this resolution be approved in view of the advantages of the method outlined.

The Representatives of Peru and the Dominican Republic seconded the motion of the Representative of the United States.

DECISION TAKEN

The proposed resolution (Document CE16/7) was unanimously approved.^{1/}

10. TOPIC 6: PROPOSED PROGRAM AND BUDGET OF THE PAN AMERICAN
SANITARY BUREAU FOR 1953 (Continuation)
(Document CE16/4)

The SECRETARY read the General Comments on the Budget (Document CE16/4, page 6).

Dr. ESTRELLA RUIZ (Peru) stated that his delegation accepts the amount proposed with the reservation that during the discussions some transfers may be made.

^{1/} See Final Report of the 16th Meeting of the Executive Committee (Document CE16/54), Resolution I

Dr. ARGIL (Mexico) stated that the general policy of the budget should be changed and that a greater percentage be used for field activities and that less be spent for administrative expenses.

Dr. BRADY (United States) said he would like to make some general comments on the budget and to ask certain questions. Again this year there has been a decided improvement in the budget presentation. It is a very excellent document and the Pan American Sanitary Bureau is to be congratulated on its preparation.

Most of the information in which the Representatives are interested is included in the budget document, but he wished to refer to certain points that were not included and that he would appreciate having explained.

The first question that occurs is: "To what extent are these figures artificial?" In the past years the levels of expenditure have had to be less than those shown in the document because of arrearages, and it is indeed unfortunate that this must be the case. He would like to know whether some of the budget items are fixed or whether all items will be reduced proportionately.

The next question concerned miscellaneous income, which he believed was listed as \$60,000 in the budget document. The Bureau now charges 3% on supplies, and the WHO has adopted the same policy. The budget document indicates that roughly about \$3,000,000 worth of supplies were purchased by this Office. A surcharge of 3% on that amount would indicate that the miscellaneous income might be as much as \$90,000. Undoubtedly there is a reason for the discrepancy.

The document might be more useful if it had included a table showing the classification plan and the salaries of employees, which is usual in budget documents.

There is a question, too, on the item recurring throughout the budget for income-tax reimbursement. The presentation of income-tax reimbursement by individual organizational units as well as in a summary table under "Common Services" is misleading to the casual reader.

He also asked whether any plan had been prepared for amortizing the building loan. This point was discussed at a previous meeting, and it was his recollection that the Bureau would pay perhaps \$50,000 annually. The document calls for a

payment of \$70,000 in 1953. Since \$50,000 was paid in 1951 and if the payment for 1952 is made as registered, then a payment of \$46,000 in each of the following four years would be enough to pay off the loan.

Another suggestion is the inclusion in the document of an organizational chart which would be very helpful to the Directing Council.

He inquired why in one instance funds are provided for housing of two members of the WHO staff. He wondered if it is advisable to pay for housing for staff members of the WHO, a sum which the WHO itself is not prepared to pay.

The question of lapses and delays, which is always brought up by the U.S. Delegation, must be raised again, he said. In the budget introduction, he believed, there is a note to the effect that this matter will be discussed further on, but he failed to find any further statement on how the lapses and delays are calculated.

He suggested that it might be wise to amplify the presentation on the Zone Offices. In this document there are only about 3 or 4 pages devoted to four Zone Offices, and it would be useful to have a little more detail on the Zone Offices for the information of the Directing Council.

There was another question he wished to raise: The World Health Organization asked the Governments to estimate how much each program of WHO is costing each Government. The estimates that came back were admittedly very rough, but they are extremely interesting. For 1952, for instance, the total estimate seems to be about \$8,000,000. Perhaps it is not possible to obtain such estimates for the Pan American Sanitary Bureau, but they are very enlightening and if it were possible to obtain even very crude estimates, they would be very useful.

Mr. HINDERER (Chief, Division of Administration, PASB) replying to the question on the miscellaneous income of \$60,000 and the 3% procurement service charge, stated that whereas an estimate of supply purchases of \$3,000,000 had been made, this figure included purchases for Member Governments of PASB and WHO, plus all purchases for project operations financed from regular PASB and WHO funds and Technical Assistance funds. Regarding the supply purchases for Member Governments, the WHO, in adopting the 3% service charge plan, clearly stated that, since they were providing a portion of the personnel of the Washington supply section, the revenue from procurement for countries outside

the Western Hemisphere would be credited to the World Health Organization. Thus, only a portion of the purchases will provide PASB revenue and only a portion of the \$60,000 miscellaneous income will be derived from this source.

In reply to the question on the classification plan and salary scale, he stated that the salary scales had been included in the Committee documents (Document CE16/20). This material shows not only the salary scales for international and local personnel in Washington but those for each of the Zone Offices as well.

In answer to the question on the organizational chart, Mr. Hinderer stated that this had been submitted also as a part of Document CE16/20.

In regard to the question on how the staff income tax was reflected in the budget, Mr. Hinderer replied that the applicable income tax cost was shown at the bottom of each schedule but the total, exclusive of income tax cost, had been carried forward to the summary schedule. He stated that the entire income tax had been carried forward in the summary as a Common Services item and therefore there was no duplication. He added that he would like to have the opinion of the Committee as to whether this item should be reflected in like manner in the future or carried forward to the summary schedule as a part of the cost of each organizational unit to which it pertains.

In reply to the question on the absence of lapse and delay figures in the budget, the speaker remarked that this had been given a great deal of attention and it had been decided, in the interest of clarity, to omit such calculations. He stated that any savings over the figures budgeted due to delays in recruitment and lapses in full employment because of turnover would be offset by the cost of terminal leave for the outgoing personnel. He said that lapses due to turnover were minimized since staff members were required to give 30 days' notice and that new staff members were quite often selected and on the rolls by the time the old employee leaves.

Concerning the suggestion that more data should be included in the budget on Zone Offices, Mr. Hinderer stated that this would be done in the future and that for this year not enough experience had been acquired in the operation of the Zone Offices to include a more complete statement. He added that more information is now available, should the Committee be interested in reviewing it.

Dr. SOPER (Director, PASB) referred to the inquiry of Dr. Brady as to why in one instance funds are provided for housing for two staff members of the WHO. He said that Dr. Brady was probably referring to the yaws program in Haiti, and explained that the initial negotiations for this work were carried out by the Pan American Sanitary Bureau. Before the agreement with the Government of Haiti was signed, the World Health Organization and UNICEF had reached an agreement whereby the World Health Organization gave technical orientation to programs in which UNICEF funds were devoted to health projects. Since the World Health Organization's regulations were somewhat different from those under which we were writing contracts of the Pan American Sanitary Bureau at that time, and the financing had not been planned in the same way, it was necessary in writing the contract in Haiti to make provision for some variation from the regular program. Thus, the Pan American Sanitary Bureau has figured in that particular program as collaborating in this manner. It does not constitute the establishment of a precedent for other operations.

Mr. HINDERER (Chief, Division of Administration, PASB) in reply to the question on the estimate of contributions of Member Countries to joint projects, stated that this was covered by the World Health Organization this past year in their budget and suggested that the Committee seriously consider whether the Bureau should ask the countries for information on their budgets for joint programs. It would be very easy for the Bureau to do so.

In regard to the question of administrative personnel, he explained that in the calculation of the administrative expenses of the Organization, certain items, such as the Supply Section, are considered to be administrative, but that this section is also of great assistance to the countries. He said that in the Fall and early Spring of 1951-52 the Supply Section purchased and shipped over 10 million pounds of DDT, in addition to many other items.

Dr. BRADY (United States) stated that one of his questions might not have been stated clearly enough. The budget in the last two years was prepared for approximately 1,943,000 dollars,

and the expenditure was approximately one-quarter million dollars less than that. Presumably that will again be the case in 1952. This means that the budget document does not reflect a true picture of the program as carried out. It is not the actual expenditure budget. As a result, it is not known whether the amount of money that appears in the budget for a particular activity will be the amount spent for that activity. His question was then: "How are the reductions effected, by cutting out some programs entirely or by applying a percentage reduction across the board?"

In connection with miscellaneous income, he suggested that it might be possible for the Bureau to indicate some sort of breakdown of the estimated \$60,000, showing how much is derived from the sale of publications, investments, supply services, etc.

In reply to the question on composition of the miscellaneous income, Mr. HINDERER (Chief, Division of Administration, PASB) stated that an itemized statement of the sources of miscellaneous income for 1951 was included as a part of the Director's financial report (Document CE16/8).

Regarding the level of expenditures, he pointed out that the Bureau's expenditures are, of necessity, planned in advance on the basis of expected collections. He further stated that the desirability of utilizing the full amount of the budget was recognized, and he assured the Committee that this would be done if all the countries made their payments within the current year. He stated that there are cases where it is impossible for the Governments to pay in the current year because of the timing of the legislative action in those countries.

The CHAIRMAN asked why the administrative decentralization had not been made on the same scale as had the technical decentralization.

Dr. SEGURA (Observer, Argentina) stated that in the opinion of his Government, the Pan American Sanitary Bureau - which he would prefer to call "the Pan American Technical Public Center", though he was not proposing that the name be changed - has been functioning for three years with little change in amounts spent. Therefore, he proposed that in the budget for the Bureau there be established a fixed total of \$2,000,000

for the assessments, to be provided by the Member Governments, as they have been doing up to the present time and on a scale to be fixed by the Organization of American States. Any expenditures over and above this total amount incurred by health programs requested by the countries would be paid on a pro rata basis by these countries or by the country where it was necessary for the Bureau to carry out an emergency program to ensure continental security in matters of health.

Dr. SOPER (Director, PASB) declared that, according to the Pan American Sanitary Code, the quotas of the countries have to follow the standards adopted by the Organization of American States. The percentages have not been studied at the meetings, except in Mexico. With regard to funds assigned to cover the administration and the field activities, he advised that the budget be studied carefully and that Headquarters be visited in order to observe what each employee does. Decentralization is not yet complete and though the field activities are expected to be increased, no reduction in personnel at Headquarters is contemplated.

The CHAIRMAN inquired whether an evaluation of technical accomplishments had been made.

Dr. SOPER (Director, PASB) pointed out that the World Health Organization had recently taken an interest in this problem and to resolve it, had contracted the services of a specialist. This expert considers the evaluation of accomplishment a very difficult task.

Dr. BRADY (United States) said he would like to make some other general comments. A question had been raised concerning the evaluation of programs and of the balance between programs and administrative work as they appear in the budget. The question of evaluation of programs is very interesting. In the case of the administrative services, etc., the budget document presents evaluations that are excellent because they are obtained from figures: so many letters prepared per day, so many photos taken, so many maps drawn, etc. But, in the case of field health services, the question of evaluation is particularly important because if one looks back on the history of the Pan American Sanitary Bureau, he can find a number of instances in which a rather small item in the budget, ordinarily going unnoticed, paid big dividends. One example is the investigation of Chagas disease, which cost the Bureau some

\$7,000 and stimulated rather wide programs involving considerable expenditure by interested Governments. Another is the nurses workshop program, which has produced similar results. Small expenditures of funds have resulted in rather remarkable achievements. With that in mind, one is a little reluctant to go through a document such as the budget and say "this is good" and "this is bad". In general, the budget appears to be very well balanced and is excellent in its presentation.

All members must be aware that there has been a substantial change in the Pan American Sanitary Bureau in the last few years. It will be noted that the total amount of money funneling into the Americas from international sources is over \$6,000,000 and approaching \$7,000,000, and that the Bureau in its dual capacity as Regional Office is charged with the administration of all these funds. The administrative costs of the PASB must be viewed in this light. The Bureau, as the Regional Office, must be the coordinator and administrator of a multi-million dollar program. The Bureau has more duties today than it has ever had. This is a very significant fact.

With regard to the proposed budget for 1953, the Bureau will have an estimated \$86,000 more to spend in 1953 than in 1952. This is due to an increase in the assessed budget itself and to the increased amount of money coming in from miscellaneous income. The United States Government is prepared to support an assessment budget of \$2,000,000, or a total budget of \$2,060,000, as indicated in the budget document.

Dr. SEGURA (Observer, Argentina) asked to be told the amount assigned to the Chapter on Fellowships for 1953.

Dr. CANDAU (Assistant Director, PASB) explained that although the amount assigned by the Pan American Sanitary Bureau for that purpose is \$37,228, allotments from the World Health Organization and the Technical Assistance Program raise the total amount assigned to Fellowships to half a million dollars.

Dr. ESTRELLA RUIZ (Peru) inquired whether the item on fellowships appearing on page 195 is a separate one.

Dr. CANDAU (Assistant Director, PASB) explained that the amount will appear only if the total budget approved

amounts to \$2,500,000; if, however, the total is \$2,000,000, the amount will be the one stated by Dr. Soper.

Dr. GANDARA LACAPE (Observer, Guatemala) requested that he be informed as to what benefits Guatemala will derive from the proposed budget other than the funds assigned to the Institute of Nutrition of Central America and Panama (INCAP).

Dr. CANDAU (Assistant Director, PASB) explained that the other WHO, UNICEF, and TA allotments had been transferred to the Zone Office.

Dr. ESTRELLA RUIZ (Peru), seconded by Dr. MARTINEZ LARRE (Dominican Republic), proposed that the Executive Committee consider the total amount of the budget approved and proceed to study the budget chapter by chapter.

DECISION TAKEN

In accordance with the proposal of the Representative of Peru, the general discussion on the Budget ended with the approval of a total amount of \$2,000,000, and a chapter-by-chapter discussion was begun.

The SECRETARY read the chapters of the budget in the following order:

PART I, SECTION 1, CHAPTER 1: Office of the Conference Chief

DECISION TAKEN

Approved without discussion.

PART I, SECTION 1, CHAPTER 2: Translating Unit

DECISION TAKEN

Approved without discussion.

PART I, SECTION 2, CHAPTER 1: Meeting of the Directing Council

DECISION TAKEN

Approved without discussion.

PART I, SECTION 2, CHAPTER 2: Meeting of the Executive Committee

DECISION TAKEN

Approved without discussion.

PART II, SECTION 1, CHAPTER 1: Office of the Director

DECISION TAKEN

Approved without discussion.

PART II, SECTION 1, CHAPTER 2: Office of Public Information

The CHAIRMAN (Chile) stated that the press releases and the Newsletter arrive so late in his country that they lose their usefulness. The Bulletin of the Pan American Sanitary Bureau, however, is fully satisfactory.

Dr. SOPER (Director, PASB) explained that both the Pan American Sanitary Bureau and the World Health Organization are interested in publicizing their activities by means of press releases and that to this end WHO contributes two thirds of the funds allotted in the budget for the Public Information Section.

Dr. GARCIA SANCHEZ (Mexico) suggested that in view of the fact that the comments of the Representative of Chile refer only to the system of sending printed material and not to the budgetary provisions, that the chapter be approved with a recommendation that measures be taken to remedy the situation.

DECISION TAKEN

Part II, Section 1, Chapter 2 of the budget was approved with the recommendations made by the Representatives of Chile and Mexico.

PART II, SECTION 1, CHAPTER 3: Office of Planning and Co-ordination

DECISION TAKEN

Approved without discussion.

PART II, SECTION 1, CHAPTER 4: Library

DECISION TAKEN

Approved without discussion.

PART II, SECTION 1, CHAPTER 5: Editorial Office

Dr. ESTRELLA RUIZ (Peru) criticized the Monthly Report of the Director, which, in his opinion, contained some items of little interest.

The SECRETARY replied that the publication of the Monthly Report of the Director was suspended at the beginning of the year and that the matter is now being studied.

Dr. BRADY (United States) asked whether the Inter-American Association of Sanitary Engineering (AIDIS) has designated one of its members to act as editor of the Association's Journal.

The SECRETARY replied that a member of AIDIS selects and reviews the original material to be printed in the Journal and the Bureau is responsible only for the editorial work.

Dr. BAITY (Inter-American Association of Sanitary Engineering) explained the situation of the Association at present and the circumstances that require the support of the Pan American Sanitary Bureau. He also told about the plans for bringing the AIDIS Journal up to date and expressed assurance that the cooperation between the Bureau and the Association will bring worthwhile results.

DECISION TAKEN

Part II, Section 1, Chapter 5 of the Budget was approved.

The session was adjourned at 6:50 p.m.

PRECIS MINUTES OF THE THIRD PLENARY SESSION
Washington, D. C.
Tuesday, 22 April 1952, at 9:30 a.m.

<u>Chairman:</u>	Dr. Nacianceno ROMERO	Chile
<u>Vice-Chairman:</u>	Dr. Jorge ESTRELLA RUIZ	Peru
<u>Secretary:</u>	Dr. Miguel E. BUSTAMANTE	Pan American Sanitary Bureau

SUMMARY

11. Topic 6: Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Continuation).
(Document CE16/4)
12. Topic 21: Appointment of the Assistant Director of the Pan American Sanitary Bureau (Document CE16/23)
13. Topic 6: Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Continuation)
(Document CE16/4)

Bureau Personnel

PRESENT:

Members of the Executive Committee:

Dr. Nacienceno ROMERO, Chairman	Chile
Dr. Marcial MARTINEZ LARRE	Dominican Republic
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Felipe GARCIA SANCHEZ	Mexico
Dr. Jorge ESTRELLA RUIZ, Vice-Chairman	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. Howard B. CALDERWOOD (Adviser)	
Mr. William G. BOWDLER (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American
Dr. M. G. CANDAU (Alternate)	Sanitary Bureau
The following Member was absent:	EL SALVADOR

Observers:

Dr. Francisco GNECCO MOZO	Colombia
Mr. Gabriel ROSAZ	France
Dr. Roberto GANDARA LACAPE	Guatemala
Dr. José SANSON TERAN	Nicaragua

Other Participants:

Mr. Harry A. HINDERER	Pan American Sanitary Bureau
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The SECRETARY reminded the Representatives that they would find the new documents in their boxes, and called their attention to the note at the bottom of the first page of each Provisional Précis Minutes.

11. TOPIC 6: PROPOSED PROGRAM AND BUDGET OF THE PAN AMERICAN SANITARY BUREAU FOR 1953 (Continuation)
(Document CE16/4)

The CHAIRMAN asked the Director whether the duties to be performed by the Office of Planning and Coordination (Chapter 3, Section 1, Part II) will be technical or administrative.

Dr. SOPER (Director, PASB) informed the Representatives that this office was created in December 1951 to coordinate the projects carried out with the financial aid of international agencies. He stated that the first chief of the office was a physician, but that since the duties were more administrative than technical, the present chief of this section was not a physician. He went on to say that the definitive organization of this office was still being studied.

The CHAIRMAN remarked that, in his opinion, the chief of this section should be a physician.

Dr. GARCIA SANCHEZ (Mexico) agreed with the Chairman, since he considered that an office for the coordination of public health programs should be supervised by a medical expert. He pointed out, however, that the Director had stated that this office and its duties are still under study and therefore he moved that it be allowed to function for a year on trial before a decision is reached as to whether it should continue or be abolished.

The comments of the Representatives of Chile and of Mexico gave rise to a debate, in which the Representatives of the Dominican Republic and Ecuador, and the Director of the Pan American Sanitary Bureau took part.

Dr. ESTRELLA RUIZ (Peru) took part in the discussion to point out that the Committee had approved the topic yesterday, and asked what the Rules of Procedure said on the reopening of a debate.

The SECRETARY read Articles 18 to 26, inclusive, and Article 33 of the Rules of Procedure on debates. The CHAIRMAN then declared discussion open on the motion of the Representative of Mexico.

In the ensuing debate, the Representatives of the Dominican Republic, Ecuador, and Peru took part.

Dr. BRADY (United States) said that, in his opinion, it was incumbent upon the Executive Committee to be informed of the duties performed by the staff of the Bureau, and that in this particular instance it would be desirable for the Committee to look at the description of the duties of the Chief of the section.

Dr. SOPER (Director, PASB) reported that under the system used at the Bureau, there is a job description for each position.

The CHAIRMAN reminded the Representatives that the proposal made by the Representative of Mexico was before the meeting and asked if anyone were opposed to it.

DECISION TAKEN

The motion made by Dr. García Sánchez (Mexico), namely that the operation of the Office of Planning and Coordination be observed for a year to determine its usefulness, was approved without opposition.

The CHAIRMAN informed the Representatives that, in view of the explanations made by the Director on the desirability of reserving the medical experts of the staff for duties that could not be performed by other persons, he would withdraw his proposal that the chief of the Office of Planning and Coordination be a physician.

Dr. GNECCO MOZO (Observer, Colombia) asked the Director what objection there was to having the chief of the section under discussion be a physician.

Dr. SOPER (Director, PASB) repeated that there was no objection whatever, just the desire to utilize the services of the physicians for specifically technical duties.

Dr. GARCIA SANCHEZ (Mexico) called attention to the fact that in the table for the Office of Planning and Coordination in the budget, there is a subordinate employee with a salary greater than that of the chief, and asked how that anomaly occurred.

Mr. HINDERER (Chief, Division of Administration, PASB) replied that when the budget was prepared, the chief of that office was a technical employee who later transferred to another position, and that the salary this employee was receiving was put down in the budget. The administrative employee at present in charge of the section arrived later from the Geneva headquarters, and the salary assigned to him does not appear in the table.

Dr. GARCIA SANCHEZ (Mexico) asked if the Executive Committee did not have authority to make objections to the salaries of employees coming from the World Health Organization, and Mr. HINDERER replied that the Executive Committee, when acting in its capacity as working party of the Regional Committee of the WHO for the Region of the Americas, certainly has the right to express such objections.

Dr. GARCIA SANCHEZ (Mexico) thanked Mr. Hinderer for this information, which could be utilized if the occasion arose.

Dr. SOPER (Director, PASB) explained that the salaries were paid in accordance with the responsibilities of each employee and added that the physicians did have a specific training, and if they were to be used as administrators they would, in many instances, have to receive additional training.

12. TOPIC 21: APPOINTMENT OF THE ASSISTANT DIRECTOR OF THE PAN AMERICAN SANITARY BUREAU (Document CE16/23)

Dr. SOPER (Director, PASB) informed the Representatives that the topic on the appointment of Dr. M. G. Candau as Assistant Director of the Pan American Sanitary Bureau was not included on the proposed Agenda. He proposed that it be included, and the CHAIRMAN asked the Committee if it agreed to the suggestion of the Director, that this topic be included on the Agenda, for later discussion.

DECISION TAKEN

The inclusion of the topic on the Agenda was agreed to without discussion.

13. TOPIC 6: PROPOSED PROGRAM AND BUDGET OF THE PAN
AMERICAN SANITARY BUREAU FOR 1953
(Continuation) (Document CE16/4)

PART II, SECTION 2: Division of Education and Training

Dr. BRADY (United States) congratulated the Director of the Bureau for the impetus given to the development of this Division, pursuant to the suggestion of the Executive Committee at its 15th Meeting.

BUREAU PERSONNEL

The CHAIRMAN asked the Director if there were a salary and promotion scale for the staff of the Bureau, if it differed from the WHO scale, and if the latter in any way affected the proper functioning of the Bureau's scale.

Dr. SOPER (Director, PASB) replied that the Bureau has a scale of its own, based on the best utilization of the staff members in accordance with their training.

Dr. GARCIA SANCHEZ (Mexico) observed that the Chairman had referred to one point and the Director to another. As he understood it, the Chairman was thinking of the possibility that the transfer of WHO employees to the PASB might cause upsets in the Bureau's scale, and he stated as his opinion that selection should preferably be made from the available staff of the Bureau or from the American countries, and then recourse might be had to staff members coming from the WHO.

The Representative of Mexico also referred to the question of per diem and travel allowances to be paid to the Technical Assistance staff by the Governments of the countries to which such employees are assigned.

Dr. SOPER (Director, PASB) replied that this last problem had been raised last year before the Technical Assistance Board of the WHO, which was doing its best to have the regulations amended. To do so, it needed the support of the Ministers of Foreign Affairs of the Governments members of the Technical Assistance Board of the United Nations; these are Mexico, Uruguay, the United States, Canada, and Cuba.

Dr. GARCIA SANCHEZ (Mexico) promised to report on this point to the Minister of Foreign Affairs of his country.

The CHAIRMAN asked the Director to give details on the geographic distribution of the personnel.

Dr. SOPER (Director, PASB) pointed out that in Document CE16/20, page 3, there is a staff report by nationality, to which the CHAIRMAN replied that his question referred to the criterion followed by the Bureau in making this distribution.

Dr. SOPER (Director, PASB) stated that he has the responsibility of choosing the best qualified person from the competent applicants for a position. In the selection of the personnel, the Bureau gives preference to applicants from the American countries, and therefore the staff of the Bureau is representative of these countries, although some employees of the Bureau are natives of countries outside the Hemisphere.

The CHAIRMAN then asked the Director whom he approached to request information on appointments.

The DIRECTOR (PASB) replied that it has not been the policy of the Bureau to approach Departments or Ministries to seek this information. From the applications received at the Bureau, a Committee selects the candidates to fill vacant posts.

Dr. GARCIA SOLORZANO (Ecuador) inquired if there were specific regulations, approved by the Director, the Executive Committee, or the Directing Council, dealing with the selection of the staff, and said that if there are none, perhaps the Director should have them prepared for submittal to a forthcoming meeting.

Dr. SOPER (Director, PASB) stated that it was necessary to consider several points of view, and mentioned the fact that the problem had been quite thoroughly discussed on previous occasions.

He pointed out that the reserve of skilled professionals in the field of public health who were not in the employ of their governments was small. He reminded the Representatives that five years ago the Bureau did not have a corps of professionals of its own, and recalled the effort that it had been necessary to make in order to create the corps of professionals that it now had. He also called their attention to the fact that the Bureau was not working independently, but worked in collaboration with the WHO, and that there was an agreement with that organization whereby we adopted their scale and the United Nations Pension Plan to facilitate the transfer of staff members from one scale to another.

The Director read that part of Article 18 of the Constitution of the Pan American Sanitary Organization which authorized the Director to appoint and promote the personnel of the Bureau, and added that the WHO requires a panel of three candidates before making an appointment to a given post. He stated that the Bureau followed this same policy in principle, but that in the case of the chief of the Division of Education and Training, it had never had applications from three persons equally qualified for a position from whom it could choose. He made the comment that salaries are relatively high or low according to the cost of living in the country in which the employee is to perform his duties and therefore to live, which fact must be taken into account if the Bureau wishes to maintain the high level of its technical professional staff. He pointed out to the Representatives that the salaries paid by international organizations can serve as a stimulus to a generation specializing in the field of public health.

The CHAIRMAN thanked the Director for his clarification of the matter under discussion, and asked the Representative of Ecuador if he wished to press the point that regulations be prepared to serve as standards in selecting personnel.

Dr. GARCIA SOLORZANO (Ecuador) suggested that regulations that might serve as a basis for selecting personnel be prepared.

Dr. GANDARA LACAPE (Observer, Guatemala) stated that he agreed with the point of view expressed by the Representative of Mexico as regards the problem created in many countries by the presence of personnel of international organizations who are paid in part by the member countries with per diem and travel allowances, and suggested that perhaps it might be possible to obtain a greater number of candidates from the twenty-one member countries for the positions open at the Bureau if it gave greater publicity to such vacancies through the Departments or Ministries of Public Health in each country. He asked what criterion there was for the employment of personnel from countries not members of the Pan American Sanitary Organization.

The DIRECTOR (PASB) stated that it was important for there to be a world-wide exchange of technical experts, especially as the Bureau functioned as a part of the WHO. Even so, in the appointment of professional staff members, preference was given to persons from the countries of the Hemisphere.

Dr. SANSON TERAN (Observer, Nicaragua) made the observation that the modern tendency in international organizations was not only to consider the competence of individuals, but also to give a greater geographic distribution. He regretted that, as Nicaragua was not a member of the Committee and since he had no instructions, he had to limit his remarks.

Dr. GARCIA SANCHEZ (Mexico) said that, now that the Committee had learned how the Bureau selected its personnel, and since the suggested changes were not substantive, the policy followed hitherto might be continued. But he expressed his opinion that in the case of the Zone Offices of the PASB, the personnel should be recruited locally with the exception of the chief, who might be of any nationality, and one or more administrative employees. He also thought that this same policy should be followed for each program to be carried out in a given country.

Dr. BRADY (United States) observed that perhaps the matter merited fuller discussion, but since it was late, the discussion might be postponed until the afternoon session.

The session was adjourned at 12:55 p.m.

PRECIS MINUTES OF THE FOURTH PLENARY SESSION
Washington, D. C.
Tuesday, 22 April 1952, at 3:00 p.m.

Chairman: Dr. Nacianceno ROMERO Chile
Vice-Chairman: Dr. Jorge ESTRELLA RUIZ Peru
Secretary: Dr. Miguel E. BUSTAMANTE Pan American
Sanitary Bureau

SUMMARY

14. Visit of the Members of the Executive Committee to the National Institutes of Health of the United States
15. Topic 6: Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Continuation) (Document CE16/4)

Bureau Personnel (Conclusion)

PRESENT:

Members of the Executive Committee:

Dr. Nacienceno ROMERO, Chairman	Chile
Dr. Marcial MARTINEZ LARRE	Dominican Republic
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Felipe GARCIA SANCHEZ (Adviser)	Mexico
Dr. Jorge FSTRELLA RUIZ, Vice Chairman	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. William G. BOWDLER (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American Sanitary Bureau
Dr. M. G. CANDAU (Alternate)	

The following Member was absent: EL SALVADOR

Observers:

Dr. Gerardo SEGURA	Argentina
Dr. Francisco GNECCO MOZO	Colombia
Dr. Roberto GANDARA LACAPE	Guatemala
Jonkheer L. QUARLES VAN UFFORD	Netherlands
Dr. José SANSON TERAN	Nicaragua

Other Participants:

Mr. Harry A. HINDERER	Pan American Sanitary Bureau
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14. VISIT OF THE MEMBERS OF THE EXECUTIVE COMMITTEE TO THE NATIONAL INSTITUTES OF HEALTH OF THE UNITED STATES

The SECRETARY pointed out that the Members of the Executive Committee had expressed a desire to visit the National Institutes of Health and that this visit would depend on how the work of the Meeting progressed. He added that the program of the visit should include the laboratories or institutes that the Representatives were most interested in visiting.

15. TOPIC 6: PROPOSED PROGRAM AND BUDGET OF THE PAN AMERICAN SANITARY BUREAU FOR 1953 (Continuation)
(Document CE16/4)

BUREAU PERSONNEL (Conclusion)

Dr. BRADY (United States) requested that the Representative of Ecuador clarify the observations made by him at the Third Plenary Session, regarding a regulation for the appointment of members of the Bureau staff.

Dr. GARCIA SOLOZANO (Ecuador) stated that if the existing regulations were fully satisfactory as regards the authority to appoint, select, and promote personnel within the Organization, in accordance with the established rule, there was no need to propose a new regulation.

Dr. GANDARA LACAPE (Observer, Guatemala) inquired whether all motions and observations presented, both by Members of the Committee and by observers, were to be taken into consideration.

The CHAIRMAN replied that the Executive Committee would take into consideration all motions and observations presented.

In reply to a statement made by Dr. GARCIA SOLOZANO (Ecuador), Dr. BRADY (United States) stated that in his opinion the Governments should not be consulted in the selection of employees for an international organization, but that the organizations should exercise the greatest possible care in selecting personnel for international posts.

The CHAIRMAN said that the case of the United States was special, since, in Latin American countries, it was considered very advantageous for a public health worker to go to the United States to work.

Dr. SOPER (Director, PASB) referred to the difficulties that might arise from political problems, and stated that the employees of the Pan American Sanitary Bureau should not take part in political affairs in their countries. He read the articles of the Staff Regulations that relate to this subject.

Dr. ESTRELLA RUIZ (Peru), adding to the statement made by the Director, pointed out the desirability bringing about greater permanency of employment in the Ministries of Health, as non-permanency could adversely affect the choice of competent employees needed by the Bureau at a given time.

Dr. GARCIA SANCHEZ (Mexico) stated that his viewpoint was similar to that expressed by the Representative of Peru. He added that the Pan American Sanitary Bureau had always been courteous enough to advise the Ministries when an individual was being considered to fill a vacancy, also to inquire whether there were any opposition to the appointment.

The CHAIRMAN explained that he had referred only to posts that are considered key positions by the Governments. He said that, in any case, the expert was chosen and not the politician.

Dr. MARTINEZ LARRE (Dominican Republic) summarized the five principal points of the discussion. The first point referred to the nationality of the staff members of the Pan American Sanitary Bureau. He expressed the opinion that, although preference for personnel of the Americas had been advocated, this preference should not be limiting in nature in view of the fact that public health was of world interest. The second point, explained by the Representative of Mexico, concerned the nationality of the chiefs of the Zone Offices and referred to the fact that while the chief of the Zone Office may or may not be a national of the country where the Zone Office is located, the subordinate staff should be nationals of that country. The third point referred to the fact that the Pan American Sanitary Bureau should notify the countries of its requirements for technical personnel. The fourth point

concerned prior notification to the Directors of Public Health before appointing to the Bureau staff personnel employed in their departments. The Representative of the Dominican Republic expressed the opinion that an opportunity should be given to the Health Directors to release or retain their staff members. He requested the Director to give more details with regard to the fifth point, relating to the permanency of the Bureau personnel.

Dr. SOPER (Director, PASB) pointed out that in considering the first point it would be necessary to abide by the Constitution. In regard to the fifth point, the Director described the guarantees established by the Staff Rules in relation to the probationary period, grade, and financial payments at the time of separation from the post. At present it is possible to make a career in the field of international public health under the guarantees established in the United Nations Joint Staff Pension Plan. As to the nationality of employees in the Zone Offices, he considered that they may be of any nationality but that the Chief of the Zone Office should not be a native of the country where his duty station is located. In regard to the third and fourth points, he stated that he would be pleased to inform the Governments of the type of persons needed to fill certain vacancies.

Dr. GARCIA SOLORZANO (Ecuador) explained that he was requesting the Bureau to take such action only in regard to the recruitment of personnel under the jurisdiction of the national public health service of each country.

Dr. GANDARA LACAPE (Observer, Guatemala) suggested that the Zone Offices be utilized to give publicity to vacancies existing in the Pan American Sanitary Bureau.

The CHAIRMAN stated that he trusted that the Director of the Pan American Sanitary Bureau would keep in mind the comments made during these discussions. He proposed that the discussion on this matter be closed and that the Committee return to the consideration of the budget.

Dr. BRADY (United States) added that much could be learned through an exchange of personnel and that he was not in favor of limiting personnel to any one geographical region.

The SECRETARY read the chapters of the budget in the following order:

PART II, SECTION 2, CHAPTER 1: Office of the Chief, Division of Education and Training

DECISION TAKEN

Approved without discussion.

PART II, SECTION 2, CHAPTER 2: Fellowships Branch

Dr. GARCIA SOLORZANO (Ecuador) inquired as to why the word "Contract" appears before the salary assigned to the Chief of the Branch.

Mr. HINDERER (Chief, Division of Administration, PASB) replied that because of his age the medical officer who occupies the post cannot be included in the Pension Plan and therefore he is under special contract.

Dr. SOPER (Director, PASB) explained that this officer had been retired by the United States Public Health Service, which assigned him to the Pan American Sanitary Bureau. However, he continues to receive his previous salary, in accordance with the salary rate approved by the Pan American Sanitary Bureau and the World Health Organization.

DECISION TAKEN

Part II, Section 2, Chapter 2, Fellowships Branch, was approved.

PART II, SECTION 2, CHAPTER 3: Professional Education Branch

DECISION TAKEN

Approved without discussion.

PART II, SECTION 3, CHAPTER 1: Office of the Chief, Division of Public Health

Dr. GARCIA SOLORZANO (Ecuador) inquired about the salary of the Chief of the Division, which he felt was out of proportion with that of the Chief of the Division of Education and Training.

Mr. HINDERER (Chief, Division of Administration, PASB) replied that apparently a mistake had been made and said he would explain the matter at the next session.

DECISION TAKEN

Part II, Section 3, Chapter 1, Office of the Chief, Division of Public Health, was approved.

PART II, SECTION 3, CHAPTER 2: Health Promotion Branch

DECISION TAKEN

Approved without discussion.

PART II, SECTION 3, CHAPTER 3: Communicable Diseases Branch

DECISION TAKEN

Approved without discussion.

PART II, SECTION 3, CHAPTER 4: Environmental Sanitation Branch

DECISION TAKEN

Approved without discussion.

PART II, SECTION 4, CHAPTER 1: Office of the Chief, Division of Administration

Dr. ESTRELLA RUIZ (Peru) asked what criterion had been followed in transferring the Legal Office from the Office of the Director to the Division of Administration.

The CHAIRMAN suggested that questions regarding other Chapters be answered later.

DECISION TAKEN

Part II, Section 4, Chapter 1, Office of the Chief, Division of Administration, was approved.

PART II, SECTION 4, CHAPTER 2: Legal Office

Dr. GARCIA SOLORZANO (Ecuador) stated that the question raised by the Representative of Peru was still pending.

Mr. HINDERER (Chief, Division of Administration, PASB) stated that there is no special reason for having the Legal Office under the Division of Administration. The reorganization followed the plan adopted by the World Health Organization, where the Legal Office is under the Division of Administration. The transfer was made for purely administrative reasons.

Dr. MARTINEZ LARRE (Dominican Republic) maintained that, in his opinion, the Legal Office should be under the Office of the Director and he felt that it was not sound practice to assign it to another division.

Dr. ESTRELLA RUIZ (Peru) stated that he was not satisfied with the explanation given by the Chief of the Division of Administration and that he agreed with the point of view of the Representative of the Dominican Republic.

The Representatives of the Dominican Republic, Peru, and the United States, the Observer for Guatemala, and the Chief of the Division of Administration (PASB) joined in the discussion.

Dr. CANDAU (Assistant Director, PASB) referred to the Constitution and stated that in his opinion the Executive Committee could not adopt a resolution changing the structure of the Bureau, but that it could only make recommendations to that end and on the content of the budget.

The Representatives of the Dominican Republic and Peru took part in the discussion that followed, as did the Assistant Director (PASB), who maintained the point of view he had already expressed.

Dr. BRADY (United States) stated that, inasmuch as it had already been decided to submit to the Directing Council the recommendations on the budget, he requested that there also be mention of the observations made during this discussion. He added that the Directing Council could make the final decision on this matter.

The CHAIRMAN suggested that Chapter 2, Section 4, of Part II be approved with the recommendation that the Legal Office be assigned to the Office of the Director.

Dr. SOPER (Director, PASB) declared that there is no perfect administrative structure for an organization such as the Bureau and that, consequently, it should be flexible, allowing for such changes as become necessary.

Dr. MARTINEZ LARRE (Dominican Republic) said that after hearing the Director's remarks, he felt that it made no difference whether the Legal Office were in the Division of Administration or under the Office of the Director, and therefore, it could well remain where it now is.

Mr. HINDERER (Chief, Division of Administration, PASB) stated that he was not in the least opposed to the Executive Committee's making recommendations to the Director or to the Directing Council to the effect that the organizational structure of the Bureau be changed.

Dr. SOPER (Director, PASB) stated that he would be very glad to have the Executive Committee study at any time the administrative organization of the Pan American Sanitary Bureau.

Dr. BRADY (United States) stated that in the organizational chart of the structure of the Pan American Sanitary Bureau there are twelve individuals reporting to the Director's office and six to the Chief of the Division of Administration, and that in his opinion this made for cumbersome administration.

Dr. GARCIA SANCHEZ (Mexico) agreed with the comments made by the Representative of the United States and added further that there are too many offices under the Division of Administration. He said that the responsibilities of the Assistant Director and of the Secretary General should be increased and that the Division of Administration should be limited to matters more specifically financial and budgetary. He felt that the functions at present assigned to that Division were excessive.

Dr. ESTRELLA RUIZ (eru) stated that this period is crucial and perhaps the Committee should at this time consider whether it was advisable to undertake a study of better organizational structure for the Division of Administration.

DECISION TAKEN

Part II, Section 4, Chapter 2 was approved with the recommendation that the Director study the suitability of returning the Legal Office to the Office of the Director.

PART II, SECTION 4, CHAPTER 3: Supply Office

Dr. GARCIA SANCHEZ (Mexico) stated that the possibility of changing the practice regarding the charge of 3% on supplies purchased by the Pan American Sanitary Bureau should be studied. He suggested that this 3% be applied at the discretion of the Director rather than inflexibly.

Dr. SOPER (Director, PASB) explained that last year the Directing Council reached a decision on this matter that was contradictory to the position taken by the World Health Organization. Nevertheless, the Executive Board of the World Health Organization, at its Ninth Meeting, changed its previous position and adopted the procedure approved by the Directing Council of the Pan American Sanitary Organization.

The Representatives of Mexico, the Dominican Republic, Ecuador, and the United States took part in the discussion. Dr. SOPER (Director, PASB) felt that this matter could be settled and proposed that it be considered at a future meeting of the Directing Council, but that the principle applied by the Bureau has now been adopted by the other Regional Committees of the World Health Organization. He said that he would be agreeable to any decision that the Executive Committee reached on the matter, but he understood that any solution reached would have to be approved by the World Health Organization on the world level.

Dr. GARCIA SANCHEZ (Mexico) explained that his motion stipulated that the 3% charge be omitted, at the discretion of the Director, in the Region of the Americas only. He stated that he was willing to withdraw his motion in view of the explanation made by the Director, indicating the possibility that, in special cases, the 3% charge might be returned to countries that had paid it.

Dr. SOPER (Director, PASB) stated that though this restitution should not be stipulated in any agreement, this practice might be taken into consideration as an administrative measure.

The session was adjourned at 6:20 p.m.

PRECIS MINUTES OF THE FIFTH PLENARY SESSION
Washington, D. C.
Wednesday, 23 April 1952, at 9:28 a.m.

Chairman: Dr. Nacienceno ROMERO Chile
(later) Dr. Jorge ESTRELLA RUIZ Peru
Secretary: Dr. Miguel E. BUSTAMANTE Pan American
Sanitary Bureau

SUMMARY

16. Presentation of Advisers
17. Topic 6: Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Continuation)
(Document CE16/4)

PRESENT:

Members of the Executive Committee:

Dr. Nacienceno ROMERO, Chairman	Chile
Mr. Alberto DIAZ ALEMANY (Adviser)	
Dr. Marcial MARTINEZ LARRE	Dominican Republic
Dr. Luis F. THOMEN (Alternate)	
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Gustavo ARGIL	Mexico
Dr. Felipe GARCIA SANCHEZ (Adviser)	
Dr. Jorge ESTRELLA RUIZ, Chairman (later)	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. Howard B. CALDERWOOD (Adviser)	
Mr. Simon N. WILSON (Adviser)	
Mr. William G. BOWDLER (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American
Dr. M. G. CANDAU (Alternate)	Sanitary Bureau
The following Member was absent:	EL SALVADOR

Observers:

Dr. Gerardo SEGURA	Argentina
Dr. Francisco GNECCO MOZO	Colombia
Mr. Gabriel ROSAZ	France
Dr. Roberto GANDARA LACAPE	Guatemala
Jonkheer L. QUARLES VAN UFFORD	Netherlands

Other Participants:

Mr. Wayman STONE	Institute of Inter-American Affairs
Mr. Harry A. HINDERER	Pan American Sanitary Bureau

On the invitation of the CHAIRMAN, the Vice-Chairman, Dr. ESTRELLA RUIZ (Peru), took the Chair.

16. PRESENTATION OF ADVISERS

Dr. BRADY (United States) presented Mr. Wayman Stone, an Adviser to the Delegation of his country. Mr. Stone is an officer of the Institute of Inter-American Affairs, an agency with which the Pan American Sanitary Bureau maintains relations.

Dr. ROMERO (Chile) next presented Mr. Alberto Diaz Alemany, the Adviser to the Delegation of his country. Mr. Diaz Alemany has taken part in other meetings of the Executive Committee, and was a member of the Committee on Revision of the Constitution.

The CHAIRMAN welcomed Mr. Stone and Mr. Diaz Alemany in the name of the Executive Committee.

17. Topic 6: PROPOSED PROGRAM AND BUDGET OF THE PAN AMERICAN SANITARY BUREAU FOR 1953 (Continuation) (Document CE16/4)

The SECRETARY read the chapters of the budget in the following order:

PART II, SECTION 4, CHAPTER 3: Supply Office

Dr. ROMERO (Chile) asked why this office had so large a staff and what duties it performed.

Mr. HINDERER (Chief, Division of Administration, PASB) explained that it purchases the equipment and supplies for the programs of the Pan American Sanitary Bureau and for Technical Assistance programs, and also makes such purchases as are made for the account of the countries. He gave the volume of such purchases and the extent of the negotiations that the Bureau has to carry on with various agencies and dependencies. He thought that the staff available for performing these services would prove too small if the volume continued to increase.

Dr. SOPER (Director, PASB) stated that the volume of purchases does not indicate all the work done by the office, since not all the negotiations end in the acquisition of goods. He added that the office defends the interests of the countries that entrust their purchases to the Bureau.

Dr. ROMERO (Chile) said that the Director's explanation was only partly satisfactory. He thought it unnecessary for the office to have an Assistant Chief, a Shipping Officer, and a Shipping Clerk, when it would seem that one person was enough.

Mr. HINDERER (Chief, Division of Administration, PASB) explained that the shipping service work was very complex, and the staff was overworked. The Assistant Chief prepares specifications for the supplies.

Dr. SEGURA (Observer, Argentina) said that it was his impression that there were too many employees. He proposed that the Pan American Sanitary Bureau study the advisability of abolishing the position of Assistant Chief.

The CHAIRMAN asked whether the abolition of the position would apply to the 1953 or to the 1954 budget.

Dr. SEGURA (Observer, Argentina) replied that he referred to the budget under scrutiny.

Mr. HINDERER (Chief, Division of Administration, PASB) stated that the Assistant Chief is a medical employee, and that the Bureau considers his work essential to the service of obtaining supplies for the Governments.

Dr. ROMERO (Chile) supported Dr. Segura's proposal, phrasing it to state definitely that the post of Assistant Chief be abolished.

Dr. GARCIA SOLORZANO (Ecuador), after stating the powers that the Constitution confers on the Executive Committee in the preparation of the budget, supported the proposal that the post of Assistant Chief be abolished.

Dr. GARCIA SANCHEZ (Mexico) pointed out that there were two proposals: the first, that the post of Assistant Chief be abolished; and the second, to which he agreed, recommending that the Director study the possibility of abolishing the post.

The CHAIRMAN stated that, as there were two proposals, he would put to a vote the one farthest from the matter under discussion, namely, the proposal of the Representative of Chile.

Dr. SOPER (Director, PASB) outlined the studies that he had made before creating the Supply Office, which is performing an essential function. He believed that a post that had been in existence for two or three years should not be arbitrarily abolished and that a detailed study of the need for the service should first be made. He mentioned that at present the post of chief of the section is vacant.

Dr. BRADY (United States) thought that perhaps the saving represented by the abolition of this post would be foolish economy and stated that he supported Dr. Segura's proposal.

Dr. GARDARA LACAPE (Observer, Guatemala) recalled that at the fourth plenary session the Representative of Mexico had proposed that consideration be given to the advisability of reorganizing the Division of Administration, and such particulars should be given attention when the reorganization was being studied.

Dr. GNECCO MOZO (Observer, Colombia) mentioned that it is very difficult for the members of the Executive Committee to be informed of the functioning of the Bureau, and he thought it foolish to abolish a post without knowing whether or not it is necessary.

Dr. THOMEN (Dominican Republic) supported Dr. Segura's proposal.

In reply to a query from the CHAIRMAN, Dr. GARCIA SANCHEZ (Mexico) explained that the reorganization of the Division of Administration he had proposed could be examined when the chart of the organizational structure of the Pan American Sanitary Bureau was being considered.

Dr. SEGURA (Observer, Argentina) referred to the general conflict between the technical and the administrative staff, and phrased his proposal to read that it should be the Director who decided whether or not to abolish the post under discussion.

The CHAIRMAN, speaking as Representative of Peru, said he was in agreement with the proposal of Dr. Segura.

Dr. GARCIA SOLORZANO (Ecuador) explained that he had supported the proposal of the Representative of Chile because he did not know of the indispensable work performed by the person occupying the position of Assistant Chief of the Supply Office, and that though he was not withdrawing his support of the motion, Dr. Soper's explanations had satisfied him.

The CHAIRMAN said that, now that the several members of the Committee had expressed their views, he would not put the proposal of the Representative of Chile to a vote, if the Representative agreed. The proposal presented by Dr. Segura was consequently the one before the Committee.

DECISION TAKEN

Part II, Section 4, Chapter 3, Supply Office, was approved, with the recommendation proposed by Dr. Segura that it be the Director who would decide whether or not to abolish the post of Assistant Chief.

Dr. ROMERO (Chile) said that, now that the decision had been taken, he wished to make some general observations. He believed the study of the budget to be a waste of time inasmuch as in the end everything was approved. He considered it natural for the Director to defend his budget, because the Bureau has to keep on functioning. The organization of the Bureau, in his opinion, was not satisfactory. There is obviously a conflict between the administrative and the technical activities. He pointed out that increases in expenditures continue to be approved, in spite of the concrete recommendations of the Governments to the contrary. He reminded the Committee that the governments of the Member Countries have also to pay their quota contributions to the World Health Organization, to UNICEF, and to other international agencies. It was his opinion that the Director acts on a personal basis and he believed that there was discontent among the staff members of the Pan American Sanitary Bureau, because of this. As he understood it, a director should have closer contact with his staff, which should have a career service (escalafón) that would offer guarantees. The speaker believed that so hasty a study of the budget could not lead to any good results. In his judgment, the Director was absorbing almost all the work of the Bureau, and the positions of Assistant Director and Secretary General seemed to be purely decorative. He said that he was making these remarks with a view to bringing about unity since it is through such frank speech that people become more closely united, and also because it is through loyalty to a duty and to a doctrine that better work is done. In this way the Director will be aware of the true conditions among the staff.

The CHAIRMAN stated that the Committee had paid the utmost attention to the clear and valuable statements made by Dr. Romero; that he agreed with his views and that he was sure the Director appreciated the true worth of the frank expression of opinion by the Representative of Chile.

Dr. GARCIA SANCHEZ (Mexico) said that he had followed the statements of the Representative of Chile with the utmost interest, and added that he had specific instructions to express opposition to any increase in administrative expenditures made at the expense of technical programs. He stressed the need to regulate authority and services and to study the reorganization the latter.

Dr. GANDARA LACAPE (Observer, Guatemala) agreed with the views expressed by the Representatives of Chile and Mexico.

Dr. SEGURA (Observer, Argentina) said that he had considered it possible to appoint an Administrative Director who would be responsible to the Council and would report to that body. He proposed that, since this idea had not met with approval, a member of the Executive Committee be appointed to act, in collaboration with two administrative experts, as a unit to inspect the budget and to study the structural organization of the Pan American Sanitary Bureau.

Dr. GARCIA SOLORZANO (Ecuador) pointed out that Dr. Segura's proposal implied a revision of the Constitution of the Organization. He said that the constitutional revision is being studied by a special committee, and that this matter should be referred to that committee.

Dr. BRADY (United States) referred to the proposals made by Dr. Segura, and suggested it would be advisable to undertake an evaluation of the work of the Bureau and of its services. He said that Mr. Stone could report on the evaluation of services that had been made recently in the Institute of Inter-American Affairs.

Mr. STONE (United States) explained the evaluation that had been made, which he considered to be very valuable, of the work carried out by the Institute.

Dr. ROMERO (Chile) agreed with the suggestion of the Representative of Ecuador that the remarks made by Dr. Segura be referred to the Committee on Revision of the Constitution.

Dr. GNECCO MOZO (Observer, Colombia) also agreed with Dr. Segura's proposal, and added that a study should be made of a method whereby the American countries, if they so wished, could have a permanent representative on the Executive Committee, and that the possibility of holding special meetings also be studied.

The SECRETARY stated that the report of the Committee on Revision of the Constitution would be presented next Friday.

Dr. BRADY (United States) suggested that it might be advisable to make an evaluation of the activities of the Pan American Sanitary Bureau. He offered, for his part, to consult with his Government on the possibility of having the latter provide experts to complete the evaluation, at no cost to the Pan American Sanitary Bureau. Other Governments could also collaborate in this study.

Dr. SEGURA (Observer, Argentina) felt that such a study should be carried out through joint action by the United States and other countries.

Dr. THOMEN (Dominican Republic) seconded the proposal of the Representative of the United States, with the modification suggested by Dr. Segura.

The Representatives of Mexico, Ecuador, Peru, the United States, and the Dominican Republic took part in the discussion.

Dr. BRADY (United States) proposed that a resolution be adopted to authorize the Director to submit to the next meeting of the Executive Committee or of the Directing Council, the results of a study on the advisability of making an evaluation of the activities of the Pan American Sanitary Bureau, taking into account all the opinions expressed.

Dr. THOMEN (Dominican Republic) proposed that, in view of the delay that would be entailed in carrying out the proposal of the Representative of the United States, the following method be followed: first, that an evaluation be made of the work of the Pan American Sanitary Bureau from both the technical and the administrative viewpoints and from any other aspects that warranted consideration; second, that the Director complete a study, within the next sixty days, on the manner in which this survey could be carried out, and that he send the results of this study to the Governments, thus enabling the Member Governments of the Executive Committee, in the following thirty days,

to submit their opinions on the plan, so that it could be undertaken immediately and a preliminary report on the study presented at the next meeting of the Directing Council.

Dr. BRADY (United States) said that since his proposal had not been seconded, he withdrew it in favor of the proposal of the Representative of the Dominican Republic.

DECISION TAKEN

The proposal of the Representative of the Dominican Republic was unanimously approved.

PART II, SECTION 4, CHAPTER 4: Office of Internal Audit

Dr. BRADY (United States) asked why the expenditures for personnel of the World Health Organization had not been included in this chapter.

Mr. HINDERER (Chief, Division of Administration, PASB) replied that this item appears as a charge against the Headquarters Office of the WHO rather than against the Regional Office.

DECISION TAKEN

Part II, Section 4, Chapter 4 was approved.

PART II, SECTION 4, CHAPTER 5: Administrative Management and Personnel Branch, Office of the Chief

DECISION TAKEN

Approved without discussion.

PART II, SECTION 4, CHAPTER 6: Administrative Management Office

Dr. GARCIA SANCHEZ (Mexico) stated that since there are two offices, one advising the other, this method of organization should be examined to ascertain whether there is any duplication of functions.

Mr HINDERER (Chief, Division of Administration, PASB) explained that since the Bureau receives funds from six different sources, these sections are charged with coordinating the various sources of income.

DECISION TAKEN

Part II, Section 4, Chapter 6 was approved.

PART II, SECTION 4, CHAPTER 7: Personnel Office

The CHAIRMAN requested the Director to explain the program for orientation of new staff members.

Dr. SOPER (Director, PASB) replied that the need had arisen to establish a period of orientation during which technical staff members who were being assigned to field activities could receive indoctrination in the objectives of the Pan American Sanitary Bureau and its method of operation. Technical orientation has been entrusted to the technical sections. In regard to item 3, relating to language courses for members of the staff, the Director explained how the courses operated and how the Bureau had carried out the previous resolution of the Executive Committee granting special remuneration to employees who pass a university examination to prove their knowledge of two languages.

Dr. GARCIA SANCHEZ (Mexico) asked if the administrative orientation could not be given in the sections concerned, without establishing a special section for this purpose.

Mr. HINDERER (Chief, Division of Administration, PASB) explained that administrative orientation is a new function that has been assigned to the existing personnel office.

DECISION TAKEN

Part II, Section 4, Chapter 7 was approved.

PART II, SECTION 4, CHAPTER 8: Budget and Finance Branch, Office of the Chief

Dr. GNECCO MOZO (Observer, Colombia) suggested that consideration be given to the advisability of the Executive Committee's having a voice in the appointment of the chief of this branch so that, as a representative of the Committee, this officer could submit monthly reports on the study of the budget.

The CHAIRMAN called attention to the fact that the appointment of personnel is the function of the Director.

Dr. SOPER (Director, PASB) pointed out that the representative of the Executive Committee is the Director himself. He added that he was pleased to hear the comments made during the present session. The administrative problem of an international agency is not an easy one. He described how the size of the Bureau staff had increased in step with administrative requirements. With the number of employees on the Bureau's staff five or six years ago, it would have been impossible to furnish monthly reports on the financial status.

The Director went on to say that it is incumbent upon him to assume full responsibility for the functioning of the existing administrative machinery. He added that the proposed evaluation should be carried out at Headquarters and in the Zone Offices. He referred to the studies completed previously by the Chief of Personnel of the Pan American Union, by an expert of the Government of the United States, and, later, by an expert of the World Health Organization. He felt that the existing type of organization should not be changed before the results of that evaluation were known.

In conclusion, Dr. Soper pointed out that decentralization in the Zone Offices has not yet been completed, owing to the fact that some of these offices have not yet been installed.

DECISION TAKEN

Part II, Section 4, Chapter 8 was approved.

The session was adjourned at 12:50 p.m.

PRECIS MINUTES OF THE SIXTH PLENARY SESSION
Washington, D.C.
Wednesday, 23 April 1952, at 3:03 p.m.

Chairman: Dr. Jorge ESTRELLA RUIZ Peru
Secretary: Dr. Miguel E. BUSTAMANTE Pan American
Sanitary Bureau

SUMMARY

18. Topic 6: Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Continuation)
(Document CE16/4)
19. Presentation of Dr. Agustín Vera Looz, Legal Adviser of Ecuador
20. Topic 6: Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Continuation)
(Document CE16/4)

PRESENT:

Members of the Executive Committee:

Dr. Nacienceno ROMERO	Chile
Dr. Marcial MARTINEZ LARRE	Dominican Republic
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Agustín VERA LOOR (Adviser)	
Dr. Gustavo ARGIL	Mexico
Dr. Felipe GARCIA SANCHEZ (Adviser)	
Dr. Jorge ESTRELLA RUIZ, chairman	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. Howard B. CALDERWOOD (Adviser)	
Mr. Simon N. WILSON (Adviser)	
Mr. William G. BOWDLER (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American Sanitary Bureau
Dr. M. G. CANDAU (Alternate)	
The following Member was absent: EL SALVADOR	

Observers:

Dr. Gerardo SEGURA	Argentina
Dr. Francisco GNECCO MOZO	Colombia
Mr. Gabriel ROSAZ	France
Dr. Roberto GANDARA LACAPE	Guatemala

Other Participants:

Mr. Harry A. HINDERER	Pan American Sanitary Bureau
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15. TOPIC 6: PROPOSED PROGRAM AND BUDGET OF THE PAN AMERICAN
SANITARY BUREAU FOR 1953 (Continuation)
(Document CE16/4)

PART II, SECTION 4, CHAPTER 9: Finance Office

The CHAIRMAN requested an explanation of the relation between the Finance Office and the Office of Internal Audit, the budget for which had been approved at the morning session.

Mr. HINDERER (Chief, Division of Administration, PASB) explained that the Finance Office is responsible for handling financial matters of both the Bureau and the World Health Organization. The only relation between the Finance Office and the Office of Internal Audit is the work of inspection carried out by the latter for the purpose of certifying to the Director that the funds are properly used, according to regulations.

The CHAIRMAN inquired if this procedure did not cause a certain amount of duplication.

Mr. HINDERER (Chief, Division of Administration, PASB) replied that in fact there is a certain amount of duplication, just as there is between the functions of the Office of Internal Audit and those of the External Auditor, who is charged with giving the same guarantees to the Directing Council on the correct administration of those funds that the Office of Internal Audit supplies to the Director.

In reply to a comment of the CHAIRMAN, Mr. HINDERER stated that such duplication of work is necessary.

DECISION TAKEN

Part II, Section 4, Chapter 9, was approved.

The SECRETARY read the chapters of the budget in the following order:

PART II, SECTION 4, CHAPTER 10: Budget Office

Dr. GNECCO MOZO (Observer, Colombia) asked for details of the functions of the comptometrist appearing on the personnel chart of the Budget Office.

Mr. HINDERER (Chief, Division of Administration, PASB) explained that the comptometrist operates the machines used in making the necessary calculations for preparing the budgets of the Bureau and of its programs and that this work requires a full-time employee.

Dr. BRADY (United States) commented on the fact that no technical assistance funds appear. Mr. HINDERER (Chief, Division of Administration, PASB) replied that these funds appear in the Budget of the WHO Headquarters, Geneva.

DECISION TAKEN

Part II, Section 4, Chapter 10 was approved.

PART II, SECTION 4, CHAPTER 11: General Services

Dr. GARCIA SANCHEZ (Mexico) stated that the General Services Office seemed to be overstaffed and very costly.

The CHAIRMAN asked the Representative of Mexico whether he wanted to make a formal recommendation that the funds be reduced.

Dr. GARCIA SANCHEZ (Mexico) suggested that the Office of Internal Audit might analyze these services to ascertain the possibility of reducing its size.

The CHAIRMAN invited the Representative of Mexico to state his proposal in greater detail. Dr. GARCIA SANCHEZ (Mexico) replied that it was very difficult to state precisely where there were too many or too few employees, but he urged that the Office of Internal Audit make the suggested analysis.

The CHAIRMAN inquired whether the Executive Committee wished to approve the chapter under discussion with the recommendation of the Representative of Mexico.

DECISION TAKEN

Part II, Section 4, Chapter 11 was approved with the recommendation suggested by the Representative of Mexico.

PART II, SECTION 5, CHAPTER 1: Space and Equipment Services

Dr. GNECCO MOZO (Observer, Colombia) asked for an explanation of the progressive increase in this chapter since 1951.

Mr. HINDERER (Chief, Division of Administration, PASB) replied that this increase can be explained by the transfer of the Bureau to larger premises, which require greater expenditure for care and maintenance, and also by the fact that the salaries of the personnel and the cost of necessary supplies have increased.

Dr. BRADY (United States) inquired what criterion was used in determining what proportions of these expenses should be paid by the WHO and by the Bureau.

Mr. HINDERER (Chief, Division of Administration, PASB) explained that after a study had been made, the WHO was charged with 26 per cent of the expenses, a share that was considered equitable, but that this problem will again be studied when the Chief of Personnel and Management of the WHO comes to Washington.

DECISION TAKEN

Part II, Section 5, Chapter 1 was approved.

19. PRESENTATION OF DR. AGUSTIN VERA LOOR, LEGAL ADVISER OF ECUADOR

At the invitation of the CHAIRMAN, Dr. GARCIA SOLORZANO (Ecuador) presented Dr. Agustín Vera Loor, the Legal Adviser of Ecuador.

Dr. VERA LOOR (Ecuador) thanked the Chairman for his courtesy and placed his services at the disposal of the Executive Committee.

The CHAIRMAN welcomed Dr. Vera Loor.

20. TOPIC 6: PROPOSED PROGRAM AND BUDGET OF THE PAN AMERICAN SANITARY BUREAU FOR 1953 (Continuation)
(Document CE16/4)

PART II, SECTION 5, CHAPTER 2: Other Services

DECISION TAKEN

Part II, Section 5, Chapter 2 was approved without discussion.

PART II, SECTION 5, CHAPTER 3: Supplies and Materials

DECISION TAKEN

Part II, Section 5, Chapter 3 was approved without discussion.

PART II, SECTION 5, CHAPTER 4: Fixed Charges and Claims

DECISION TAKEN

Part II, Section 5, Chapter 4 was approved without discussion.

PART II, SECTION 5, CHAPTER 5: Acquisition of Capital Assets

DECISION TAKEN

Part II, Section 5, Chapter 5 was approved without discussion.

PART II, SECTION 5, CHAPTER 6: Building Improvements

The CHAIRMAN inquired as to what type of improvements this chapter referred to.

Mr. HINDERER (Chief, Division of Administration, PASB) explained that the buildings presently occupied by the Bureau were former private residences and that it had been necessary to adapt them for use as offices, and as an example he stated that by removing some inner walls, at low cost, 1,000 additional square feet of usable office space were obtained. Repairs to the roofs also had to be made.

Dr. BRADY (United States) asked for more details on the condition of the buildings and the repairs that might be necessary in the future.

Mr. HINDERER (Chief, Division of Administration, PASB) explained that the buildings were constructed 40 years ago, but are in good condition and represent a good investment of capital, as the part of the city where they are located is becoming a business section and, with the increasing value of urban property, it is estimated that the land alone will soon be valued at 20 dollars per square foot.

Dr. SOPER (Director, PASB) said that he would like to explain some aspects of the question of buildings that had not been mentioned by Mr. Hinderer. There is a plan to construct a passageway between the two buildings, and the advisability of extending the offices to an adjacent building on New Hampshire Avenue is also under study. The owners of the building are asking an exorbitant amount for either the rental or the sale of this building, which could be used to house the new Division of Education and Training, as the present space available to the Bureau is quite inadequate. However, if it should be possible to come to some reasonable agreement with said owners, the value of the land presently occupied by the Bureau would increase because in business sections of a city--and the area in which the Bureau is located is now becoming such a section--the price of land bears a relation to the size of the lots, and this would be an advantage to the Bureau in case it were some day necessary to dispose of the land occupied by the buildings. It would cost about \$12,000 to adapt this new building for use as offices. The Director felt that the Executive Committee should be informed of these details.

DECISION TAKEN

Part II, Section 5, Chapter 6 was approved.

PART III, SECTION 1: Zone Offices

The CHAIRMAN suggested that in defining the purpose of the Zone Offices (Document CE16/4), the following phrase should be added at the end of line 2: "and its organs", because, as a matter of fact, resolutions on this subject had been adopted not only by the Pan American Sanitary Conference but also by the Directing Council and the Executive Committee of the Pan American Sanitary Organization.

At the request of the Chairman, the SECRETARY read Resolution XVIII adopted by the Executive Committee at its 13th Meeting (April 1951), on the 5-year rotation plan of the Zone Offices.

Dr. BRADY (United States) asked whether, in view of the fact that the operations of certain territories will be directed from Washington, it is planned to establish a Zone Office in this city.

Dr. SOPER (Director, PASB) replied that no such plan is contemplated, but on the contrary the development of the programs of the various Zone Offices should be followed from Washington.

Dr. GARCIA SANCHEZ (Mexico), also referring to the purpose of the Zone Offices, suggested that on page 108 of Document CE16/4, where it is stated "The activities developed are essentially of a technical nature", the word "technical" should be replaced by the word "practical", as in his opinion, what the countries expect of the Pan American Sanitary Bureau is not technical assistance, since they have their own experts and trained personnel, but rather programs of a practical nature.

Dr. SOPER (Director, PASB) stated that there should be a discussion of the point brought up by the Representative of Mexico, which concerns, in general, the work the PASB Zone Offices should develop. He recalled the campaign against smallpox in Mexico when the Bureau proposed experiments with dry vaccine, in which the Government of Mexico was not interested. This is an example of the technical services the Bureau can provide, but as far as practical work is concerned, the lack of funds is an obstacle.

Dr. GARCIA SANCHEZ (Mexico) said that he would not have brought up the subject of the smallpox problem in Mexico, but since the Director had done so, he felt obliged to refer to it.

The Representative of Mexico recalled that his country carried out a large-scale program against smallpox and it was during the execution of this project, to which many years and much effort were devoted, that the Bureau offered its technical assistance for the experiments with dry vaccine. Mexico had to refuse to accept these experiments lest the success of the campaign, which was at the height of its development, be jeopardized.

Dr. García Sánchez added that what the countries need is practical and financial assistance and that the programs should be the work of the Governments.

Dr. BRADY (United States) agreed with the Representative of Mexico in that the Zone Offices are supposed not to carry out programs of the Pan American Sanitary Bureau, but rather to assist in the execution of the programs of the governments.

Dr. ARGIL (Mexico) stressed the point that technical assistance is not important. The programs of the Bureau always begin with the training of personnel. What is needed is the intensification and development of programs already studied by the Governments, not coordination and planning, which have already been completed.

The CHAIRMAN suggested that a Working Party be named, and that, keeping in mind the suggestions made by the Representative of Mexico, it draw up a draft resolution. He proposed as members of the Working Party the Representatives of the Dominican Republic, Ecuador, and Mexico.

DECISION TAKEN

The proposal of the Chairman was approved.

The CHAIRMAN suggested that, while the Working Party was preparing the draft resolution, no decision be taken on Section 1 of Part III and that the work of examining the budget proceed.

PART III, SECTION 2: Country Programs

In reply to questions raised by Dr. GANDARA LACAPE (Observer, Guatemala), Mr. HINDERER (Chief, Division of Administration, PASB) explained that there is no reduction in the figure for Chapter 12 (Nutrition), but only a new way of budgetary presentation of expenditures for nutrition. Dr. DA COSTA (Division of Public Health, PASB) enumerated the various allotments assigned to nutrition. Regarding the program for the control of smallpox, Dr. da Costa explained that this is one of the programs that can be implemented only if the over-all figure of the budget is increased. Questions raised by the CHAIRMAN on Chapter 6 (Parasitic Diseases), Chapter 1 (Insect Control) and Chapter 4 (Veterinary Public Health), were answered by Mr. HINDERER (Chief, Division of Administration, PASB) and Dr. BLOOD (Division of Public Health, PASB), by pointing out the parts of the budget where the nature of these programs and the countries in which they are to be developed are specified.

Dr. GARCIA SOLORZANO (Ecuador) asked if the approval of the summary of the chapters would not limit the freedom of the Committee to make changes in any one of the chapters. The CHAIRMAN proposed that Part III, Section 2 be approved provisionally.

DECISION TAKEN

Part III, Section 2 was approved provisionally.

PART III, SECTION 3: Education and Training Program

Dr. GARCIA SANCHEZ (Mexico) stated that if the amount of \$272,129 shown in the budget chart for this Section were obtained from the WHO, it should be used preferably for the training of nurses.

Dr. CANDAU (Assistant Director, PASB) explained that this sum is for programs that have already been approved, which include programs for training in public health nursing and in general nursing.

DECISION TAKEN

Part III, Section 3 was approved.

PART III, SECTION 4: Publications of the Pan American Sanitary Bureau

The CHAIRMAN noted with pleasure the increase of \$5,000 for the Bulletin of the Pan American Sanitary Bureau, as he considers this publication to be of great interest to the public health workers of the Americas.

DECISION TAKEN

Part III, Section 4 was approved.

PART IV: Pan American Sanitary Bureau - Other Expenditures

DECISION TAKEN

Part IV was approved without discussion.

GENERAL INFORMATION ANNEX II: Country Programs

Dr. GARCIA SANCHEZ (Mexico) suggested that a joint vote be taken on the Country Programs and that the individual Representatives make any comments they deemed pertinent.

Dr. GANDARA LACAPE (Observer, Guatemala) commented that funds are assigned to Guatemala, such as those for the Institute of Nutrition of Central America and Panama, which in reality are assigned not only to Guatemala but also to all the countries of Central America and to the Republic of Panama, and he deplored the fact that, consequently, Guatemala and in general the countries of Central America, with the exception of Nicaragua, do not receive any aid in the budget for 1953.

Mr. HINDERER (Chief, Division of Administration, PASB) recognized the justice of Dr. Gándara Lacape's remarks and said that the necessary changes would be made so that it would be clearly shown that the amounts in question are assigned to the Zone and not to Guatemala alone.

Dr. GANDARA LACAPE (Observer, Guatemala) also inquired why the salary of the janitor-messenger of the III Zone Office had been reduced from \$1,860 in 1952 to \$775 in 1953.

Mr. HINDERER (Chief, Division of Administration, PASB) explained that a mistake had been made in writing down the first figure for 1952.

Dr. GANDARA LACAPE (Observer, Guatemala) also asked why the funds assigned to "Other Services" of the III Zone Office were raised from \$3,005 to \$6,012, and Mr. HINDERER (Chief, Division of Administration, PASB) explained that the increase was due to the necessity for providing services for a much larger staff.

Dr. GANDARA LACAPE (Observer, Guatemala) maintained that he still did not approve of the increase because he was not satisfied with the reply given to his question.

He suggested in conclusion that if the Executive Committee succeeded in effecting a saving in administrative expenditures, the amount saved be allotted for programs in Central America.

In reply to a question put by Dr. SEGURA (Observer, Argentina), Dr. CANDAU (Assistant Director, PASB) and Dr. DA COSTA (Division of Public Health, PASB) explained that the medical officer in charge of the insect control program in the Republic of Argentina is Dr. Solón Camargo and that he arrived in Argentina in March of this year.

In answer to another question put by Dr. SEGURA (Observer, Argentina), Mr. HINDERER (Chief, Division of Administration, PASB) explained that the international staff of the Bureau have the right to spend their annual leave, every two years, in their respective countries of origin and that Dr. Solón Camargo will have this privilege in 1952, which explains the presence of the allotment for this purpose in the budget.

The session was adjourned at 6:00 p.m.

PRECIS MINUTES OF THE SEVENTH PLENARY SESSION
Washington, D.C.
Thursday, 24 April 1952, at 9:35 a.m.

Chairman: Dr. Jorge ESTRELLA RUIZ Peru
Secretary: Dr. Miguel E. BUSTAMANTE Pan American
Sanitary Bureau

SUMMARY

21. Topic 6: Proposed Program and Budget of the Pan American
Sanitary Bureau for 1953 (Continuation)
(Document CE16/4)

PRESENT:

Members of the Executive Committee:

Dr. Nacianceno ROMERO	Chile
Dr. Mareial MARTINEZ LARRE	Dominican Republic
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Agustín VERA LOOR (Adviser)	
Dr. Felipe GARCIA SANCHEZ (Adviser)	Mexico
Dr. Jorge ESTRELLA RUIZ, Chairman	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. Simon N. WILSON (Adviser)	
Mr. William G. BOWDLER (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American
Dr. M. G. CANDAU (Alternate)	Sanitary Bureau
The following Member was absent: EL SALVADOR	

Observers:

Dr. Gerardo SEGURA	Argentina
Dr. Francisco GNECCO MOZO	Colombia
Mr. Gabriel ROSAZ	France
Dr. Roberto GANDARA LACAPE	Guatemala
Jonkheer L. QUARLES VAN UFFORD	Netherlands

Other Participants:

Mr. Harry A. HINDERER	Pan American Sanitary Bureau
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21. TOPIC 6: PROPOSED PROGRAM AND BUDGET OF THE PAN AMERICAN
SANITARY BUREAU FOR 1953 (Continuation)
(Document CE16/4)

COUNTRY PROGRAMS (Document CE16/4, Annex II, page 119)

The CHAIRMAN put this subject up to discussion.

Dr. GARCIA SOLORZANO (Ecuador) expressed his country's gratitude for the collaboration given both in the anti-tuberculosis program and in the anti-venereal campaign in Puerto Viejo and in Manta, which was begun in 1951. He asked if the sum of \$24,768 allocated for 1953 would be devoted to the extension of this program to other localities.

The Representative of Ecuador regretted the fact that it had not yet been possible to implement the Agreement signed in October 1951 by his Government and the World Health Organization for a campaign against acute communicable diseases, because certain requirements had not been met, and he stressed the fact that the Government of Ecuador had complied with its part of the Agreement.

He called attention to the fact that no allotment had been made in the 1953 budget for a campaign against plague, although several outbreaks of jungle plague had occurred during 1951, and in the following year a few cases of bubonic plague had appeared. He referred to the \$10,000 allotment for materials and supplies for the campaign against smallpox in 1952, and suggested that since this Agreement was still under discussion, \$5,000 of the said allotment be allocated for the program against plague in 1953.

Dr. SOPER (Director, PASB) pointed out that the proposed programs for 1953 and 1954 are not so rigid as the budget allotments for the Bureau's administrative functions. He considered that the Committee should not make transfers of items since all the countries are not represented on the Committee, and also because the Director could, as he had done in previous years, make whatever transfers were necessary for the development of a given program, by agreement with the authorities of the country concerned. He expressed satisfaction with the results of the anti-venereal campaign that was carried out in Ecuador in collaboration with the Government, and explained that campaigns against communicable diseases, to be truly effective, must be undertaken on an international scale. He gave details

of the results obtained in specific campaigns and expressed the opinion that in the near future a pilot program should be undertaken in a population of several million people to demonstrate the eradication of syphilis in a certain geographical region.

Dr. GARCIA SOLORZANO (Ecuador) said that the arguments set forth by the Director merited great respect, but that in view of the power conferred on the Committee by the Constitution to draft the budgets in collaboration with the Director, he could not agree that it was impossible to transfer funds from one item to another. He insisted that it be agreed that half of the funds, that is, \$5,000, allocated to the campaign against smallpox in 1952, be transferred to the campaign against plague in 1953.

The CHAIRMAN, speaking as Representative of Peru, considered the remarks and the request of the Representative of Ecuador to be justified, and he was in agreement with them. He said that there should be some formula that would enable the Committee to make a decision on this point.

Dr. SOPER (Director, PASB) stated that at this time it was impossible to know how the money would be distributed and how it would be applied to future programs.

He explained the budget machinery, which consists in meeting expenses as the quotas are received, and expressed his entire willingness to adapt the programs to the wishes of the authorities of each country, but he would not try to make transfers at this time, for that would require a redrafting of the document under consideration.

Dr. BRADY (United States) said that it was his understanding that what was being studied was not the final figures of the budget, but a plan indicating the type of programs that could be carried out with the consent and collaboration of the countries.

Dr. ROMERO (Chile) pointed out that sometimes programs were adopted, pursuant to a budget, that later could not be carried out for lack of money. He requested information on the present financial status of the Bureau.

Mr. HINDERER (Chief, Division of Administration, PASB) expressed the opinion that this question is answered in the Financial Report of the Director and the Report of the External Auditor (CE16/8).

In reply to a question put by the CHAIRMAN, the SECRETARY, Dr. CANDAU (Assistant Director, PASB), and Mr. HINDERER (Chief, Division of Administration, PASB) explained to what documents reference had been made.

Dr. ROMERO (Chile) thought that this discussion should be postponed until the pertinent documents were examined.

Dr. MARTINEZ LARRE (Dominican Republic) asked if the savings effected during each fiscal year were used to increase the funds available for the budget of the following year.

Referring to the request of the Representative of Ecuador for the transfer from the 1952 budget to that for 1953, Dr. Martinez Larre pointed out that the apparent increase in the 1953 budget would have to be the result of savings effected in the budget for 1952.

Mr. HINDERER (Chief, Division of Administration, PASB) explained that sometimes the full amount of the quota contributions of the Member Countries is not received until several years after the quotas become due, and that it is necessary to have a reserve fund available both to avoid curtailing the development of programs that are underway and to meet the operating expenses of the Bureau. He added that the funds available to the Bureau during a given year amount to about 80-90 per cent of the total budget, and that the Director can utilize savings to carry out programs that were previously approved by the Directing Council but that could not be implemented owing to the lack of funds.

Mr. Hinderer pointed out that the Country Programs are proposed projects and that the funds mentioned are not funds on hand. Assuming that all countries will pay their respective quota contributions for the 1953 budget during that year, the necessary funds would be available for the planned programs, but without this assurance he did not feel that a transfer should be made.

The CHAIRMAN remarked that the matter was very complex and difficult to solve.

Dr. SOPER (Director, PASB) supplemented the information he had given previously on the machinery of budgetary receipts and expenditures, and added certain details to the information furnished by Mr. Hinderer on the need to maintain a reserve fund so as to ensure the functioning of the services.

Dr. GARCIA SANCHEZ (Mexico) proposed that the sum of \$5,000 be allotted, as requested by the Representative of Ecuador, to the plague campaign in 1953, either from savings effected in the 1952 budget or from those that could be made possible by giving up certain plans, such as the planned work on the Bureau buildings, for example.

Dr. MARTINEZ LARRE (Dominican Republic) supported the proposal of the Representative of Mexico, but pointed out that his question referred to the uninvested surplus of every budget since the establishment of the Bureau, and to the total amount thereof. He wished to know what the amount was, since the countries have continued to pay their annual quotas, even though with some delay.

Dr. SOPER (Director, PASB) pointed out that the Pan American Sanitary Bureau began operations fifty years ago with a budget of \$5,000. In 1947 the quotas received from the twenty-one countries amounted to \$115,000 but in that year the Bureau expended \$175,000. In 1948 the Directing Council approved a budget of \$1,300,000 which it was necessary to obtain through the quotas assigned to each country and through voluntary contributions. Although the promised voluntary contributions were paid by several countries, namely, Brazil, Mexico, Venezuela, the Dominican Republic, Chile, and El Salvador, among others, the budgeted figure had not been reached. In calculating the savings effected, a certain amount of deficit must also be taken into account.

Dr. VERA LOOR (Ecuador) referred to the authority of the Executive Committee to prepare, with the Director, the proposed annual budget. He saw no difficulty of a legal, technical, or financial nature that would prevent the transfer requested by Dr. García Solórzano.

Dr. ROMERO (Chile) pointed out that the Director can make transfers up to a certain amount, from one item to the other, and reiterated that the Committee should be given information on the financial status.

These points gave rise to a discussion in which Dr. MARTINEZ LARRE (Dominican Republic), the CHAIRMAN and Mr. HINDERER (Chief, Division of Administration, PASB) took part.

Dr. GANDARA LACAPE (Observer, Guatemala) remarked on the apparent discrepancy between the authority of the Executive Committee to prepare the proposed budgets, with the Director, and the practical impossibility of introducing changes in these proposed budgets.

He suggested that the Executive Committee stress to the Directing Council the advisability of reducing administrative expenses, and that the savings thus effected be used to execute programs in the various countries. He also pointed out the lack of regulations on the rights and authority of the Executive Committee.

Dr. GARCIA SOLORZANO (Ecuador) said that, in view of the difficulty of transferring funds from the budget of one year to that of another, he wished to modify his proposal to the effect that the allotment of \$5,000 dollars for the plague program be obtained from savings effected in other items of the budget for 1953.

Dr. SOPER (Director, PASB) recalled the interest that the Bureau for many years has taken in the eradication of plague in Ecuador and along the Pacific coast. He said that the problem under discussion is really a question of detail that can be discussed by the authorities of Ecuador and the Director of the Bureau, with technical possibilities taken into account.

Following the Director's statement, Dr. GARCIA SANCHEZ (Mexico) withdrew his proposal on the allotment of funds for the plague program in Ecuador.

In reply to a question raised by the CHAIRMAN on the possibility of allotting a sum to the smallpox campaign in Peru, the DIRECTOR (PASB) stated that the allotments of previous years had been utilized for a purpose now achieved. He added that local needs in regard to the campaign against smallpox must be studied with the Chief of the Zone Office.

Dr. ROMERO (Chile) wished to know what coordinated program the Bureau had for the eradication of smallpox in the Americas.

Dr. SOPER (Director, PASB) pointed out that campaigns have been undertaken for the past 150 years in an endeavor to eradicate smallpox. He stated that one of the problems encountered is the preservation of active vaccine in certain climates. In an attempt to solve this problem the study of dry vaccine was entrusted to the National Institutes of Health in Washington and to the Michigan Laboratory, and these efforts resulted in the production of a vaccine that retained full resistance to a temperature of 37° Centigrade in the laboratory for a period of three months. This vaccine was given practical application in an experiment carried out in Peru, and after 31 days at average temperature, it gave positive results in from 91 to 92 per cent of tests, whereas glycerinated vaccine in the same environment gave only 35 per cent positive results.

The Director felt that it was important to establish a permanent program in each country, so as to maintain a vaccination service that could cover, every five years, those parts of the country where there were no permanent health services, thereby ensuring that there would be at no time a percentage of non-immune population large enough to occasion an epidemic outbreak. This is a problem that should be dealt with simultaneously in all the countries, since if the majority of the urban population is immune it is improbable that an outbreak of smallpox could occur, unless it were introduced from rural areas in the interior of the country or from a neighboring country. The experiment in Peru was made with a view to obtaining data for the preparation of a continental program that could be recommended to all the countries.

DECISION TAKEN

There were no further comments on the Country Programs, and Annex II of Document CEL6/4 was approved.

PART III, SECTION 1: Zone Offices (Conclusion)

Dr. GARCIA SANCHEZ (Mexico), speaking for the Working Party appointed at the sixth plenary session, presented the proposed changes in the text on page 108 of Document CEL6/4, which defined the purpose of the Zone Offices.

During the discussion of this matter, in which the Chairman and the Representatives of Ecuador, Mexico, and the United States took part, minor changes were made in the text proposed by the Working Party, so that it read as follows:

"Purpose

"The programs of the Field Offices are regulated by the Pan American Sanitary Code and the resolutions of the Pan American Sanitary Conference and its organs. The activities developed are of a technical or a practical nature, with respect to the internal problems and the sovereignty of the various countries included in their jurisdictional territory. The principal objectives may be summarized as follows:"

Points 1 to 4 remained unchanged, and an additional point was added, as follows:

"5. To collaborate in the development of the practical programs in the various countries, using the facilities of the Pan American Sanitary Bureau or of other organizations."

DECISION TAKEN

The text describing the purpose of the Zone Offices (Document CE16/4, page 108), as modified, was unanimously approved.

INTER-COUNTRY PROGRAMS (Document CE16/4)

The section on Inter-Country Programs was put up for discussion by the CHAIRMAN.

DECISION TAKEN

The Inter-Country Programs were approved (Document CE16/4, page 179)

ADDITIONAL PROJECTS

The CHAIRMAN pointed out that the Additional Projects would entail an increase in the quota contributions of the countries.

Dr. GANDARA LACAPE (Observer, Guatemala) stated that his country could not accept any increase in its quota, owing to the date on which it must present its national budget. Taking into account the fact that these Additional Projects amounted to a total of only \$500,000, he asked if they could not be developed by using Technical Assistance funds, funds of the World Health Organization, or savings effected in the regular budget of the Pan American Sanitary Bureau, without increasing the quotas of the countries.

Mr. HINDERER (Chief, Division of Administration, PASB) explained the replies given by the Governments when they were consulted on the 1953 budget.

In regard to the possibility of developing the programs with Technical Assistance funds, Mr. Hinderer felt that perhaps it might be possible to implement some of the programs, but certainly not all of them.

Dr. CANDAU (Assistant Director, PASB) added that large allotments of Technical Assistance funds cannot be expected for 1952 and 1953.

Dr. GANDARA LACAPE (Observer, Guatemala) thanked the speakers for their explanation, but he maintained the view that the Executive Committee should ascertain which programs could be carried out with Technical Assistance funds, and felt that assistance could be requested from other international organizations for the development of these programs.

The CHAIRMAN was of the opinion that, if only some of the programs included in the Additional Projects could be implemented, the Executive Committee should give consideration to the importance of smallpox eradication in the countries of the Americas.

Dr. GARCIA SANCHEZ (Mexico) stated that many of the Representatives had concrete instructions from their Governments to allow no increase in quotas, for which reason he suggested approval of the proposal of the Observer for Guatemala.

A discussion followed on the increase in the quota of each country that would result from approval of the Additional Projects, and the CHAIRMAN, speaking as the Representative of Peru, stated that he had received definite instructions from his Government to support any suggestions regarding Additional Projects, even though none of them would benefit his country directly. The Representatives of Mexico, the United States, and Chile stated that they were not authorized to vote any increase. The Representative of Ecuador said that his Government had authorized him to approve the increase for the execution of the Additional Projects.

Dr. SOPER (Director, PASB) said that the \$500,000 proposed for the Additional Projects would bring to field programs 100 percent more results than in the preceding budget, since the administrative expenses would remain the same.

DECISION TAKEN

The increase of \$500,000 for the Additional Projects was rejected. The Representatives of Ecuador and Peru cast their votes in favor of the increase.

The session was adjourned at 12:45 p.m.

PRECIS MINUTES OF THE EIGHTH PLENARY SESSION
Washington, D.C.

Thursday, 24 April 1952, at 3:25 p.m.

Chairman: Dr. Jorge ESTRELLA RUIZ Peru
Secretary: Dr. Miguel E. BUSTAMANTE Pan American
Sanitary Bureau

SUMMARY

22. Topic 6: Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Continuation)
(Document CE16/4)
23. Topic 7: Preparation of the Program and Budget of the Pan American Sanitary Bureau for 1954
(Document CE16/6)
24. Topic 8: Report on replies received from Member Governments to the budget questionnaire transmitted by the Pan American Sanitary Bureau in studying means for facilitating payment of quota contributions by Member Governments (Document CE16/12)
25. Topic 21: Appointment of the Assistant Director of the Pan American Sanitary Bureau (CE16/23)(Conclusion)
26. Topic 6: Report of the Executive Committee to the Directing Council on the Proposed Program and Budget for 1953 (Continuation)

(Continued)

SUMMARY (Continuation)

27. Topic 20: Financial participation of France, the Netherlands, and the United Kingdom, on behalf of their dependent territories in the Region of the Americas, in the budget of the Pan American Sanitary Bureau (Document CE16/11)
28. Topic 9: Plan of long-range public health programs (Document CE16/19)
29. Topic 11: Rotation every five years of the sites of the Zone Offices of the Pan American Sanitary Bureau (Document CE16/10)
30. Topic 14: Technical discussions (Document CE16/13)

PRESENT:

Members of the Executive Committee:

Dr. Nacienceno ROMERO	Chile
Dr. Marcial MARTINEZ LARRE	Dominican Republic
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Agustín VERA LOOR (Adviser)	
Dr. Gustavo ARGIL	Mexico
Dr. Felipe GARCIA SANCHEZ (Adviser)	
Dr. Jorge ESTRELLA RUIZ, Chairman	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. Howard B. CALDERWOOD (Adviser)	
Mr. Simon N. WILSON (Adviser)	
Mr. William G. BOWDLER (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American
Dr. M. G. CANDAU (Alternate)	Sanitary Bureau

The following Member was absent: EL SALVADOR

Observers:

Governments:

Dr. Gerardo SEGURA	Argentina
Dr. Francisco GNECCO MOZO	Colombia
Mr. Gabriel ROSAZ	France
Dr. Roberto GANDARA LACAPE	Guatemala
Jonkheer L. QUARLES VAN UFFORD	Netherlands

Inter-Governmental Organizations:

Mr. Paul R. KELBAUGH	Organization of American States
Miss A. Helen MARTIKAINEN	World Health Organization (WHO)

Other Participants:

Mr. Harry A. HINDERER	Pan American Sanitary Bureau
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22. TOPIC 6: PROPOSED PROGRAM AND BUDGET OF THE PAN AMERICAN
SANITARY BUREAU FOR 1953 (Continuation)
(Document CE16/4)

The CHAIRMAN suggested that the Additional Projects that were rejected by the Committee at the seventh session be submitted to the Directing Council, as up to the present only the Members of the Committee and the countries represented by observers have been able to express an opinion.

Dr. SEGURA (Observer, Argentina) said he understood that the budget had already been approved and that the Committee needed only to submit it to the Directing Council.

Dr. ARGIL (Mexico) expressed this same viewpoint and he proposed that the discussion of other topics be taken up.

Dr. GANDARA LACAPE (Observer, Guatemala) said that in principle he agreed with what the previous speakers had stated; however, if it were possible, as Mr. Hinderer (Chief, Division of Administration, PASB) had said, to implement some of the Additional Projects with funds coming from other sources, this matter should be discussed.

Mr. HINDERER (Chief, Division of Administration, PASB) explained that he had stated that there was a possibility of carrying out projects with other funds but that there were at present no funds available for this purpose and that also Dr. Candau (Assistant Director, PASB) had stated that the Technical Assistance funds were becoming limited.

After some discussion on this point in which the Chairman, the Representatives of Mexico and Ecuador, and the Observer for Guatemala took part, Dr. SOPER (Director, PASB) pointed out that the Technical Assistance funds are contributed by the Governments themselves and, in a large proportion, by the United States. When the Bureau uses Technical Assistance funds it has to obtain the approval of the policy-making organization concerned, either the Organization of American States or the Technical Assistance Board of the United Nations.

23. TOPIC 7: PREPARATION OF THE PROGRAM AND BUDGET OF THE PAN AMERICAN SANITARY BUREAU FOR 1954
(Document CE16/6)

Dr. BRADY (United States) stated that he was in agreement with the proposed resolution, but suggested that the second paragraph be changed to read as follows:

- "2. To submit the summary budget for the second year to the second meeting of the Executive Committee in any given calendar year for consideration, and to refer it later to the Directing Council."

The CHAIRMAN and Dr. GARCIA SOLORZANO (Ecuador) seconded the proposal of the Representative of the United States.

DECISION TAKEN

The proposed resolution (Document CE16/6) was approved as amended. 2/

24. TOPIC 8: REPORT ON REPLIES RECEIVED FROM MEMBER GOVERNMENTS TO THE BUDGET QUESTIONNAIRE TRANSMITTED BY THE PAN AMERICAN SANITARY BUREAU IN STUDYING MEANS FOR FACILITATING PAYMENT OF QUOTA CONTRIBUTIONS BY MEMBER GOVERNMENTS (Document CE16/12)

Mr. BOWDLER (United States) expressed his satisfaction at the improvement in the collection of quota contributions. However, the statement submitted showed that there is still much ground to be covered. He suggested that the Bureau continue to send monthly reminders to the countries that are behind in their quota payments, and that statements of quota payments be sent to all the Member Countries. He called attention to the fact that the budget questionnaire reveals that some of the countries whose financial year coincides with the calendar year receive the notification of their quota contributions too late to include them in their national budgets. Therefore, since it has been decided tentatively to approve a budget level two years in advance, the Representative of the United States thought it would be advisable to adopt the following resolution, the text of which he submitted to the Committee:

2/ See Final Report of the 16th Meeting of the Executive Committee (Document CE16/54), Resolution II.

"WHEREAS;

"The budget-questionnaire study reveals that certain Member Governments who use the calendar year as their financial year are unable to maintain their contributions up to date; and

This is due to the fact that approval of the budget by the Directing Council comes too late for these Members to include in their national budget for the succeeding year an item to cover their contribution to the Bureau for that year,

THE EXECUTIVE COMMITTEE

RESOLVES:

1. To ask the Director to include the tentative assessments of Member Governments in the draft budget submitted to the Directing Council two years in advance.
2. To urge all Member Governments confronted with the difficulty cited above to take advantage of the procedure whereby a budget-level figure is tentatively approved two years in advance, to include their assessment in their national budget for the year corresponding to that of the Pan American Sanitary Bureau budget."

Dr. MARTINEZ LARRE (Dominican Republic) and Dr. GARCIA SANCHEZ (Mexico) seconded the proposal of the Representative of the United States.

DECISION TAKEN

The resolution of the Representative of the United States was unanimously approved. 3/

25. TOPIC 21: APPOINTMENT OF THE ASSISTANT DIRECTOR OF THE PAN AMERICAN SANITARY BUREAU (Document CE16/23)
(Conclusion)

The SECRETARY read Document CE16/23 concerning the appointment of Dr. M.G. Candau as Assistant Director of the Pan American Sanitary Bureau and a proposed resolution approving this appointment by the Executive Committee.

3/ Ibid., Resolution III

Dr. ROMERO (Chile) felt that the point raised could be considered a "fait accompli", as the French would say. He was surprised at the late date on which the proposal was made. He stated that he had personal regard for Dr. Candau and that what he was about to say did not concern him but rather the Director of the Bureau. Yesterday the Director stated that the appointment of personnel was his own function; however, Dr. Romero would have appreciated it if the Director had shown the small courtesy of advising him of his intention, which very likely he forgot to do. The Director sometimes forgets these small details that make for harmonious human relations. The Representative of Chile would like them not to be forgotten in the future. In order to place on record this slight censure, ventured in the spirit of friendship, he would therefore abstain from voting.

Dr. SOPER (Director, PASB) said that he was pleased to accept any comment from Dr. Romero, but that it should be remembered that a year ago he asked for an opinion on an appointment, with not too satisfactory results. Dr. Candau was aware that his appointment would have to be confirmed by the Committee. Dr. Candau is in Washington, but his family has not yet arrived. Dr. Soper added that he had not had the opportunity of speaking to Dr. Romero about this, but that he had spoken to other Representatives. In any case, he had submitted the appointment of Dr. Candau to the Executive Committee and Dr. Candau is fully aware of the provisions of the Constitution of the Pan American Sanitary Organization.

Dr. ROMERO (Chile) said that he was also surprised at the temporary appointment of Dr. Sutter as Assistant Director for two months, and he inquired whether there were not some officers of the Bureau qualified to carry out these functions, thereby making Dr. Sutter's trip to Washington unnecessary, as, no doubt, it involved some expenditures.

Dr. SOPER (Director, PASB) explained that he had had to go to Geneva at almost the very moment Dr. Antunes resigned as Assistant Director and then had gone on to several countries of South America. He pointed out that it is his duty to choose persons to take over the highest responsibilities during his absence. In this case, the Director of the Bureau proposed the name of Dr. Sutter to Dr. Chisholm, Director-General of WHO. In the opinion of the Director of the Bureau, the presence of Dr. Sutter, an eminent personality in Pan American public health, was beneficial to the Organization.

In answer to a question raised by the CHAIRMAN, Dr. ROMERO (Chile) stated that even after the explanation given by Dr. Soper, his own conscience was still not satisfied, though Dr. Soper's seemed to be.

Dr. BRADY (United States) approved of the appointment of Dr. Candau, as he believed him to be one of the foremost world figures in the field of public health.

Dr. GARCIA SANCHEZ (Mexico) inquired whether, in appointing Dr. Candau, the regulations were complied with, and Dr. SOPER (Director, PASE) replied that the appointment had been made pursuant to the provisions of the Constitution of the Pan American Sanitary Organization.

Dr. GARCIA SANCHEZ (Mexico) called attention to the fact that Dr. Candau not only had been appointed before the meeting of the Committee but that, according to Document CE16/23, submitted to the Committee, "Dr. Candau took up his new duties on 12 March 1952." He asked whether taking up duties before the meeting of the Committee is in accordance with the regulations.

Dr. VERA LOOR (Ecuador) said that, in his opinion as a lawyer, there is nothing in the Constitution to preclude an appointment's being made before submitting it to the Executive Committee for approval.

Dr. GNECCO MOZO (Observer, Colombia) stated that, according to the provisions of the Constitution, he felt that until the Executive Committee approved the appointment of Dr. Candau, the latter should be considered as acting or temporary Assistant Director; that he was sure Dr. Candau would not have accepted the appointment except under those conditions, which are necessary not only legally but morally, and this was why Dr. Candau had not yet brought his family from Brazil.

The Chairman and the Representative of the Dominican Republic took part in the discussion, supporting the views of Dr. Vera Loor. Dr. GARCIA SANCHEZ (Mexico) stated that in the present case, because it involved a person of such recognized ability as Dr. Candau, the personal aspect of the question was not important. On the other hand, the question of principle is important, for if the Committee were to reject the appointment it would mean a vote of no confidence to the Director. He added that, in view of the ability of the person appointed, he would refrain from taking further part in the discussion, but he wished to make it clear that if this had not been the case, the Director would have placed the Representatives in a difficult position.

Dr. SEGURA (Observer, Argentina) explained the difficulties that sometimes arise in the appointment of high-ranking officials of international organizations. He agreed,

in theory that the Director should make known in advance the name of the person whom he plans to appoint, but then too, it might be impossible to do so if the person, in order to accept the appointment, had to resign from another post on a date that would force him to remain inactive for several months while awaiting confirmation of his new appointment.

Dr. ROMERO (Chile) stressed the fact that for him it is mainly a matter of feeling. He learned of the appointment through a press release, when he would have preferred to receive a personal communication, to which he would have hastened to reply. If this is how the Director treats the representatives of the countries who have the right to come here and speak their minds freely, Dr. Romero asked whether the Bureau personnel can speak with equal freedom, if they can speak frankly and go to him to express their concern. In conclusion, Dr. Romero declared that his abstaining from voting was not against Dr. Candau personally, but rather due to the manner in which the Director had proposed his appointment.

Dr. GANDARA LACAPE (Observer, Guatemala) stated that after hearing the different opinions given, he would support the point of view of the Representative of Chile. As to whether the personnel has the same freedom to express themselves, as that enjoyed by the Representatives, he was reserving his opinion until later, when the organizational structure of the Bureau is discussed.

Dr. SOPER (Director, PASB) informed the Observer for Argentina that in the case of Dr. Candau, the situation he described had not occurred. Dr. Candau would have in any event submitted his resignation to the World Health Organization on the date that he did. There is no possibility of obtaining the approval of the Executive Committee except at one of its meetings. The same thing occurred when Dr. Antunes was appointed. To hold a meeting of the Executive Committee before filling a vacancy would not be advisable. If the Committee wishes to establish a procedure of approval before the meeting, he has no objection. Dr. Soper stated that at the moment there is a great shortage of qualified personnel with a knowledge of international organizations, and that Dr. Candau, besides having occupied for two years the post of Assistant Director-General of the World Health Organization, also has a direct knowledge of Pan American Sanitary Bureau matters, which he acquired during a stay of several months in Washington.

DECISION TAKEN

The appointment of Dr. M. G. Candau as Assistant Director of the Pan American Sanitary Bureau was approved. The Representative of Chile abstained from voting. 4/

The CHAIRMAN declared that the abstention of the Representative of Chile would appear in the minutes.

26. TOPIC 6: REPORT OF THE EXECUTIVE COMMITTEE TO THE DIRECTING COUNCIL ON THE PROPOSED PROGRAM AND BUDGET FOR 1953
(Continuation)

The CHAIRMAN appointed the Representatives of the United States, Mexico, and Ecuador to draft the report of the Executive Committee, informing the Directing Council of its action on the Proposed Program and Budget for 1953.

Dr. GARCIA SANCHEZ (Mexico) stated that he hoped the Secretariat would place at the disposal of the working party all the documents necessary to draft the report.

27. TOPIC 20: FINANCIAL PARTICIPATION OF FRANCE, THE NETHERLANDS AND THE UNITED KINGDOM, ON BEHALF OF THEIR DEPENDENT TERRITORIES IN THE REGION OF THE AMERICAS, IN THE BUDGET OF THE PAN AMERICAN SANITARY BUREAU
(Document CE16/11)

Dr. SEGURA (Observer, Argentina) stated that he wished to outline the subject for the information of the Representatives and Observers who were not present at the meetings at which it had been discussed. At the XIII Pan American Sanitary Conference (Ciudad Trujillo) the Delegation of Argentina was firmly opposed to permitting the European States to make quota payments because, since the status of their territories as regards this Hemisphere had not been defined, the public health experts participating in the Conference could not take measures that might be cited as a precedent. The Conference did not accept the point of view of the Delegation of Argentina, which had practically no support, and at the V Meeting of the Directing Council matters were approved that Argentina deemed unconstitutional and consequently null and void. Therefore, Dr. Segura requested that the discussion be postponed until the report of the Permanent Committee of the Executive Committee on Revision of the Constitution of the Pan American Sanitary Organization had been discussed.

Mr. BOWDLER (United States) was not opposed to a postponement of the discussion, although he pointed out that the document submitted did not require any decision by the Executive Committee.

DECISION TAKEN

Dr. Segura's proposal that the discussion of Topic 20 be postponed was unanimously approved.

23. TOPIC 9: PLAN OF LONG-RANGE PUBLIC HEALTH PROGRAMS
(Document CE16/19)

DECISION TAKEN

The proposed resolution on the plan of long-range public ^{5/}health programs (Document CE16/19) was approved without discussion.

29. TOPIC 11: ROTATION EVERY FIVE YEARS OF THE SITES OF THE ZONE OFFICES OF THE PAN AMERICAN SANITARY BUREAU
(Document CE16/10)

Dr. SEGURA (Observer, Argentina) stated that while in principle it seems advisable for the sites of the Zone Offices to be changed in rotation to all the countries within their respective jurisdictions, it seems inadvisable in the light of the difficulties encountered in setting up a Zone Office. It is then clear that it would be disruptive to move a strategically located Office and it is therefore preferable to give up the system of rotation for an unspecified period. Dr. Segura also pointed out how difficult it is to find suitable premises and, on the other hand, how easy it is to move personnel who can make the presence of the Bureau felt in all the countries.

Mr. BOWDLER (United States) and Dr. ROMERO (Chile) said they shared the opinion of the Observer for Argentina.

DECISION TAKEN

The proposed resolution on rotation every five years of the sites of the Zone Offices of the Pan American Sanitary Bureau (Document CE16/10) was unanimously approved. ^{6/}

^{5/} Ibid., Resolution V

^{6/} Ibid., Resolution VII

30. TOPIC 14: TECHNICAL DISCUSSIONS (Document CE16/13)

The CHAIRMAN proposed that the resolution state that the sole subject for technical discussions at the V Meeting of the Regional Committee shall be: "Nutrition Programs in Public Health Services."

Mr. BOWDLER (United States) stated that in the absence of Dr. Brady he would abstain from voting.

DECISION TAKEN

With the insertion of the subject proposed by the Chairman, the resolution on technical discussions (Document CE16/13) was approved. ^{7/} The Representative of the United States abstained from voting.

The session was adjourned at 6:20 p.m.

^{7/} Ibid., Resolution VI

PRECIS MINUTES OF THE NINTH PLENARY SESSION
Washington, D. C.
Friday, 25 April 1952, at 10:15 a.m.

<u>Chairman:</u>	Dr. Nacianceno ROMERO	Chile
<u>Vice-Chairman:</u>	Dr. Jorge ESTRELLA RUIZ	Peru
<u>Secretary:</u>	Dr. Miguel E. BUSTAMANTE	Pan American Sanitary Bureau

SUMMARY

31. Visit of the Members of the Executive Committee to the National Institutes of Health of the United States (Conclusion)
32. Topic 12: Report of the Permanent Committee of the Executive Committee on Revision of the Constitution of the Pan American Sanitary Organization (Document CE16/16)
33. Topic 13: Report of the Permanent Committee of the Executive Committee on Amendments to the Rules of Procedure of the Directing Council (Document CE16/17)
34. Topic 20: Financial Participation of France, the Netherlands and the United Kingdom, on behalf of their dependent territories in the Region of the Americas, in the budget of the Pan American Sanitary Bureau (Continuation) (Document CE16/11)

PRESENT:Members of the Executive Committee:

Dr. Nacienceno ROMERO, Chairman	Chile
Mr. Alberto DIAZ ALEMANY (Adviser)	
Dr. Luis F. THOMEN (Alternate)	Dominican Republic
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Agustín VERA LOOR (Adviser)	
Dr. Felipe GARCIA SANCHEZ	Mexico
Dr. Jorge ESTRELLA RUIZ, Vice-Chairman	Peru
Mr. Simon N. WILSON	United States
Dr. Fred L. SOPER (ex officio)	Pan American
Dr. M. G. CANDAU (Alternate)	Sanitary Bureau

The following Member was absent: EL SALVADOR

Observers:Governments:

Dr. Gerardo SEGURA	Argentina
Dr. Francisco GNECCO MOZO	Colombia
Mr. Gabriel ROSAZ	France
Dr. Roberto GANDARA LACAPE	Guatemala
Jonkheer L. QUARLES VAN UFFORD	Netherlands

Inter-Governmental Organizations:

Mr. Paul R. KELBAUGH	Organization of American States
Miss A. Helen MARTINAINEN	World Health Organization (WHO)

31. VISIT OF THE MEMBERS OF THE EXECUTIVE COMMITTEE TO THE NATIONAL INSTITUTES OF HEALTH OF THE UNITED STATES
(Conclusion)

The SECRETARY announced that, through the courtesy of Dr. Brady, the necessary arrangements had been made for the Representatives to visit the National Institutes of Health of the United States on Monday, 28 April, and that the automobiles placed at the disposal of the Representatives would leave the Department of State at 9:20 a.m.

32. TOPIC 12: REPORT OF THE PERMANENT COMMITTEE OF THE EXECUTIVE COMMITTEE ON REVISION OF THE CONSTITUTION OF THE PAN AMERICAN SANITARY ORGANIZATION (Document CE16/16)

Dr. THOMEN (Dominican Republic) stated that Document CE16/16 gives a summary of the work carried out by the Permanent Committee of the Executive Committee on Revision of the Constitution of the Pan American Sanitary Organization. This document contains the resolution whereby the Directing Council decided to postpone revision of the Constitution until it had more complete information on the opinions of the Governments and interested organizations. A Permanent Committee was appointed, composed of the Representatives of Chile, the United States, and the Dominican Republic. He explained that the information submitted to the Executive Committee is tentative, and is designed only to inform the Committee of the progress of the work. He pointed out that the final report will probably be submitted before June of the current year.

The CHAIRMAN then put the subject up for discussion and invited Dr. Segura to take the floor.

Dr. SEGURA (Observer, Argentina) after apologizing for the length of the statement he was about to make, reminded the meeting that the Argentine Delegation had always held that among the revisions to be made in the Constitution, there was one point that it considered of the utmost importance. He was referring to the legal status of certain non-self-governing territories in the Americas.

In the speaker's opinion, the Constitution of the Pan American Sanitary Organization is the document approved in Buenos Aires in 1947, and therefore anything done contrary to either the letter or the spirit of that basic document is without legality. Up to the present no change has been made in the Constitution, but in the month of October, the subcommittee appointed to study revision of the Constitution stated that it did not recommend such revision for the present, although it considered that the revision was desirable and the study should be continued. At that time two proposals were submitted to the Executive Committee; one of them, referring to participation of the non-Member States in the meetings of the Directing Council, was approved by a majority of the Committee and of the Council. The Argentine Delegation gave its approval ad referendum to its Government. The other proposal, for revision of the Rules of Procedure, in the opinion of the Argentine Delegation, implied a revision of the Constitution. To invalidate the whole proposal it is sufficient to consider the first point, whereby a third category of members is created within the Pan American Sanitary Organization, a measure that conflicts with the recognition of only two categories of members, which are the ones accepted in the Constitution.

The speaker then referred to the work done by the Permanent Committee, and stated that it was his impression that as the work of the Committee progressed, an increasing number of difficulties were encountered, and eventually a legal working party was formed within the Permanent Committee itself to provide legal opinions. He stated that in reality the question of those territories created a major problem that was extremely trying to the political organizations of the countries of the Americas, and much more so to the public health experts. These difficulties, of a technical legal nature, are in contrast with certain measures and privileges granted by the governing bodies and mainly inspired by the spirit of sympathy, generosity, and humanity that generally characterizes the actions of men of medicine.

Dr. Segura stated that the juridical acts of international agencies should be subject to the logical principal of validity, that is, that they should fall within the framework of other standards on a higher plane, which, in the case of the Pan American public health community is the Constitution of the Organization. Hence the Argentine Delegation considers that the decisions he mentioned previously, on participation of non-Member States in the meetings of the Directing Council,

are legally invalid. The Constitution only admits to representation and participation in the Organization, the territories that do not conduct their own international relations, which measure implies the exclusion of the States that conduct international relations for these territories. This same measure appears in Article 47 of the Constitution of the World Health Organization; in both texts, allusion is made to territories or groups of territories, and these, and not the States on which they are dependent, are the ones having international rights in this respect.

Within the international community there can exist legal capacity without full capacity of action. From a legal point of view a territory and the State that assumes the direction of that territory's international relations are not the same thing. Here is to be found, in the speaker's opinion, the unconstitutionality of the resolution adopted in Lima and the impossibility of admitting three categories of members on the Directing Council.

Dr. Segura called attention to other fundamental facts, pointing out that the Pan American Sanitary Organization is a specialized organization of the Organization of American States. He cited different legal texts in support of his thesis and declared that the participation of extra-continental members in the Organization would deprive it of its character of specialized organization.

The speaker referred to the legal complexity of the problem and observed that the Organization of American States has created an Inter-American Council of Jurists to serve as a consultant body on legal matters, and that this Council had, in turn, appointed an Inter-American Juridical Committee, at Rio de Janeiro, which is its permanent body.

The Argentine Representative spoke of the status of the dependent territories and pointed out that when the American Republics signed the United Nations Charter, which pledges the extra-continental countries to prepare the political, economic, and social development of non-self-governing territories in order to prepare them for self-government, they considered this commitment to offer a guarantee of the gradual elimination of the colonial system in this Hemisphere. The American concept is that some day, sooner or later, the occupation of territories in the Americas must come to an end. Dr. Segura stated that public health experts should submit this problem to the organization competent to deal with it, which, in this case, is the Organization of American States.

He concluded his remarks by proposing to the Executive Committee that this problem like any other of a legal, constitutional nature, should be submitted for study to a joint commission appointed by the Organization of American States with members of the Pan American Sanitary Bureau, to study jointly the definitive revisions that it would be desirable to introduce in the Constitution of the Pan American Sanitary Organization.

Jonkheer QUARLES VAN UFFORD (Observer, Netherlands) stated that he was somewhat disappointed because he expected to receive an over-all picture whereas he had heard only the Argentine viewpoint, which definitely has not been followed in the decisions taken by the Directing Council, to judge from Resolution XV approved during its V Meeting. After paying tribute to Dr. Segura's learning in the field of international law, he said that he deduced from the Representative's words that the Argentine Republic is not a partisan of collaboration in matters of public health, on the part of the three countries having territories in the Western Hemisphere. He stated, nevertheless, that France, the United Kingdom, and the Netherlands have proved that they are aware of their responsibilities in the Americas; they have carried out extensive work in public health that is of interest to the whole Hemisphere; and they are desirous of assuming their rightful part of the work carried out by the Bureau.

Mr. ROSAZ (Observer, France) called attention to a point of law that Dr. Segura had omitted in his statement, and that is that the French territories in the Western Hemisphere are administratively part of that country, as Departments, and their inhabitants have the same civil and political rights as French nationals. It cannot be said, therefore, that these territories are non-self-governing.

Dr. THOMEN (Dominican Republic) said that he would refer exclusively to Dr. Segura's statements. He began by remarking that it was precisely the necessity of defining the legal status of non-self-governing territories that had led the Delegation of the Dominican Republic to suggest a revision of the Constitution of the Pan American Sanitary Organization,

and he recalled that it was his country, too, that had proposed that the Council of the Organization of American States should participate in the discussion of such political matters as the one under consideration.

He pointed out that none of the Members deny the validity of the Constitution approved in Buenos Aires in 1947 by the I Meeting of the Directing Council.

He stated that what had been decided upon at the XIII Pan American Sanitary Conference, held at Ciudad Trujillo in 1950, was not that the Constitution should not be revised, but that it should not be revised at that particular time, and added in another paragraph that the revision of the Constitution should continue to be studied, which is precisely what the Permanent Committee is doing.

He noted that the Argentine Republic does not wish to revise the Constitution and that that country's Representative had accepted only ad referendum the participation of the non-Member States in the meetings, and he regretted that Argentina does not wish to join the other twenty American countries, although he recognized its right not to do so.

He said that the Permanent Committee had postponed the study of the Rules of Procedure not only because it was logical to consider first the revision of the Constitution, but also for lack of time; but, he said, the study of the Rules of Procedure will be undertaken in due course.

He stated that the Permanent Committee had appointed a legal working party to consider the legal aspects of this problem and he reiterated that this problem had not been treated hastily since it had been under consideration for three years.

He further added that it had been recognized that the work done in Buenos Aires was not complete, and it was decided at that time that the revision would be submitted to the XIII Pan American Sanitary Conference.

Dr. Thomen said that he considered the constitutionality of the Lima resolution to be a matter for decision by jurists, adding that Argentina had not made any observations at that time, but had reserved them for the present meeting. The purpose of the Lima resolution, as well as a previous one adopted in Mexico, had been to remedy the shortcomings of the Constitution; not to violate it but to complete it.

The speaker stated that the Pan American Sanitary Organization cannot be governed by the Constitution of the World Health Organization, and added that the Permanent Committee had consulted and borne in mind the recommendation made by the Council of the Organization of American States, which recommendation has been submitted to the Governments and their opinions were being awaited before proceeding with the study of this matter.

Dr. Thomen pointed out the importance of the statement made by the Observer for France regarding the status of French territories in the Americas. Does this make France, he asked, a country of the Western Hemisphere?

The speaker expressed his concurrence with Dr. Segura's concepts regarding the elimination of colonialism in the Americas and hoped that all the countries of this Hemisphere would be on an equal footing, but he considered that this was a problem to be solved not by public health specialists, but by the Governments.

He added that the viewpoints of the Governments would be taken into consideration, and a provisional document would be submitted to them, which they could change as they thought best. The legal aspect of the problem would be determined by jurists, either of the Council of the Organization of American States, or by the Governments themselves.

He concluded by stating that the Permanent Committee should continue its work, even though it were to be composed of other members, because the present Constitution is inadequate.

Mr. DIAZ ALEMANY (Chile) expressed his agreement with the statements made by Dr. Thomen, and added that the resolution to which the latter had referred had been adopted by virtue of an article of the Charter of the Organization of American States.

Mr. WILSON (United States) wished to define the position of his Government, not only as regards the revision of the Constitution, but also in connection with the statements made by Dr. Segura regarding consultation with the Organization of American States on the problem of non-self-governing territories.

He did not consider it practical to submit this matter to the Rio de Janeiro Committee, since the Committee on Inter-American Organizations of the Council of the Organization of American States was studying the problem and had already submitted a preliminary report. Our objective, he said, is to assure the fullest possible collaboration of all the areas of the Hemisphere in the public health activities of the Pan American Sanitary Bureau, without unnecessarily complicating this work with considerations of a political nature. He did not believe that a third category of Members was constituted by States Members of the World Health Organization mentioned in Article 1 (c) of the draft amendments to the Rules of Procedure of the Directing Council *, and he expressed doubts as to whether there were two categories of Members, according to the Constitution. He considered that the Executive Committee should agree to have the Permanent Committee continue the study of this matter with the collaboration of the Council of the Organization of American States, as decided by the XIII Pan American Sanitary Conference.

Invited to speak by the CHAIRMAN, Mr. KELBAUGH (Observer, Organization of American States) said that the Chairman of the Permanent Committee had explained all the points upon which he, himself, could have given information, and he considered that the most logical course to follow was that indicated by the Representative of the United States.

Dr. SEGURA (Observer, Argentina) said that there was general agreement in recognizing that the problem was very difficult and that it was advisable for the Permanent Committee to have the benefit of advice from the Council of the Organization of American States.

He answered the comments on the point of view he had expressed earlier, and cited the Bogota Charter to the effect that all political problems in the Hemisphere fell within its scope.

He reiterated that this political and legal problem should be submitted to the Organization of American States and stated that Argentina would accept the decision of that Organization.

Dr. ESTRELLA RUIZ (Peru) expressed appreciation for the information provided, which he felt was very valuable. However, since the only question under consideration was the report that had been submitted, through courtesy, by the Permanent Committee, which is still working on the assignment entrusted to it, he proposed that a vote of confidence be given to the Permanent Committee.

* See report submitted by the Subcommittee appointed by the Executive Committee at its 13th Meeting (Document CE14/13-Rev.1, Annex I)

Dr. GARCIA SOLORZANO (Ecuador) supported the motion of the Representative of Peru.

Dr. GARCIA SANCHEZ (Mexico) also supported the vote of confidence, without prejudging the work of the Committee.

Dr. GANDARA LACAPE (Observer, Guatemala) and Dr. GNECCO MOZO (Observer, Colombia) also agreed to a vote of confidence to the Permanent Committee and seconded the motion of Dr. Segura to submit to the Organization of American States the question that he had raised.

The CHAIRMAN put the motion presented by the Representative of Peru to a vote.

DECISION TAKEN

The vote of confidence to the Permanent Committee was unanimously approved.

Dr. SEGURA (Observer, Argentina) asked the Executive Committee to decide whether or not the Permanent Committee should continue its work as it has been doing, or if the purely legal aspects of the problem should be submitted to the Council of the Organization of American States.

After a brief recess to permit the members of the Permanent Committee to exchange views, Dr. THOMEN (Dominican Republic) stated that, in view of the fact that the suggestion made by the Observer for Argentina had been seconded by the Observers for Colombia and Guatemala, he was submitting a draft resolution to the Representatives for consideration, stating the need of obtaining the opinion of the Council of the Organization of American States.

The Representative of the Dominican Republic said that these general terms expressed the sense of the resolution, which later would be drafted in final form.

Mr. WILSON (United States) and Mr. DIAZ ALEMANY (Chile) seconded the motion of the Representative of the Dominican Republic.

DECISION TAKEN

The resolution presented by the Representative of the Dominican Republic was approved, pending final drafting. 8/

The CHAIRMAN informed the Representatives that the discussion on this point had been very extensive and, therefore, there would not be sufficient time to consider all the other topics on the agenda for this session.

33. Topic 13: REPORT OF THE PERMANENT COMMITTEE OF THE EXECUTIVE COMMITTEE ON AMENDMENTS TO THE RULES OF PROCEDURE OF THE DIRECTING COUNCIL (Document CE16/17)

Dr. THOMEN (Dominican Republic) gave a brief summary of Document CE16/17 and announced that the Permanent Committee reported in this document that it had been unable to fulfill this task, and in view of this circumstance, he moved that the document be accepted without discussion.

DECISION TAKEN

Document CE16/17 was approved.^{9/}

34. Topic 20: FINANCIAL PARTICIPATION OF FRANCE, THE NETHERLANDS AND THE UNITED KINGDOM, ON BEHALF OF THEIR DEPENDENT TERRITORIES IN THE REGION OF THE AMERICAS, IN THE BUDGET OF THE PAN AMERICAN SANITARY BUREAU (Continuation) (Document CE16/11)

Dr. SOPER (Director, PASB) pointed out that this is an informative document which shows in what manner the problem has been submitted to the countries concerned for consideration, and he stated that the document had been submitted to the Executive Committee without a proposed resolution and without any request for action. He recalled that the Director is authorized to deal directly with the countries and even to receive funds from them. It was his opinion that the discussion of this document should center around this interpretation of the Director on this subject.

The session was adjourned at 12:55 p.m.

^{9/} Ibid., Resolution IX

PRECIS MINUTES OF THE TENTH PLENARY SESSION
Washington, D.C.
Friday, 25 April 1952, at 3:10 p.m.

<u>Chairman:</u>	Dr. Nacianceno ROMERO	Chile
<u>Vice-Chairman:</u>	Dr. Jorge ESTRELLA RUIZ	Peru
<u>Secretary:</u>	Dr. Miguel E. BUSTAMANTE	Pan American Sanitary Bureau

SUMMARY

35. Topic 20: Financial participation of France, the Netherlands and the United Kingdom, on behalf of their dependent territories in the Region of the Americas, in the budget of the Pan American Sanitary Bureau (Conclusion) (Document CE16/11)
36. Topic 12: Report of the Permanent Committee of the Executive Committee on Revision of the Constitution of the Pan American Sanitary Organization (Conclusion) (Document CE16/16)
37. Topic 19: Financial Report of the Director and Report of the External Auditor for the financial year 1951 (Document CE16/8)
38. Topic 10: Amendments to the Staff Rules of the Pan American Sanitary Bureau (Document CE16/9)

(Continued)

SUMMARY (Continuation)

39. Topic 18: Principles for the application of the cost-of-living adjustment (Document CE16/15)
40. Topic 22: Publication of a textbook in Spanish on Public Health Administration (Document CE16/37)

PRESENT:

Members of the Executive Committee:

Dr. Nacianceno ROMERO, Chairman	Chile
Mr. Alberto DIAZ ALEMANY (Adviser)	
Dr. Luis F. THOMEN (Alternate)	Dominican Republic
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Agustín VERA LOOR (Adviser)	
Dr. Gustavo ARGIL	Mexico
Dr. Felipe GARCIA SANCHEZ (Adviser)	
Dr. Jorge ESTRELLA RUIZ, Vice-Chairman	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. Simon N. WILSON (Adviser)	
Mr. William G. BOWDLER (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American
Dr. M. G. CANDAU (Alternate)	Sanitary Bureau

The following Member was absent: EL SALVADOR

Observers:

Governments:

Dr. Gerardo SEGURA	Argentina
Dr. Francisco GNECCO MOZO	Colombia
Mr. Gabriel ROSAZ	France
Dr. Roberto GANDARA LACAPE	Guatemala
Jonkheer L. QUARLES VAN UFFORD	Netherlands

Inter-Governmental Organizations:

Mr. Paul R. KELBAUGH	Organization of American States
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Other Participants:

Mr. Harry A. HINDERER	Pan American Sanitary Bureau
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35. TOPIC 20: FINANCIAL PARTICIPATION OF FRANCE, THE NETHERLANDS AND THE UNITED KINGDOM, ON BEHALF OF THEIR DEPENDENT TERRITORIES IN THE REGION OF THE AMERICAS, IN THE BUDGET OF THE PAN-AMERICAN SANITARY BUREAU
(Conclusion) (Document CE16/11)

The SECRETARY read the text of Resolution XL of the V Meeting of the Directing Council, which appears in the Background of Document CE16/11.

Dr. THOMEN (Dominican Republic) stated that he would like to know whether the countries interested, especially the United Kingdom, are in agreement with the quota contributions proposed to them.

Dr. SOPER (Director, PASB) replied that answers have not as yet been received from France or the Netherlands, whose quotas, in accordance with the new system of computation, would be slightly higher than those they have already paid. As to the United Kingdom, he understood that it is now studying the distribution of the quotas among the various territories it represents.

Dr. GANDARA LACAPE (Observer, Guatemala) stated that he understood that quota payments had already been begun, but, in view of the resolution adopted at the preceding session to the effect that the report of the subcommittee on revision of the Constitution be received first, he suggested that the Committee postpone its decision until the report is received, since its contents are not yet known. Although the Director had stated that he had authority to make the decision, Dr. Gandara Lacape requested that the decision be postponed.

Dr. SOPER (Director, PASB) stated that the XIII Pan American Sanitary Conference (Ciudad Trujillo) authorized him to negotiate with the countries, and for this purpose he went to London, Paris, and The Hague. On the basis of these negotiations, contributions were accepted from France and the Netherlands and, acting in accordance with Resolution XL of the Directing Council, he had reported to the Executive Committee as a committee of the Directing Council. The Director added that if there were no resolution of the Executive Committee to the contrary, he intends to accept other contributions in the very near future.

Dr. GANDARA LACAPE (Observer, Guatemala) suggested that the Director be asked not to accept such quotas.

Dr. THOMEN (Dominican Republic) stated that he understood the viewpoint of the Observer for Guatemala, but he felt that a proposal such as he had put forward was not within the competence of the Executive Committee, and that the Director had been carrying out a resolution of the Directing Council, which is a higher organ.

Dr. SEGURA (Observer, Argentina) understood that a new situation had been created as a result of the decision taken at the ninth plenary session of the Committee with regard to the revision of the Constitution. The quota contributions under discussion are not of vital importance and he inquired whether, in view of the new decisions to be made, the Executive Committee could not postpone the collection of the quotas until the next meeting of the Directing Council.

Dr. GARCIA SANCHEZ (Mexico) stated that in his judgment, the Director had received a mandate to compute, not to collect, the quotas and that, consequently, as the negotiations are not yet completed, the collection could be postponed until the next meeting of the Directing Council.

Dr. SOPER (Director, PASD) stated that he had interpreted Resolution XV of the Directing Council, which he read, as authorizing the Director to consult with the countries and make arrangements until such time as the Directing Council should make another decision.

Dr. GARCIA SANCHEZ (Mexico) stated that, notwithstanding the explanations made by the Director, he still held to his original opinion, and requested that the matter be passed on to the Directing Council.

Mr. WILSON (United States) cited the terms of Resolution XV of the V Meeting of the Directing Council and Article 21 (D) of the Constitution, which provisions should dissipate any uncertainties the Representative of Mexico might have regarding the authorization to accept quota payments from the countries under discussion. The only matter left to be settled was the formula, and this was given in Resolution XL of the Directing Council, which established a definite rule for the Director to follow in setting quotas. As a result, the Director has now submitted a report, which requires no decision by the Executive Committee. Therefore, Mr. Wilson said, he agreed with the point of view of the Representative of the Dominican Republic.

Dr. GARCIA SANCHEZ (Mexico) said that, in view of the statements made, he proposed that the responsibility be left to the Director, the Executive Committee taking no stand on the matter. That is what the Delegation of Mexico, at least, would do.

Dr. SEGURA (Observer, Argentina) felt that inasmuch as the question is so closely related to constitutional problems, and in view of the doubt existing on the true status of the territories under discussion, the Executive Committee, recognizing the complexity of the situation, might suspend the acceptance of quota payments until the next meeting. The Executive Committee should make its opinion known to the Directing Council, and inasmuch as the existence of these constitutional problems has been recognized and it had been agreed to ask the Organization of American States for an opinion thereon, the Executive Committee could perfectly well postpone its decision.

In reply to a question brought up by the Representative of the United States, Dr. SOPER (Director, PASB) answered that France and the Netherlands had each made one payment.

Mr. WILSON (United States) pointed out that under these conditions the acceptance of additional payments would not bring about any change in the situation.

Dr. GANDARA LACAPE (Observer, Guatemala) stated that the Constitution speaks of Member Countries and of territories but not of countries representing territories and consequently he felt that the Director had exceeded his authority.

Mr. WILSON (United States) stated that the manner in which the territories have to make payment of their quotas is a matter to be decided upon by the territories themselves and by the authorities that represent them. He added that he could see no justification for action by the Executive Committee in contradiction to the previous decision of the Directing Council. It is simply the question of a required annual report that the Director submits to the Committee for its information.

The Observer for Argentina and the Representatives of Mexico and the Dominican Republic again took part in the discussion, and in reply to their comments, Dr. SOPER (Director, PASB) explained that the quotas are apportioned in accordance with Article LX of the Pan American Sanitary Code "on the same basis as are the expenses of the Pan American Union". At its meeting in Mexico City in 1948, the Directing Council decided that the apportionment for the Member States should be the same as that of the Organization of American

States. This apportionment was changed a short time thereafter, and the States that before 1948 had paid according to population, after 1949 began to pay according to a new formula established by the OAS.

Dr. SOPER felt that Resolution XV of V Meeting of the Directing Council should be considered as a continuation of the procedure followed during recent years. The countries representing the territories were present in Mexico. In Lima, provisions were established for the representation of these countries and in 1950 it was provided that this representation would depend upon a financial participation. Consequently, it is necessary for quota payments to be accepted, otherwise the collaboration of the representative states would be inadmissible.

Dr. SEGURA (Observer, Argentina) stressed that authorization has been granted under which rights are being acquired, but that his country was of the opinion that such decisions were not legitimate. He mentioned Article 99 of the Charter of Bogota, according to which the specialized organizations transmit their budgets to the Organization of American States. He had been under the impression that the Pan American Sanitary Bureau had followed this procedure, and that by accepting quota payments from extra-continental countries, there is a danger that the Organization of American States might disqualify it as a specialized organization.

Dr. THOMEN (Dominican Republic) read Article 99 of the Charter of Bogota, mentioned by Dr. Segura, and said that this Article states that the specialized organizations may transmit, and not transmit, their budgets to the Organization of American States. The same thing is true as regards the quotas, regarding which arrangements may be made for the Pan American Union to receive them. However, the Pan American Sanitary Bureau does not follow this procedure. It does not submit its budget to the Organization of American States and the Dominican Republic has always made its quota payments punctually not to the Pan American Union but to the Director of the Pan American Sanitary Bureau.

Dr. SOPER (Director, PASB) confirmed the fact that the apportionment of the quotas of the Pan American Sanitary Bureau is made in accordance with the apportionment of the Pan American Union, as the Representative of the Dominican Republic had said.

Dr. VERA LOOR (Ecuador) stated that, while he recognized the value of the points of view expressed on the participation of

extra-continental states in the Pan American Sanitary Bureau, he did not believe this to be the matter under discussion. It was a matter not of deciding on the legality of the participation of these states, but rather of passing on the report of the Director.

Dr. THOMEN (Dominican Republic) proposed that the Executive Committee simply agree to take note of the Director's Report.

Dr. GANDARA LACAPE (Observer, Guatemala) said that, since the Directing Council had entrusted to the Director of the Bureau only the study of the quotas of the three extra-continental states having territories in this Hemisphere, all action on this question should, as he had said earlier, be postponed until the results of the study being made by the Permanent Committee on Revision of the Constitution were known. In view of the fact that once more the Director had presented the Executive Committee with a "fait accompli" by accepting in 1951 contributions from the Netherlands and France, in the name of the delegation of his country he was objecting to the acceptance of these quotas, because the collection had been made under the personal responsibility of the Director.

DECISION TAKEN

With the abstention of the Representatives of Mexico and Peru, the Executive Committee resolved to take note of the report submitted by the Director on the financial participation of France, the Netherlands and the United Kingdom, on behalf of their dependent territories in the Region of the Americas, in 10/ the budget of the Pan American Sanitary Bureau (Document CE16/11).

36. TOPIC 12: REPORT OF THE PERMANENT COMMITTEE OF THE EXECUTIVE COMMITTEE ON REVISION OF THE CONSTITUTION OF THE PAN AMERICAN SANITARY ORGANIZATION (Conclusion)
(Document CE16/16)

The SECRETARY read the final text of the resolution approved in principle by the Executive Committee at its ninth plenary session, as follows:

"THE EXECUTIVE COMMITTEE,

Taking into account the provisions of Resolution XXV of the XIII Pan American Sanitary Conference,

RESOLVES:

To recommend to the Permanent Committee on Revision of the Constitution that it submit, as soon as possible, the new draft

of the Constitution of the Pan American Sanitary Organization to 11/ the Council of the Organization of American States for an opinion."

27. TOPIC 19: FINANCIAL REPORT OF THE DIRECTOR AND REPORT OF THE EXTERNAL AUDITOR FOR THE FINANCIAL YEAR 1951 (Document CE16/8)

Dr. ESTRELLA RUIZ (Peru) declared that he had read with satisfaction the Financial Report of the Director and the Report of the External Auditor and called attention to the importance of the comment in the second paragraph of item 11 of the latter report, on the advisability of never following a policy of giving authorizations in general terms. From this comment not only the Director but, above all, the Executive Committee itself may benefit.

Mr. BOWDLER (United States) inquired about item 6 of the Report of the External Auditor (WHO's Share of Common Services), and Mr. HINDERER (Chief, Division of Administration, PASB) replied that this matter, which had been the subject of rather unsatisfactory correspondence with the World Health Organization in Geneva, will be more fully discussed during the forthcoming visit to Washington of the Chief of Administrative Management and Personnel of WHO.

Mr. BOWDLER (United States) stated that from the standpoint of the United States it would be preferable if in the future WHO's share of Common Services were budgeted in the WHO budget for the year in question and handled as a WHO expenditure from WHO funds. He did not believe that the External Auditor's recommendation to change the name of the Working Capital Fund should be followed. He also requested an explanation of the transfer of \$152,489.25 appearing on page 13, though he recognized the authority of the Director to make such a transfer.

Mr. HINDERER (Chief, Division of Administration, PASB) answered that every effort would be made to keep the first recommendation of the Representative of the United States in mind, even though in certain cases difficulties would certainly be encountered. As to the transfer of the funds, Mr. Hinderer explained that to a great extent it was made necessary by the financial demands resulting from the change of premises. In regard to the name of the Working Capital Fund, he was glad that the Representative of the United States had given his opinion, in which the responsible officers of the Bureau concur.

DECISION TAKEN

The Financial Report of the Director and the Report of the External Auditor for the Financial Year 1951 (Document CE16/8) were unanimously approved. 12/

11/ Ibid., Resolution VIII

12/ Ibid., Resolution XI

3J. TOPIC 10: AMENDMENTS TO THE STAFF RULES OF THE PAN AMERICAN SANITARY BUREAU (Document CE16/9)

In reply to a question of the Representative of Ecuador, Dr. SOPER (Director, PASB) explained that the decision on the place of residence of an employee should be made when the employee enters the service of the Bureau. The Rules recognize certain rights of persons whose places of residence are not located at the seat of the Regional Office. There was the case, for example, of a Chilean employee who was recruited in New York; when he was requested to leave his post at the end of a few months because he did not show the necessary competence, he demanded payment of travel expenses for himself and his family. This was an expensive experience, and Dr. Candau reports that WHO does not accept American employees recruited in Geneva, in order to avoid such incidents. For international posts, the Bureau accepts employees whose place of residence is in their country of origin. For non-international posts, however, only those persons residing in Washington are accepted so as not to have to pay travel expenses for home leave every two years.

Dr. GANDARA LACAPE (Observer, Guatemala) asked for a definition of "international employee" and also whether all employees enjoy the same guarantees.

Dr. SOPER (Director, PASB) explained that there is a regulation that stipulates for international posts certain special rights such as repatriation grants and entitlement to home leave. Otherwise, all categories of personnel have the same rights. The Director cited as an example the special allowances received by the head of the family.

In reply to other questions asked by the Observer for Guatemala, Dr. SOPER (Director, PASB) stated that all the rights of the personnel, and especially maternity allowances, are established in the Staff Rules and Regulations, which are analogous to those of the United Nations and the specialized agencies. Dr. Soper read the articles referring to maternity allowances and leave, and stated that the Staff Rules of the Pan American Sanitary Bureau are considered to be quite liberal. He further explained that there is a salary scale for the international staff as well as for locally recruited personnel, in which increases are provided for; and that in the files of the Personnel Section there are job descriptions for each post, with the sole exception of those of the Director, the Assistant Director, and the Secretary General, the last two being considered as part of the Office of the Director.

DECISION TAKEN

The proposed resolution in Document CE16/9 was unanimously approved. 13/

39. TOPIC 18: PRINCIPLES FOR THE APPLICATION OF THE COST-OF-LIVING ADJUSTMENT (Document CE16/15)

Dr. ESTRELLA RUIZ (Peru) stated that he was in agreement with the content of the document, but he regretted the fact that the increase provided therein favors only the international personnel, and not the subordinate personnel who might need it more.

The Representatives of Ecuador and Mexico and the Observer for Colombia agreed with the views of the Representative of Peru.

Dr. SOPER (Director, PASB) stated that because of a mistranslation or a misunderstanding of the text, the Representatives might have failed to notice the portion of the document dealing with negotiations that the Pan American Sanitary Bureau proposes to undertake in Geneva in order to arrange for the cost-of-living adjustment benefits to be applied to all staff members without distinction of category.

DECISION TAKEN

Document CE16/15 was unanimously approved.

Mr. HINDERER (Chief, Division of Administration, PASB) pointed out that the External Auditor had already observed that there was no certainty as to the source of the funds, and he therefore asked if the Working Capital Fund could be utilized.

Mr. BOWDLER (United States) said that, in view of the External Auditor's recommendation, the Executive Committee should specify use of the Working Capital Fund, and since there had not been submitted a supplementary budget, the Director should be asked to submit to the next meeting of the Executive Committee such a supplementary budget covering the cost-of-living adjustment.

DECISION TAKEN

The proposal of the Representative of the United States was unanimously approved.

40. TOPIC 22: PUBLICATION OF A TEXTBOOK IN SPANISH ON PUBLIC HEALTH ADMINISTRATION (Document CE16/37)

The CHAIRMAN, speaking as the Representative of Chile, proposed that the following topic be included on the agenda: "Publication of a Textbook in Spanish on Public Health Administration".

DECISION TAKEN

The proposal of the Representative of Chile was unanimously approved.

The session was adjourned at 6:50 p.m.

PRECIS MINUTES OF THE ELEVENTH PLENARY SESSION
Washington, D. C.
Monday, 28 April 1952, at 3:00 p.m.

<u>Chairman:</u>	Dr. Nacienceno ROMERO	Chile
<u>Vice-Chairman:</u>	Dr. Jorge ESTRELLA RUIZ	Peru
<u>Secretary:</u>	Dr. Miguel E. BUSTAMANTE	Pan American Sanitary Bureau

SUMMARY

41. Topic 15: Relations between the Pan American Sanitary Organization and non-governmental organizations (Document CE16/5)
42. Topic 16: Coordination of inter-American medical congresses (Document CE16/18)
43. Topic 22: Publication of a textbook in Spanish on Public Health Administration (Conclusion) (Document CE16/37)
44. Payment of Quotas by the Member Governments
45. Topic 23: Duration of the VI Meeting of the Directing Council (Document CE16/46)
46. Topic 4: Program of Meetings (Document CE16/2)
47. Topic 18: Principles for the application of the cost-of-living adjustment (Conclusion) (Document CE16/15)

PRESENT:

Members of the Executive Committee:

Dr. Nacienceno ROMERO, chairman	Chile
Mr. Alberto DIAZ ALEMANY (Adviser)	
Dr. Marcial MARTINEZ LARRE	Dominican Republic
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Agustín VERA LOOR (Adviser)	
Dr. Gustavo ARGIL	Mexico
Dr. Felipe GARCIA SANCHEZ (Adviser)	
Dr. Jorge ESTRELLA RUIZ, Vice-Chairman	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. Simon N. WILSON (Adviser)	
Mr. William G. BOWDLFR (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American
Dr. M. G. CANDAU (Alternate)	Sanitary Bureau

The following Member was absent: EL SALVADOR

Observers:

Governments:

Dr. Gerardo SEGURA	Argentina
Dr. Francisco GNECCO MOZO	Colombia
Mr. Gabriel ROSAZ	France
Dr. Roberto GANDARA LACAPE	Guatemala
Jonkheer L. QUARLES VAN UFFORD	Netherlands

Inter-Governmental Organizations:

Mr. Paul R. KELBAUGH	Organization of American States
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41. TOPIC 15: RELATIONS BETWEEN THE PAN AMERICAN SANITARY ORGANIZATION AND NON-GOVERNMENTAL ORGANIZATIONS
(Document CE16/5)

Dr. BRADY (United States) said that he would like to say a few words on the decisions of the Executive Board of the World Health Organization on this matter. He recalled that there are at present 27 organizations maintaining official relations with the WHO, and that many requests are still pending. The organizations that wish to enter into relations with the WHO are varied in character, and since the situation created after permission has been granted to an organization to establish official relations with the WHO has not yet been defined in detail, the Executive Board decided to postpone the admission of new organizations until a detailed and complete study of the question had been made. For all these reasons the Representative of the United States believed that of the two proposed resolutions in Document CE16/5, the Executive Committee should adopt the second, which would enable it to await the decision that will be taken in good time by the Executive Board of the WHO.

The Representatives of Peru and of the Dominican Republic supported the proposal of the Representative of the United States.

DECISION TAKEN

The second proposed resolution in Document CE16/5 was unanimously approved. 14/

42. TOPIC 16: COORDINATION OF INTER-AMERICAN MEDICAL CONGRESSES
(Document CE16/18)

Mr. WILSON (United States) said that, with the approval of Dr. Brady, he wished to make some observations on paragraph c) of the proposed resolution. In Document CE16/18 (Background) mention is made of some instances in which the Bureau has provided cooperation to medical congresses, and he was asking whether the paragraph in question had been included with the idea of continuing the same policy.

The SECRETARY stated that the coordination of congresses and meetings creates a serious problem for the Bureau. It receives many requests for information in connection with medical congresses, and in many cases the Director cannot reply to the Governments when asked whether specific congresses to which they have been invited are of sufficient interest to warrant sending a delegation. For a reply to these questions the Director often

14/ Ibid., Resolution XIV

lacks information on the agenda and organization of the congress, and it has even happened that, after the Director has given a favorable reply, the delegates have returned from certain congresses complaining of their poor organization, although the meeting was of scientific interest.

The Secretary added that Resolution X of the Ciudad Trujillo Conference instructed the Director to cooperate with the Council for Coordination of International Congresses of Medical Science of Brussels with reference to international meetings, and also to use, as far as applicable, the procedures of the aforesaid Council in regional meetings. The Director considers these definite instructions. Moreover, Resolution X of the Ciudad Trujillo Conference gave recommendations to the organizations that they have not heeded, and it suggested to the Member Countries specific measures to facilitate coordination.

Paragraph (c) of the proposed resolution sets standards for action by the Bureau in certain cases. It might provide its cooperation in various forms. It might in some cases give instructions that would serve as a guide, with definite suggestions as to how to organize a meeting, prepare the agenda, provide interpreting and translation services, etc. Such advice, given in time, could be of great value.

On other occasions the Bureau could send persons who might be considered specialists in conference organization, the Bureau paying their salaries but not travel and per diem expenses. In other instances, as occurred with the World Conference on Mental Health in Mexico, the Bureau might study in advance the organization and budget of the meeting. The Secretary also mentioned the case of the United States-Mexico Border Public Health Association, whose work is of great interest but whose activities could be even more fruitful if the Bureau lent its cooperation, which it could do, for example, by organizing the simultaneous interpreting services, with funds of the Association, to enable the delegates to understand one another better.

Perhaps it could be stated more concretely that the Bureau will not expend funds, although it is clear that the Bureau cannot make any expenditure for which there is no budget appropriation. In summary, the objective is to establish a method for the coordination of medical and public health congresses. Such a method has not existed heretofore; the organizers of the meetings have worked without it. The proposed resolution submitted is only a first step toward the gradual achievement of

a work method that will make it possible to implement the decisions of the XIII Pan American Sanitary Conference.

Mr. WILSON (United States) recognized that the Secretary had explained many of the points involved in the organization of the congresses. What he feared, however, was that the adoption of paragraph (c) of the proposed resolution might complicate the work of the Bureau instead of simplifying it. Rather than providing services and taking part in the meetings, the Bureau should facilitate information for use in organizing the meetings. Mr. Wilson requested the Executive Committee to amend the text of the resolution so as to limit the assistance of the Bureau to congresses and meetings that come directly within the scope of Bureau activities.

Dr. SOPER (Director, PASB) said that he wished to make several comments on this matter. The objective of the Bureau is to reduce the number of Pan American meetings, and at the same time to attempt to increase the number of local meetings limited to certain areas or regions. Meetings held by neighboring countries to discuss problems of interest to them are preferable to large international congresses. In the opinion of the Director, the participation of the Pan American Sanitary Bureau could bring about a reduction in the number of meetings. Persons attending meetings that are poorly organized cannot suppress a certain amount of irritation, and regret the expenditures incurred to attend such meetings. The way to prevent poorly organized meetings is to hold fewer meetings, adjusting the number to budgetary limitations. Many millions more are expended in congresses than in the budget of the Bureau. In this regard he mentioned the Brucellosis Congress in Brazil, which was not a Pan American meeting, for which an initial budget of \$110,000.00 was voted.

Dr. Soper added that the character of the medical and public health meetings should be changed. An attempt should be made to hold Pan American public health congresses attended by physicians, nurses, and sanitary engineers, at which each group would hold separate discussions; later the activities of all the groups would be organized and coordinated. The speaker felt that care should be taken when limiting the type of congress in which the Pan American Sanitary Bureau will take part. The Bureau has responsibilities, and also opportunities for action, in the field of medical education. Rather than becoming more restricted, our objectives will soon become wider in scope. The intention is that the meetings be fewer in number and better organized, and by its action, the Bureau can assist the Governments to limit the number of meetings.

Mr. WILSON (United States) said that he had perhaps proposed too drastic a limitation on the type of congress in which the Bureau can take part, but in any case it is necessary to fix certain limits. For the implementation of Resolution X of the XIII Pan American Sanitary Conference, and particularly paragraphs 6 and 7 thereof, action by the Executive Committee is indispensable, although this need not represent a limitation on the activities of the Bureau since the Executive Committee meets every six months.

Dr. SOPER (Director, PASB) said that he would willingly accept the transfer of responsibility to the Executive Committee and believed that any other Director would do the same in his place. However, although the direct participation of the Executive Committee would be very possible in many cases, it would not be possible in others. He mentioned as an example the services provided by the Bureau at the aftosa fever meeting in Panama, for which there was very little time to prepare. The Director asked whether the difficulty could not be resolved by corresponding with the Members to ask for their opinion whenever it is difficult, or impossible, to wait until the meeting of the Committee.

Mr. WILSON (United States) said that he was willing to seek a wording for his proposal that would be acceptable to all. Referring to paragraph (d), he asked whether the Organization of American States could not be included among the organizations to which the calendar of Pan American and inter-American meetings and congresses on medicine and public health is to be transmitted.

The SECRETARY replied that such transmittal is made automatically.

Dr. SOPER (Director, PASB) confirmed the statement made by the Secretary, and added that the First Inter-American Congress of Public Health, which is to be held this year in Havana, has been officially classified by the Organization of American States as an inter-American specialized conference.

Dr. ESTRELLA RUIZ (Peru) agreed in principle with the proposal of the Representative of the United States, but asked for an explanation of the phrase "subject to budgetary limitations", and Dr. SOPER (Director, PASB) replied that at times there has been an opportunity to assist a congress without affecting the budget of the Pan American Sanitary Bureau. This was true in the case of the World Conference on Mental Health; the Bureau was able to assist in the organization of this meeting by virtue of an allotment of the World Health Organization. In the case of the aftosa fever meeting in Panama, the contribution of the Bureau was

limited to the time of the two employees assigned to the meeting. He pointed out that at certain times of the year the Bureau is able to release some of its staff members for a limited period, without disrupting its activities.

Dr. ESTRELLA RUIZ (Peru) asked the Representative of the United States if he would agree to the addition of the following words in paragraph c) of the resolution: "and without this signifying additional obligations not authorized in the Budget". Mr. WILSON (United States) agreed to this change.

DECISION TAKEN

The resolution in Document CE16/18 was approved with the suggested change in paragraph (c), which reads as follows:

"c) To recommend to the Director that the Bureau assist in furnishing services, subject to budgetary limitations and without this signifying additional obligations not authorized in the budget, to those medical congresses of an official character concerning which the Executive Committee has taken the action, by correspondence if necessary, foreseen by paragraphs 5 and 6 of Resolution X of the XIII Pan American Sanitary Conference."^{15/}

43. TOPIC 22: PUBLICATION OF A TEXTBOOK IN SPANISH ON PUBLIC HEALTH ADMINISTRATION (Conclusion) (Document CE16/37)

The SECRETARY read the draft resolution proposed by the Representative of Chile.

Dr. SOPER (Director, PASB) said that, in his opinion, the wording of the proposed resolution was not clear since the Director should be authorized to utilize funds to acquire author's rights and not to acquire copies of the textbook in Spanish. He added that the Pan American Sanitary Bureau should follow the same method as that used by World Health Organization, and should distribute this publication on a sales basis, without applying Bureau funds for free distribution of the book.

Dr. BRADY (United States) proposed that the operative part of the resolution be changed to state the following:

^{15/} Ibid., Resolution XV

"To authorize the Director of the Bureau to apply any available funds for the translation into Spanish and publication of a textbook on public health administration that will serve as a reference and a guide to the administrators of public health programs in Latin America."

The Representatives of Peru and the Dominican Republic seconded the proposal of the Representative of the United States.^{16/}

DECISION TAKEN

The draft resolution in Document CE16/37 was approved with the changes proposed by the Representative of the United States.

44. PAYMENT OF QUOTAS BY THE MEMBER GOVERNMENTS

Dr. SOPER (Director, PASB) said that he wished to complete the information on quota payments of the Member Governments. He said that he had received a communication to the effect that the Government of Chile has not only paid the 1952 quota but has also made a payment of \$1,891.34 toward its quota for 1953.

45. TOPIC 23: DURATION OF THE VI MEETING OF THE DIRECTING COUNCIL (Document CE16/46)

Dr. SOPER (Director, PASB) pointed out that last year the Directing Council set the dates for the meetings of the Executive Committee and the Directing Council in 1952. In view of the large number of topics on the agenda, and the probable need to include others specified by the Director-General of the WHO or by the World Health Assembly, it appears that the period of five working days assigned by the Directing Council will not be sufficient. In proposing that the Executive Committee authorize a change in the dates of the meetings of the Committee and of the Council, he cited the precedent established last year, when the Executive Committee changed the date of the Directing Council meeting owing to climatic conditions in Washington.

DECISION TAKEN

The proposed resolution in Document CE16/46 was unanimously approved.^{17/}

16/ Ibid., Resolution XVI
17/ Ibid., Resolution XVII

46. TOPIC 4: PROGRAM OF MEETINGS (Document CE16/2)

The SECRETARY called attention to item 4 of the order of the day, "Report of the Working Party on the Proposed Program and Budget of the Pan American Sanitary Bureau for 1953". This report will not be completed until this evening, and will be ready for distribution to the Representatives on Tuesday morning, 29 April. He therefore proposed that a plenary session be held at 9:00 a.m. on the 29th to consider the report of the aforementioned Working Party. The signing of the Final Report might take place at 11:00 a.m. on Wednesday, 30 April.

DECISION TAKEN

The proposals of the Secretary relating to the program of meetings were unanimously approved.

47. TOPIC 18: PRINCIPLES FOR THE APPLICATION OF THE COST-OF-LIVING ADJUSTMENT (Conclusion) (Document CE16/15)

The SECRETARY read the text of the draft resolution submitted by the Representative of the United States.

Dr. BRADY (United States) explained the desirability of recommending that the Director await information on the action taken by the World Health Organization on the cost-of-living adjustment before taking a decision in regard to the personnel of the Pan American Sanitary Bureau.

Dr. SOPER (Director, PASB) pointed out that the cost-of-living adjustment allows for both increases and reductions, with a fixed maximum limit. The Bureau has already had to make an increase for an employee residing in Venezuela, and probably will have to make an adjustment for the personnel residing in Rio de Janeiro, where, according to reports, the cost-of-living increase is greater than in Washington. It is fitting, in any case, to adopt a precise resolution on this matter.

Dr. BRADY (United States) felt that, since the Bureau in Washington must make adjustments according to the decisions adopted by the World Health Organization, it is not necessary that the resolution be worded more concretely than the text submitted by the Representative of the United States.

DECISION TAKEN

The resolution on cost-of-living adjustment presented by the Representative of the United States was unanimously approved,

as follows:

"WHEREAS:

The World Health Organization may grant a cost-of-living adjustment to its employees in the Regional Office of the Americas; and

The Director of the Pan American Sanitary Bureau has sought authorization to grant a similar adjustment to the staff members of the Bureau,

THE EXECUTIVE COMMITTEE

RESOLVES:

1. To instruct the Director to await the action of the World Health Organization on a cost-of-living adjustment for the employees of the Regional Office of the Americas before granting a similar adjustment to the staff members of the Pan American Sanitary Bureau.
2. To authorize the Director to use the Working Capital Fund to finance the cost of the adjustment.
3. To instruct the Director to report to the next meeting of the Executive Committee the action taken under the preceding two paragraphs." 18/

The session was adjourned at 5:45 p.m.

PRECIS MINUTES OF THE TWELFTH PLENARY SESSION
Washington, D. C.
Tuesday, 29 April 1952, at 9:40 a.m.

<u>Chairman:</u>	Dr. Nacienceno ROMERO	Chile
<u>Vice-Chairman:</u>	Dr. Jorge ESTRELLA RUIZ	Peru
<u>Secretary:</u>	Dr. Miguel E. BUSTAMANTE	Pan American Sanitary Bureau

SUMMARY

48. Telephone message from Dr. Juan Allwood Paredes
49. Topic 6: Draft Report of the Executive Committee on the Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Conclusion) (Document CE16/47)
50. Visit to Mr. Edward G. Miller, Jr., Assistant Secretary of State of the United States
51. Vote of condolence on the death of Dr. Joseph Mountin
52. Closing remarks by the Chairman of the 16th Meeting of the Executive Committee

PRESENT:

Members of the Executive Committee:

Dr. Nacienceno ROMERO, Chairman	Chile
Dr. Marcial MARTINEZ LARRE	Dominican Republic
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Gustavo ARGIL	Mexico
Dr. Jorge ESTRELLA RUIZ, Vice-Chairman	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. William G. BOWDLER (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American
Dr. M. G. CANDAU (Alternate)	Sanitary Bureau

The following Member was absent: EL SALVADOR

Observers:

Governments:

Dr. Roberto GANDARA LACAPE	Guatemala
Jonkheer L. QUARLES VAN UFFORD	Netherlands

Inter-Governmental Organizations

Miss A. Helen MARTIKAINEN	World Health Organization (WHO)
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Other Participants:

Mr. Harry A. HINDERER	Pan American Sanitary Bureau
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48. TELEPHONE MESSAGE FROM DR. JUAN ALLWOOD PAREDES.

The SECRETARY announced that Dr. Allwood Paredes (Representative of El Salvador on the Executive Committee), during a telephone conversation with Mr. Hinderer (Chief, Division of Administration, PASB) had expressed his regrets that his duties had prevented him from attending the Meeting of the Committee and offered his best wishes for its complete success.

The CHAIRMAN stated that Dr. Allwood Paredes had been greatly missed and that he had been expected. He felt sure that all the members present regretted, as he did, that Dr. Allwood Paredes had not been able to be present at the Meeting.

49. TOPIC 6: DRAFT REPORT OF THE EXECUTIVE COMMITTEE ON THE PROPOSED PROGRAM AND BUDGET OF THE PAN AMERICAN SANITARY BUREAU FOR 1953 (Conclusion) (Document CE16/47)

Dr. ESTRELLA RUIZ (Peru) congratulated the Working Party on the splendid report that it had submitted, to the text of which he would like, however, to suggest some slight changes. He proposed that in paragraph 3, page 2, it should be stated that there is disproportion between the technical and the administrative divisions and that on line 4 of the same paragraph 3 the word "consolidating" be replaced by the phrase "making a careful study of the possibility and need of reducing or consolidating" (englobar) and that in line 5 of the same paragraph there be added, after the word "increasing", the words "and determining".

Dr. BRADY (United States) praised the report, which he hoped would be completed by a formal resolution. With respect to the suggestion of the Representative of Peru, he considered that the Working Party acted with wisdom in not being too categorical and that it was not advisable to add anything that might limit the flexibility of the provisions of the report. The Representative of the United States proposed, at the same time, that in the English text of the draft resolutions submitted to the Directing Council the word "contributions" be replaced by the word "assessments".

Dr. SOPER (Director, PASB) read paragraph 1 of page 4 of the report (Document CE16/47) and stated that the decision that the budget should not exceed a limit of \$2,000,000 was not taken at the second plenary session as a restrictive measure, and that the decision not to vote the \$500,000 for Additional Projects was taken at a later plenary session.

The Director then read paragraph 5 of page 2, which states, with respect to the advisability of evaluating the activities of the the Bureau, "That the Director should complete a study within the next 60 days, on the manner in which such a survey could be carried out, and that he send the results of this study to the Governments, thus enabling the Member Governments of the Executive Committee to submit within 30 days thereafter their opinion on the plan, so that it could be undertaken and a preliminary report of the study be presented at the Meeting of the Directing Council."

The Director felt that this program was not feasible, and that the periods set were not long enough to do anything useful. The first period of 60 days is acceptable but he did not believe that an evaluation of the work of the Bureau that would be comparable to the one made, for example, by the Institute of Inter-American Affairs, could be completed before the Meeting of the Directing Council. In making this evaluation, the visits were begun in November 1951 and the final report has not yet been completed. Dr. Soper also stressed that for this evaluation, an initial budget of \$70,000 was made available. It should be remembered, he added, that for a long time the Executive Board of the World Health Organization has been trying to make an evaluation of the work of that Organization. However, instead of forming a committee to visit the various countries, as the Institute of Inter-American Affairs did, the WHO appointed Dr. Nathan Sinai, a professor of public health administration, who worked exclusively for the WHO for six months, three or four weeks of this time being spent in Washington. At the end of six months, Professor Sinai submitted a plan to make a future evaluation of the work of the World Health Organization. Whatever method the Committee decides to use in taking up this matter, the period between 1 May and the first week in September will not be enough, in the opinion of the Director, to accomplish the work suggested in this paragraph.

In reply to a comment by the Representative of Peru, Mr. BOWDLER (United States) said that the disproportion between the administrative services and the field programs that the Representative of Peru would like to have mentioned in the third paragraph, is already mentioned in the fourth paragraph. The third paragraph refers to the Bureau's structure and the fourth paragraph speaks of the disproportion between the funds assigned to the administrative expenditures and those for field programs.

Dr. ESTRELLA RUIZ (Peru) agreed with the Representative of the United States that the report had been intelligently prepared, but from a euphemistic angle. He said that the Committee should make very plain to the Directing Council the thought that was reiterated during the sessions, on the disproportion referred to by that Representative.

Dr. SOPER (Director, PASB) called attention to the possible confusion that might arise due to the difference in usage that there is, perhaps, between the English and Spanish meaning of the word "consolidate".

Dr. MARTINEZ LARRE (Dominican Republic), after proposing that in the Spanish text the word "consolidar" be replaced by the word "refundir", withdrew this suggestion and accepted the modification of the text as proposed by the Representative of Peru.

DECISION TAKEN

By unanimous vote, the text of paragraph 3 of page 2 of Document CE16/47 was modified in accordance with the proposal of the Representative of Peru, by replacing the word "consolidating" in line 4 of paragraph 3 by the phrase "making a careful study of the possibility and need of reducing or consolidating" (englobar).

Mr. BOWDLER (United States) said that he would like to hear the opinion of the Director on the question of broadening and defining the duties of the Assistant Director and the Secretary General, as he understood that the assignment thereof is the exclusive prerogative of the Director.

Dr. SOPER (Director, PASB) replied that there is nothing in the Constitution of the Pan American Sanitary Organization that would preclude the proposal made in the report. Paragraph B, Article 18 (Administration), Chapter V of the Constitution states that the Pan American Sanitary Bureau shall have an Assistant Director and a Secretary General appointed by the Director with the approval of the Executive Committee. Furthermore, he did not believe that there is any limitation on the freedom of the Director to define and to assign responsibilities to any employee of the Bureau. He added that during the five years he has served as Director of the Pan American Sanitary Bureau, he has frequently been absent from Headquarters, his absences amounting to about 40 or 50 per cent of the total time. During these periods, the responsibility of directing the Bureau has fallen on the Assistant Director. Dr. Soper believed that this point was not sufficiently taken into consideration at previous meetings of the Executive Committee, when matters concerning the staff were discussed.

The CHAIRMAN, speaking as Representative of Chile, recalled that for a long time, ever since the adoption of the Constitution at Buenos Aires, he has been active in the work of the Bureau, and stated that from the beginning the Director had been given wide powers and allowed all the latitude necessary to take action. However, the development of the Bureau since that time had been very great and he believed that the time had come to define the responsibilities of the one and the others and to regulate both the technical duties and the administrative duties.

After an exchange of views between the Representatives of the United States and Peru concerning the powers of the Director according to the Constitution, the CHAIRMAN announced that the Director had informed him that he was accepting the suggestion of the Representative of Peru. The Chairman likewise considered that the stage of development reached by the Bureau justified adopting this suggestion.

Dr. MARTINEZ LARRE (Dominican Republic) asked whether there were a regulation defining the duties of the Assistant Director.

Dr. SOPER (Director, PASB) replied that there was no definition of the duties of the Assistant Director or of those of the Secretary General, as he had already observed on another occasion during the discussions of this Meeting of the Executive Committee. But there were set forth in documents responsibilities of the Assistant Director, such as, for example, the handling of the bank accounts during the absence of the Director. The Assistant Director in such cases functions as Acting Director.

Dr. MARTINEZ LARRE (Dominican Republic) thought that the addition of the word "determining" in the text of the report did not imply any criticism but that, on the contrary, a gap was thereby filled. Both the Assistant Director and the Secretary General should have well-defined duties.

The CHAIRMAN referred to the advisability of preparing regulations to define the duties, and this suggestion gave rise to a discussion in which the Representatives of the Dominican Republic, Peru, and Ecuador took part. The Representative of Ecuador, basing his action on the Constitution, proposed that regulations defining the duties be drafted.

Dr. SOPER (Director, PASB) felt that there was a certain confusion of concepts. He stated that Staff Regulations and Staff Rules were in force, and he reminded the Committee that in the course of its present Meeting changes in the latter had been approved. In addition to the Regulations and the Rules, there are descriptions of the duties of each position, prepared by the Personnel Section and not yet examined either by the Executive Committee or by the Directing Council. These descriptions serve as a basis for the classification of the positions and the fixing of salaries. The Representative of Ecuador, he said, had proposed that regulations defining duties be drafted and had involved the Constitution in this regard; our interpretation of the Constitution is not exactly the same as that of the Representative of Ecuador.

Dr. MARTINEZ LARRE (Dominican Republic) expressed the opinion that if a definition of duties does exist, it should be submitted to the Executive Committee and to the Directing Council for consideration.

Dr. SOPER (Director, PASB), in reply, read Rule 128 of the Staff Rules of the Bureau, on the assignment of duties, and expressed his belief that in order to maintain the necessary flexibility in the administration of the Bureau it would be preferable to allow the present situation as defined in this Rule to continue.

Dr. MARTINEZ LARRE (Dominican Republic) regretted that he did not agree with the Director. The procedure preferred by the Director might be suitable for the other employees, but the duties of the Assistant Director and of the Secretary General should be defined by the Executive Committee and the Directing Council. He asked the Representative of Peru whether his proposal was to add the word "determining" to the word "increasing" or to replace the latter by the former.

Dr. ESTRELLA RUIZ (Peru) replied that he had proposed that the word "determining" be added to the text.

Dr. MARTINEZ LARRE (Dominican Republic) proposed that the word "increasing" be replaced by the phrase "determining through a regulation" and Dr. ESTRELLA RUIZ (Peru) agreed with this proposal.

The SECRETARY recalled that, in accordance with the proposal of the Representative of the United States, the word "contributions"

in the English text of the first proposed resolution should be replaced by the word "assessments".

Dr. ESTRELLA RUIZ (Peru) asked whether the concurrence of the Executive Committee referred to in line 6 of paragraph 4 of the first proposed resolution is to be understood as a prior concurrence.

Mr. HINDERER (Chief, Division of Administration, PASB) replied in the affirmative, and the Representative of Peru proposed that, for purposes of greater clarity, the word "prior" be included in the text before the word "concurrence".

Dr. SOPER (Director, PASB) stated that he agreed with the proposal of the Representative of Peru, but suggested that it be put in the record that, if need be, the prior approval of transfers in excess of ten per cent may be obtained by correspondence with the Members of the Executive Committee.

DECISION TAKEN

The report of the Working Party on the Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (Document CE16/47) was approved with the changes introduced in the text at the suggestion of the Representatives of Peru and the Dominican Republic and the Director of the Bureau, and with the change proposed, in the English text, by the Representative of the United States.^{19/}

The SECRETARY read the proposed resolution (Document CE16/53) transmitting the report of the Executive Committee on the Proposed Program and Budget of the Pan American Sanitary Bureau for 1953, which read as follows:

"THE EXECUTIVE COMMITTEE

RESOLVES:

To approve the Report on the Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 annexed to the present resolution and to transmit it to the Member Governments pursuant to Resolution I approved at this Meeting."

^{19/} Ibid., Annex to Resolution XVIII

Dr. ESTRELLA RUIZ (Peru) proposed that the term "Member Governments" be replaced by "Governments of the Member States".

DECISION TAKEN.

The text of the resolution in Document CE16/53 was unanimously approved with the change proposed by the Representative of Peru. 20/

50. VISIT TO MR. EDWARD G. MILLER, JR., ASSISTANT SECRETARY OF STATE OF THE UNITED STATES

The SECRETARY announced that Dr. Brady, Representative of the United States, had arranged for the Executive Committee to visit Mr. Edward G. Miller, Jr., Assistant Secretary of State of the United States in charge of Inter-American Affairs. The visit will take place on Wednesday, 30 April, at 11:30 a.m. in the new building of the Department of State, 21st Street and Virginia Avenue. In setting the time, consideration had been given to the desire of some of the Bureau staff members to attend the funeral of the eminent American sanitarian, Dr. Joseph Mountin. It will be necessary, therefore, to change the time set previously for signing the Final Report, which will take place at 12 noon on 30 April, in the Conference Room of the Department of State, instead of at 11:00 a.m. as previously scheduled.

The CHAIRMAN stated that a vote of thanks of the Executive Committee to Mr. Edward G. Miller, Jr., for having granted to the Committee the use of the International Conference Suite of the Department of State, will be recorded in the minutes.

51. VOTE OF CONDOLENCE ON THE DEATH OF DR. JOSEPH MOUNTIN

Dr. GARCIA SOLORZANO (Ecuador) requested that an expression of the regret of the Members of the Executive Committee at the death of Dr. Joseph Mountin, an eminent American public health official, be recorded in the minutes, and that the condolences of the Committee be expressed to The Surgeon General of the United States Public Health Service.

The CHAIRMAN concurred in the suggestion of the Representative of Ecuador that a vote of condolence be recorded in the minutes and he invited those present to stand in silence for one minute as a tribute to the memory of Dr. Joseph Mountin.

The Members of the Executive Committee and other persons present in the Conference Room stood in silence for one minute.

52. CLOSING REMARKS OF THE CHAIRMAN OF THE 16th MEETING OF THE EXECUTIVE COMMITTEE

The CHAIRMAN said that now that all the topics on the agenda of the 16th Meeting of the Executive Committee had been discussed, he wished to express his gratitude to the Members of the Committee, to the Director of the Pan American Sanitary Bureau, and to all the staff members of the Bureau, particularly the interpreters, for their collaboration. A few small clouds had appeared during the meeting in this Room, where it is traditional to settle differences in a common effort to attain harmony and understanding. The Representatives could depart satisfied and content that they have fulfilled their duties to the best of their abilities. Some small irritations have, perhaps, made themselves felt. If that is so, this is the moment to lay them aside and to continue our work, together, for the good of our countries.

The session was adjourned at 11:15 a.m.

PRECIS MINUTES OF THE THIRTEENTH PLENARY SESSION
Washington, D. C.
Wednesday, 30 April 1952, at 12:10 p.m.

<u>Chairman:</u>	Dr. Nacienceno ROMERO	Chile
<u>Vice-Chairman:</u>	Dr. Jorge ESTRELLA RUIZ	Peru
<u>Secretary:</u>	Dr. Miguel E. BUSTAMANTE	Pan American Sanitary Bureau

SUMMARY

53. Signing of the Final Report (Document CE16/54)

PRESENT:

Members of the Executive Committee:

Dr. Nacienceno ROMERO, Chairman	Chile
Dr. Marcial MARTINEZ LARRE	Dominican Republic
Dr. Luis F. THOMEN (Alternate)	
Dr. Egberto GARCIA SOLORZANO	Ecuador
Dr. Agustín VERA LOOR (Adviser)	
Dr. Gustavo ARGIL	Mexico
Dr. Jorge ESTRELLA RUIZ, Vice-Chairman	Peru
Dr. Frederick J. BRADY (Acting Representative)	United States
Mr. Simon N. WILSON (Adviser)	
Mr. William G. BOWDLER (Adviser)	
Dr. Fred L. SOPER (ex officio)	Pan American
Dr. M. G. CANDAU (Alternate)	Sanitary Bureau

The following Member was absent: EL SALVADOR

Observers:

Dr. Francisco GNECCO MOZO	Colombia
Mr. Gabriel ROSAZ	France
Dr. Roberto GANDARA LACAPE	Guatemala
Jonkheer L. QUARLES VAN UFFORD	Netherlands

53. SIGNING OF THE FINAL REPORT (Document CE16/54)

The CHAIRMAN stated that the work of the 16th Meeting of the Executive Committee had come to an end, and that the purpose of the present session was to read, approve, and sign the Final Report. He then asked the Secretary to read the Final Report (Document CE16/54).

The SECRETARY proceeded to read the Final Report.

Dr. BRADY (United States) proposed that the word "ASSESSMENTS", following the word "TOTAL" opposite the amount \$2,000,000, be added on page 34 of the English text.

DECISION TAKEN

The proposal of the Representative of the United States was adopted, and it was also decided to add the words "DE CUOTAS" following the word "TOTAL" opposite the amount of \$2,000,000 on page 36 of the Spanish text.

With the consent of the Chairman, the SECRETARY wrote in by hand the approved additions to the English and Spanish texts prepared for signature.

DECISION TAKEN

The Final Report (Document CE16/54) was unanimously approved.

The SECRETARY announced that the minutes of the thirteenth session would be forwarded by mail to the Members of the Committee and said that they could return by mail any corrections they wished to make in these minutes as well as in those of the twelfth plenary session.

The Members of the Executive Committee and the Secretary then signed the Final Report.

The session was adjourned at 12:45 p.m.

ANNEX I

INDEX TO THE PRECIS MINUTES

PART I:	TOPICS OF THE AGENDA	Page 1
PART II:	OTHER MATTERS CONSIDERED	Page 3

INDEX TO THE PRECIS MINUTES

PART I: TOPICS OF THE AGENDA

<u>Topic Number</u>	<u>Title and Document Reference</u>	<u>Page</u>
1.	Opening by the Chairman of the 15th Meeting of the Executive Committee	5
2.	Election of Chairman and Vice-Chairman	5
3.	Adoption of the Agenda (CE16/1, Rev. 2)	6
4.	Adoption of the Program of Meetings (CE16/2)	6,123
5.	Progress report of the Director on the activities of the Pan American Sanitary Bureau (CE16/14 and Annex 1)	7
6.	Proposed Program and Budget of the Pan American Sanitary Bureau for 1953 (CE16/4, CE16/20 and CE16/47)	13,27,30 37,47,59,61, 71,82,88,127
	Bureau Personnel	30,37
7.	Preparation of the Program and Budget of the Pan American Sanitary Bureau for 1954 (CE16/6)	83
8.	Report on replies received from Member Governments to the budget questionnaire transmitted by the Pan American Sanitary Bureau in studying means for facilitating payment of quota contributions by Member Governments (CE16/12)	83
9.	Plan of long-range public health programs (CE16/19)	89
10.	Amendments to the Staff Rules of the Pan American Sanitary Bureau (CE16/9)	112
11.	Rotation every five years of the sites of the Zone Offices of the Pan American Sanitary Bureau (CE16/10)	89

<u>Topic Number</u>	<u>Title and Document Reference</u>	<u>Page</u>
12.	Report of the Permanent Committee of the Executive Committee on Revision of the Constitution of the Pan American Sanitary Organization (CE16/16)	93,110
13.	Report of the Permanent Committee of the Executive Committee on amendments to the Rules of Procedure of the Directing Council (CE16/17)	101
14.	Technical discussions (CE16/13)	90
15.	Relations between the Pan American Sanitary Organization and non-governmental organizations (CE16/5)	117
16.	Coordination of inter-American medical congresses (CE16/18)	117
17.	Method of presentation of budgets to the Executive Committee and the Directing Council (CE16/7)	13
18.	Principles for the application of the cost-of-living adjustment (CE16/15)	113,123
19.	Financial Report of the Director and Report of the External Auditor for the Financial Year 1951 (CE16/8)	111
20.	Financial participation of France, the Netherlands and the United Kingdom, on behalf of their dependent territories in the Region of the Americas, in the budget of the Pan American Sanitary Bureau (CE16/11)	88,101,106
21.	Appointment of the Assistant Director of the Pan American Sanitary Bureau (CE16/23)	29,84
22.	Publication of a textbook in Spanish of Public Health Administration (CE16/37)	114,121
23.	Duration of the VI Meeting of the Directing Council (CE16/46)	122

PART II: OTHER MATTERS CONSIDERED

<u>Subject</u>	<u>Page</u>
<u>Addresses and Communications:</u>	
Closing remarks by the Chairman of the 16th Meeting of the Executive Committee	134
Telephone message from Dr. Juan Allwood Paredes	127
<u>Committees:</u>	
Establishment of the Drafting Committee, Statement on	6
<u>Documents:</u>	
Documents of the Meeting	6
<u>Final Report</u> , Signing of the	137
<u>Payment of Quotas:</u>	
Payment of Quotas by Member Governments	122
<u>Presentation of Advisers:</u>	
Presentation of Mr. Wayman Stone (U.S.) and Mr. Alberto Díaz Alemany (Chile)	47
Presentation of Dr. Agustín Vera Loor, Legal Adviser of Ecuador	61
<u>Visits:</u>	
Visit of the Members of the Executive Committee to the National Institutes of Health of the United States	37,93
Visit of the Members of the Executive Committee to Mr. Edward G. Miller, Jr., Assistant Secretary of State of the United States	133
<u>Vote of Condolence:</u>	
Vote of condolence on the death of Dr. Joseph Mountin	133