

PAN AMERICAN SANITARY ORGANIZATION
SECOND MEETING OF THE DIRECTING COUNCIL
(EXECUTIVE SECTION)

Mexico City, October 8 to 12, 1948

FINAL REPORT

The Executive Section of the Second Meeting of the Directing Council began its deliberations in Mexico City, October 8, 1948, with a Preliminary Session at which the following officers were elected:

Chairman: MEXICO (Dr. Ignacio Morones Prieto)

Vice-Chairman: PERU (Dr. Jorge Estrella Ruiz)

Secretaries: PAN AMERICAN SANITARY BUREAU (Dr. Miguel E. Bustamante)
MEXICAN DELEGATION (Dr. José Zozaya)

The following Representatives and Observers were recognized:

ARGENTINA:	Dr. Alberto Zwanck	Representative
	Dr. Carlos A. Crivellari	Alternate
	Mr. Angel Dominguez	Adviser
	Mr. Juan Carlos Quesada	Secretary
BOLIVIA:	Dr. Néstor Salinas Aramayo	Representative
BRAZIL:	Dr. Heitor Prager Fróes	Representative
	Dr. Emmanuel Dias	Alternate
COLOMBIA:	Dr. Jorge Boshell Manrique	Representative
COSTA RICA:	Dr. Gonzalo González Murillo	Representative
CUBA:	Dr. Luis Espinosa y G. Cáceres	Representative
ECUADOR:	Dr. Roberto Nevárez Vásquez	Representative
EL SALVADOR:	Dr. Rafael Vega Gómez	Representative
UNITED STATES:	Dr. Thomas Parran	Representative
	Dr. Leonard A. Scheele	Alternate
	Dr. H. Van Zile Hyde	Alternate
	Mr. Ward P. Allen	Adviser
GUATEMALA:	Dr. Luis F. Galich	Representative
HONDURAS:	Dr. Daniel Meza Zelaya	Alternate
MEXICO:	Dr. Ignacio Morones Prieto	Representative
	Dr. José Zozaya	Alternate
NICARAGUA:	Dr. Jacinto Jiménez	Representative
PANAMA:	Dr. Guillermo García de Paredes	Representative
PARAGUAY:	Dr. Raúl Peña	Representative
PERU:	Dr. Jorge A. Estrella Ruiz	Representative
DOMINICAN REPUBLIC	Dr. Luis F. Thomen	Representative
	Dr. Nicolás E. Pichardo	Alternate
URUGUAY:	Dr. Ricardo Cappeletti	Representative
VENEZUELA:	Dr. Alfredo Arreaza Guzmán	Representative
	Dr. Juvencio Ochoa	Alternate
PAN AMERICAN SANI- TARY BUREAU:	Dr. Fred L. Soper	Director
	Dr. John R. Murdock	Assistant Director
	Dr. Miguel Bustamante	Secretary General
	Dr. Anthony Donovan	Chief, Lima Re- gional Office
	Mrs. Agnes W. Chagas	Nursing Consultant

OBSERVERS

WORLD HEALTH ORGANIZATION:	Dr. Frank A. Calderone	Director, New York Office
HOLLAND:	Dr. C. Van Den Berg	Director General of Public Health
FRENCH ANTILLES:	Dr. René Goulley	Ministry of Health
BRITISH CARIBBEAN TERRITORIES:	Dr. Joseph W. P. Harkness	Medical Adviser
NETHERLANDS WEST INDIES:	Dr. Jacob Rudolph Arends	Chief, Health Services
SURINAM:	Dr. Anton Eduard Wolff	Chief, Bureau of Communicable and Endemic Disease Control

During the Preliminary Session, the Rules of Procedure and of Debate of the Directing Council (Document OSP.CD2.M/-1, Annex I) were discussed and adopted with amendments.

Working Committees were appointed and the following Agenda was approved:

1. Study of the Final Report of the Fifth Meeting of the Executive Committee, held from October 1 to 8, 1948 (Document OSP.CE5.M/-4).
2. Consideration of the report of the Director of the Pan American Sanitary Bureau on program, organization and budget.
3. Relations of the Pan American Sanitary Bureau with the World Health Organization.
4. Relations of the Pan American Sanitary Bureau with the non-self-governing territories.
5. Approval of the Caracas Declaration on the Health of the Child.
6. Report of the Directing Council to the Member Governments.
7. Election of two countries to succeed Cuba and the United States in the Executive Committee.

WORKING COMMITTEES

1. *Organization and Budgets:*

Argentina	United States
Costa Rica	Paraguay
Ecuador	Dominican Republic
El Salvador (Chairman)	(Rapporteur)

2. *Relations:*

Bolivia	Mexico
Brazil	Panama (Rapporteur)
Cuba	Peru
United States	Uruguay (Chairman)
Honduras	Venezuela

3. *Annual Report of the Directing Council to the Member Governments:*

Dominican Republic	Venezuela
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4. *Drafting and Resolutions Committee:*

Argentina	Ecuador
Brazil	Guatemala
Colombia	Nicaragua
	Peru

In addition to the Preliminary Session, four plenary sessions, fourteen sessions of the Committees and a Closing Session were held, and the following resolutions among others were approved:

I—ORGANIZATION AND BUDGETS

After careful study of the documents presented by the Pan American Sanitary Bureau, including the Final Report of the Fifth Meeting of the Executive Committee (OSP.CE5.M/-4),

THE DIRECTING COUNCIL RESOLVES:

To continue the use of the calendar year as the budget period rather than the fiscal year from July 1st to June 30th.

To approve a budget of \$700,000.00 for the first half of 1949.

To approve a budget of \$1,000,000.00 for the second half of the same year.

To divide the two budgets which were approved into the following four sections:

- a) Headquarters Administration;
- b) Zone offices;
- c) Central Services and Field Activities; and
- d) Field programs for the control of Communicable Diseases

To assign the quotas for the collection of funds on the basis established by Article 60 of the Pan American Sanitary Code. The budget of the Pan American Sanitary Bureau for the calendar year 1949 shall be apportioned among the Member Governments in accord with the scale of contributions adopted by the Council of the Organization of American States for the budget of the Pan American Union for its fiscal year, 1948-1949.

To recommend that the Executive Committee give special attention to the provisions of Article 12, paragraph C, of the Constitution of the Pan American Sanitary Organization and carry out the pertinent studies at the proper time, and that it prepare a comparative analysis of the two preceding fiscal periods and of the Preliminary Budget submitted, which should be forwarded to the Member Governments as early as possible.

To recommend to the Director of the Pan American Sanitary Bureau that, whenever it is not possible for lack of funds to carry out the entire approved program, none of the authorized items be totally eliminated, but that the future activities within each heading be reduced proportionately according to the funds available.

II—RELATIONS

a) *With the World Health Organization*

After study of the Report of the Committee on Relations and taking into consideration the opinions, suggestions and recommendations of the Members and Observers present, as well as the Final Report of the Fifth Meeting of the Executive Committee,

THE DIRECTING COUNCIL RESOLVES:

1. To ratify the report presented by the Executive Committee on Relations with the World Health Organization.
2. To recommend to the American countries, members of the Organization, the desirability of ratifying the Constitution of the World Health Organization, that the viewpoint of the American Continent may be duly represented in the deliberations of this Organization.
3. To accept as a basis for the agreement between the World Health Organization and the Pan American Sanitary Organization the document approved by the Directing Council in its First Meeting in Buenos Aires, with the slight changes introduced by the Executive Board of the World Health Organization (Document OSP.CD2.M/-3).
4. To authorize the Director of the Pan American Sanitary Bureau to sign this agreement with the World Health Organization on the basis of the authorization given at the XII Pan American Sanitary Conference, when at least fourteen American countries have ratified the Constitution of the World Health Organization.

b) *With the Non-Self-Governing Territories*

After careful consideration of the problem and the measures proposed by the Executive Committee, which were accepted *de facto* by the Directing Council, with their incorporation in its Rules of Procedure and Debate, and

WHEREAS

the proposal represents an appreciable advance toward the definite solution of this problem which is of great importance to the American Continent,

THE DIRECTING COUNCIL RESOLVES:

5. To declare that the non-self-governing countries of the Western Hemisphere be offered the following rights within the Pan American Sanitary Organization:

- (a) To participate without the right to vote in the deliberations of the plenary sessions of the Directing Council.
- (b) To participate with the right to vote in the Committees of the Directing Council, except in those which deal with administration, finances and the Constitution.

- (c) To participate on the same basis as the Members, subject only to the limitations mentioned in subdivision (a), in matters relating to procedure in the sessions of the Directing Council and its Committees, such as presenting motions, amendments and points of order, etc.
- (d) To propose subjects for inclusion in the provisional agenda of the Meetings of the Directing Council.
- (e) To receive all the documents, reports and minutes of the Directing Council.
- (f) To participate on the same basis as the Members in all plans for the calling of special sessions.
- (g) To appoint observers and to participate in the discussions of the Executive Committee, subject to the same conditions which apply to the Members of the Pan American Sanitary Organization who are not members of the Committee, although these representatives are not eligible for membership in the Committee.

e) *Caracas Declaration on the Health of the Child*

After a careful study of the Caracas Declaration on the Health of the Child,

THE DIRECTING COUNCIL RESOLVES:

6. To register its enthusiastic approval of the Declaration as a set of principles and objectives which will serve as a standard and guide to all organizations which are interested in the health and well-being of the child.

7. To recommend that the following statement of principles be added to said Declaration:

"The Pan American Sanitary Organization believes that all health activities, the objectives of which are to guarantee to the child a harmonious physical and mental development, must be based on the family unit, of which the child is an integral part; the maternal and child health services being entrusted to the National Public Health Departments which will maintain the closest possible contact and collaborate with the agencies concerned with maternal and child welfare."

d) *Continental standards*

After consideration of the present difficulties involved in the establishment of continental standards for solution of health problems,

THE DIRECTING COUNCIL RESOLVES:

8. To declare that in order to make such standards useful on the whole Continent they should have a universal character.

e) *Regional Border Agreements*

WHEREAS

it is desirable to secure the greatest degree of success in the execution of the border health agreements concluded in the Western Hemisphere,

THE DIRECTING COUNCIL RESOLVES:

9. To direct the Pan American Sanitary Bureau to carry out a study of the border health agreements which may have been concluded in the Western Hemisphere and of the benefits which may have accrued therefrom to the health of the Continent; and to suggest administrative and technical measures which experience may show will improve the implementing agencies set up by these agreements.

Any suggestions will be communicated to the interested health organizations through the Pan American Sanitary Bureau.

The Directing Council of the Pan American Sanitary Organization, mindful of the considerations expressed by the Representatives of Panama and Peru,

RESOLVES:

10. To direct the Executive Committee of the Pan American Sanitary Organization that it take up immediately a study of the objectives of future Pan American Conferences of National Directors of Health so that these may be devoted to study *in toto* and *in situ* of the progress achieved in the field of public health in the country where the respective meeting is held.

This study should take into account the desirability of holding simultaneous annual meetings of National Directors of Health and of the Directing Council of the Pan American Sanitary Organization, and should be communicated to the national health authorities six months before the next meeting, for its consideration and incorporation, if approved, as a resolution of the Directing Council of the Pan American Sanitary Organization.

THE DIRECTING COUNCIL

Taking into account the studies and reports which indicate that hydatidosis has been gradually spreading throughout the Americas in recent years, as well as the difficulties and dangers represented by the disease, not only for the countries already invaded but also for those in which growing numbers of human cases are being reported, and having studied the proposal submitted by the Representatives of Argentina, Brazil, Paraguay and Uruguay,

RESOLVES:

11. To recommend to the public health authorities of the American countries that they intensify the epidemiological investigation of hydatidosis in their respective territories and transmit periodically to the Pan American Sanitary Bureau all reports and studies related to this disease; also, to recommend to them the issuance of laws and regulations directed toward the prevention and control of hydatidosis, such legislation to be based, preferably, on health education of the public, uniform national systems of prophylaxis, and enforcement of regulations for case report-

ing, as well as other measures for combating hydatidosis in animals and for the protection of the human population.

12. To entrust the Pan American Sanitary Bureau with distributing regularly among all the American countries information regarding studies and preventive measures dealing with hydatidosis.

III—ANNUAL REPORT OF THE DIRECTING COUNCIL TO THE MEMBER GOVERNMENTS

After hearing the draft of the annual report presented by Committee III,

THE DIRECTING COUNCIL RESOLVES:

1. To approve this report which will be sent to the Member Governments, in accordance with the dispositions of sub-division E of Article 8 of the Constitution of the Pan American Sanitary Organization.

IV—SEAT OF THE NEXT MEETING OF THE DIRECTING COUNCIL

The Directing Council unanimously designated the city of Lima, Peru, as the seat of its Meeting in 1949.

V—ELECTION OF MEMBER COUNTRIES TO THE EXECUTIVE COMMITTEE

The Directing Council elected Argentina and Guatemala to fill the vacancies on the Executive Committee created by the termination of the periods of office of Cuba and the United States of America.

VI—HOMAGE

The Directing Council, at the initiative of the United States Delegation, renders its fervent tribute to the memory of Eduardo Liceaga, whose lasting work in favor of the health of all the peoples of the Continent is thus remembered.

WHEREAS

Dr. John D. Long, Travelling Representative of the Pan American Sanitary Bureau, has rendered outstanding service in the work of the Bureau, to which he has devoted many years of his life, and

WHEREAS

Dr. Long has won the gratitude of many American nations for his conscientious work and his constant devotion in the field of international public health,

The Directing Council of the Pan American Sanitary Organization

RESOLVES:

1. To express its appreciation and thanks for the important and long-continued service rendered by Dr. John D. Long to the cause of Pan American Health.

VII—GREETINGS

The Directing Council resolves to express its sincere appreciation to Dr. Hugh S. Cumming, Director Emeritus of the Pan American Sanitary Bureau, for the progress achieved in the Americas during his long and productive period of service as Director of the Bureau.

It also resolves to send to Dr. Carlos Enrique Paz Soldán, Honorary Member of the Pan American Sanitary Bureau, its expressions of cordial remembrance for his work on behalf of the progress of Public Health in the Continent and the solidarity of the peoples of the Americas.

On the occasion of its Second Meeting, the Directing Council resolved to send a greeting to the World Health Organization at Geneva, and another to the Regional Organization of the World Health Organization for Southeastern Asia, which is at present holding its first meeting in India.

VIII—CONDOLENCE

To the Government of Peru and to the Ministry of Public Health and Social Welfare, for the loss of Dr. Fernando Castillo Sologuren, who was known and esteemed by the members of the Directing Council as a result of his participation in its First Meeting in Buenos Aires.

IX—VOTES

The Directing Council of the Pan American Sanitary Organization presents its expressions of gratitude to his Excellency, Licenciado Miguel Alemán Valdés, President of the Republic of Mexico, and to the Ministers of Foreign Relations and Health and Welfare, as well as their Technical Staffs, for the interest shown in the work of the Pan American Sanitary Organization and the generous hospitality extended to each and every one of the Delegations of the American Republics which compose the Directing Council.

The Directing Council of the Pan American Sanitary Organization expresses its appreciation:

to the Chief of the Department of the Federal District and to the Members of the Advisory Council of the City of Mexico and to the Federal District, for the honor accorded the Representatives of the American Republics in declaring them "distinguished guests" of Mexico City;

to the Mexican press, for its reporting of the concepts of social well-being and American solidarity that guided at all times the deliberations of the Directing Council of the Pan American Sanitary Organization;

to the Members of the Mexican Delegation, to the gracious ladies of Mexico and to the public and private institutions, for their most generous and cordial manner in contributing toward rendering most pleasant the visit of the Representatives of the American Republics in Mexico;

to the Observers for the non-self-governing territories of the Western Hemisphere who by their presence, have enhanced the prestige of this Meeting of the Directing Council;

to the Observer for the World Health Organization, who contributed with a fine spirit of cooperation toward the conclusion of an agreement between the World Health Organization and the Pan American Sanitary Organization; and

to the Secretary General of the Pan American Sanitary Bureau, Dr. Miguel E. Bustamante, as well as the personnel of the Ministry of Health and Welfare and of the Pan American Sanitary Bureau, who collaborated admirably in the preparation and distribution of the material utilized by the Directing Council, contributing in this way to the success of the Meeting.

This Final Report was signed in the City of Mexico on the twelfth day of October of the year one thousand nine hundred and forty-eight, for:

Argentina: ALBERTO ZWANCK
 Bolivia: NÉSTOR SALINAS A.
 Brazil: HEITOR P. FRÓES
 Colombia: JORGE BOSHELL M.
 Costa Rica: G. GONZÁLEZ M.
 Cuba: LUIS ESPINOSA
 Chile:
 Ecuador: R. NEVÁREZ V.
 El Salvador: R. V. GÓMEZ
 United States of America:
 LEONARD A. SCHEELE

Guatemala: L. F. GALICH
 Haiti:
 Honduras: DANIEL MEZA Z.
 Mexico: I. MORONES P.
 Nicaragua: J. JIMÉNEZ
 Panama: GUILLERMO G. DE PAREDES
 Paraguay: RAÚL PEÑA
 Peru: J. A. ESTRELLA R.
 Dominican Republic: L. F. THOMEN
 Uruguay: R. CAPPELETTI
 Venezuela: A. ARREAZA GUZMÁN

Pan American Sanitary Bureau

FRED L. SOPER
 Director

JOHN R. MURDOCK
 Assistant Bureau

MIGUEL E. BUSTAMANTE
 Secretary General

RULES OF PROCEDURE AND DEBATE OF THE DIRECTING
 COUNCIL

of the

PAN AMERICAN SANITARY ORGANIZATION

TITLE I: *Members*

Art. 1—The Directing Council of the Pan American Sanitary Organization shall be composed of Representatives of the twenty-one Member Governments appointed in accordance with Article 9 of the Constitution.

Art. 2—The Director of the Pan American Sanitary Bureau shall be a member *ex-officio* of the Directing Council, without the right to vote.

TITLE II: *Officers*

- Art. 3—At each meeting the Directing Council shall elect a Chairman and a Vice-Chairman who shall serve until the following meeting, at which they shall act in a temporary capacity until new officers are elected.
- Art. 4—The Secretary of the local Delegation and the Secretary General of the Pan American Sanitary Bureau shall act as Secretaries of the Directing Council.
- Art. 5—The Chairman shall preside over the sessions of the Directing Council and execute any other functions assigned to him under these Rules of Procedure.
- Art. 6—In the absence of the Chairman, the Vice-Chairman shall preside, and if both should be absent, the Council shall appoint one of its members to preside over the session.
- Art. 7—The order of precedence of the delegations shall be based on the alphabetical order of the countries, as expressed in the language of the country where the meeting is held.

TITLE III: *Meetings and Agenda*

- Art. 8—The meetings of the Directing Council shall be called by the Director of the Pan American Sanitary Bureau acting in accordance with the decision of the Executive Committee.
- Art. 9—Representatives of eleven of the countries members of the Directing Council shall constitute a quorum for its plenary sessions.
- Art. 10—In the plenary sessions, as well as committee meetings, voting shall be taken by countries, each member country being limited to one vote. A resolution shall be approved upon receiving the affirmative vote of the majority of the countries represented when the vote is taken.
- Art. 11—The meetings shall be held at the place determined by the Directing Council at its previous meeting.
- Art. 12—The Director of the Pan American Sanitary Bureau, in agreement with the Chairman of the Directing Council, shall prepare the provisional agenda for each Meeting and for its sessions.
- Art. 13—The provisional agenda shall include:
- (a) any subject proposed by the Directing Council at its previous Meeting;
 - (b) any subject proposed by the Executive Committee at its previous Meeting;
 - (c) any subject proposed by one of the Member countries at least 21 days before the Meeting, except in those cases considered as emergencies by the Director of the Pan American Sanitary Bureau;

(d) any subject proposed by the Director of the Pan American Sanitary Bureau.

Art. 14—The provisional agenda and all documents relating to meetings shall be sent to the members of the Directing Council by the Executive Committee, at least 14 days in advance of the Meeting. Copies of these documents shall be forwarded to the National Directors of Health.

Art. 15—For the proper discussion of the agenda, the Director of the Pan American Sanitary Bureau shall formulate a program for the sessions.

Art. 16—The Directing Council may revise and modify the agenda or the program at each Meeting.

Art. 17—The plenary sessions shall be held on the dates established by the approved program; other sessions, however, may take place on dates determined by the Members of the Directing Council.

Art. 18—In accordance with the program, the plenary sessions shall take up the subjects approved by the Directing Council or the Executive Committee. They shall also take up general subjects, as well as discussion and approval of the reports of the different committees.

Art. 19—Unless otherwise determined by the Directing Council sessions shall be open.

TITLE IV: *Working Committees*

Art. 20—When deemed expedient, committees shall be appointed to deal with special subjects assigned to them; their reports shall be submitted for consideration at the plenary sessions.

Art. 21—The committees shall be constituted by representatives, who may accredit their alternates and advisors.

Art. 22—Each committee shall appoint its own rapporteur, who shall submit to the plenary session for discussion the report and conclusions reached by the committee.

Art. 23—The Drafting Committee shall be constituted by the Chairman or Vice-Chairman of the Meeting, an officer of the Pan American Sanitary Bureau and four representatives.

TITLE V: *Debate*

Art. 24—At the request of any member, a nominal vote may be taken.

Art. 25—Likewise, at the request of any member, resolutions may be voted by items, by sections or as a whole.

Art. 26—If two or more amendments are proposed, the Directing Council shall vote first upon that which is considered to deviate most from the original proposal, then upon the second most radical, until all have been submitted to a vote.

- Art. 27—An amendment to revise, supplement or eliminate part of a resolution, shall be voted upon first, and if approved, a vote shall then be taken on the resolution thus amended.
- Art. 28—During the discussion of any subject, any of the members may rise to a point of order, which shall be resolved immediately by the Chairman.
- Art. 29—During the discussion of any subject, any of the members may request the closure of the debate. This motion shall be given priority and submitted to a vote immediately after one member has spoken in its favor and another against it.
- Art. 30—The Chairman may at any time request the opinion of the Directing Council regarding the closure of the debate. Should the Council approve, the Chairman shall declare the debate closed.
- Art. 31—The Directing Council may limit the time allotted to each speaker.
- Art. 32—The right to speak shall be limited to the representatives of the countries members of the Directing Council, the observers of the countries members of the Pan American Sanitary Organization and the Director of the Pan American Sanitary Bureau as an *ex-officio* Member. However, the Chairman may grant the right to speak to alternates, advisors and representatives, or to the officers of the Pan American Sanitary Bureau, for information regarding the subject under discussion.
- Art. 33—The representatives of the non-self-governing countries of the Western Hemisphere shall have the following rights:
- (a) To participate without the right to vote in the deliberations of the plenary sessions of the Directing Council.
 - (b) To participate with the right to vote in the Committees of the Directing Council, except in those which deal with administration, finances and the Constitution.
 - (c) To participate on the same level as the Members, subject only to the limitations mentioned in subdivision (a), in those matters relating to procedure in the sessions of the Directing Council and its Committees, such as presenting motions, amendments and points of order, etc.
 - (d) To propose subjects for inclusion in the provisional agenda of the Meetings of the Directing Council.
 - (e) To receive all the documents, reports and minutes of the Directing Council.
 - (f) To participate on the same basis as the Members in all plans for the calling of special sessions.
 - (g) To appoint observers and to participate in the discussions of the Executive Committee, subject to the same conditions which apply to the Members of the Pan American Sanitary Organization who are not members of the Committee, although these representatives will not be eligible for membership in the Committee.

TITLE VI: *Final Report and Minutes*

- Art. 34—The Drafting Committee shall prepare the Final Report, which shall be divided into sections corresponding to the items of the agenda as approved by the Council.
- Art. 35—At the Closing Plenary Session, the representative of each country shall sign the Final Report.
- Art. 36—The Pan American Sanitary Bureau shall send a certified copy of the Final Report to each of the Member countries of the Pan American Sanitary Organization.
- Art. 37—The minutes of the sessions of the Council and the Final Report shall be mimeographed or printed, at least in Spanish and English.

TITLE VII: *Official Languages*

- Art. 38—The official languages of the Meetings shall be Spanish, Portuguese, English and French.

TITLE VIII: *Amendments*

- Art. 39—These Rules may be amended by resolution of the Council when the nature of the discussions or of the problems makes it necessary.
- Art. 40—All matters not provided for in these Rules may be resolved directly by the Directing Council.