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## Provisional Agenda Item 4.3

## EXPANDED PROGRAM ON IMMUNIZATION

This progress report is presented by the Director to the 113 th Meeting of the Executive Committee. The report outlines the latest developments in the implementation of the Expanded Program on Immunization in the Region of the Americas. Immunization coverage has contunued to increase or has remaned stable in many countries. However, it appears to have declened in others, particularly large ones such as Brazil. Vaccination of women of chuld-bearing age is being targeted to those areas at hughest nisk for neonatal tetanus.

The highlight of the document is that in August 1994 three years will have elapsed since the detection of the last case of paralytuc poliomyeltis caused by wild poliovirus in the Region of the Amencas. Countries are now carrying out activitus related to the certification process, which entals greater emphasis on the surveillance of acute flaccid paralysis and wild virus circulaton. National Certufication Commissions have been formed and are now in the process of analyzing country data before the International Commission meets in August 1994 to review the enture epidemiologic situation and decide whether certafication is warranted.

Another section of the document reviews the status of the control/elimmation of measles, which could lead to its elimunation by the year 2000. The strategies include the mass immunization of all children between 9 months or one year of age up to 15 years old with one dose of measles vaccine regardless of their previous vaccination status. This is followed up by intense surveillance of fever and rash illness. By June 1994 all but one country (Haiti) will have mplemented this strategy, which was intuated in Cuba in 1987, followed by the English-speaking Caribbean in 1990. This initative to control/elmmenate measles will require a major level of financial support from the donor communty if it is to succeed along the lines of the polio eradicatons effort model.

The document also provides an update on the actuvitues aimed to control neonatal tetanus. Data is presented on the progress to date, particularly in increasing coverage with tetanus toxold in high-risk endemic areas with the resultung decreased morbidity. The Region of the Americas has nearly reached the World Summit for Children target of NNT control by 1995; if the commitment of resources is maintained, this disease could cease being a major public health problem in the Region.

Finally, following a one-and-one-half year field study conducted by independent researchers, preliminary data is presented on the impact of polio eradication on the strengthening of the overall health infrastructure in the Amencas. The document urges that the Governing Bodies commit themselves to contunued support of EPI activitues in order to ensure that complacency does not lead to a weakening of the surveillance systems and a return of imported wild polomyelits, and to provide poltical and financial endorsement to the histonc measles elimination campaigns that, country by country, are sweeping the Region.

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## 1. Introduction

The last confirmed case of paralytic poliomyelitis due to wild poliovirus in the Americas occurred on 23 August 1991 in the town of Pichinaki, Department of Junín, Peru. By June 1994, nearly three years will have passed without a single other case of indigenous wild polio being detected despite rigorous surveillance.

In addition to comprehensive routine screening of the childhood population most at risk of having contact with a potential case, most of the countries of the Region mounted rapid and large-scale active searches in response to the threat of wild poliovirus importation from the Netherlands, such as was detected in stool surveys in Canada in February 1993.

The level of sustained effort that has been required demonstrates the commitment of the governments of the Region to the eradication campaign. The technical and operational success attained by their national programs has paved the way for Region's governments to take the next important step: concerting the political will and scientific expertise to form national certification commissions. Their review of the surveillance data will in turn be submitted to the International Commission for the Certification of Poliomyelitis Eradication in August, 1994. The ICCPE may well find that the Americas were the first region in the world to eradicate poliomyelitis.

The momentum of the polio eradication effort has carried over into other areas. On their own initiative country after country has embarked on a campaign to eliminate measles transmission: the incidence rate is now the lowest it has ever been in the Region. It is time for PAHO/WHO's governing bodies to consider support for these initiatives formally. The campaigns to eliminate measles will require a major level of financial support from the donor community if it is to succeed following the polio eradication effort model.

The effort to control the "silent" killer, neonatal tetanus, is also faring well. Although reporting is still deficient in many countries, enough data have accumulated from others to demonstrate clearly that the targeted high-risk group vaccination strategy works. The Region of the Americas has nearly reached the World Summit for Children target of NNT control by 1995 and if resources are sustained this disease could cease being a major public health problem in the Region.

Extensive efforts will continue to be necessary to secure the gains accomplished. Member States will have to assume increased responsibility for financing the EPI, particularly the recurrent costs associated with vaccines, syringes, needles, and other supplies, and will be requested to increase the national immunization budgets.

## 2. Progress to Date

Immunization coverage rates have increased steadily since the program's inception in 1977. Preliminary data available for 1993 show that compared to 1992 coverage levels remained steady for the Region as a whole, although major increases were achieved by some countries.

In 1993, oral poliomyelitis vaccine (OPV) coverage topped $90 \%$ in most of the Caribbean nations and several countries in Central America. Vaccination against measles rose significantly in most countries, while DPT and BCG coverage were roughly the same. Coverage with tetanus toxoid in high-risk areas endemic for neonatal tetanus also continued to increase to levels above the average national average. This indicates that the program's resources were targeted to the areas most in need.

Coverage figures for Latin America and the Caribbean (see Figure 1 and Table 1) confirm that the vast majority of the Region's children are being protected against childhood diseases that are covered by EPI. U.S. coverage rates for 1992, for children betwen the ages of 19 and 35 months, are as follows: OPV3 $72.4 \%$, measles $82.5 \%$, DTP3 $83 \%$. Final 1993 figures were not available at the time of this report. In all of the countries, pockets of youngsters remain that even the best national vaccination programs have not been able to reach, and there are individual countries that have not yet managed to raise their national coverage levels against poliomyelitis or measles vaccination to $80 \%$.

FIGURE 1. VACCINATION COVERAGE OF CHILDREN < 1 YEAR OF AGE, AMERICAS ${ }^{1}$, 1978, 1984, 1990, 1991, 1992, 1993²


[^0]TABLE 1
VACCINE COVERAGE IN CHILDREN UNDER ONE YEAR OF AGE IN THE REGION OF THE AMERICAS, 1992-1993*

| SUBREGION/ COUNTRY | $\begin{array}{\|c\|c\|} \hline \text { CHILDREN } \\ \hline 1992 & \\ \hline 1 & 1993 \end{array}$ |  |  |  | OPV |  | MEASLES |  | BCG |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 1992 | 1993 | 1992 | 1993 | 1992 | 1993 | 1992 | 1993 |
| ANDEAN REGION | 2,399,601 | 2,419,050 | 76.68 | 78.99 | 81.04 | 8191 | 72.72 | 7841 | 88.71 | 9077 |
| BOLIVIA | 190,332 | 198,840 | 7733 | 81.39 | 83.55 | 82.90 | 7978 | 8079 | 80.58 | 83.99 |
| COLOMBIA | 812,210 | 821,737 | 7571 | 81.48 | 81.52 | 83.71 | 72.28 | 91.31 | 8606 | 9290 |
| ECUADOR | 276,201 | 293,788 | 86.68 | 7637 | 96.44 | 7903 | 69.24 | 72.94 | 9931 | 9933 |
| EERU | 610,250 | 617,058 | 82.94 | 8425 | 8483 | 8639 | 8325 | 7509 | 9522 | 9695 |
| VENEZUELA | 510,608 | 487,627 | 6597 | 6872 | 7321 | 74.55 | 60.79 | 63.21 | 8492 | 8241 |
| brazil | 3,764,655 | 3,917.937 | 70.97 | 58.86 | 96.21 | 84.47 | 90.62 | 67.93 | 89.58 | 8196 |
| CENTRAL AMERICA | 1,033,215 | 937.880 | 71.96 | 80.73 | 7608 | 84.11 | 67.59 | 80.16 | 7049 | 81.13 |
| BELIZE | 7,839 |  | 89.00 | . . . | 89.00 | . . | 83.00 |  | 9700 |  |
| COSTA RICA | 80.296 |  | 90.52 |  | 90.56 |  | 84.22 |  | 92.30 |  |
| EL SALVADOR | 191,119 | 171,629 | $60 \quad 63$ | 7928 | 61.66 | 7923 | 5537 | 86.46 | 62.24 | 7914 |
| GUATEMALA | 355,718 | 364,581 | 65.57 | 75.75 | 6982 | 77.00 | 59.32 | 68.40 | 5714 | 6917 |
| HONDURAS | 184,564 | 185,130 | 9275 | 94.01 | 94.33 | 95.00 | 88.73 | 94.00 | 91.49 | 92.25 |
| NICARAGUA | 151,635 | 154,379 | 73.96 | 77.89 | 86.32 | 9384 | 73.03 | 83.45 | 8103 | 9439 |
| PANAMA | 62,044 | 62,161 | 76.72 | 81.45 | 77.03 | 82.79 | 76.53 | 82.43 | 84.16 | 90.72 |
| ENGIISH CARIBBEAN | 130,768 | 122,395 | 84.94 | 91.98 | 80.29 | 93.33 | 70.14 | 77.99 | 82.88 | 97.45 |
| ANGUIILA | 168 | 140 | 99.65 | 99.57 | 9910 | 99.29 | 99.27 | 99.57 | 9966 | 99.00 |
| ANTIGUA | 1153 |  | 99.99 |  | 99.99 |  | 99.99 |  |  | . . |
| BAFAMAS | 6067 | 6,571 | 8948 | 91.37 | 89.42 | 91.39 | 90.73 | 87.99 |  |  |
| BARBADOS | 4,192 | 4,097 | 89.98 | 88.33 | 88.98 | 92.17 | 90.00 | 92.01 |  |  |
| CAYMAN ISLANDS | 562 | 595 | 96.98 | 98.32 | 96.98 | 98.32 | 98.93 | 89.58 | 80.07 | 9933 |
| DOMINICA | 1,652 | 1,785 | 98.97 | 99.55 | 98.97 | 9955 | 98.77 | 9955 | 98.97 | 99.55 |
| GRENADA | 2,429 | 2,543 | 90.00 | ... | 90.00 |  | 72.99 |  | 66.98 |  |
| GUYANA | 18,137 | 18,137 | 79.00 | 90.87 | 87.00 | 8999 | 33.00 | 78.46 | 88.00 | 92.04 |
| JAMAICA | 59,879 | 58,527 | 84.00 | 90.95 | 74.00 | 9329 | 63.00 | 72.01 | 85.00 | 99.99 |
| MONTSERRAT | 203 | 196 | 99.99 |  | 99.99 | $\cdots$ | 99.99 |  | 99.99 |  |
| ST KITTS \& NEVIS | 898 | 864 | 99.67 | 99.94 | 99.68 | 99.78 | 99.22 | 99.88 |  |  |
| ST LUCIA | 3,369 | 3,690 | 94.93 | 96.91 | 95.26 | 96.88 | 72.36 | 94.23 | 98.69 | 96.56 |
| ST VINCENT | 2,108 | 2,640 | 99.99 | 99.77 | 99.99 | 99.99 | 99.99 | 98.98 | 9999 | 99.51 |
| SURINAME | 9,000 |  | 63.00 |  | 63.00 | ... | 90.00 |  |  | . |
| TRINIDAD \& TOBAGO | 20,351 | 21,996 | 8700 |  | 97.00 |  | 83.00 |  |  |  |
| TURKS \& CAICOS | 300 | 324 | 7600 | 99.99 | 77.00 | 99.99 | 59.00 | 97.13 | 99.99 | 9618 |
| BRITISH VIR. IS. | 300 | 290 | 99.99 |  | 99.99 |  | 76.00 |  | 99.99 |  |
| LATIN CARIEBEAN | 231,586 | 236,232 | 63.99 | 57.10 | 68.60 | 82.27 | 84.00 | 99.95 | 64.84 | 64.04 |
| CUBA |  |  | 85.28 |  | 90.04 |  | 97.70 |  | 88.45 |  |
| DOMINICAN REPUB. | 231.586 | 236,232 | 48.01 | 57.10 | 52.51 | 82.27 | 73.72 | 99.95 | 47.10 | 83.51 |
|  |  |  | . $\cdot$ |  |  |  |  |  |  |  |
| MEXICO | 2,122,711 | 2,110,364 | 91.00 | 91.00 | 91.70 | 91.70 | 91.30 | 91.30 | 94.60 | 94.60 |
| NORTH AMERICA | 960 | 960 | 75.94 |  | 76.98 | $\ldots$ | 71.04 | $\ldots$ |  |  |
| EERMUDA | 960 | 960 | 75.94 |  | 76.98 | $\cdots$ | 71.04 | $\cdots$ |  |  |
| CANADA |  |  | ... |  | ... |  | ... |  |  |  |
| USA |  |  | . |  |  |  |  |  |  |  |
| SOUTHERN CONE | 1,164,722 | 1.209,150 | 84.44 | 82.90 | 87.15 | 8317 | 89.81 | 94.47 | 99.35 | 95.90 |
| ARGENTINA | 719,550 | 716,773 | 80.77 | 79.28 | 84.85 | 79.50 | 90.80 | 94.90 | 99.40 | 95.80 |
| CHILE | 300,827 | 292,496 | 92.52 | 93.73 | 92.52 | 93.73 | 89.29 | 92.53 | 93.29 | 9667 |
| PARAGUAY | 144, 345 | 144,679 | 85.49 | 78.92 | 87.14 | 79.99 | 86.01 | 96.25 | 99.08 | 94.86 |
| URUGUAY | 55,202 | 55,202 | 90.90 |  | 90.91 |  | 89.85 |  | 98.93 |  |
| TOTAL | 10.809.318 | 10,953,008 | 77.39 | 78.06 | 87.99 | 87.88 | 84.06 | 83.54 | 89.55 | 90.84 |

NO DATA AVAILABLE

- PRELIMINARY DATA

SOURCE. EPI/PAHO

It should be noted that the measles elimination initiative, particularly in Central America, significantly raised vaccine coverage among children under the age of one year. This was true not only for measles vaccination coverage, which increased from $69 \%$ to $80 \%$ between 1992 and 1993, but also for all other EPI vaccines (Table 2).

TABLE 2. EPI VACCINE COVERAGE IN CHILDREN LESS THAN ONE YEAR OF AGE CENTRAL AMERICA, 1992-1993

| YEAR | OPV3 | DPT3 | MEASLES | BCG |
| :---: | :---: | :---: | :---: | :---: |
| 1992 | $77 \%$ | $74 \%$ | $69 \%$ | $72 \%$ |
| 1993 | $84 \%$ | $81 \%$ | $80 \%$ | $81 \%$ |

### 2.1 Certification of Poliomyelitis Eradication

### 2.1.1 Interruption of the Indigenous Transmission of Wild Poliovirus

Between 1991 and the end of 1993, about 11,000 stool specimens of patients with acute flaccid paralysis have been analyzed. An additional 20,000 children have been screened for potential subclinical transmission of wild poliovirus, by stool analyses of contacts of AFP cases in all countries of the Region except for Canada and the United States.

When a poliomyelitis outbreak occurred in the Netherlands in late 1992 among members of a closed religious community that refuses to accept vaccination the Region took action. Canada --to which wild poliovirus was imported during the last outbreak in the Netherlands, in 1978-- was the first to take action. From January to April 1993, health authorities there carried out an active search in known high-risk communities with ties to the Netherlands. They found imported wild poliovirus type 3 in a stool sample survey, although no cases of clinical poliomyelitis were seen. In response to the Canadian findings, most of the countries of the Region took steps, including active searches, to assess whether importations of wild poliovirus were also occurring there. By September 1993, the results of the analyses showed no imported wild poliovirus. Meanwhile, the unvaccinated high-risk communities agreed to collaborate with the eradication campaign and, in all countries except some communities in Canada and the United States, accepted vaccination with OPV.

The Region's rapid response to the Canadian findings demonstrated that it is capable of acting effectively in the event of a threatened importation. Nonetheless, until polio has been eradicated elsewhere in the world--thousands of clinical cases still occur

The Region's rapid response to the Canadian findings demonstrated that it is capable of acting effectively in the event of a threatened importation. Nonetheless, until polio has been eradicated elsewhere in the world--thousands of clinical cases still occur annually--it will be necessary for the health infrastructure of the Americas to maintain demanding surveillance standards. Before the end of the decade, it is likely that the Region will again be called upon to mobilize a rapid response to the threat of an importation.

The current network of over 20,000 reporting units is fully operational. The adequate collection of two stool specimens from $80 \%$ of all cases of AFP within 14 days of the onset of paralysis and from at least five of their contacts, is an especially taxing continuing requirement. Significant progress has been achieved in this area since 1988: that year, barely $20 \%$ of the cases had stool samples taken in time, whereas by 1993 the rate was over $63 \%$. Much remains to be done, however, to reach the $80 \%$ compliance level called for by the International Certification Commission on Poliomyelitis Eradication (ICCPE).

It is a cause for concern that several cases of AFP detected in Argentina in 1992 have still not been investigated, a surveillance weakness that requires prompt corrective action.

Surveillance of AFP in the countries of the Region during 1993 showed that of the 2,144 reported cases, 33 were classified as compatible with polio. Ten of these were not investigated on time because of late notification, which is a failure of the surveillance system (Table 3). Late notification is most often the result of the lack of motivation on the part of attending clinicians, whose participation in the reporting system requires further encouragement. PAHO/WHO offers a US $\$ 100$ reward to provide a financial incentive for reporting cases of paralysis that prove to be caused by wild poliovirus.

Twenty of the 33 compatible cases were lost to follow-up because of death. Death from polio is infrequent; it occurs in $2-10 \%$ of cases. It is therefore unlikely that 20 deaths due to polio would occur within a year without a major epidemic. There has been no such epidemic. This underscores the need for countries to conduct post mortem examinations to determine the actual cause of death.

TABLE 3. POLIO COMPATIBLE CASES BY COUNTRY LATIN AMERICA AND THE CARIBBEAN, 1993

| COUNTRIES | $\begin{gathered} \text { CASES } \\ \text { REPORTED } \end{gathered}$ | COMPATIBLE |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | TOTAL | NO FOLLOW UP |  | LATENOTIFICATION |
|  |  |  | LOST | DIED |  |
| BOLIVIA | 49 | 1 | 0 | 0 | 1 |
| BRAZIL | 499 | 9 | 0 | 5 | 4 |
| CAREC | 26 | 2 | 0 | 2 | 0 |
| COLOMBIA | 187 | 4 | 1 | 1 | 2 |
| ECUADOR | 67 | 1 | 0 | 1 | 0 |
| GUATEMALA | 84 | 1 | 0 | 1 | 0 |
| MEXICO | 544 | 10 | 2 | 8 | 0 |
| NICARAGUA | 49 | 2 | 0 | 2 | 0 |
| PERU | 123 | 1 | 0 | 0 | 1 |
| VENEZUELA | 95 | 2 | 0 | 0 | 2 |
| OTHER | 421 | 0 | 0 | 0 | 0 |
| TOTAL | 2144 | 33 | 3 | 20 | 10 |

### 2.1.2 Certification of the Interruption of Transmission of Wild Poliovirus in the Americas

The International Certification Commission on Polio Eradication (ICCPE) has established four requirements for certification: (1) surveillance of AFP; (2) surveillance of wild polio virus; (3) active searches for AFP cases; and (4) mop-up vaccination campaigns in high-risk areas. Countries will be considered for certification if they have been free of poliomyelitis for a period of three or more years and their surveillance system is adequate.

By the first quarter of 1994, all the governments of Latin America and the Caribbean had organized National Certification Commissions (NCC) to review surveillance data. The NCCs are scheduled to report their conclusions to the ICCPE by August 1994. By that time, the Region will have gone three years without any wild poliovirus circulation.

The ICCPE has established criteria for each of the four certification requirements. First, surveillance of AFP must meet five indicators: (1) at least $80 \%$ of all the health units included in the reporting network should report each week on the absence or presence of AFP; (2) the detected rate of AFP should be at least 1.0 cases per 100,000 children under the age of 15 years in all countries; (3) at least $80 \%$ of all reported cases of AFP should be investigated within 48 hours of notification; (4) two stool samples should be taken from $80 \%$ or more of all reported cases of AFP within two weeks of the onset of paralysis; and (5) stool samples should be taken from five or more contacts of at least $80 \%$ of all the reported cases of AFP.

The improving degree of compliance with these indicators is shown, by country, for 1992 and 1993 in Figures 2 and 3. Still, more than half of the countries still fall short of the targets.

Second, regarding the surveillance of wild polio virus, the ICCPE requires that five contact stools collected for each case of AFP be analyzed as a surrogate for random stool surveys in normal children.

Third, active searches in high-risk areas should be carried out according to a standard methodology. The purpose of the searches is to ensure that no case of AFP that is clinically compatible with polio has gone unreported.

Finally, in the event that a case of polio occurs, the countries are expected to carry out "mop-up" immunization campaigns. These campaigns should be well documented, including a description of their geographic extent, the population targeted for vaccination, the number of houses visited, and the results in number and percent of children vaccinated.

To encourage greater community involvement in reporting suspected cases of polio, information on the current PAHO reward should be made more widely known. Experience to date in countries that have put the reward to use has shown that when communities are involved reporting of AFP increases. Following Ecuador's initiative, other countries have raised their reward to US $\$ 1,000$, with support from Rotary International.

FIGURE 2. ACUTE FLACCID PARALYSIS SURVEILLANCE indicators meeting CERTIFICATION CRITERIA BY COUNTRY, LATIN AMERICA, 1992


SOURCE. PESS/EPI

FIGURE 3. ACUTE FLACCID PARALYSIS SURVEILLANCE INDICCATORS MEETING CERTIFICATION CRITERIA BY COUNTRY, LATIN AMERICA, 1993*


* data updated 15 march 1994

SOURCE• PESS/EPI

### 2.2 Measles Control/Elimination Initiatives

Since 1986, when Cuba launched the effort to eliminate measles by vaccinating more than $98 \%$ of their population aged 1 to 14 years, $78 \%$ of the total population in this age group in Latin America has received at least one dose of measles vaccine (Table 4).
table 4. measles elimination activities in the americas RESULTS BY COUNTRIES OR SUBREGIONS

| Countries or Subregion | Children 1 to 14 <br> Years Old <br> Vaccinated |  | Total <br> Population <br> $1-14$ Years |
| :--- | :---: | :---: | :---: |
| Cuba | $2,461,329$ | $98 \%$ | $2,521,725$ |
| English-speaking Caribbean | $1,534,970$ | $83 \%$ | $1,855,555$ |
| Peru | $5,738,248$ | $75 \%$ | $7,628,000$ |
| Chile | $3,768,155$ | $99 \%$ | $3,790,014$ |
| Brazil | $46,502,513$ | $96 \%$ | $48,475,465$ |
| Dominican Republic | $2,161,411$ | $77 \%$ | $2,790,967$ |
| Central America | $10,585,820$ | $89 \%$ | $11,951,013$ |
| Colombia | $11,018,479$ | $96 \%$ | $11,522,814$ |
| Argentina | $9,338,924$ | $97 \%$ | $9,582,733$ |
| Mexico | $25,612,008$ | $88 \%$ | $29,262,371$ |
| Countries with Measles <br> Elimination Activities <br> Total | $118,721,857$ | $92 \%$ | $129,380,657$ |
| Latin America and <br> Caribbean <br> Total Population | $118,721,857$ | $78 \%$ | $152,730,705$ |

In 1993, during their XVII Meeting in Cuenca, Ecuador, the Ministers of Health of the Andean Region set the 1994-1998 period to eliminate measles. Massive measles vaccination campaigns to immunize the 1 to 14 year-old age group are planned for 1994 in the remaining countries of the Americas (Ecuador, Haiti, Paraguay, Uruguay, and Venezuela). By the end of the year over $90 \%$ of all the children of Latin America should have received at least one dose of measles vaccine. Given that Canada and the

United States also propose to eliminate measles the time has come for PAHO/WHO to consider launching a regional initiative to eliminate measles from the Americas by the year 2000.

Meanwhile, most of the countries that have conducted mass vaccination campaigns have set up surveillance systems for fever and rash illnesses, including laboratory diagnostic capabilities. Weekly bulletins reporting on fever and rash illnesses are published by the countries of the English-speaking Caribbean, Central America and Mexico. The three bulletins reported a total of 11,548 cases of fever and rash in 1993, of which $831(7 \%)$ were confirmed cases of measles. As a result of these efforts the circulation of measles appears to have been interrupted: no laboratory-confirmed cases have been detected in the English-speaking Caribbean for more than two years; no indigenous measles has been detected in Chile since the mass vaccination in May, 1992; in Cuba, only 2 confirmed cases of measles were reported in 1993. The incidence rate of measles in the Americas is now the lowest ever: fewer than 10 cases per 100,000 population (Figure 4). However, if the preliminary data in Table 1 are correct, it will be difficult for Brazil to eliminate measles unless it improves its coverage rates.

FIGURE 4. MEASLES CASES INCIDENCE RATE AMERICAN REGION, 1976-1993

RATE/100,000 POPULATION


Experience gained thus far indicates that the vaccination strategy recommended by PAHO has been successful in the fight against measles. To secure the gains achieved so far, it is vital to set up fever and rash surveillance systems throughout the Region, with adequate capabilities for laboratory diagnosis. Furthermore, surveillance findings should be used to prompt adequate and timely control measures aimed at eliminating probable pockets of transmission.

Considering that a third of the districts in Latin America have not attained $80 \%$ coverage for one dose of measles vaccine at one year of age, continuing efforts will be required to ensure that high coverage rates are achieved in each new cohort of infants. In low coverage areas, special vaccination activities should be undertaken. Subsequent vaccination campaigns, or "catch-up" campaigns, may be needed to immunize children who missed being vaccinated at the recommended age. The frequency and target group for these campaigns will be determined by accumulated surveillance data.

Many reported cases currently are not investigated properly. Crucial epidemiologic information and the blood samples necessary to classify cases accurately are not collected routinely and the laboratory network is not yet prepared to respond to the new program needs. It is therefore of paramount importance that continued support be given these activities.

If a Regional initiative to eliminate measles is adopted, along with the corresponding Regional Plan of Action, it would give momentum to national efforts underway. Simultaneously, it would attract potential donors to finance the activities which are crucial to the success of such an initiative: fever and rash surveillance with laboratory diagnosis capabilities, mop-up vaccination, research for field laboratory diagnosis, and studies to fine-tune the definition of a probable case of measles.

### 2.3 Neonatal Tetanus Control by 1995

Of the 12,500 districts in the 16 Latin American countries that are endemic for neonatal tetanus, $12 \%$ (1560) are designated as high-risk areas. Twenty-three million women of child-bearing age live in those districts, representing over $26 \%$ of all the women of that age that live in those countries.

As can be seen in Figure 5, in nine countries the proportion of women of childbearing age that received at least two doses of tetanus toxoid varied from 35 to $74 \%$. This illustrates the fact that countries are giving priority to the areas in which most of the cases are occurring. In the remaining seven countries with endemic neonatal tetanus, the same strategy has been applied but properly recorded data are not available.

FIGURE 5. CUMULATIVE TT2 COVERAGE IN WOMEN OF CHILD-BEARING AGE IN HIGH RISK DISTRICTS IN 9 COUNTRIES 1993


SOURCE EPI/PAHO

The high-risk areas were targeted with great precision and there has been a marked decline in the incidence of neonatal tetanus in those areas since 1989, when the concerted effort to vaccinate all the women of childbearing age began (Figure 6).

FIGURE 6. NEONATAL TETANUS INCIDENCE IN 482 HIGH-RISK COUNTIES* OF THE AMERICAS 1989-1993


SOURCE EPI/PAHO

- IDENTIFIED AS SUCH IN 1989

A high rate of case investigations has been maintained since 1991 (Figure 7).

FIGURE 7. PROPORTION OF NNT CASES INVESTIGATED 1990-1993


SOURCE EPI/PAHO

In 1993, $80 \%$ ( 512 cases) of the 652 cases reported in the Region were investigated (excluding Argentina and Haiti, for which data is not available at the time of this report). The mothers' vaccination status was obtained for $84 \%$ ( 254 cases) of the 308 cases investigated in 1993. This was a remarkable improvement when compared to the data obtained in $1992(60 \%$ of 1,075$)$ and $1991(16 \%$ of 363$)$.

Both the low reporting and low coverage rates that still are found in some areas point to insufficient resolve on the part of the governments to tackle this preventable disease. If additional resources are assigned to this activity, the Region of the Americas could reach its target of controlling neonatal tetanus by 1995.

A positive development was the declaration of the Summits of First Ladies held in Colombia in September 1992 and in Costa Rica in 1993, that stated that the elimination of neonatal tetanus by 1995 is one of their priorities. The declarations were followed up by action by several First Ladies, particularly in Ecuador, in which additional national resources for program operations have been generated. Yet a greater effort must be made or the Region will fail in its commitment to eliminate this disease as a public health problem by 1995.

### 2.4 Hepatitis Control

PAHO continues to recommend that vaccination against hepatitis B be targeted to those areas that are known to be at high risk for the circulation of the disease. Extension of coverage to all children should be considered only when this initial goal has been reached and when sufficient resources are available for a long-term vaccination program. Vaccination coverage data are not available and the priority for the next year should be to monitor coverage data and, most importantly, surveillance activities in order to ascertain the program's impact in reducing disease incidence in the targeted areas.

### 2.5 Strengthening the Health Infrastructure through Disease Control: The Polio Eradication Study

The poliomyelitis eradication effort has required a uniquely concerted effort of national governments and a consortium of donor agencies. The duration of the combined effort and the degree of joint planning and program execution are unprecedented in a health campaign. It was therefore considered worthy of study, to determine what, if any, impact it has had on the strengthening of the health infrastructure. As a result, one year ago PAHO commissioned a group of independent investigators from a variety of fields to carry out an extensive review of the program in six countries of the Region (Bolivia, Brazil, Colombia, Guatemala, Mexico, Paraguay).

Preliminary data indicate that the Expanded Program on Immunization and its polio eradication initiative have contributed significantly to strengthening the health infrastructure. Among the many aspects of the program that are thought to have sped up the development and strengthening of the health infrastructure, the following are notable:

- A cadre of trained epidemiologists is now available in all countries, who have considerable experience in epidemiological surveillance, disease control activities, and operational research. Furthermore, virologists in several laboratories were trained in the most advanced techniques to diagnose enteroviruses.
- A network of virology laboratories was established: many of their staff of virologists have been trained. Their diagnostic capabilities were enhanced with the transfer of technologies such as DNA probes and polymerase chain reaction (PCR). These labs are now undertaking responsibility for other diagnostic procedures, such as those used to diagnose measles.
- All countries improved their health planning capabilities and present one- and five-year national plans of action that outline objectives, activities and expected results, and identify expected costs and national and international funding sources.

These plans serve as management tools for program implementation, monitoring, and evaluation.

- An Inter-Agency Coordinating Committee (ICC) was created for the first time in the Region. All of the agencies collaborating in the vaccination effort participate. The Region-level ICC exists in every country as well. Under the leadership of the respective ministry of health each national ICC monitors program implementation. Over the last three years, the ICCs expanded their mandates to deal with other aspects of maternal and child health, particularly the goals of the World Summit for Children. They also monitor other general health issues. As a result of their developing role, a core group of health professionals participating in the ICCs were trained in financial planning and management.
- The eradication of poliomyelitis has been a prestigious health sector accomplishment, that may have increased the chances of obtaining further resources to address other health problems.
- An information system for vaccination coverage is now in operation at the county or district level throughout Latin America. It identifies immunization coverage for children under one year of age and helps managers to target resources to areas with lowest coverage. The coverage rate indicator serves as a surrogate for access to and performance of the health infrastructure.

During the last five years, the most comprehensive surveillance system for human health that has ever existed in the Hemisphere was put into operation, with the participation of over 20,000 health units (covering $100 \%$ of all counties or districts in Latin America) reporting regularly (weekly) on the presence or absence of cases of acute flaccid paralysis (AFP), which are considered probable cases of poliomyelitis. Over $80 \%$ of these cases are investigated promptly by especially trained epidemiologists. This system is now being expanded to include other vaccine-preventable diseases, particularly measles and neonatal tetanus, and was crucial for the early detection and follow-up of the cholera epidemic.

- A Revolving Fund for Vaccine Procurement has been established and has been operational for the last 13 years. The fund ensures that high quality vaccine is available in a timely manner at country level. The countries reimburse the fund in local currency. The Fund served as the model for the establishment of the "Independent Vaccine Initiative" now in operation.


## 3. Conclusion

The gains achieved in combating what used to be major causes of childhood morbidity and mortality are of historic proportions, but they are fragile. The eradication of the indigenous transmission of wild polio virus from the Americas will be jeopardized if the lack of cases leads to a sense of false security, as often occurs when a disease is rare. National surveillance systems could be neglected and cease to detect the importations that may be inevitable as long as the rest of the world has not matched the efforts of the Americas.

For this reason it is essential now more than ever that all organizations (multilateral, bilateral, nongovernmental) that have contributed to the program thus far continue to do so. This support will be critical to reinforce the national immunization programs and health infrastructure in their efforts to sustain what has been achieved. Simultaneously, it would facilitate achieving the goals and targets set forth in 1990 by the World Summit for Children of further reducing the incidence of measles and eliminating neonatal tetanus as a public health problem.

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PAN AMERICAN organization

Provisional Agenda Item 4.3

CE113/11, ADD. I (Eng.)
24 June 1994
ORIGINAL: ENGLISH

## EXPANDED PROGRAM ON IMMUNIZATION

As of mid-June 1994, all of the countries of the Region had formed National Poliomyelitis Eradication Commissions to review the surveillance and laboratory data that have been gathered since the Polio Eradication campaign was launched in 1985. All but two of the National Commissions have met at least once and prepared final reports to be submitted to the International Commission for the Certification of Poliomyelitis Eradication. The National Commissions of Canada and the U.S. will meet in coming weeks.

The National Commission reports review surveillance indicators, discuss whatever compatible cases may exist, analyze the final diagnoses of discarded cases, summarize whatever special surveillance measures have been taken, and state the recommendations of the National Commissions to the ICCPE. Special emphasis is given to the period from the time of the last case of confirmed poliomyelitis caused by wild poliovirus in August 1991 to the 1994.

The ICCPE will review the national reports when it meets in Washington, D.C. on 22 August 1994.

No cases of poliomyelitis caused by wild poliovirus have been detected in the Region of the Americas for 144 weeks. The apparent success of the Region in halting the transmission of wild poliovirus has been an incentive to other regions of WHO. The Director General of WHO has dedicated World Health Day 1995 to the theme of global poliomyelitis eradication.

## Annex

PAN AMERICAN HEALTH ORGANIZATION pan american sanitary bureau regional office of the WORLD HEALTH ORGANIZATION

Expanded Program on Immunization Poliomyelitis Surveillance in the Americas

Weekly Bulletin for the week ending 18 June 1994

Poliovirus Surveillance
NO INDIGENOUS WILD POLIO VIRUS HAS BEENDETECTED FOR THE LAST 144 WEEKS
Last wild poliovirus was detected on 5 September 1991, in Peru


- Each sample zelaces 50 an Lndivadual
 Lase 52 Weeks $(93 / 25-94 / 24)$

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| BEL | ERA | 0 | 3 | a |
| car | $\begin{aligned} & D O R \\ & G U I \\ & G N Y \\ & H R I \\ & N I C \\ & S U R \\ & I R I \end{aligned}$ | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | 0 0 0 0 0 0 0 | 0 1 <br> 0  <br> 0  <br> 0  <br> 0 1 <br> 0  <br> 0 1 |
|  | $\begin{aligned} & \text { DOR } \\ & \text { ECU } \\ & \text { EIS } \\ & \text { GUI } \\ & \text { GUI } \\ & \text { HAI } \\ & \text { HON } \\ & \text { SIEX } \\ & \text { VEN } \end{aligned}$ | $\begin{aligned} & 0 \\ & 1 \\ & 0 \\ & 2 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 2 \\ & 0 \end{aligned}$ | $\begin{aligned} & 0 \\ & 3 \\ & 2 \\ & 1 \\ & 7 \\ & 1 \\ & 1 \\ & 1 \\ & 4 \\ & 0 \\ & 1 \end{aligned}$ | 0 <br> 0 <br> 0 <br> 0 <br> 0 <br> 0 <br> 0 <br> 0 <br> 0 <br> 0 <br> 0 <br> 0 <br> 0 |
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| ENH | VEx | 2 | 12 | 0 |
| IxS | COL | 2 | 30 0 | 0 0.1 |
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| REC | ERA | 2 | 11 | 0 |
| TOTAL |  | 73 | 159 | 0 |

contact samples only

Table No. 2
Seatus of poliovizus pending Intracypic Differenciaeion
Lase 52 Weeks $(93 / 25-94 / 24)$

| Lin | COCNTRY | NOT YET IN LAB |  |  |  | poliovians IN Las $<1$ |  |  |  | $31$ | P2 | P3 | M ${ }_{\text {M }}$ IX | TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | E¢O | ${ }_{3}^{3}$ | 0 1 | 0 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 3 1 |
|  | TAL | 3 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 4 |

Case samples only

Acute Flaccid Paralysis Surveillance

Vol.9. No. 24

Table No. 1
CRSES OF ACUTE FLACCID PARALYSIS UNDER INVESTIGATION BY WEEX OF REPORT

| SITE | $\begin{aligned} & \text { TOTAL } \\ & 1993 \end{aligned}$ | CTM. | WEEKS |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 1994 | 1-4 | 5-8 | 9-12 | 13-16 | 17-20 | 21 | 22 | 23 | 24 |
| ARG | 98 | 41 | 3 | 11 | 13 | 9 | 5 | NR | NR | AR | NR |
| 301 | 0 | 14 | 0 | 1 | 0 | 4 | 9 | 0 | 0 | 0 | 0 |
| 3RA | 72 | 187 | 25 | 27 | 32 | 42 | 39 | 10 | 5 | 7 | 0 |
| CaN | 0 | NR | NR | NR | NR | NR | NR | $\cdots$ | NR | NR | NR |
| CAR | 0 | 10 | 1 | 1 | 2 | 3 | 0 | 2 | 1 | 1 | SR |
| CII | 3 | 17 | 0 | 1 | 5 | 4 | 5 | 2 | 0 | 0 | 0 |
| COL | 24 | 61 | 1 | 3 | 9 | 23 | 15 | 7 | 3 | 0 | 0 |
| COR | 11 | 3 | 0 | 3 | NR | NR | NR | NR | NR | NR | NR |
| CUB | 6 | 18 | 2 | 3 | 6 | 5 | 2 | 0 | 0 | 0 | 0 |
| DOR | 0 | 4 | 2 | 0 | 1 | 1 | 0 | 0 | 0 | 0 | 0 |
| ECT | 4 | 2 B | 3 | 0 | 4 | 7 | 6 | 2 | 1 | 4 | 1 |
| ELS | 2 | 3 | 0 | 5 | 0 | 2 | 2 | 0 | 0 | $\stackrel{3}{1}$ | 0 |
| GUT | 4 | 29 | 0 | 1 | 7 | 3 | 12 | 5 | 0 | 1 | NR |
| HaI | 10 | 2 | 1 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 |
| HoN | 0 | 11 | 1 | 1 | 3 | 0 | 3 | 1 | 0 | 2 | 0 |
| MEX | 6 | 63 | 3 | 2 | 9 | 17 | 25 | 6 | 1 | 0 | 0 |
| NIC | 1 | 4 | 0 | 0 | 1 | 0 | 3 | 1 | 0 | 1 | 0 |
| PAN | 2 | 1 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 |
| PAR | 3 | 4 | 0 | 0 | 0 | 1 | 3 | 0 | 0 | 0 | 0 |
| PER | 0 | 23 | 0 | 0 | 0 | 7 | 13 | 1 | 1 | 1 | 0 |
| URU | 8 | 1 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | NR | NR |
| USA | 0 | NR | NR | NR | NR | NR | NR | NR | NR | NR | NR |
| VEN | 1 | 21 | 0 | 0 | - | 1 | 9 | 3 | 2 | 4 | 2 |
| TOTAL | 263 | 551 | 42 | 59 | 92 | 129 | 152 | 39 | 14 | 21 | 3 |

NA NO REPORT RECEIVED

Table No. 2
CASES OF AFP REPORTED , RATE PER $100,000<15$ YIS.,
\% INVESTIGATED WITHTN 48 krs , \% WITH 2 ADEOCATE SAMPLES AND F WITH 5 CONTACI SAMPLES TAKEN

| SITE | $\begin{aligned} & \text { TO } \\ & \text { CASES } \\ & 1993 \end{aligned}$ | TAL <br> RATE <br> 1993 | $\begin{aligned} & \text { CASES } \\ & 1994 \end{aligned}$ | $\begin{aligned} & \text { CUTE } \\ & \text { SATE } \\ & 1994=1 \end{aligned}$ | MUTATIV + INV. 48 hr | $\begin{aligned} & E \\ & \operatorname{SMPLS}+ \end{aligned}$ | CTMULATIVE |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ARG | 112 | 1.16 | 39 | 0.87 | 0 | 0 | 21 | 65.9 |
| BOL | 49 | 1.53 | 19 | 1.28 | 100 | 63 | 84 | 84.2 |
| BRA | 519 | 0.98 | 195 | 0.80 | 92 | 51 | 62 | 81.4 |
| CAs | KR | - | NR | - |  |  |  |  |
| car | 26 | 0.98 | 11 | 0.90 | 64 | 45 | 18 | - |
| CHI | 101 | 2.50 | 35 | 1.88 | 100 | 94 | 89 | 99.1 |
| COL | 189 | 1.64 | 81 | 1.53 | 94 | 84 | 91 | 89.2 |
| Cor | 14 | 1.28 | a | 0.00 | 0 | 0 | 0 | 0 |
| cub | 11 | 0.49 | 17 | 2.63 | 88 | 94 | 82 | 74.6 |
| DOR | 30 | 1.10 | 7 | 0.56 | 71 | 86 | 100 | 85.1 |
| ECU | 67 | 1.53 | 35 | 2.73 | 94 | 89 | 89 | 93.4 |
| ELS | 55 | 2.36 | 16 | 1.48 | 94 | 94 | 94 | 90.1 |
| GUT | 90 | 2.15 | 44 | 2.28 | 98 | 86 | 89 | 52.3 |
| Hay | 15 | 0.59 | 2 | 0.17 | 0 | 100 | 100 | 47.2 |
| HON | 41 | 1.79 | 19 | 1.80 | 100 | 95 | 95 | 91.3 |
| MEX | 566 | 1.72 | 160 | 2.05 | 94 | 76 | 89 | 89.7 |
| NIC | 48 | 2.71 | 13 | 1.59 | 92 | 85 | 100 | 93.7 |
| PAN | 9 | 1.07 | 3 | 0.77 | 100 |  | 67 | 82.2 |
| PAR | 25 | 1.45 | 6 | 0.75 | 100 | 83 | 100 | 83.5 |
| PER | 123 | 1.41 | 45 | 1.22 | 100 | 98 | 100 | 80.0 |
| ORU |  | 1.02 | 1 | 0.28 | 0 | 100 | 100 | 0 |
| USA | NR <br> 96 | 1.27 | NR 50 | 1.43 | -90 | 82 | 96 | 82.2 |
|  |  |  |  |  |  |  |  |  |
| TOTA | 2194 | 1.35 | 798 | 1.06 | 89 | 71 | 80 | 85.7 |

* Adjusted
- Excludang Canada and USA


[^0]:    SOURCE COUNTRY DATA
    1 EXCLUDING CANADA AND USA
    2 PRELIMINARY DATA, No Date from Antigua, Cuba, Costa Rlea, Haiti and Suriname

